Session of 2007

SENATE BILL No. 160

By Committee on Elections and Local Government

1-23

AN ACT concerning elections; relating to electronic and electromechan-10 ical voting systems; amending K.S.A. 25-4401, 25-4403, 25-4404, 25-11 12 4405, 25-4406, 25-4407, 25-4409, 25-4410, 25-4411, 25-4412, 25-4413 13 and 25-4414 and repealing the existing sections; also repealing K.S.A. 25-1307, 25-1308, 25-1309, 25-1310, 25-1311, 25-1312, 25-1313, 25-14 15 1314, 25-1315, 25-1317, 25-1318, 25-1319, 25-1320, 25-1321, 25-1322, 16 25-1324, 25-1325, 25-1326, 25-1327, 25-1328, 25-1329, 25-1330, 25-17 1331, 25-1332, 25-1333, 25-1334, 25-1335, 25-1336, 25-1337, 25-1338, 18 25-1339, 25-1341 and 25-1343.

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Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 25-4401 is hereby amended to read as follows: 25-4401. As used in this act unless the context otherwise requires:

- (a) "Automatic tabulating equipment" includes apparatus necessary to examine automatically and count votes as designated on ballots and data processing machines which can be used for counting ballots and tabulating results.
- (b) "Ballot eard" means a ballot which is voted by the process of punching.
- 29 (e) "Ballot labels" means the eards, papers, booklet, pages or other 30 material containing the names of offices and candidates and statements 31 of measures to be voted on.
 - —(d) "Ballot" may include ballot cards, ballot labels and paper ballots an electronic display or printed document containing the offices and questions on which voters in a specified voting area are eligible to vote.
 - (e) (b) "Counting location" means the location in the county selected by the county election officer for the automatic processing or counting, or both, counting of ballots.
 - (f) (c) "Electronic or electromechanical voting system" means a system of casting votes by use of marking devices and tabulating ballots employing automatic tabulating equipment or data processing equipment including a direct recording electronic system.
- 42 (d) "Direct recording electronic system" means a system that records 43 votes by means of a ballot display provided with mechanical or electro-

 optical components that can be activated by the voter, that processes data by means of a computer program, that records voting data and ballot images in memory components, that produces a tabulation of the voting data stored in a removable memory component and as printed copy, and that may also provide a means for transmitting individual ballots or vote totals to a central location for consolidating and reporting results from precincts at the central location.

- (g) "Marking device" means an apparatus in which ballots or ballot eards are inserted and used in connection with a punch apparatus for the piercing of ballots by the voter which will enable the ballot to be tabulated by means of automatic tabulating equipment. The hole made by such marking device may be in the form of a round dot, a rectangle, a square or any other shape that will clearly indicate the intent of the voter.
- Sec. 2. K.S.A. 25-4403 is hereby amended to read as follows: 25-4403. (a) The board of county commissioners and the county election officer of any county may provide an electronic or electromechanical voting system to be used at voting places, or for advance voting in the county at national, state, county, township, city and school primary and general elections and in question submitted elections.
- When the board of county commissioners of any county is presented with a petition requesting a vote on the proposition of using electronic or electromechanical voting systems in such county, signed by electors equal in number to not less than ten percent of the votes east for secretary of state in the county at the last preceding general election at which the secretary of state was elected, such board of county commissioners shall submit the proposition to the voters of such county at the next succeeding state primary or general election. If a majority of the votes cast on the proposition shall be in favor thereof the board of county commissioners and the county election officer shall provide such a system to be used at voting places at national, state, county, township, city and school primary and general elections and in question submitted elections. (e) The board of county commissioners of any county in which the board of county commissioners and county election officer have determined that an electronic or electromechanical voting system shall be used or in which a proposition to use electronic or electromechanical systems has been adopted may issue bonds, without an election, to finance and pay for purchase, lease or rental of such a system.
- (d) (c) The board of county commissioners and the county election officer of any county may adopt, experiment with or abandon any electronic or electromechanical system herein authorized and approved for use in the state and may use such a system in all or any part of the voting areas within the county or in combination with an optical scanning voting system or with regular paper ballots. Whenever the secretary of state

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rescinds approval of any voting system, the board of county commissioners and the county election officer shall abandon such system until changes therein required by the secretary of state have been made, or if the secretary of state advises that acceptable changes cannot be made therein, such abandonment shall be permanent.

