Session of 2024

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## House Substitute for SENATE BILL No. 349

By Committee on Judiciary

3-25

AN ACT concerning the open records act; relating to public records; continuing certain exceptions to the disclosure thereof; amending K.S.A. 41-511 and K.S.A. 2023 Supp. 45-229, 50-6,109a and 74-50,227 and repealing the existing sections.

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6 Be it enacted by the Legislature of the State of Kansas:

7 Section 1. K.S.A. 41-511 is hereby amended to read as follows: 41-8 511. (a) Every express company or other common carrier that delivers any 9 alcoholic liquors from outside the state for delivery in the state to 10 consumers shall prepare and file monthly with the director of alcoholic 11 beverage control a report of known alcoholic liquors shipped by such 12 carrier. The report shall contain: (1) The name of the express company or 13 other common carrier that delivers the alcoholic liquors; (2) the period of time covered by the report; (3) the name and business address of the 14 consignor of such alcoholic liquors; (4) the weight of the package 15 16 delivered to each consignee; (5) a unique tracking number; and (6) the date of delivery. Except as provided for in subsection (d), all reports submitted 17 18 pursuant to this subsection shall be open records available for public 19 inspection in accordance with the open records act.

(b) Upon request by the director, any additional records supporting the report shall be made available to the director by any express company or other common carrier. Any records containing information relating to such reports shall be kept and preserved for a period of two years unless the destruction of such records is authorized in writing by the director.

(c) Any express company or other common carrier that willfully fails,
 neglects or refuses to file any report pursuant to subsection (a) shall be
 subject to a civil penalty of not more than \$500.

28 (d) If any of the reports required by subsection (a) include any 29 information relating to the name or address of a consignee of any alcoholic 30 liquors, such information shall be redacted from the reports that are made 31 available for public inspection. The provisions of this subsection providing 32 for the confidentiality of certain public records shall expire on July 1, 33 2024, unless the legislature reviews and reenacts such provisions in-34 accordance with K.S.A. 45-229, and amendments thereto, prior to July 1, 35 2024

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(e) The provisions of this section shall be a part of and supplemental

1 to the Kansas liquor control act.

2 Sec. 2. K.S.A. 2023 Supp. 45-229 is hereby amended to read as 3 follows: 45-229. (a) It is the intent of the legislature that exceptions to 4 disclosure under the open records act shall be created or maintained only 5 if:

6 (1) The public record is of a sensitive or personal nature concerning 7 individuals;

8 (2) the public record is necessary for the effective and efficient 9 administration of a governmental program; or

(3) the public record affects confidential information.

The maintenance or creation of an exception to disclosure must be 11 compelled as measured by these criteria. Further, the legislature finds that 12 13 the public has a right to have access to public records unless the criteria in this section for restricting such access to a public record are met and the 14 criteria are considered during legislative review in connection with the 15 particular exception to disclosure to be significant enough to override the 16 17 strong public policy of open government. To strengthen the policy of open 18 government, the legislature shall consider the criteria in this section before 19 enacting an exception to disclosure.

20 (b) Subject to the provisions of subsections (g) and (h), any new 21 exception to disclosure or substantial amendment of an existing exception 22 shall expire on July 1 of the fifth year after enactment of the new 23 exception or substantial amendment, unless the legislature acts to continue 24 the exception. A law that enacts a new exception or substantially amends 25 an existing exception shall state that the exception expires at the end of five years and that the exception shall be reviewed by the legislature 26 27 before the scheduled date.

(c) For purposes of this section, an exception is substantially amended if the amendment expands the scope of the exception to include more records or information. An exception is not substantially amended if the amendment narrows the scope of the exception.

(d) This section is not intended to repeal an exception that has been
 amended following legislative review before the scheduled repeal of the
 exception if the exception is not substantially amended as a result of the
 review.

36 (e) In the year before the expiration of an exception, the revisor of 37 statutes shall certify to the president of the senate and the speaker of the 38 house of representatives, by July 15, the language and statutory citation of 39 each exception that will expire in the following year that meets the criteria 40 of an exception as defined in this section. Any exception that is not identified and certified to the president of the senate and the speaker of the 41 house of representatives is not subject to legislative review and shall not 42 43 expire. If the revisor of statutes fails to certify an exception that the revisor

subsequently determines should have been certified, the revisor shall
 include the exception in the following year's certification after that
 determination.

