

HOUSE BILL No. 2128

By Representative Sloan

1-29

1 AN ACT concerning the open records act, exceptions; amending K.S.A.
2 2012 Supp. 45-221 and repealing the existing section; also repealing
3 K.S.A. 2012 Supp. 45-221j and 45-221k.
4

5 *Be it enacted by the Legislature of the State of Kansas:*

6 Section 1. K.S.A. 2012 Supp. 45-221 is hereby amended to read as
7 follows: 45-221. (a) Except to the extent disclosure is otherwise required
8 by law, a public agency shall not be required to disclose:

9 (1) Records the disclosure of which is specifically prohibited or
10 restricted by federal law, state statute or rule of the Kansas supreme court
11 or rule of the senate committee on confirmation oversight relating to
12 information submitted to the committee pursuant to K.S.A. 2012 Supp. 75-
13 4315d, and amendments thereto, or the disclosure of which is prohibited or
14 restricted pursuant to specific authorization of federal law, state statute or
15 rule of the Kansas supreme court or rule of the senate committee on
16 confirmation oversight relating to information submitted to the committee
17 pursuant to K.S.A. 2012 Supp. 75-4315d, and amendments thereto, to
18 restrict or prohibit disclosure.

19 (2) Records which are privileged under the rules of evidence, unless
20 the holder of the privilege consents to the disclosure.

21 (3) Medical, psychiatric, psychological or alcoholism or drug
22 dependency treatment records which pertain to identifiable patients.

23 (4) Personnel records, performance ratings or individually identifiable
24 records pertaining to employees or applicants for employment, except that
25 this exemption shall not apply to the names, positions, salaries or actual
26 compensation employment contracts or employment-related contracts or
27 agreements and lengths of service of officers and employees of public
28 agencies once they are employed as such.

29 (5) Information which would reveal the identity of any undercover
30 agent or any informant reporting a specific violation of law.

31 (6) Letters of reference or recommendation pertaining to the character
32 or qualifications of an identifiable individual, except documents relating to
33 the appointment of persons to fill a vacancy in an elected office.

34 (7) Library, archive and museum materials contributed by private

1 persons, to the extent of any limitations imposed as conditions of the
2 contribution.

3 (8) Information which would reveal the identity of an individual who
4 lawfully makes a donation to a public agency, if anonymity of the donor is
5 a condition of the donation, except if the donation is intended for or
6 restricted to providing remuneration or personal tangible benefit to a
7 named public officer or employee.

8 (9) Testing and examination materials, before the test or examination
9 is given or if it is to be given again, or records of individual test or
10 examination scores, other than records which show only passage or failure
11 and not specific scores.

12 (10) Criminal investigation records, except as provided herein. The
13 district court, in an action brought pursuant to K.S.A. 45-222, and
14 amendments thereto, may order disclosure of such records, subject to such
15 conditions as the court may impose, if the court finds that disclosure:

16 (A) Is in the public interest;

17 (B) would not interfere with any prospective law enforcement action,
18 criminal investigation or prosecution;

19 (C) would not reveal the identity of any confidential source or
20 undercover agent;

21 (D) would not reveal confidential investigative techniques or
22 procedures not known to the general public;

23 (E) would not endanger the life or physical safety of any person; and

24 (F) would not reveal the name, address, phone number or any other
25 information which specifically and individually identifies the victim of any
26 sexual offense in article 35 of chapter 21 of the Kansas Statutes Annotated,
27 prior to their repeal, or article 55 of chapter 21 of the Kansas Statutes
28 Annotated, and amendments thereto.

29 If a public record is discretionarily closed by a public agency pursuant
30 to this subsection, the record custodian, upon request, shall provide a
31 written citation to the specific provisions of paragraphs (A) through (F)
32 that necessitate closure of that public record.

33 (11) Records of agencies involved in administrative adjudication or
34 civil litigation, compiled in the process of detecting or investigating
35 violations of civil law or administrative rules and regulations, if disclosure
36 would interfere with a prospective administrative adjudication or civil
37 litigation or reveal the identity of a confidential source or undercover
38 agent.

39 (12) Records of emergency or security information or procedures of a
40 public agency, or plans, drawings, specifications or related information for
41 any building or facility which is used for purposes requiring security
42 measures in or around the building or facility or which is used for the
43 generation or transmission of power, water, fuels or communications, if

1 disclosure would jeopardize security of the public agency, building or
2 facility.

3 (13) The contents of appraisals or engineering or feasibility estimates
4 or evaluations made by or for a public agency relative to the acquisition ~~or~~
5 ~~disposal~~ of property, prior to the award of formal contracts therefor.