Sec. 3. K.S.A. 25-4404 is hereby amended to read as follows: 25-4404. The secretary of state shall examine and approve the kinds or makes of electronic or electromechanical voting systems, *including operating systems*, *firmware and software*, and no kind or make of such system shall be used at any election unless and until it received approval receives certification by the secretary of state and a statement thereof is filed in the office of the secretary of state.

Sec. 4. K.S.A. 25-4405 is hereby amended to read as follows: 25-4405. (a) Any person, firm or corporation desiring to sell any kind or make of electronic or electromechanical voting system to political subdivisions in Kansas may in writing request the secretary of state to examine the kind or make of the system which it desires to sell and shall accompany the request with a certified check in the sum of \$250 payable to the secretary of state to be used to defray a portion of the costs of such examination, and shall furnish at its own expense such system to the secretary of state at the eapitol in the city of Topeka, Kansas, for use by the secretary in examining such machine system. The secretary of state may require such person, firm or corporation to furnish a competent person to explain the system and demonstrate by the operation of such system that it will do all the things required by article 44 of chapter 25 of Kansas Statutes Annotated and amendments thereto and can be safely used complies with state and federal laws. The secretary of state may employ a competent person or persons to assist in the examination and to advise the secretary as to the sufficiency of such machine and to pay such persons reasonable compensation therefor. The costs of employment and any other costs associated with the approval of such system shall be paid in advance by the applicant.

(b) The secretary of state may require a review of any theretofore approved electronic or electromechanical voting system and the equipment and operation thereof. Such review shall be commenced by the secretary of state giving written notice thereof to the person, firm or corporation which sought approval of the system and to each county election officer and county commissioner of counties known to have purchased, leased or rented any such system or equipment thereof. Such notice shall fix a time and place of hearing at which those persons wishing to be heard may appear and give oral or written testimony and explanation of the system, its equipment and operation and experience had therewith. After such hearing date and after such review as the secretary of state

deems appropriate, the secretary of state may renew approval of the system, require changes therein for continued approval thereof or rescind approval previously given on either a conditioned or permanent basis.

- (c) The secretary of state may appoint persons to assist county election officers or county commissioners in the testing of any electronic or electromechanical voting system and its equipment or the programs of such system.
- Sec. 5. K.S.A. 25-4406 is hereby amended to read as follows: 25-4406. Electronic or electromechanical voting systems approved by the secretary of state:
- (a) Shall provide facilities for voting for the candidates for nomination or election of at least seven different all political parties officially recognized pursuant to K.S.A. 25-302a, and amendments thereto;
- (b) shall permit a voter to vote for any independent candidate for any office;
- (c) shall provide for voting on constitutional amendments or other questions submitted;
- (d) shall be so constructed that, as to primaries where candidates are nominated by political parties, the voter can vote only for the candidates of the political party with which the voter is affiliated or, if not affiliated, according to the voter's declaration when applying to vote for whom the voter is qualified to vote according to articles 2 and 33 of the Kansas Statutes Annotated and amendments thereto;
- (e) shall afford the voter an opportunity to vote for any or all candidates for an office for whom the voter is by law entitled to vote and no more, and at the same time shall prevent the voter from voting for the same candidate twice for the same office;
- (f) shall be so constructed that in presidential elections the presidential electors of any political party may be voted for by one mark or punch action;
 - (g) shall provide facilities for "write-in" votes;
- (h) shall provide for voting in absolute secrecy, except as to persons entitled to assistance who request assistance due to temporary illness or disability or a lack of proficiency in reading the English language;
- (i) shall reject all votes for an office or upon a question submitted when the voter has cast more votes for such office or upon such question than the voter is entitled to cast; and
- (j) shall provide for instruction of voters on the operation of voting machines, illustrating the manner of voting by the use of such systems. The instruction may include printed materials or demonstration by election board workers; and
- 42 (k) shall meet the requirements of the help America vote act of 2002 43 and other federal statutes and regulations governing voting equipment.

