Session of 2009

SENATE BILL No. 179

By Committee on Federal and State Affairs

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AN ACT concerning racial and other profiling; relating to the governor's task force, adoption of policies against and investigation of complaint; amending K.S.A. 22-4606, 22-4607, 22-4609, 22-4610 and 22-4611 and K.S.A. 2008 Supp. 74-9501 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 22-4606 is hereby amended to read as follows: 22-4606. As used in this act:

- (a) "Collection of data" means that information collected by Kansas law enforcement officers after each traffic stop.
- (a) (b) "Governmental unit" means the state, or any county, city or other political subdivision thereof, or any department, division, board or other agency of any of the foregoing.
- $\overline{\text{(b)}}(c)$ "Law enforcement agency" means the governmental unit employing the law enforcement officer.
- $\frac{\langle e \rangle}{\langle e \rangle}(d)$ "Law enforcement officer" has the meaning ascribed thereto in K.S.A. 74-5602, and amendments thereto.
- (e) "Profiling on the basis of ethnicity" means the practice of unlawfully utilizing information regarding members of a cultural group with a shared identity, ancestry or linguistic characteristics common to the members or their affiliates. Ethnic groups may also have a common religious association or history.
- (d) (f) (1) "Racial profiling" means the practice of a law enforcement officer or agency relying, as the sole factor, on race, ethnicity, national origin, gender or religious dress in selecting which individuals to subject to routine investigatory activities, or in deciding upon the scope and substance of law enforcement activity following the initial routine investigatory activity. Racial profiling does not include reliance on such criteria in combination with other identifying factors when the law enforcement officer or agency is seeking to apprehend a specific suspect whose race, ethnicity, national origin, gender or religious dress is part of the description of the suspect unlawfully selecting or subjecting an individual to routine investigatory activities, or in deciding upon the scope and substance of law enforcement activity, in whole or in part, based upon the

individual's race, ethnicity or gender when except when the officer has reason to believe: (A) The law enforcement officer does not have a reason to believe the person has committed a violation of traffic laws or ordinances; (B) the law enforcement officer does not have trustworthy information leading a reasonable law enforcement officer to believe the person stopped is committing, has committed or is about to commit a crime as provided in K.S.A. 22-2402, and amendments thereto; (C) the law enforcement officer does not have trustworthy information leading a reasonable law enforcement officer to believe probable cause exists to arrest the person as provided in K.S.A. 22-2401, and amendments thereto; or (D) the law enforcement officer or agency is not seeking to apprehend a suspect whose race, ethnicity, or gender or religious dress is part of the description of a suspect.

- (2) "Racial profiling" does not include a contact by a law enforcement officer of a person when the contact is only for the purpose of asking the person if they have information regarding the investigation of a complaint, crime or suspicious activity, checking a person's welfare or as part of community outreach or community policing.
- (e) (g) "Routine investigatory activities" includes, but is not limited to, the following activities conducted by law enforcement officers and agencies in conjunction with traffic stops: (1) Frisks and other types of body searches; and (2) consensual or nonconsensual searches of persons or possessions, including vehicles, dormitory rooms, school lockers, homes and apartments and domiciles.
- (f) "Collection of data" means that information collected by Kansas law enforcement officers after each traffic stop.
- Sec. 2. K.S.A. 22-4607 is hereby amended to read as follows: 22-4607. (a) A 15-member task force on racial profiling shall be appointed by the governor. The task force shall include representatives of the Kansas attorney general's office, the Kansas highway patrol, city and county law enforcement agencies, the Kansas state lodge of the fraternal order of police, the Hispanic and Latino American affairs commission, the advisory commission on African-American affairs, the department of revenue, Kansas human rights commission, Kansas district courts, Kansas civil rights advocates and others who can assist in the performance of the functions of the task force.
- (b) The governor's task force on racial profiling shall work in partnership with local and state law enforcement agencies to review current policies and make recommendations for training programs and for future policies and procedures statewide for the full implementation of the provisions of K.S.A. 22-4606 through 22-4611, and amendments thereto. The task force shall work in partnership with law enforcement and the public to design, develop and implement methods for the collection, analysis

and public dissemination of data regarding traffic stops utilizing the uniform traffic citation. The methods for collection, analysis and dissemination of data required by this subsection shall be designed no later than January 1, 2010 of motorists and passengers. The task force shall hold public hearings and meetings as needed to involve and inform the public on issues related to racial profiling.

