

## SENATE BILL No. 423

By Committee on Ethics and Elections

1-21

---

9 AN ACT concerning certain public officers and employees; relating to  
10 use of unexpended campaign funds; amending K.S.A. 25-4142 and  
11 K.S.A. 2009 Supp. 25-4143 and 25-4157a and repealing the existing  
12 sections.  
13

14 *Be it enacted by the Legislature of the State of Kansas:*

15 Section 1. K.S.A. 25-4142 is hereby amended to read as follows: 25-  
16 4142. K.S.A. 25-4119e, 25-4119f, 25-4119g, 25-4142 through 25-4187 and  
17 ~~K.S.A. 25-4153b~~ sections 4 and 5, and amendments thereto, shall be  
18 known and may be cited as the campaign finance act.

19 Sec. 2. K.S.A. 2009 Supp. 25-4143 is hereby amended to read as  
20 follows: 25-4143. As used in the campaign finance act, unless the context  
21 otherwise requires:

22 (a) "Candidate" means an individual who: (1) Appoints a treasurer or  
23 a candidate committee;

24 (2) makes a public announcement of intention to seek nomination or  
25 election to state or local office;

26 (3) makes any expenditure or accepts any contribution for such per-  
27 son's nomination or election to any state or local office; or

28 (4) files a declaration or petition to become a candidate for state or  
29 local office.

30 (b) "Candidate committee" means a committee appointed by a can-  
31 didate to receive contributions and make expenditures for the candidate.

32 (c) "Clearly identified candidate" means a candidate who has been  
33 identified by the:

34 (1) Use of the name of the candidate;

35 (2) use of a photograph or drawing of the candidate; or

36 (3) unambiguous reference to the candidate whether or not the  
37 name, photograph or drawing of such candidate is used.

38 (d) "Commission" means the governmental ethics commission.

39 (e) (1) "Contribution" means:

40 (A) Any advance, conveyance, deposit, distribution, gift, loan or pay-  
41 ment of money or any other thing of value given to a candidate, candidate  
42 committee, party committee or political committee for the express pur-  
43 pose of nominating, electing or defeating a clearly identified candidate

1 for a state or local office.

2 (B) Any advance, conveyance, deposit, distribution, gift, loan or pay-  
3 ment of money or any other thing of value made to expressly advocate  
4 the nomination, election or defeat of a clearly identified candidate for a  
5 state or local office;

6 (C) a transfer of funds between any two or more candidate commit-  
7 tees, party committees or political committees;

8 (D) the payment, by any person other than a candidate, candidate  
9 committee, party committee or political committee, of compensation to  
10 an individual for the personal services rendered without charge to or for  
11 a candidate's campaign or to or for any such committee;

12 (E) the purchase of tickets or admissions to, or advertisements in  
13 journals or programs for, testimonial events;

14 (F) a mailing of materials designed to expressly advocate the nomi-  
15 nation, election or defeat of a clearly identified candidate, which is made  
16 and paid for by a party committee with the consent of such candidate.

17 (2) "Contribution" does not include:

18 (A) The value of volunteer services provided without compensation;

19 (B) costs to a volunteer related to the rendering of volunteer services  
20 not exceeding a fair market value of \$50 during an allocable election  
21 period as provided in K.S.A. 25-4149, and amendments thereto;

22 (C) payment by a candidate or candidate's spouse for personal meals,  
23 lodging and travel by personal automobile of the candidate or candidate's  
24 spouse while campaigning;

25 (D) the value of goods donated to events such as testimonial events,  
26 bake sales, garage sales and auctions by any person not exceeding a fair  
27 market value of \$50 per event.

28 (E) *The transfer of campaign funds to a bona fide successor committee*  
29 *or candidacy in accordance with K.S.A. 25-4157a, and amendments*  
30 *thereto.*

31 (f) "Election" means:

32 (1) A primary or general election for state or local office; and

33 (2) a convention or caucus of a political party held to nominate a  
34 candidate for state or local office.