4 (f) "Exception" means any provision of law that creates an exception 5 to disclosure or limits disclosure under the open records act pursuant to 6 K.S.A. 45-221, and amendments thereto, or pursuant to any other 7 provision of law.

8 (g) A provision of law that creates or amends an exception to 9 disclosure under the open records law shall not be subject to review and 10 expiration under this act if such provision:

11 12 (1) Is required by federal law;

(2) applies solely to the legislature or to the state court system;

(3) has been reviewed and continued in existence twice by thelegislature; or

(4) has been reviewed and continued in existence by the legislatureduring the 2013 legislative session and thereafter.

(h) (1) The legislature shall review the exception before its scheduled
expiration and consider as part of the review process the following:

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(A) What specific records are affected by the exception;

20 (B) whom does the exception uniquely affect, as opposed to the 21 general public;

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(C) what is the identifiable public purpose or goal of the exception;

(D) whether the information contained in the records may be obtained
 readily by alternative means and how it may be obtained;

(2) an exception may be created or maintained only if it serves an identifiable public purpose and may be no broader than is necessary to meet the public purpose it serves. An identifiable public purpose is served if the legislature finds that the purpose is sufficiently compelling to override the strong public policy of open government and cannot be accomplished without the exception and if the exception:

(A) Allows the effective and efficient administration of a
 governmental program that would be significantly impaired without the
 exception;

(B) protects information of a sensitive personal nature concerning
individuals, the release of such information would be defamatory to such
individuals or cause unwarranted damage to the good name or reputation
of such individuals or would jeopardize the safety of such individuals.
Only information that would identify the individuals may be excepted
under this paragraph; or

40 (C) protects information of a confidential nature concerning entities,
41 including, but not limited to, a formula, pattern, device, combination of
42 devices, or compilation of information that is used to protect or further a
43 business advantage over those who do not know or use it, if the disclosure

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1 of such information would injure the affected entity in the marketplace.

2 (3) Records made before the date of the expiration of an exception 3 shall be subject to disclosure as otherwise provided by law. In deciding 4 whether the records shall be made public, the legislature shall consider 5 whether the damage or loss to persons or entities uniquely affected by the 6 exception of the type specified in paragraph (2)(B) or (2)(C) would occur 7 if the records were made public.

8 (i) (1) Exceptions contained in the following statutes as continued in 9 existence in section 2 of chapter 126 of the 2005 Session Laws of Kansas 10 and that have been reviewed and continued in existence twice by the legislature as provided in subsection (g) are hereby continued in existence: 11 1-401, 2-1202, 5-512, 9-1137, 9-1712, 9-2217, 10-630, 12-189, 12-1,108, 12 13 12-1694, 12-1698, 12-2819, 12-4516, 16-715, 16a-2-304, 17-1312e, 17-2227, 17-5832, 17-7511, 17-76,139, 19-4321, 21-2511, 22-3711, 22-4707, 14 15 22-4909, 22a-243, 22a-244, 23-605, 23-9,312, 25-4161, 25-4165, 31-405, 16 34-251, 38-2212, 39-709b, 39-719e, 39-934, 39-1434, 39-1704, 40-222, 17 40-2,156, 40-2c20, 40-2c21, 40-2d20, 40-2d21, 40-409, 40-956, 40-1128, 18 40-2807, 40-3012, 40-3304, 40-3308, 40-3403b, 40-3421, 40-3613, 40-19 3805, 40-4205, 44-510j, 44-550b, 44-594, 44-635, 44-714, 44-817, 44-20 1005, 44-1019, 45-221(a)(1) through (43), 46-256, 46-259, 46-2201, 47-21 839, 47-844, 47-849, 47-1709, 48-1614, 49-406, 49-427, 55-1,102, 58-22 4114, 59-2135, 59-2802, 59-2979, 59-29b79, 60-3333, 60-3336, 65-102b, 23 65-118, 65-119, 65-153f, 65-170g, 65-177, 65-1,106, 65-1,113, 65-1,116, 24 65-1,157a, 65-1,163, 65-1,165, 65-1,168, 65-1,169, 65-1,171, 65-1,172, 25 65-436, 65-445, 65-507, 65-525, 65-531, 65-657, 65-1135, 65-1467, 65-1627, 65-1831, 65-2422d, 65-2438, 65-2836, 65-2839a, 65-2898a, 65-26 27 3015, 65-3447, 65-34,108, 65-34,126, 65-4019, 65-4922, 65-4925, 65-28 5602, 65-5603, 65-6002, 65-6003, 65-6004, 65-6010, 65-67a05, 65-6803, 29 65-6804, 66-101c, 66-117, 66-151, 66-1,190, 66-1,203, 66-1220a, 66-30 2010, 72-2232, 72-3438, 72-6116, 72-6267, 72-9934, 73-1228, 74-2424, 31 74-2433f, 74-32,419, 74-4905, 74-4909, 74-50,131, 74-5515, 74-7308, 74-32 7338, 74-8104, 74-8307, 74-8705, 74-8804, 74-9805, 75-104, 75-712, 75-33 7b15, 75-1267, 75-2943, 75-4332, 75-4362, 75-5133, 75-5266, 75-5665, 34 75-5666, 75-7310, 76-355, 76-359, 76-493, 76-12b11, 76-12c03, 76-3305, 35 79-1119, 79-1437f, 79-3234, 79-3395, 79-3420, 79-3499, 79-34,113, 79-36 3614, 79-3657, 79-4301 and 79-5206.

