SENATE BILL No. 576

By Committee on Ways and Means

2-21

9 AN ACT concerning natural gas; relating to gas gathering facilities; 10 amending K.S.A. 55-1,101, 55-1,102, 55-1,103, 55-1,104, 55-1,105, 55-11 1,107, 55-1,108 and 55-1,109 and K.S.A. 2005 Supp. 66-105a and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 55-1,101 is hereby amended to read as follows: 55-1,101. (a) As used in K.S.A. 55-1,101 through 55-1,109, and amendments thereto:

- (1) "Gas gathering services" means the gathering or preparation of natural gas for transportation, whether such services are performed for hire or in connection with the purchase of natural gas by the person gathering or preparing the gas or a marketer affiliated with the person gathering or preparing the gas. "Gas gathering services" does not include the gathering of natural gas by an owner or operator of gathering facilities who: (A) Does not hold such facilities out for hire on or after the effective date of this act; and (B) does not purchase the gas for resale.
- (2) "Gas gathering facilities" means natural gas pipeline facilities that are used primarily for gas gathering services, except that the use of such pipeline facilities secondarily for other transportation or delivery services shall not exclude the classification of such facilities as gas gathering facilities.
- $\frac{(2)}{(3)}$ Other terms have the meanings provided by K.S.A. 55-150, and amendments thereto.
- (b) The provisions of K.S.A. 55-1,101 through 55-1,109, and amendments thereto, shall be part of and supplemental to chapter 55 of the Kansas Statutes Annotated.
- Sec. 2. K.S.A. 55-1,102 is hereby amended to read as follows: 55-1,102. (a) Each person offering gas gathering services in this state shall file with the commission copies of: (1) Rates paid for natural gas purchased at the wellhead by the person offering gas gathering services; (2) all rates charged for gas gathering services offered by such person; and (3) such data related to the characteristics of the gas purchased or gathered by the person offering gas gathering services and such information regarding the terms and duration of the contract as the commission de-

termines necessary. In addition, each person owning or operating gas gathering facilities shall file and maintain with the commission updated maps of the gathering facility that shall include the location of all wells connected to the system and all other interconnects for both receipts and deliveries of gas. The commission shall adopt rules and regulations prescribing the form and times of filing of such rates, data and information. The commission shall not be required to analyze, publish or disseminate such rates, data and information except to the extent otherwise required by law.

- (b) Upon notice and an opportunity to be heard in accordance with the provisions of the Kansas administrative procedure act, the commission may impose an administrative fine on any person for failure to file any rate, data or information as required by this section and rules and regulations of the commission. Such fine shall not exceed \$10,000 for each day the rate, data or information remains unfiled as required or an aggregate amount of \$250,000, whichever is less.
- (c) Rates, data and information filed pursuant to this section shall not be used by the commission to order a change in any rate except in a proceeding pursuant to K.S.A. 55-1,104, and amendments thereto.
- (d) Rates, data and information filed pursuant to this section shall not be subject to K.S.A. 66-1220a, and amendments thereto.
- 22 (e) This section shall take effect and be in force on and after July 1, 23 1997.
 - Sec. 3. K.S.A. 55-1,103 is hereby amended to read as follows: 55-1,103. (a) Persons offering gas gathering services in this state, or *operating gas gathering* facilities essential to provision of such services, shall provide, in a manner that is just, reasonable, not unjustly discriminatory and not unduly preferential, access to any person seeking such gas gathering services or transportation through or interconnection with such gas gathering facilities.
 - (b) Persons performing gas gathering services or operating gas gathering facilities shall engage in practices in connection with such services or operations, and charge fees for such services, that are just, reasonable, not unjustly discriminatory and not unduly preferential.
 - (c) This section shall take effect and be in force on and after July 1, 1997.
 - Sec. 4. K.S.A. 55-1,104 is hereby amended to read as follows: 55-1,104. (a) The commission, in its discretion, may at any time review a fee, term or practice being used by a person offering gas gathering services or operating gas gathering facilities or review such person's refusal of an interconnection request or other form of denial of access to gas gathering facilities, to ascertain whether a violation of K.S.A. 55-1,103, and amendments thereto, has occurred. Upon such review, the commission may in-

itiate a proceeding to determine whether a violation of K.S.A. 55-1,103, and amendments thereto, has occurred. Upon notice and an opportunity for hearing in accordance with the Kansas administrative procedure act, the commission shall have authority to order the remediation of any violation of K.S.A. 55-1,103, and amendments thereto, that the commission finds has occurred.