35 (g) (1) "Expenditure" means:

36 (A) Any purchase, payment, distribution, loan, advance, deposit or  
37 gift of money or any other thing of value made by a candidate, candidate  
38 committee, party committee or political committee for the express pur-  
39 pose of nominating, electing or defeating a clearly identified candidate  
40 for a state or local office.

41 (B) Any purchase, payment, distribution, loan, advance, deposit or  
42 gift of money or any other thing of value made to expressly advocate the  
43 nomination, election or defeat of a clearly identified candidate for a state

- 1 or local office;
- 2 (C) any contract to make an expenditure;
- 3 (D) a transfer of funds between any two or more candidate commit-
- 4 tees, party committees or political committees; or
- 5 (E) payment of a candidate's filing fees.
- 6 (2) "Expenditure" does not include:
- 7 (A) The value of volunteer services provided without compensation;
- 8 (B) costs to a volunteer incidental to the rendering of volunteer serv-
- 9 ices not exceeding a fair market value of \$50 during an allocable election
- 10 period as provided in K.S.A. 25-4149, and amendments thereto;
- 11 (C) payment by a candidate or candidate's spouse for personal meals,
- 12 lodging and travel by personal automobile of the candidate or candidate's
- 13 spouse while campaigning or payment of such costs by the treasurer of a
- 14 candidate or candidate committee;
- 15 (D) the value of goods donated to events such as testimonial events,
- 16 bake sales, garage sales and auctions by any person not exceeding fair
- 17 market value of \$50 per event; or
- 18 (E) any communication by an incumbent elected state or local officer
- 19 with one or more individuals unless the primary purpose thereof is to
- 20 expressly advocate the nomination, election or defeat of a clearly identi-
- 21 fied candidate.
- 22 (h) "Expressly advocate the nomination, election or defeat of a clearly
- 23 identified candidate" means any communication which uses phrases in-
- 24 cluding, but not limited to:
- 25 (1) "Vote for the secretary of state";
- 26 (2) "re-elect your senator";
- 27 (3) "support the democratic nominee";
- 28 (4) "cast your ballot for the republican challenger for governor";
- 29 (5) "Smith for senate";
- 30 (6) "Bob Jones in '98";
- 31 (7) "vote against Old Hickory";
- 32 (8) "defeat" accompanied by a picture of one or more candidates; or
- 33 (9) "Smith's the one."
- 34 (i) "Party committee" means:
- 35 (1) The state committee of a political party regulated by article 3 of
- 36 chapter 25 of the Kansas Statutes Annotated, and amendments thereto;
- 37 (2) the county central committee or the state committee of a political
- 38 party regulated under article 38 of chapter 25 of the Kansas Statutes
- 39 Annotated, and amendments thereto;
- 40 (3) the bona fide national organization or committee of those political
- 41 parties regulated by the Kansas Statutes Annotated;
- 42 (4) not more than one political committee established by the state
- 43 committee of any such political party and designated as a recognized

1 political committee for the senate;

2 (5) not more than one political committee established by the state  
3 committee of any such political party and designated as a recognized  
4 political committee for the house of representatives; or

5 (6) not more than one political committee per congressional district  
6 established by the state committee of a political party regulated under  
7 article 38 of chapter 25 of the Kansas Statutes Annotated, and amend-  
8 ments thereto, and designated as a congressional district party committee.

9 (j) "Person" means any individual, committee, corporation, partner-  
10 ship, trust, organization or association.

11 (k) (1) "Political committee" means any combination of two or more  
12 individuals or any person other than an individual, a major purpose of  
13 which is to expressly advocate the nomination, election or defeat of a  
14 clearly identified candidate for state or local office or make contributions  
15 to or expenditures for the nomination, election or defeat of a clearly  
16 identified candidate for state or local office.

17 (2) "Political committee" shall not include a candidate committee or  
18 a party committee.

19 (l) "Receipt" means a contribution or any other money or thing of  
20 value, but not including volunteer services provided without compensa-  
21 tion, received by a treasurer in the treasurer's official capacity.