6 (14) Correspondence between a public agency and a private
7 individual, other than correspondence which is intended to give notice of
8 an action, policy or determination relating to any regulatory, supervisory or
9 enforcement responsibility of the public agency or which is widely
10 distributed to the public by a public agency and is not specifically in
11 response to communications from such a private individual.

12 (15) Records pertaining to employer-employee negotiations, if
13 disclosure would reveal information discussed in a lawful executive
14 session under K.S.A. 75-4319, and amendments thereto.

15 (16) Software programs for electronic data processing and
16 documentation thereof, but each public agency shall maintain a register,
17 open to the public, that describes:

18 (A) The information which the agency maintains on computer
19 facilities; and

20 (B) the form in which the information can be made available using
21 existing computer programs.

22 (17) Applications, financial statements and other information
23 submitted in connection with applications for student financial assistance
24 where financial need is a consideration for the award.

25 (18) Plans, designs, drawings or specifications which are prepared by
26 a person other than an employee of a public agency or records which are
27 the property of a private person.

28 (19) Well samples, logs or surveys which the state corporation
29 commission requires to be filed by persons who have drilled or caused to
30 be drilled, or are drilling or causing to be drilled, holes for the purpose of
31 discovery or production of oil or gas, to the extent that disclosure is
32 limited by rules and regulations of the state corporation commission.

33 (20) Notes, preliminary drafts, research data in the process of
34 analysis, unfunded grant proposals, memoranda, recommendations or
35 other records in which opinions are expressed or policies or actions are
36 proposed, except that this exemption shall not apply when such records are
37 publicly cited or identified in an open meeting or in an agenda of an open
38 meeting.

39 (21) Records of a public agency having legislative powers, which
40 records pertain to proposed legislation or amendments to proposed
41 legislation, except that this exemption shall not apply when such records
42 are:

43 (A) Publicly cited or identified in an open meeting or in an agenda of

1 an open meeting; or

2 (B) distributed to a majority of a quorum of any body which has
 3 authority to take action or make recommendations to the public agency
 4 with regard to the matters to which such records pertain.

5 (22) Records of a public agency having legislative powers, which
 6 records pertain to research prepared for one or more members of such
 7 agency, except that this exemption shall not apply when such records are:

8 (A) Publicly cited or identified in an open meeting or in an agenda of
 9 an open meeting; or

10 (B) distributed to a majority of a quorum of any body which has
 11 authority to take action or make recommendations to the public agency
 12 with regard to the matters to which such records pertain.

13 (23) Library patron and circulation records which pertain to
 14 identifiable individuals.

15 (24) Records which are compiled for census or research purposes and
 16 which pertain to identifiable individuals.

17 (25) Records which represent and constitute the work product of an
 18 attorney.

19 (26) Records of a utility or other public service pertaining to
 20 individually identifiable residential customers of the utility or service;
 21 ~~except that usage and cost information concerning billings for specific~~
 22 ~~individual customers named **addresses identified** by the requester shall be~~
 23 ~~subject to disclosure as provided by this act.~~

24 (27) Specifications for competitive bidding, until the specifications
 25 are officially approved by the public agency.

26 (28) Sealed bids and related documents, until a bid is accepted or all
 27 bids rejected.

28 (29) Correctional records pertaining to an identifiable inmate or
 29 release, except that:

30 (A) The name; photograph and other identifying information;
 31 sentence data; parole eligibility date; custody or supervision level;
 32 disciplinary record; supervision violations; conditions of supervision,
 33 excluding requirements pertaining to mental health or substance abuse
 34 counseling; location of facility where incarcerated or location of parole
 35 office maintaining supervision and address of a releasee whose crime was
 36 committed after the effective date of this act shall be subject to disclosure
 37 to any person other than another inmate or releasee, except that the
 38 disclosure of the location of an inmate transferred to another state pursuant
 39 to the interstate corrections compact shall be at the discretion of the
 40 secretary of corrections;

41 (B) ~~the ombudsman of corrections~~, the attorney general, law
 42 enforcement agencies, counsel for the inmate to whom the record pertains
 43 and any county or district attorney shall have access to correctional records

1 to the extent otherwise permitted by law;

2 (C) the information provided to the law enforcement agency pursuant
3 to the sex offender registration act, K.S.A. 22-4901 et seq., and
4 amendments thereto, shall be subject to disclosure to any person, except
5 that the name, address, telephone number or any other information which
6 specifically and individually identifies the victim of any offender required
7 to register as provided by the Kansas offender registration act, K.S.A. 22-
8 4901 et seq., and amendments thereto, shall not be disclosed; and

9 (D) records of the department of corrections regarding the financial
10 assets of an offender in the custody of the secretary of corrections shall be
11 subject to disclosure to the victim, or such victim's family, of the crime for
12 which the inmate is in custody as set forth in an order of restitution by the
13 sentencing court.