- (c) Members of the task force serving on the effective date of this act shall continue to serve terms until July 1, 2007. Thereafter, members shall be appointed for terms of two years. Vacancies shall be filled by appointment for the unexpired term. Upon expiration of a member's term, the member shall serve until a successor is appointed and qualifies. No member shall serve more than two consecutive full terms.
- (d) The chairperson of the task force shall be designated by the governor. The task force shall meet at the call of the chairperson at least quarterly or as often as necessary to carry out the functions of the task force.
- (e) The staff of the Kansas advisory commission on African-American affairs and the Kansas Hispanic/Latino American affairs commission shall provide administrative support to the task force and its chairperson.
- (f) Members of the task force attending a meeting of the task force, or any subcommittee meeting authorized by the task force, shall receive amounts provided for in subsection (e) of K.S.A. 75-3223, and amendments thereto.
- $\left(g\right)$. The task force shall make a report of its activity to the public each calendar year.
 - (h) The provisions of this section shall expire on July 1, 2009.
 - (h) The provisions of this section shall expire on July 1, 2011.
- Sec. 3. K.S.A. 22-4609 is hereby amended to read as follows: 22-4609. The race, ethnicity, national origin, gender or religious dress (a) Racial profiling of an individual or group shall not be the sole factor a factor used in determining the existence of probable cause to take into custody or to arrest an individual or in constituting a reasonable and articulable suspicion that an offense has been or is being committed so as to justify the detention of an individual or the investigatory stop of a vehicle or pedestrian.
- (b) No law enforcement officer shall use violations of the traffic laws as a pretext for racial profiling.
- Sec. 4. K.S.A. 22-4610 is hereby amended to read as follows: 22-4610. (a) All law enforcement agencies in this state shall adopt a detailed, written policy to preempt racial profiling. Each agency's policy shall include the definition of racial profiling found in K.S.A. 22-4606, and amendments thereto.
 - (b) Policies adopted pursuant to this section shall be implemented by

all Kansas law enforcement agencies within one year after the effective date of this act. The policies and data collection procedures shall be available for public inspection during normal business hours.

- (c) The policies adopted pursuant to this section shall include, but not be limited to, the following:
 - (1) A prohibition of racial profiling.
- (2) Annual educational training which shall include, but not be limited to, an understanding of the historical and cultural systems that perpetuate racial profiling, assistance in identifying racial profiling practices, and providing officers with self-evaluation strategies to preempt racial profiling prior to stopping a citizen.
- (3) For law enforcement agencies of cities of the first class with more than 10 full-time certified law enforcement officers, establishment or use of current independent citizen advisory boards which include participants who reflect represent the racial and ethnic community, to advise and assist in policy development, education and community outreach and communications related to racial profiling by law enforcement officers and agencies.
- (4) Policies for discipline of law enforcement officers and agencies who engage in racial profiling.
- (5) A provision that, if the investigation of a complaint of racial profiling reveals the officer was in direct violation of the law enforcement agency's written policies regarding racial profiling, the employing law enforcement agency shall take appropriate *disciplinary* action consistent with applicable laws, rules and regulations, resolutions, *and*, ordinances *and labor contracts* or policies, including demerits, suspension or removal of the officer from the agency.
- (6) Provisions for community outreach and communications efforts to inform the public of the individual's right to file with the law enforcement agency or the Kansas human rights commission complaints regarding racial profiling, which outreach and communications to the community shall include ongoing efforts to notify the public of the law enforcement agency's complaint process.
- (7) Procedures for individuals to file complaints of racial profiling with the agency, which, if appropriate, may provide for use of current procedures for addressing such complaints.
- (d) Each law enforcement agency shall compile an annual report of all complaints of racial profiling received and shall submit the report on or before January 31 to the office of the attorney general for review. Each law enforcement agency shall compile and submit an annual report on or before August 1 of each year to the attorney general regardless of whether the agency received any racial profiling complaints between July 1 of the previous year and June 30 of the current year. The annual report shall

include: (1) The date the complaint is filed; (2) action taken in response to the complaint; (3) the decision upon disposition of the complaint; and (4) the date the complaint is closed; (5) whether all officers employed by the agency received the statutorily required annual racial profiling training for the prior training year running from July 1 of the previous year to June 30 of the current year; (6) whether the agency has a written policy that prohibits racial profiling; (7) whether the agency mandates specific discipline of law enforcement officers who engage in racial profiling; (8) whether the policy details the discipline to be administered for racial profiling; (9) whether the policy includes provisions outlining the individual's right to file complaints with the agency or with the Kansas human rights commission, or both, and the specific procedures for individuals to file complaints with the agency; and (10) whether the agency has a citizen advisory board. Annual reports filed pursuant to this subsection shall be open public records and shall be posted on the official website of the attorney general.