22 (m) "*Public office*" means a state or local office.

23 (n) "*Local office*" means:

24 (1) *A member of the governing body of a city of the first class;*

25 (2) *an elected office of:*

26 (A) *A unified school district having 35,000 or more pupils regularly*  
27 *enrolled in the preceding school year;*

28 (B) *a county; or*

29 (C) *the board of public utilities.*

30 ~~(m)~~ (o) "State office" means any state office as defined in K.S.A. 25-  
31 2505, and amendments thereto.

32 ~~(n)~~ (p) "Testimonial event" means an event held for the benefit of  
33 an individual who is a candidate to raise contributions for such candidate's  
34 campaign. Testimonial events include but are not limited to dinners,  
35 luncheons, rallies, barbecues and picnics.

36 ~~(o)~~ (q) "Treasurer" means a treasurer of a candidate or of a candidate  
37 committee, a party committee or a political committee appointed under  
38 the campaign finance act or a treasurer of a combination of individuals  
39 or a person other than an individual which is subject to paragraph (2) of  
40 subsection (a) of K.S.A. 25-4172, and amendments thereto.

41 ~~(p)~~ "*Local office*" means a member of the governing body of a city  
42 of the first class, any elected office of a unified school district having  
43 35,000 or more pupils regularly enrolled in the preceding school year, a

1 ~~county or of the board of public utilities.~~

2 Sec. 3. K.S.A. 2009 Supp. 25-4157a is hereby amended to read as  
3 follows: 25-4157a. (a) No moneys received by any candidate or candidate  
4 committee of any candidate as a contribution under this act shall be used  
5 or be made available for the personal use of the candidate and no such  
6 moneys shall be used by such candidate or the candidate committee of  
7 such candidate except for:

- 8 (1) Legitimate campaign purposes;
- 9 (2) expenses of holding political office;
- 10 (3) contributions to the party committees of the political party of  
11 which such candidate is a member;
- 12 (4) any membership dues related to the candidate's campaign paid to  
13 a community service or civic organization in the name of the candidate;
- 14 (5) any donations paid to a community service or civic organization  
15 in the name of the candidate or candidate committee of any candidate  
16 but only if the candidate receives no goods or services unrelated to the  
17 candidate's campaign as a result of the payment of such donations;
- 18 (6) expenses incurred in the purchase of tickets to meals and special  
19 events sponsored by any organization the major purpose of which is to  
20 promote or facilitate the social, business, commercial or economic well  
21 being of the local community; or
- 22 (7) expenses incurred in the purchase and mailing of greeting cards  
23 to voters and constituents.

24 For the purpose of this subsection, expenditures for "personal use"  
25 shall include expenditures to defray normal living expenses for the can-  
26 didate or the candidate's family and expenditures for the personal benefit  
27 of the candidate having no direct connection with or effect upon the  
28 campaign of the candidate or the holding of public office.

29 (b) No moneys received by any candidate or candidate committee of  
30 any candidate as a contribution shall be used to pay interest or any other  
31 finance charges upon moneys loaned to the campaign by such candidate  
32 or the spouse of such candidate.

33 (c) No candidate or candidate committee shall accept from any other  
34 candidate or candidate committee for any candidate for local, state or  
35 national office, any moneys received by such candidate or candidate com-  
36 mittee as a campaign contribution. The provisions of this subsection shall  
37 not be construed to prohibit:

- 38 (1) A candidate or candidate committee from accepting moneys from  
39 another candidate or candidate committee if such moneys constitute a  
40 reimbursement for one candidate's proportional share of the cost of any  
41 campaign activity participated in by both candidates involved. Such re-  
42 imbursement shall not exceed an amount equal to the proportional share  
43 of the cost directly benefiting and attributable to the personal campaign