(2) Exceptions contained in the following statutes as certified by the
revisor of statutes to the president of the senate and the speaker of the
house of representatives pursuant to subsection (e) and that have been
reviewed during the 2015 legislative session and continued in existence by
the legislature as provided in subsection (g) are hereby continued in
existence: 17-2036, 40-5301, 45-221(a)(45), (46) and (49), 48-16a10, 584616, 60-3351, 72-3415, 74-50,217 and 75-53,105.

1 (j) (1) Exceptions contained in the following statutes as continued in 2 existence in section 1 of chapter 87 of the 2006 Session Laws of Kansas 3 and that have been reviewed and continued in existence twice by the 4 legislature as provided in subsection (g) are hereby continued in existence: 5 1-501, 9-1303, 12-4516a, 39-970, 65-525, 65-5117, 65-6016, 65-6017 and 6 74-7508.

7 (2) Exceptions contained in the following statutes as certified by the 8 revisor of statutes to the president of the senate and the speaker of the 9 house of representatives pursuant to subsection (e) during 2015 and that 10 have been reviewed during the 2016 legislative session are hereby 11 continued in existence: 12-5611, 22-4906, 22-4909, 38-2310, 38-2311, 38-12 2326, 40-955, 44-1132, 45-221(a)(10)(F) and (a)(50), 60-3333, 65-4a05, 13 65-445(g), 65-6154, 71-218, 75-457, 75-712c, 75-723 and 75-7c06.

(k) Exceptions contained in the following statutes as certified by the 14 revisor of statutes to the president of the senate and the speaker of the 15 house of representatives pursuant to subsection (e) and that have been 16 17 reviewed during the 2014 legislative session and continued in existence by the legislature as provided in subsection (g) are hereby continued in 18 19 existence: 1-205, 2-2204, 8-240, 8-247, 8-255c, 8-1324, 8-1325, 12-17,150, 12-2001, 17-12a607, 38-1008, 38-2209, 40-5006, 40-5108, 41-20 21 2905, 41-2906, 44-706, 44-1518, 45-221(a)(44), (45), (46), (47) and (48), 22 50-6a11, 65-1,243, 65-16,104, 65-3239, 74-50,184, 74-8134, 74-99b06, 23 77-503a and 82a-2210.

(1) Exceptions contained in the following statutes as certified by the
revisor of statutes to the president of the senate and the speaker of the
house of representatives pursuant to subsection (e) during 2016 and that
have been reviewed during the 2017 legislative session are hereby
continued in existence: 12-5711, 21-2511, 22-4909, 38-2313, 45-221(a)
(51) and (52), 65-516, 65-1505, 74-2012, 74-5607, 74-8745, 74-8752, 748772, 75-7d01, 75-7d05, 75-5133, 75-7427 and 79-3234.