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Sec. 6. K.S.A. 25-4407 is hereby amended to read as follows: 25-4407. (a) When a county has voted to use electronic or electromechanical voting systems or when a board of commissioners and county election officer have determined that such a voting system shall be used in a county, the board of county commissioners and the county election officer shall provide such number of units as shall be necessary to equip voting places for the use of voters. The board of county commissioners and the county election officer may purchase systems with payment by installments, may rent or lease systems or may lease machines with option to purchase with lease payments to be applied on the purchase price. Contracts for payment by installments, leases, rental agreements and leases with option to purchase may be for terms not exceeding ten 10 years, and the provisions of article 11 of chapter 10 of the Kansas Statutes Annotated and K.S.A. 79-2925 to 79-2940, inclusive, and amendments thereto, shall have no application to such contracts of purchase and lease or rental agreements, except that where payment is to be made from the general fund the budget shall provide for the raising of the necessary yearly amount to make installment or rental payments. Where the authorized maximum levy for the general fund is insufficient for all other yearly expenses chargeable against such fund and to pay installments or rentals on the voting systems, or where the aggregate limit for taxes is such that a sufficient tax for the general fund cannot be levied to pay all other yearly expenses chargeable against such fund and to pay installments or rentals on the systems, the board of county commissioners may levy a tax of sufficient millage to provide revenue to pay such installments or rentals and to pay a portion of the principal and interest on bonds issued under the authority of K.S.A. 12-1774, and amendments thereto, by cities located in the county and such levy shall not be within or limited by any aggregate limit of tax for such county.

— (b) For the use of voting systems the board of county commissioners may pay the same out of the general fund of such county, or issue time warrants bearing not to exceed five percent interest and payable by not more than three annual tax levies of not to exceed two mills which shall not be within or limited by any aggregate tax levy applying to such county or issue general obligation bonds of such county, such bonds not to be limited by any bonded debt limit and such bonds shall not be considered in determining the bonded debt of the county for the purpose of issuing bonds for other purposes.

 $\frac{-(e)}{(b)}$ No tax shall be levied under this section, nor shall any moneys be paid from any fund under authority of this section for any contract to purchase, lease or rent any electronic or electromechanical voting system or equipment thereof, if approval of such system or equipment has been rescinded by the secretary of state.

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(c) The secretary of state may purchase, rent or lease voting equipment only for the purpose of providing such equipment to counties pur-3 suant to the provisions of the help America vote act of 2002.

Sec. 7. K.S.A. 25-4409 is hereby amended to read as follows: 25-4409. (a) In any voting area where electronic or electromechanical voting systems are used, the county election officer shall provide an adequate number of units of the systems to allow all voters expected by the county election officer to vote at such voting place.

— (b) The ballot information, whether placed on the ballot or on the marking device, shall, as far as practicable, be in the order of arrangement provided for paper ballots except that such information may be in vertical or horizontal rows, or in a number of separate pages. Ballots for all ques- tions must be provided in the same manner and where ballots are placed in a marking device, they must be arranged on or in the marking device in the places provided for such purpose. Voting squares or ovals may be before or after the names of candidates and statements of questions, and shall be of such size as is compatible with the type of system used. Ballots and ballot labels shall be printed Ballot information shall be displayed in as plain clear type and size as the ballot spaces will reasonably permit. Tear-off stubs shall be of a size suitable for the ballots or ballot cards used and for the requirements of the marking device. Where candidate rotation is used, each type of ballot within a voting area shall be of the same rotation series. The ballots or ballot cards may contain special printed marks and holes as required for proper positioning and reading of the ballots by the automatic tabulating equipment. Where candidate rotation is used, the voting equipment shall be capable of meeting the requirements otherwise provided in law.

A separate write-in ballot, which may be in the form of a paper ballot, eard or envelope in which the elector places his or her ballot eard after voting, shall be provided where necessary to permit electors to write in the names of persons whose names are not on the ballot.

(d) (b) The county election officer shall cause the marking devices to be put in order, set, adjusted and made ready for voting when delivered to the election precinets. Before the opening of the polls the election judges shall compare the ballots or ballot labels with the sample ballots furnished, and see that the names, numbers and letters ballot information thereon agree agrees and shall certify thereto on forms provided for this purpose. The certification shall be filed with the election returns.

Sec. 8. K.S.A. 25-4410 is hereby amended to read as follows: 25-4410. (a) Insofar as applicable, the procedures provided for voting on paper ballots shall apply to electronic and electromechanical voting systems.

(b) The county election officer shall provide for each voting place

sample ballot cards and ballot labels ballots which shall be exact copies of the official ballots for the particular election. Such sample ballot cards and labels shall be arranged in the form of a diagram showing the front of the marking device as it will appear after the ballots are arranged therein for voting on election day. Such sample ballot cards and labels shall be posted near the entrance of voting booths and shall be there open to for public inspection during the hours that the polls are open on election day.