- Sec. 5. K.S.A. 22-4611 is hereby amended to read as follows: 22-4611. (a) Any person who believes such person has been subjected to racial profiling by a law enforcement officer or agency may file a complaint with the law enforcement agency. The complainant may also file a complaint with the Kansas human rights commission. The commission shall review and, if necessary, investigate the complaint. The commission's designee shall consult with the head of the law enforcement agency before making final recommendations regarding discipline of any law enforcement officer or other disposition of the complaint.
- (b) Upon finding that an investigation is necessary, the commission shall be responsible for timely notification of the law enforcement officer or officers and their respective law enforcement agency that an investigation has been initiated and shall provide: (1) A copy of the signed complaint; (2) a copy of any and all documentation and evidence provided in support of the claim of racial profiling; and (3) the factors considered by the commission specific to the incident which support the necessity to investigate the claim of racial profiling.
- (b) (c) The Kansas human rights commission shall forward all findings of probable cause and supporting investigative reports to the Kansas commission on peace officer standards and training. The Kansas human rights commission shall inform the complainant, officer or officers, as the case may be, and the law enforcement agency of the outcome or disposition of the complaint in writing to the head of the law enforcement agency. Such writing shall include a summary of the rationale for the finding and shall be made in accordance with K.S.A. 45-221, and amendments thereto. Nothing in such outcome or disposition shall

be deemed an exception to the Kansas open records act.

- (d) The Kansas commission on peace officer standards and training shall review the findings of the Kansas human rights commission and initiate further investigation if necessary. Pursuant to K.S.A. 74-5616, and amendments thereto, the Kansas commission on peace officer standards and training shall make a determination regarding the certification of any law enforcement officer engaged in unlawful profiling. This complaint process shall not prevent a motorist an individual who feels that their rights have been violated to file from filing a civil law suit against the law enforcement officer or agency.
- (b) (e) (e) Upon disposition of a complaint as provided for in subsection (a) the complainant shall have a civil cause of action in the district court against the law enforcement officer or law enforcement agency, or both, and shall be entitled to recover damages if it is determined by the court that such persons or agency engaged in racial profiling.
- (f) Upon the disposition of a complaint as provided for in subsection (a), the respondent may appeal a finding of probable cause by the Kansas human rights commission to the district court and shall have a civil cause of action against the complainant and shall be entitled to recover damages if it is determined by the court that the complainant knowingly made a false complaint.
- **(g)** The court may allow the prevailing party reasonable attorney fees and court costs.
- Sec. 6. K.S.A. 2008 Supp. 74-9501 is hereby amended to read as follows: 74-9501. (a) There is hereby established the Kansas criminal justice coordinating council.
- (b) The council shall consist of the governor or designee, the chief justice of the supreme court or designee, the attorney general or designee, the secretary of corrections, the superintendent of the highway patrol, the commissioner of juvenile justice and the director of the Kansas bureau of investigation.
- (e) The governor shall designate staff to the Kansas criminal justice coordinating council. The staff shall attend all meetings of the council, be responsible for keeping a record of council meetings, prepare reports of the council and perform such other duties as directed by the council.
 (d) The council shall elect a chairperson and vice-chairperson from among the members of the council.
- 38 (e) The council shall:
 - (1) Appoint a standing local government advisory group to consult and advise the council concerning local government criminal justice issues and the impact of state criminal justice policy and decisions on local units of government. The advisory group shall consist of a sheriff, chief of police, county or district attorney, a member of a city governing body and

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a county commissioner. Appointees to such advisory group shall serve 2 without compensation or reimbursement for travel and subsistence or any 3 other expenses.

- (2) Define and analyze issues and processes in the criminal justice system, identify alternative solutions and make recommendations for
- (3) Perform such criminal justice studies or tasks as requested by the governor, the attorney general, the legislature or the chief justice, as 9 deemed appropriate or feasible by the council.
- (4) Oversee development and management of a criminal justice database. All criminal justice agencies as defined in subsection (c) of K.S.A. 12 22-4701, and amendments thereto, and the juvenile justice authority shall provide any data or information, including juvenile offender information which is requested by the council, in a form and manner established by the council, in order to facilitate the development and management of the eriminal justice council database.
 - (5) Oversee the development, implementation and management of a uniform traffic citation for use by all Kansas law enforcement agencies to collect data on traffic stops. The collection of data shall include information necessary to conduct analysis of traffic stops with regard to race, gender and ethnicity of drivers. The uniform traffic citation shall be available for use by law enforcement agencies not later than January 1, 2011.
 - (5) (6) Develop and oversee reporting of all criminal justice federal funding available to the state or local units of government including assuming the designation and functions of administering the United States bureau of justice assistance grants.
 - (6) (7) Form such task groups as necessary and appoint individuals who appropriately represent law enforcement, the judiciary, legal profession, state, local, or federal government, the public, or other professions or groups as determined by the council, to represent the various aspects of the issue being analyzed or studied, when analyzing eriminal justice issues and performing eriminal justice studies. Members of the legislature may be appointed ex officio members to such task groups. A member of the council shall serve as the chairperson of each task group appointed by the council. The council may appoint other members of the council to any task group formed by the council.
 - (7) (8) Review reports submitted by each task group named by the council and shall submit the report with the council's recommendations pertaining thereto to the governor, the attorney general, the chief justice of the supreme court, the chief clerk of the house of representatives and the secretary of the senate.
- (8) (9) (A) Establish the sex offender policy board to consult and 42 43 advise the council concerning issues and policies pertaining to the treat-

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ment, sentencing, rehabilitation, reintegration and supervision of sex 2 offenders.