- (b) Any consumer of gas gathering services, any person seeking transportation on or an interconnection with a gas gathering facility, or any person seeking direct purchase of natural gas at the wellhead or any royalty owner, may request the commission to investigate and initiate proceedings to review a fee, term or practice being used by a person offering gas gathering services or operating gas gathering facilities. As a condition to formal commission action, the person requesting commission action must first file a complaint that includes:
- (1) A statement that the complainant has presented the complaint, in writing, to the person offering gas gathering services or operating gas gathering facilities and included a request for a meeting with such person to discuss the matter:
 - (2) a copy of the document described in subsection (b)(1);
- (3) a statement that the requested meeting took place or the person offering gas gathering services or operating gas gathering facilities refused to meet with the complainant;
- (4) detailed factual statement indicating how the fee, term or practice violates K.S.A. 55-1,103, and amendments thereto;
- (5) a statement of the precise remedy being requested that will make the fee, term or practice consistent with the provisions of K.S.A. 55-1,103, and amendments thereto;
- (6) if the complainant is a producer of natural gas, a copy of the analysis of the complainant's natural gas, including the nitrogen, carbon dioxide, hydrogen sulfide, water and other contaminant content; the amount of volume; and the amount of pressure at the wellhead; and
- (7) if available, a map showing the location of the affected wells, the proposed interconnection, where relevant and all gas gathering systems in the area.

Upon the filing of such a complaint, the commission shall review, investigate and resolve the complaint pursuant to subsection (c).

(c) The commission may resolve the complaint by use of an informal procedure established by the commission pursuant to rules and regulations adopted by the commission or the commission may conduct a formal hearing and take evidence as necessary to determine the merits of the complaint. If the commission uses an informal procedure and the complaint is not resolved within 60 days after the complaint is filed, the commission shall conduct a formal hearing on the complaint. The hearing

shall be conducted and notice given in accordance with the Kansas administrative procedure act. Upon such hearing, the commission shall have authority to order the remediation of any violations of K.S.A. 55-1,103, and amendments thereto, to the extent necessary for remediation as to the aggrieved person with respect to the particular violation.

- (d) In evaluating a fee or term, or in establishing a reasonable fee or term, the commission is not required to engage in cost-of-service ratemaking or any other form of ratemaking. Instead, the commission can employ any form of analysis and remedy that is designed to accomplish the goals of this act while respecting the legitimate property interests of the person offering the gas gathering services.
- (e) Any natural gas producer using the gas gathering facilities of a person engaged in activities described in subsection (a)(1)(A) or (B) of K.S.A. 55-1,101, and amendments thereto, may request the commission to investigate and initiate proceedings to review the fees, terms and practices of the person engaged in such activities. The commission shall conduct such investigation and proceeding in the same manner as provided by this section for complaints filed pursuant to subsection (b) and may order the remediation of any violation of subsection (b) of K.S.A. 55-1,103, and amendments thereto, that the commission finds would exist except for the exemption provided by subsection (a)(1)(A) or (B) of K.S.A. 55-1,101, and amendments thereto.
- (f) The commission shall maintain a publicized telephone number to facilitate the filing of informal complaints pursuant to subsection (b) or (e)
- (g) The commission shall adopt such rules and regulations as the commission determines reasonably necessary to prevent abuse of the complaint procedure provided for by this section. Such rules and regulations shall include provisions to prevent delay of the proceedings that may damage a party's ability to pursue or defend the complaint.
- Sec. 5. K.S.A. 55-1,105 is hereby amended to read as follows: 55-1,105. (a) The commission may adopt such rules and regulations as the commission determines necessary to improve access to gas gathering services or gas gathering facilities or to improve market competition or protect the public interest in such services or facilities.
- (b) This section shall take effect and be in force on and after July 1, 1997.
 - Sec. 6. K.S.A. 55-1,107 is hereby amended to read as follows: 55-1,107. (a) In any retail natural gas service area where the commission has granted a certificate of convenience and necessity to sell natural gas at retail from a gas gathering system facility, the commission may issue other certificates of convenience and necessity to make such sales in such area. A public utility providing retail natural gas service from gas gathering