- (c) In addition to the instructions printed on the ballot or ballot labels, instructions to voters shall be posted in each voting booth or placed on the marking device. Each voter shall be instructed how to operate the voting device before such voter enters the voting booth. When a voter is handed a ballot or ballot eard, such voter shall be instructed to use only the marking device provided for punching or slotting the eards and to not mark the ballot or ballot eard in any other way except for write-ins. The voter shall also be instructed to place his or her ballots in an envelope or other container after voting, in order that no eard upon which a choice is indicated is exposed.
- (d) For the instruction of voters on election day, there shall be provided for each voting place a mechanical model of the voting device. Such model shall be located in some place accessible to the voters. Each voter so desiring, before entering the voting booth, shall be instructed regarding the use of such model and shall be given an opportunity to use the model. The voter's attention may also be called to the ballot labels so that the voter may become familiar with the location of the questions submitted and the names of the offices and candidates.
- —(e) Each voter shall be instructed how to operate the voting device before such voter enters the voting booth. In case any elector voter after entering the voting booth shall ask for further instruction concerning the manner of voting, two (2) judges election board members of opposite political parties shall give such instructions to such elector, but no judge or other election officer or person assisting an elector shall in any manner request, suggest, or seek to persuade or induce any such elector to vote any particular ticket, or for any particular candidate, or for or against any particular amendment, question or proposition. After receiving such instructions, such elector shall vote as in the case of an unassisted voter.
- (f) If a voter spoils or defaces a ballot eard or marks it erroneously, such voter shall return the eard with stub folded so as not to disclose any choices that such voter has made and receive another. The election judge shall immediately cancel the defective ballot eard by writing on the back of the ballot eard the word "SPOILED" in ink and without detaching the ballot stub, shall place the ballot in the container for voided ballots in a manner that does not expose the choices of the voter. The voter shall

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only be allowed to follow this procedure three (3) times at any election.

(g) Where ballot cards are used, after the voter has marked his or her ballot card, such voter shall place it inside the envelope provided for this purpose and return it to the judge. The judge shall remove the ballot stub and deposit such stub and the envelope with the ballot card inside in the ballot box.

- Sec. 9. K.S.A. 25-4411 is hereby amended to read as follows: 25-4411. (a) The vote tabulation equipment may be located at any place within the county approved by the county election officer.
- Within five (5) days prior to the date of the election, the county election officer shall have the automatic tabulating equipment tested to ascertain that the equipment will correctly count the votes cast for all offices and on all measures questions submitted. Public notice of the time and place of the test shall be given at least forty-eight (48) 48 hours prior thereto by publication once in a newspaper of general circulation in the county or city where such equipment is to be used. The test shall be observed by at least two (2) election inspectors, who shall not be of the same political party, and shall be open to representatives of the political parties, candidates, the press and the public. The test shall be conducted by processing a preaudited group of ballots and punched or marked as marked to record a predetermined number of valid votes for each candidate and on each measure, and shall include for each office one or more ballots which have votes in excess of the number allowed by law in order to test the ability of the automatic tabulating equipment to reject such votes. If any error is detected, the cause therefor shall be ascertained and corrected and an errorless count shall be made before the automatic tabulating equipment is approved. The test shall be repeated immediately before the start of the official count of the ballots, and at the conclusion of the official count in the same manner as set forth above. After the completion of the count The test shall be repeated after the completion of the canvass, the canvass. The equipment, programs used and ballots shall be sealed, retained and disposed of in the same manner as paper ballots secured and retained by the county election officer.
- Sec. 10. K.S.A. 25-4412 is hereby amended to read as follows: 25-4412. (a) In voting areas where electronic or electromechanical voting systems are used, as soon as the polls are closed, the election supervising judge shall secure the marking devices against voting equipment to prevent further voting. The judge shall thereafter open the ballot box and count the number of ballots or envelopes containing ballots that have been cast to determine that the number of ballots does not exceed equals the number of voters shown on the poll book. If there is an excess a discrepancy, this fact shall be reported in writing to the county election officer with the reasons therefor if known. The total number of voters

shall be entered on the tally sheets. The write-in votes shall then be counted by the election supervising judge and clerks. If ballot cards are used and separate write-in ballots or envelopes for recording write-in votes are used, all ballots or envelopes on which write-in votes have been recorded shall be serially numbered, starting with the number one, and the same number shall be placed on the ballot card of the voter. The election judge shall compare the write-in votes with the votes east on the ballot card and if the total number of votes for any office exceeds the number allowed by law, a notation to that effect shall be entered on the back of the ballot card and it shall be returned to the counting location in an envelope marked "defective ballots" and such invalid votes shall not be counted. So far as applicable, provisions relating to defective paper ballots shall apply.

