HOUSE BILL No. 2665

By Committee on Commerce and Labor

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9 AN ACT concerning labor and employment; providing for the individual unemployment insurance savings account program.

Be it enacted by the Legislature of the State of Kansas:

- Section. 1. There is hereby established an individual unemployment insurance savings account program which shall be known and may be cited as the individual unemployment insurance savings account program. The program shall be implemented and become operational on July 1, 2011.
- Sec. 2. The purpose of the individual unemployment insurance savings account program is to authorize the establishment of individual employee unemployment insurance savings accounts to help an employee who is eligible for unemployment insurance benefits pursuant to K.S.A. 44-701 et. seq., and amendments thereto, to meet living expenses not met by the weekly benefit amount such employee receives under the state employment security law or to use after the employee's unemployment insurance benefits run out.
 - Sec. 3. As used in sections 1 through 8, and amendments thereto:
- (a) "Account" means an individual unemployment insurance savings account established under this act.
- (b) "Account owner" means the employee who entered into an individual unemployment insurance savings account agreement.
- (c) "Designated beneficiary" means the person the account owner selects to receive the moneys in the account should the account owner die.
- (d) "Financial organization" means an organization authorized to do business in the state of Kansas and (1) which is an authorized fiduciary to act as a trustee pursuant to the provisions of the federal employee retirement income security act of 1974, an insurance company, or a registered investment advisor; and (2) (A) is licensed or chartered by the commissioner of insurance, (B) is licensed or chartered by the state bank commissioner, (C) is chartered by an agency of the federal government, (D) is subject to the jurisdiction and regulation of the securities and exchange commission of the federal government, or (E) is any other entity otherwise authorized to act in this state as a trustee pursuant to the pro-

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visions of the federal employee retirement income security act of 1974.

- (e) "Program" means the individual unemployment insurance savings account program.
- (f) "Qualified withdrawal" means a withdrawal from the account during the time the employee is eligible for unemployment benefits from the state or when the employee has used up such employee's state unemployment benefits pursuant to K.S.A. 44-701 et seq., and amendments thereto.
- (g) "Nonqualified withdrawal" means a withdrawal from the account that is not qualified or is made as a result of the death or disability of the account owner.
 - (h) "Treasurer" means the state treasurer.
- (i) "Management contract" means the contract executed by the treasurer and a financial organization selected to act as a depository and manager of the program.
- (j) "Unemployment insurance savings account agreement" means an agreement between the state treasurer and the account owner.
- (k) "Program manager" means a financial organization selected by the treasurer to act as a depository and manager of the program.
- Sec. 4. (a) The state treasurer shall implement and administer the program under the terms and conditions established by sections 1 through 8, and amendments thereto.
- (b) In furtherance of such implementation and administration, the state treasurer shall have the authority and responsibility to:
- (1) Develop and implement the program in a manner consistent with the provisions of sections 1 through 8, and amendments thereto, through adoption of rules and regulations;
- (2) engage the services of consultants on a contract basis for rendering professional and technical assistance and advice;
- (3) if necessary, seek rulings and other guidance from the United States department of treasury and the federal internal revenue service relating to the program;
- (4) charge, impose and collect administrative fees and service charges in connection with any agreement, contract or transaction relating to the program;
 - (5) develop marketing plans and promotion material;
- (6) establish the methods by which the funds held in accounts shall be dispersed;
- (7) establish the method by which funds shall be allocated to pay for administrative costs;
- (8) do all things necessary and proper to carry out the purposes of sections 1 through 8, and amendments thereto;
- 43 (9) adopt rules and regulations necessary to administer sections 1

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through 8, and amendments thereto; and