14 (30) Public records containing information of a personal nature where
15 the public disclosure thereof would constitute a clearly unwarranted
16 invasion of personal privacy.

17 (31) Public records pertaining to prospective location of a business or
18 industry where no previous public disclosure has been made of the
19 business' or industry's interest in locating in, relocating within or
20 expanding within the state. This exception shall not include those records
21 pertaining to application of agencies for permits or licenses necessary to
22 do business or to expand business operations within this state, except as
23 otherwise provided by law.

24 (32) Engineering and architectural estimates made by or for any
25 public agency relative to public improvements.

26 (33) Financial information submitted by contractors in qualification
27 statements to any public agency.

28 (34) Records involved in the obtaining and processing of intellectual
29 property rights that are expected to be, wholly or partially vested in or
30 owned by a state educational institution, as defined in K.S.A. 76-711, and
31 amendments thereto, or an assignee of the institution organized and
32 existing for the benefit of the institution.

33 (35) Any report or record which is made pursuant to K.S.A. 65-4922,
34 65-4923 or 65-4924, and amendments thereto, and which is privileged
35 pursuant to K.S.A. 65-4915 or 65-4925, and amendments thereto.

36 (36) Information which would reveal the precise location of an
37 archeological site.

38 (37) Any financial data or traffic information from a railroad
39 company, to a public agency, concerning the sale, lease or rehabilitation of
40 the railroad's property in Kansas.

41 (38) Risk-based capital reports, risk-based capital plans and
42 corrective orders including the working papers and the results of any
43 analysis filed with the commissioner of insurance in accordance with

1 K.S.A. 40-2c20 and 40-2d20, and amendments thereto.

2 (39) Memoranda and related materials required to be used to support
3 the annual actuarial opinions submitted pursuant to subsection (b) of
4 K.S.A. 40-409, and amendments thereto.

5 (40) Disclosure reports filed with the commissioner of insurance
6 under subsection (a) of K.S.A. 40-2,156, and amendments thereto.

7 (41) All financial analysis ratios and examination synopses
8 concerning insurance companies that are submitted to the commissioner by
9 the national association of insurance commissioners' insurance regulatory
10 information system.

11 (42) Any records the disclosure of which is restricted or prohibited by
12 a tribal-state gaming compact.

13 (43) Market research, market plans, business plans and the terms and
14 conditions of managed care or other third-party contracts, developed or
15 entered into by the university of Kansas medical center in the operation
16 and management of the university hospital which the chancellor of the
17 university of Kansas or the chancellor's designee determines would give an
18 unfair advantage to competitors of the university of Kansas medical center.

19 (44) The amount of franchise tax paid to the secretary of revenue or
20 the secretary of state by domestic corporations, foreign corporations,
21 domestic limited liability companies, foreign limited liability companies,
22 domestic limited partnership, foreign limited partnership, domestic limited
23 liability partnerships and foreign limited liability partnerships.

24 (45) Records, other than criminal investigation records, the disclosure
25 of which would pose a substantial likelihood of revealing security
26 measures that protect: (A) Systems, facilities or equipment used in the
27 production, transmission or distribution of energy, water or
28 communications services; (B) transportation and sewer or wastewater
29 treatment systems, facilities or equipment; or (C) private property or
30 persons, if the records are submitted to the agency. For purposes of this
31 paragraph, security means measures that protect against criminal acts
32 intended to intimidate or coerce the civilian population, influence
33 government policy by intimidation or coercion or to affect the operation of
34 government by disruption of public services, mass destruction,
35 assassination or kidnapping. Security measures include, but are not limited
36 to, intelligence information, tactical plans, resource deployment and
37 vulnerability assessments.

38 (46) Any information or material received by the register of deeds of
39 a county from military discharge papers, DD Form 214. Such papers shall
40 be disclosed: To the military dischargee; to such dischargee's immediate
41 family members and lineal descendants; to such dischargee's heirs, agents
42 or assigns; to the licensed funeral director who has custody of the body of
43 the deceased dischargee; when required by a department or agency of the

1 federal or state government or a political subdivision thereof; when the
2 form is required to perfect the claim of military service or honorable
3 discharge or a claim of a dependent of the dischargee; and upon the written
4 approval of the commissioner of veterans affairs, to a person conducting
5 research.

6 (47) Information that would reveal the location of a shelter or a
7 safehouse or similar place where persons are provided protection from
8 abuse or the name, address, location or other contact information of
9 alleged victims of stalking, domestic violence or sexual assault.