31 (m) Exceptions contained in the following statutes as certified by the 32 revisor of statutes to the president of the senate and the speaker of the 33 house of representatives pursuant to subsection (e) during 2012 and that 34 have been reviewed during the 2013 legislative session and continued in 35 existence by the legislature as provided in subsection (g) are hereby 36 continued in existence: 12-5811, 40-222, 40-223j, 40-5007a, 40-5009a, 37 40-5012a, 65-1685, 65-1695, 65-2838a, 66-1251, 66-1805, 72-8268, 75-38 712 and 75-5366.

(n) Exceptions contained in the following statutes as certified by the
revisor of statutes to the president of the senate and the speaker of the
house of representatives pursuant to subsection (e) and that have been
reviewed during the 2018 legislative session are hereby continued in
existence: 9-513c(c)(2), 39-709, 45-221(a)(26), (53) and (54), 65-6832,

1 65-6834, 75-7c06 and 75-7c20.

2 (o) Exceptions contained in the following statutes as certified by the revisor of statutes to the president of the senate and the speaker of the 3 4 house of representatives pursuant to subsection (e) that have been reviewed during the 2019 legislative session are hereby continued in 5 6 existence: 21-2511(h)(2), 21-5905(a)(7), 22-2302(b) and (c), 22-2502(d) 7 and (e), 40-222(k)(7), 44-714(e), 45-221(a)(55), 46-1106(g) regarding 46-8 1106(i), 65-2836(i), 65-2839a(c), 65-2842(d), 65-28a05(n), article 6(d) of 65-6230, 72-6314(a) and 74-7047(b). 9

(p) Exceptions contained in the following statutes as certified by the revisor of statutes to the president of the senate and the speaker of the house of representatives pursuant to subsection (e) that have been reviewed during the 2020 legislative session are hereby continued in existence: 38-2310(c), 40-409(j)(2), 40-6007(a), 45-221(a)(52), 46-1129, 59-29a22(b)(10) and 65-6747.

16 (q) Exceptions contained in the following statutes as certified by the 17 revisor of statutes to the president of the senate and the speaker of the 18 house of representatives pursuant to subsection (e) that have been 19 reviewed during the 2021 legislative session are hereby continued in 20 existence: 22-2302(c)(4)(J) and (c)(6)(B), 22-2502(e)(4)(J) and (e)(6)(B)21 and 65-6111(d)(4).

(r) Exceptions contained in the following statutes as certified by the revisor of statutes to the president of the senate and the speaker of the house of representatives pursuant to subsection (e) that have been reviewed during the 2023 legislative session are hereby continued in existence: 2-3902 and 66-2020.

(s) Exceptions contained in the following statutes as certified by the
revisor of statutes to the president of the senate and the speaker of the
house of representatives pursuant to subsection (e) that have been
reviewed during the 2024 legislative session are hereby continued in
existence: 2-3906, 2-3907, 41-511, 50-6,109a and 74-50,227.

Sec. 3. K.S.A. 2023 Supp. 50-6,109a is hereby amended to read as follows: 50-6,109a. (a) The attorney general is hereby given jurisdiction and authority over all matters involving the implementation, administration and enforcement of the provisions of the scrap metal theft reduction act including to:

37 (1) Employ or appoint agents as necessary to implement, administer38 and enforce the act;

- (2) contract;
- 40 (3) expend funds;
- 41 (4) license and discipline;
- 42 (5) investigate;
- 43 (6) issue subpoenas;

(7) keep statistics; and

2 (8) conduct education and outreach programs to promote compliance3 with the act.

4 (b) In accordance with the rules and regulations filing act, the 5 attorney general is hereby authorized to adopt rules and regulations 6 necessary to implement the provisions of the scrap metal theft reduction 7 act.