- 1 of the candidate making such reimbursement; or
- 2 (2) *a candidate or candidate committee from transferring campaign*
- 3 *funds to a bona fide successor committee or candidacy established by the*
- 4 *candidate.*
- 5 (d) ~~At the time of the termination of any campaign and prior to the~~
- 6 ~~filing of a termination report in accordance with K.S.A. 25-4157, and~~
- 7 ~~amendments thereto, all residual funds otherwise not obligated for the~~
- 8 ~~payment of expenses incurred in such campaign or the holding of office~~
- 9 ~~shall be contributed to a charitable organization, as defined by the laws~~
- 10 ~~of the state, contributed to a party committee or returned as a refund in~~
- 11 ~~whole or in part to any contributor or contributors from whom received~~
- 12 ~~or paid into the general fund of the state. At the time of the termination~~
- 13 ~~of any campaign and prior to the filing of a termination report in ac-~~
- 14 ~~cordance with K.S.A. 25-4157, and amendments thereto, all residual funds~~
- 15 ~~not otherwise obligated for the payment of expenses incurred in such~~
- 16 ~~campaign or the holding of office, or any portion of such funds, shall be:~~
- 17 (1) *Contributed to a charitable organization, as defined by the laws*
- 18 *of the state;*
- 19 (2) *contributed to a party committee;*
- 20 (3) *returned as a refund in whole or in part to any contributor or*
- 21 *contributors from whom such funds were received;*
- 22 (4) *paid into the general fund of the state;*
- 23 (5) *transferred to a bona fide successor committee or candidacy es-*
- 24 *tablished by the candidate; or*
- 25 (6) *transferred for the purpose of retiring the remaining debt to the*
- 26 *original committee or candidacy from which funds were transferred pur-*
- 27 *suant to paragraph (2) of subsection (e).*
- 28 *Whenever a transfer to a bona fide successor committee or candidacy*
- 29 *is made pursuant to paragraph (5), all moneys shall be transferred to the*
- 30 *bona fide successor committee or candidacy.*
- 31 (e) *For the purposes of this section, “bona fide successor committee*
- 32 *or candidacy” means:*
- 33 (1) *The candidate’s campaign committee or candidacy for a public*
- 34 *office initiated at the termination of the original candidacy; or*
- 35 (2) *the candidate’s campaign committee or candidacy initiated at the*
- 36 *time of the transfer of all moneys to a new campaign committee or can-*
- 37 *didity for public office when there is debt in the original campaign at the*
- 38 *time of the transfer and the candidate does not terminate the original*
- 39 *campaign committee or candidacy.*
- 40 New Sec. 4. (a) Upon transferring money to a bona fide successor
- 41 committee or candidacy as defined by paragraph (2) of subsection (e) of
- 42 K.S.A. 25-4157a, and amendments thereto, the candidate may only accept
- 43 contributions to the original candidacy sufficient to retire the debt. Such

1 contributions shall be subject to the contribution limits for the original  
2 office sought as set forth in K.S.A. 25-4153, and amendments thereto.  
3 Once the candidate has received sufficient contributions to retire the  
4 debt, the candidate must terminate the candidacy pursuant to the pro-  
5 visions set forth in subsection (d) of K.S.A. 25-4157a, and amendments  
6 thereto.

7 (b) This section shall be part of and supplemental to the campaign  
8 finance act.

9 New Sec. 5. (a) For the period commencing on January 1, 1976, and  
10 ending on the day preceding the effective date of this act, any candidate  
11 who transferred campaign funds to a bona fide successor candidacy, as  
12 such term is defined in K.S.A. 25-4157a, and amendments thereto, shall  
13 be deemed to have made such transfer in compliance with the provisions  
14 of the campaign finance act in existence at the time of such transfer  
15 regardless of when the original campaign fund is closed after the date  
16 such transfer is made and such transfer is hereby validated.

17 (b) This section shall be part of and supplemental to the campaign  
18 finance act.

19 Sec. 6. K.S.A. 25-4142 and K.S.A. 2009 Supp. 25-4143 and 25-4157a  
20 are hereby repealed.

21 Sec. 7. This act shall take effect and be in force from and after its  
22 publication in the statute book.