(B) The sex offender policy board shall consist of the secretary of corrections, the commissioner of juvenile justice, the secretary of social and rehabilitation services, the director of the Kansas bureau of investigation and the chief justice of the supreme court or the chief justice's designee and two persons appointed by the criminal justice coordinating council. Of the persons appointed by the criminal justice coordinating council, one shall be a mental health service provider and the other shall be engaged in the provision of services involving child welfare or crime victims.

(C) Each member of the board shall receive compensation, subsistence allowances, mileage and other expenses as provided for in K.S.A. 75-3223, and amendments thereto, except that the public members of the board shall receive compensation in the amount provided for legislators pursuant to K.S.A. 75-3212, and amendments thereto, for each day or part thereof actually spent on board activities. No per diem compensation shall be paid under this subsection to salaried state, county or city officers or employees.

(D) The sex offender policy board shall elect a chairperson from its membership and shall meet upon the eall of its chairperson as necessary to earry out its duties.

(E) Each appointed member of the sex offender policy board shall be appointed for a term of two years and shall continue to serve during that time as long as the member occupies the position which made the member eligible for the appointment. Each member shall continue in office until a successor is appointed and qualifies. Members shall be eligible for reappointment, and appointment may be made to fill an unex-

(F) The board shall submit its reports to the criminal justice coordinating council and to the governor, the attorney general, the chief justice of the supreme court, the chief clerk of the house of representatives and the secretary of the senate.

(i) The board shall submit a report regarding public notification pertaining to sex offenders, restrictions on the residence of released sex offenders, utilization of electronic monitoring, and the management of juvenile sex offenders by the first day of the 2007 legislative session.

— (ii) The board shall submit a report regarding treatment and supervision standards for sex offenders, suitability of lifetime release supervision and safety education and prevention strategies for the public by the first day of the 2008 legislative session.

42(iii) The board shall submit reports regarding any other studies, issues

or policy recommendations as completed.

1 (G) The sex offender policy board established pursuant to subsection 2 (e)(8) (9) (A) of this section shall expire on June 30, 2011.

— (9) (10) (A) Establish the substance abuse policy board to consult and advise the council concerning issues and policies pertaining to the treatment, sentencing, rehabilitation and supervision of substance abuse offenders. The board shall specifically analyze and study driving under the influence and the use of drug courts by other states.

(B) The substance abuse policy board shall consist of the secretary of corrections, the commissioner of juvenile justice, the secretary of social and rehabilitation services, the director of the Kansas bureau of investigation, the chief justice of the supreme court or the chief justice's designee, a member of the Kansas sentencing commission, a prosecutor appointed by the Kansas county and district attorneys association, and two persons appointed by the Kansas association of addiction professionals. Of the persons appointed by the Kansas association of addiction professionals, one shall be an addiction counselor and the other shall be a professional program administrator.

(C) Each member of the board shall receive compensation, subsistence allowances, mileage and other expenses as provided for in K.S.A. 75-3223, and amendments thereto, except that the public members of the board shall receive compensation in the amount provided for legislators pursuant to K.S.A. 75-3212, and amendments thereto, for each day or part thereof actually spent on board activities. No per diem compensation shall be paid under this subsection to salaried state, county or city officers or employees.

(D) The substance abuse policy board shall elect a chairperson from its membership and shall meet upon the call of its chairperson as necessary to carry out its duties.

(E) Each appointed member of the substance abuse policy board shall be appointed for a term of two years and shall continue to serve during that time as long as the member occupies the position which made the member eligible for the appointment. Each member shall continue in office until a successor is appointed and qualifies. Members shall be eligible for reappointment, and appointment may be made to fill an unexpired term.

(F) The board shall submit its reports to the criminal justice coordinating council and to the governor, the attorney general, the chief justice of the supreme court, the chief elerk of the house of representatives and the secretary of the senate.

40 Sec. 7. **6.** K.S.A. 22-4606, 22-4607, 22-4609, 22-4610 and 22-4611 41 and K.S.A. 2008 Supp. 74-9501 are hereby repealed.

Sec. 8. 7. This act shall take effect and be in force from and after its publication in the statute book.