- (b) The election supervising judge shall place all any paper ballots that have been cast in the container provided for the purpose, which shall be sealed and delivered forthwith by two election judges board members who shall not be of the same political party, to the counting location together with the provisional, unused, void and defective ballots and returns.
- (c) All proceedings at the counting location shall be under the direction of the county election officer and under the observation of two election officials board members who shall not be of the same political party and shall be open to the public, but no persons except those employed and authorized for the purpose shall touch any ballot, ballot container or return. If any ballot eard is damaged or defective so that it cannot properly be counted by the automatic tabulating equipment, a true duplicate copy shall be made of the damaged ballot card in the presence of witnesses and substituted for the damaged ballot. Likewise, a duplicate ballot card shall be made of a defective ballot which shall not include the invalid votes. All duplicate ballots or ballot eards shall be clearly labeled "duplicate," shall bear a serial number which shall be recorded on the damaged or defective ballot or ballot card and shall be counted in lieu of the damaged or defective ballot.

—If any ballot eard, of the type where offices and questions are printed directly on the card, is damaged or defective so that it cannot properly be counted by the automatic tabulating equipment, a true duplicate copy may be made of the damaged ballot eard, in the presence of witnesses and in the manner set forth above, or the valid votes on such ballot eard may be manually counted at the counting center by at least two election officials in the manner which is best suited to the system used. If any paper ballot is damaged or defective so that it cannot properly be counted by the automatic tabulating equipment, such ballot shall be manually counted at the counting center. The totals for all such ballots or ballot

cards manually counted shall be added to the totals for the respective precincts or election districts.

- (d) Advance voting ballots may be counted by the automatic tabulating equipment if they have been punched or marked in a manner which will enable them to be properly counted by such equipment.
- —(e) The return printed by the automatic tabulating equipment, to which has been added the return of write-in and advance voting votes and manually counted votes, shall constitute the official return of each precinct or election district. Upon completion of the count the returns shall be open to the public. A copy of the returns shall be posted at the central counting place or at the office of the election officer in lieu of the posting of returns at the individual precincts.
- (f) (e) If for any reason it becomes impracticable to count all or a part of the ballots with tabulation equipment, the county election officer may direct that they be counted manually, following as far as practicable the provisions governing the counting of paper ballots.
- Sec. 11. K.S.A. 25-4413 is hereby amended to read as follows: 25-4413. In the case of a recount, the ballots or ballot cards shall be recounted in the manner provided by K.S.A. 25-4412 and amendments thereto.
- Sec. 12. K.S.A. 25-4414 is hereby amended to read as follows: 25-4414. Electronic or electromechanical voting system fraud is: (a) Being in unlawful or unauthorized possession of ballot eards, ballot labels or voting equipment, computer programs, operating systems, firmware, software or ballots; or
- (b) intentionally tampering with, altering, disarranging, defacing, impairing or destroying any electronic or electromechanical system or component part thereof, any ballot, ballot card or ballot label or any ballot used by such systems.

Electronic or electromechanical voting system fraud is a severity level $\frac{10}{10}$ (9), nonperson felony.

- New Sec. 13. The secretary of state may adopt rules and regulations:
- (a) For the use of electronic and electromechanical voting systems to count votes under the election laws of this state; and
 - (b) necessary for the administration of this act.
- New Sec. 14. K.S.A. 25-4401 through 25-4414, inclusive, and amendments thereto, and sections 13 and 14, and amendments thereto, shall be known and may be cited as the electronic and electromechanical voting systems act.
- 40 Sec. 15. K.S.A. 25-1307, 25-1308, 25-1309, 25-1310, 25-1311, 25-
- 41 1312, 25-1313, 25-1314, 25-1315, 25-1317, 25-1318, 25-1319, 25-1320,
- 42 25-1321, 25-1322, 25-1324, 25-1325, 25-1326, 25-1327, 25-1328, 25-
- 43 1329, 25-1330, 25-1331, 25-1332, 25-1333, 25-1334, 25-1335, 25-1336,

- $1\quad 25\text{-}1337,\ 25\text{-}1338,\ 25\text{-}1339,\ 25\text{-}1341,\ 25\text{-}1343,\ 25\text{-}4401,\ 25\text{-}4403,\ 25\text{-}4403,\$
- $2\quad \ \, 4404,\,25\text{-}4405,\,25\text{-}4406,\,25\text{-}4407,\,25\text{-}4409,\,25\text{-}4410,\,25\text{-}4411,\,25\text{-}4412,$
- $3\quad$ 25-4413 and 25-4414 are hereby repealed.
- 4 Sec. 16. This act shall take effect and be in force from and after its
- 5 publication in the statute book.