8 (c) There is hereby established in the state treasury the scrap metal 9 theft reduction fee fund to be administered by the attorney general. All 10 moneys received by the attorney general from fees, charges or penalties collected under the provisions of the scrap metal theft reduction act shall 11 12 be remitted to the state treasurer in accordance with the provisions of 13 K.S.A. 75-4215, and amendments thereto, who shall deposit the entire amount thereof in the state treasury to the credit of the scrap metal theft 14 15 reduction fee fund. All expenditures from such fund shall be made in 16 accordance with appropriation acts upon warrants of the director of 17 accounts and reports issued pursuant to vouchers approved by the attorney general or the attorney general's designee. All moneys credited to the scrap 18 19 metal theft reduction fee fund shall be expended for the administration of 20 the duties, functions and operating expenses incurred under the provisions 21 of the scrap metal theft reduction act.

22 (d) There is hereby established in the state treasury the scrap metal 23 data repository fund to be administered by the director of the Kansas 24 bureau of investigation. All expenditures from such fund shall be made in 25 accordance with appropriation acts upon warrants of the director of 26 accounts and reports issued pursuant to vouchers approved by the director 27 of the Kansas bureau of investigation or the director's designee. All 28 moneys credited to the scrap metal data repository fund shall be expended 29 for the administration of the duties, functions and operating expenses 30 incurred under the provisions of the scrap metal theft reduction act.

(e) The attorney general may transfer any moneys from the scrap
metal theft reduction fee fund to the scrap metal data repository fund. The
attorney general shall certify each such transfer to the director of accounts
and reports and shall transmit a copy of each such certification to the
director of the budget and the director of legislative research.

(f) On July 1, 2020, the Kansas bureau of investigation shall establish
and maintain a database which shall be a central repository for the
information required to be provided under K.S.A. 2023 Supp. 50-6,110,
and amendments thereto. The database shall be maintained for the purpose
of providing information to law enforcement and for any other purpose
deemed necessary by the attorney general to implement and enforce the
provisions of the scrap metal theft reduction act.

43 (g) The information maintained in such database by the Kansas

bureau of investigation, or by any entity contracting with the Kansas
 bureau of investigation, submitted to, maintained or stored as part of the
 system may be provided to the attorney general and shall:

4 (1) Be confidential, shall only be used for investigatory, evidentiary 5 or analysis purposes related to criminal violations of city, state or federal 6 law and shall only be released to law enforcement in response to an 7 official investigation or as permitted in subsection (f); and

8 (2) not be a public record and shall not be subject to the Kansas open 9 records act, K.S.A. 45-215 et seq., and amendments thereto.—The-10 provisions of this subsection shall expire on July 1, 2024, unless the-11 legislature reviews and reenacts this provision pursuant to K.S.A. 45-229, 12 and amendments thereto.

(h) On or before February 1, 2021, and annually on or before February 1 thereafter, the attorney general shall submit a report to the president of the senate, the speaker of the house of representatives and the standing committees on judiciary in the senate and the house of representatives on the implementation, administration and enforcement of the provisions of the scrap metal theft reduction act.

19 (i) Any entity contracting with the attorney general or the Kansas 20 bureau of investigation to provide or maintain the database required by this 21 section shall not require a scrap metal dealer to contract with such entity 22 for the authority to release proprietary or confidential data, including, but 23 not limited to, customer information. Such entity shall not charge any fee 24 to the scrap metal dealer as a condition of providing information to the 25 database as required by the scrap metal theft reduction act, including, but 26 not limited to, a fee for electronic submission of information.

(j) A scrap metal dealer providing information to the database as
required by the scrap metal theft reduction act shall not be subject to civil
liability for any claim arising from the negligence or omission by the state
of Kansas or any contracting entity in the collection, storing or release of
information provided by such scrap metal dealer to the database.

Sec. 4. K.S.A. 2023 Supp. 74-50,227 is hereby amended to read as 32 33 follows: 74-50,227. (a) The department of commerce shall collect 34 incentive data from economic development incentive programs that 35 provide more than \$50,000 of annual incentives from administering 36 agencies as required by this section. Such data shall be collected from 37 administering agencies and be stored in a database that is available to the 38 public in a digital format. The database shall contain information from 39 multiple years and must be searchable, printable and available to access 40 over the internet on the department of commerce's website on a permanently accessible web page that may be accessed via a conspicuous 41 42 link to that web page placed on the front page of the department's website. 43 Information included in the database shall be updated by the department of

commerce on an annual basis and such update shall be completed prior to
 the end of the following fiscal year in which such incentive was earned or
 distributed.