10 (48) Policy information provided by an insurance carrier in
11 accordance with subsection (h)(1) of K.S.A. 44-532, and amendments
12 thereto. This exemption shall not be construed to preclude access to an
13 individual employer's record for the purpose of verification of insurance
14 coverage or to the department of labor for their business purposes.

15 (49) An individual's e-mail address, cell phone number and other
16 contact information which has been given to the public agency for the
17 purpose of public agency notifications or communications which are
18 widely distributed to the public.

19 (50) Information provided by providers to the local collection point
20 administrator or to the 911 coordinating council pursuant to the Kansas
21 911 act, and amendments thereto, upon request of the party submitting
22 such records.

23 (51) Records of a public agency which identify the home address or
24 home ownership of a law enforcement officer as defined in K.S.A. 2012
25 Supp. 21-5111, and amendments thereto, parole officer, probation officer,
26 court services officer or community correctional services officer. The
27 agency head of such law enforcement office, parole office, probation
28 office, court services office or community correctional services office or
29 such individual officer shall file with the custodian of such record a
30 request to have such officer's identifying information removed from public
31 access. Within seven days of receipt of such requests, the public agency
32 shall remove such officer's identifying information from such public
33 access.

34 (52) Records of a public agency which identify the home address or
35 home ownership of a federal judge, a justice of the supreme court, a judge
36 of the court of appeals, a district judge, a district magistrate judge, the
37 United States attorney for the district of Kansas, an assistant United States
38 attorney, the attorney general, an assistant attorney general, a district
39 attorney or county attorney or an assistant district attorney or assistant
40 county attorney. Such person or such person's employer shall file with the
41 custodian of such record a request to have such person's identifying
42 information removed from public access. Within seven days of receipt of
43 such requests, the public agency shall remove such person's identifying

1 information from such public access.

2 (53) *Records of a utility concerning information about cyber security*
3 *threats, attacks or general attempts to attack utility operations provided to*
4 *law enforcement agencies, the state corporation commission, the federal*
5 *energy regulatory commission, the department of energy, the southwest*
6 *power pool, the North American electric reliability corporation, the*
7 *federal communications commission or any other federal, state or*
8 *regional organization that has a responsibility for the safeguarding of*
9 *telecommunications, electric, **potable water, waste water disposal, motor***
10 *fuel or natural gas energy supply systems.*

11 (b) Except to the extent disclosure is otherwise required by law or as
12 appropriate during the course of an administrative proceeding or on appeal
13 from agency action, a public agency or officer shall not disclose financial
14 information of a taxpayer which may be required or requested by a county
15 appraiser or the director of property valuation to assist in the determination
16 of the value of the taxpayer's property for ad valorem taxation purposes; or
17 any financial information of a personal nature required or requested by a
18 public agency or officer, including a name, job description or title
19 revealing the salary or other compensation of officers, employees or
20 applicants for employment with a firm, corporation or agency, except a
21 public agency. Nothing contained herein shall be construed to prohibit the
22 publication of statistics, so classified as to prevent identification of
23 particular reports or returns and the items thereof.

24 (c) As used in this section, the term "cited or identified" shall not
25 include a request to an employee of a public agency that a document be
26 prepared.

27 (d) If a public record contains material which is not subject to
28 disclosure pursuant to this act, the public agency shall separate or delete
29 such material and make available to the requester that material in the
30 public record which is subject to disclosure pursuant to this act. If a public
31 record is not subject to disclosure because it pertains to an identifiable
32 individual, the public agency shall delete the identifying portions of the
33 record and make available to the requester any remaining portions which
34 are subject to disclosure pursuant to this act, unless the request is for a
35 record pertaining to a specific individual or to such a limited group of
36 individuals that the individuals' identities are reasonably ascertainable, the
37 public agency shall not be required to disclose those portions of the record
38 which pertain to such individual or individuals.

39 (e) The provisions of this section shall not be construed to exempt
40 from public disclosure statistical information not descriptive of any
41 identifiable person.

42 (f) Notwithstanding the provisions of subsection (a), any public
43 record which has been in existence more than 70 years shall be open for

1 inspection by any person unless disclosure of the record is specifically
2 prohibited or restricted by federal law, state statute or rule of the Kansas
3 supreme court or by a policy adopted pursuant to K.S.A. 72-6214, and
4 amendments thereto.

5 (g) Any confidential records or information relating to security
6 measures provided or received under the provisions of subsection (a)(45)
7 shall not be subject to subpoena, discovery or other demand in any
8 administrative, criminal or civil action.

9 Sec. 2. K.S.A. 2012 Supp. 45-221, 45-221j and 45-221k are hereby
10 repealed.

11 Sec. 3. This act shall take effect and be in force from and after its
12 publication in the statute book.