- (10) evaluate the individual unemployment insurance savings account program annually and make a report annually thereon to the governor and the legislature.
- Sec. 5. (a) The state treasurer may implement the program through use of financial organizations as account depositories and managers.
- (b) The state treasurer may solicit proposals from financial organizations to act as depositories and managers of the program. Financial organizations submitting proposals shall describe the investment instrument which will be held in accounts. The state treasurer shall select as program depositories and managers the financial organization, from among the bidding financial organizations, that demonstrates the most advantageous combination, both to potential program participants and this state, of the following factors:
 - (1) Financial stability and integrity of the financial organization;
 - (2) the safety of the investment instrument being offered;
- (3) the ability of the investment instrument to track increasing costs of postsecondary education;
- (4) the ability of the financial organization to satisfy recordkeeping and reporting requirements;
- (5) the financial organization's plan for promoting the program and the investment the organization is willing to make to promote the program;
- (6) the fees, if any, proposed to be charged to persons for opening accounts;
- (7) the minimum initial deposit and minimum contributions that the financial organization will require;
- (8) the ability of the financial organization to accept electronic withdrawals, including payroll deduction plans; and
- (9) other benefits to the state or its residents included in the proposal, including fees payable to the state to cover expenses of operation of the program.
- (c) The state treasurer may enter into a contract with a financial organization. Such financial organization management shall provide only one type of investment instrument.
- (d) A management contract shall include, at a minimum, terms requiring the financial organization to:
- (1) Take any action required to keep the program in compliance with requirements of sections 1 through 8, and amendments thereto;
- (2) keep adequate records of each account, keep each account segregated from each other account and provide the state treasurer with the information necessary to prepare the statements required by section 6, and amendments thereto:

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- (3) compile and total information contained in statements required to be prepared under section 6, and amendments thereto, and provide such compilations to the state treasurer;
- (4) if there is more than one program manager, provide the state treasurer with such information as is necessary to determine compliance with section 6, and amendments thereto;
- (5) provide the state treasurer with access to the books and records of the program manager to the extent needed to determine compliance with the contract;
 - (6) hold all accounts for the benefit of the account owner;
- (7) be audited at least annually by a firm of certified public accountants selected by the program manager and provide the results of such audit to the state treasurer;
- (8) provide the state treasurer with copies of all regulatory filings and reports made by the financial organization during the term of the management contract or while the financial organization is holding any accounts, other than confidential filings or reports that will not become part of the program. The program manager shall make available for review by the state treasurer the results of any periodic examination of such manager by any state or federal banking, insurance or securities commission, except to the extent that such report or reports may not be disclosed under law; and
- (9) ensure that any description of the program, whether in writing or through the use of any media, is consistent with the marketing plan developed pursuant to the provisions of sections 1 through 8, and amendments thereto.
- (e) The state treasurer may provide that an audit shall be conducted of the operations and financial position of the program depository and manager at any time if the state treasurer has any reason to be concerned about the financial position, the recordkeeping practices or the status of accounts of such program depository and manager.
- (f) During the term of any contract with a program manager, the state treasurer shall conduct an examination of such manager and the manager's handling of accounts. Such examination shall be conducted at least biennially if such manager is not otherwise subject to periodic examination by the state bank commissioner, the federal deposit insurance corporation or other similar entity.
- (g) (1) If selection of a financial organization as a program manager or depository is not renewed, after the end of the financial organization's term:
 - (A) Accounts previously established and held in investment instruments at such financial organization may be terminated;
 - (B) additional contributions may be made to such accounts;

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- (C) no new accounts may be placed with such financial organization; 2 and
 - (D) existing accounts held by such depository shall remain subject to all oversight and reporting requirements established by the state treasurer.
 - If the state treasurer terminates a financial organization as a program manager or depository, the state treasurer shall take custody of accounts held by such financial organization and shall seek to promptly transfer such accounts to another financial organization that is selected as a program manager or depository and into investment instruments as similar to the original instruments as possible.
 - (h) The state treasurer may enter into such contracts as it deems necessary and proper for the implementation of the program.
 - Sec. 6. (a) Accounts established pursuant to the provisions of sections 1 through 8, and amendments thereto, shall be governed by the provisions of this section.
 - An account may be opened by any employee who desires to save money for the payment of living expenses during the time an account owner is eligible for state unemployment benefits pursuant to K.S.A. 44-701 et seq., and amendments thereto, and while still unemployed after the account holder's state unemployment benefits are exhausted.
 - (1) An application for such account shall be in the form prescribed by the state treasurer and contain the following:
 - (A) The name, address and social security number or employer identification number of the account owner;
 - the name, address and social security number of the designated beneficiary should the account owner die while moneys remain in the account;
 - the certification relating to no excess contributions; and (\mathbf{C})
 - such other information as the state treasurer may require.
 - The state treasurer may establish a nominal nonrefundable application fee for such application.
 - Contributions to an account shall be made by a pre-tax deduction by the employer from the account owner's wages each pay period.
 - An account owner may change the designated beneficiary of an account in accordance with procedures established pursuant to the provisions of sections 1 through 8, and amendments thereto.
 - (e) The program shall provide a periodic accounting to the account holder.
 - Neither an account owner nor a designated beneficiary may use an interest in the account as security for a loan. Any pledge of an interest in an account shall be of no force and effect.
- 43 (g) (1) If there is any distribution from an account to the benefit of