4 (b) The database required to be created by subsection (a) shall contain 5 the following information or shall contain a link by which the user can 6 access such information:

7 (1) User information for each economic development incentive 8 program, including the:

9 (A) Names and addresses, including county, of recipients receiving 10 benefits from the program and, for sales tax and revenue bonds issued 11 under the STAR bond financing act, K.S.A. 12-17,162 et seq., and 12 amendments thereto, the names of principals and officers for each project 13 developer;

(B) annual amount of incentives claimed, distributed to or received
by each recipient and any remaining balance of the total amount of
incentives claimed or awarded to the recipient;

17 (C) qualification criteria for the economic development incentive 18 program, including, if available, qualification criteria specific to the 19 recipient. Qualification criteria shall include, but not be limited to, any 20 requirements regarding the number of jobs created or the amount of initial 21 or annual capital improvement;

(D) required benchmarks for continued participation in the economic
 development incentive program and progress made toward the
 benchmarks; and

25 (E) years for which the recipient has received benefits under the 26 economic development incentive program;

(2) descriptive information for each economic development program,which shall include:

29 (A) A description and history of the program, including its inception30 date;

31 (B) the purpose or goals of the program and the criteria for 32 qualification;

(C) applications for the program, if any, and relevant resources orcontacts;

(D) the program cost and return on investment, including
 assumptions used to calculate the return on investment;

37 (E) the program compliance rate;

38 (F) annual reports, if required by statute; and

39 (G) evaluations of the program, if any; and

40 (3) annual data, which shall be organized by recipient, county and 41 program and shall include the:

42 (A) Total amount of annual incentives from a program claimed or 43 received by a recipient;

- 1 (B) total amount of incentives received by recipients in each county; 2 and
- 2 3

(C) total amount of incentives distributed by each program.

4 (c) Data collected pursuant to this section must be aggregated and 5 provided by program, recipient and county.

6 (d) Except as otherwise provided in this subsection, and 7 notwithstanding any information publication requirements listed in this 8 section, no information shall be disclosed by the secretary of commerce 9 under this section if such disclosure would:

(1) Violate any federal law;

(2) violate the confidentiality provisions of any agreement executedbefore July 1, 2019;

(3) in the discretion of the secretary of commerce, be detrimental to
 the development of a STAR bond project or jeopardize an economic
 development incentive program or project; or

(4) disclose the names or other personally identifying information of
 individuals who have made contributions or investments pursuant to the
 provisions of an economic development incentive program for the purpose
 of receiving a tax credit.

20 Information that is otherwise publicly available shall not be considered 21 confidential and shall be subject to publication as provided in this section.

22 (e) (1) The secretary of commerce shall report in writing to the 23 standing committee on commerce, labor and economic development of the house of representatives and the standing committee on commerce of the 24 25 senate any information not disclosed by the secretary pursuant to subsection (d)(3) and the reason the information was not disclosed. Any 26 testimony or oral presentation before the committee or discussion by the 27 28 committee with respect to the report shall be considered the discussion of data relating to financial affairs or trade secrets of corporations, 29 30 partnerships, trusts, and individual proprietorships pursuant to the 31 provisions of K.S.A. 75-4319(b)(4), and amendments thereto, for purposes 32 of the Kansas open meetings act, and shall be closed to the public.

33 (2) The report of the secretary pursuant to subsection (e)(1) shall be 34 confidential and shall not be subject to the provisions of the Kansas open records act, K.S.A. 45-215 et seq., and amendments thereto, except that 35 36 two years after the report is submitted to a legislative committee, such 37 report shall be a public record open for inspection under the Kansas open records act, K.S.A. 45-215 et seq., and amendments thereto. The-38 39 provisions of this paragraph shall expire on July 1, 2024, unless thelegislature reviews and reenacts this provision pursuant to K.S.A. 45-229, 40 41 and amendments thereto, prior to July 1, 2024.

42 Sec. 5. K.S.A. 41-511 and K.S.A. 2023 Supp. 45-229, 50-6,109a and 43 74-50,227 are hereby repealed. H Sub for SB 349 11

1 Sec. 6. This act shall take effect and be in force from and after its 2 publication in the statute book.