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the account owner during a calendar year, such distribution shall be exempt from state income tax.

- (2) Each year wages taken out of an account owner's pay as a state pre-tax deduction under the program shall be included as income for federal income tax purposes.
- (3) Statements shall be provided to the account owner at least once each year within 60 days after the end of the twelve-month period to which they relate. The statement shall identify the contributions made during a preceding twelve-month period, the total contributions made to the account through the end of the period, the value of the account at the end of such period, distributions made during such period and any other information that the state treasurer shall require to be reported to the account owner.
- (4) Statements and information relating to accounts shall be prepared and filed to the extent required by federal and state tax laws.
- (h) An annual fee may be imposed upon the account owner for the maintenance of the account.
- (i) The program shall disclose the following information in writing to each owner of the account:
 - (1) The terms and conditions relating to the account;
 - (2) any restrictions on the substitution of beneficiaries;
 - (3) the person entitled to terminate the savings agreement;
 - (4) the manner of obtaining moneys from the account;
- (5) the terms and conditions under which money may be wholly or partially withdrawn from the account;
- (6) the probable tax consequences associated with contributions to and distributions from the accounts; and
- (7) all other rights and obligations pursuant to the unemployment benefit savings agreement, and any other terms, conditions and provisions deemed necessary and appropriate by the state treasurer.
- (j) Moneys in an account shall be exempt from attachment, execution or garnishment as provided by K.S.A. 60-2308, and amendments thereto.
- (k) Moneys withdrawn from an account shall not be considered wages or income received by the account owner when received during the time period when eligible for and receiving benefits pursuant to K.S.A. 44-701 et seq., and amendments thereto and shall be exempt from the state income tax laws.
- (l) Should moneys remain in an account when an account holder reaches the age of $59 \frac{1}{2}$ years, the account holder may withdraw the moneys and such money shall be exempt from the state income tax laws.
- (m) Should moneys remain in an account when an account holder reaches the age of 70 ½ years, the account holder must withdraw the moneys and such moneys shall be exempt from taxation under the state

1 income tax laws.

- (n) An account owner may contribute no more than 10% of the account owner's wages each pay period.
- Sec. 7. (a) Nothing in K.S.A. 2009 Supp. 75-640 to 75-648, and amendments thereto, shall be construed to give any designated beneficiary any rights or legal interest with respect to an account.
- (b) (1) Nothing in sections 1 through 8, and amendments thereto, shall create or be construed to create any obligation of the state treasurer, the state or any agency or instrumentality of the state to guarantee for the benefit of any account owner or designated beneficiary with respect to:
 - (A) The rate of interest or other return on any account; and
 - (B) the payment of interest or other return on any account.
- (2) The state treasurer by rules and regulations shall provide that every contract, application, deposit slip or other similar document that may be used in connection with a contribution to an account clearly indicate that the account is not insured by the state.
- Sec. 8. An employer shall make payroll deductions from the wages and salary of an employee for an unemployment insurance savings agreement provided for in sections 1 through 8, and amendments thereto, when authorized to make such deductions by the written, voluntary authorization of such employee. No administrative fees or charges shall be assessed for costs incurred in making such deductions.
- Sec. 9. This act shall take effect and be in force from and after its publication in the statute book.