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facilities under an exclusive certificate of convenience and necessity, shall obtain commission approval of any abandonment of service upon dem-2 3 onstrating that such abandonment is not adverse to the public interest. A person purchasing natural gas or gas gathering services from a person offering gas gathering services in a retail natural gas service area where the commission has issued more than one certificate of convenience and 6 necessity shall not be assessed an exit fee for electing to purchase natural gas or gas gathering services from another person offering gas gathering services.

This section shall take effect and be in force on and after July 1, (b) 1997.

Sec. 7. K.S.A. 55-1,108 is hereby amended to read as follows: 55-1,108. (a) Nothing in K.S.A. 55-1,101 through 55-1,107, and amendments thereto, shall be construed, or authorize the commission, to amend any contractual obligations between the person offering gas gathering services or gas gathering facilities and the complainant unless the commission determines, after investigation, notice and hearing, that such contractual obligations are unjust, unreasonable, unjustly discriminatory or unduly preferential and adversely impact the public welfare.

(b) This section shall take effect and be in force on and after July 1, 1997.

Sec. 8. K.S.A. 55-1,109 is hereby amended to read as follows: 55-1,109. If a public utility providing service from a gas gathering system facility determines that such utility lacks sufficient services or facilities to serve the needs of any person wishing to utilize such utility's services within such utility's certificated service area during any calendar year, such utility, not later than November 1 preceding the beginning of such calendar year, shall give notice thereof to the commission and to each person that such utility determines it will be unable to serve. The commission may review such proposed abandonment at its discretion, except that the commission shall review such proposed abandonment upon complaint by such person served. Unless the proposed abandonment is determined by the commission to be adverse to the public interest, such service may be discontinued as proposed by the utility.

Sec. 9. K.S.A. 2005 Supp. 66-105a is hereby amended to read as follows: 66-105a. (a) On and after July 1, 1997, The term "public utility" as used in K.S.A. 66-104, and amendments thereto, and the term "common carriers" as used in K.S.A. 66-105, and amendments thereto, shall not include any gas gathering system, as defined in K.S.A. 55-150, and amendments thereto, except that nothing in this section shall limit or abridge the commission's authority over natural gas gathering services and natural gas gathering facilities as provided in K.S.A. 55-1,101 et seq., and amendments thereto.

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- (b) Notwithstanding the provisions of subsection (a), for those persons providing gas gathering services in such a manner that allows end use customers to obtain natural gas by direct connection to a gathering system, the commission shall have authority, upon complaint or petition or upon its own motion, to determine the reasonableness of, and regulate and supervise, any health or safety related curtailment or proposed health or safety related curtailment of natural gas that results in the loss of service to the end use customer.
- Any person providing gas gathering services in such a manner that allows the offering of natural gas from a gas gathering system to an end use customer shall give notice thereof to the commission and to each affected end use customer and public utility of its intent to curtail service that will result in the loss of natural gas service to the end use customer. Except in the case of an emergency, notice shall be provided at least 30 days prior to such curtailment. In the case of an emergency, service to residential dwellings or commercial offices may be curtailed immediately upon a good faith belief that an emergency exists. Notice shall be given immediately to the end user and public utility. The person curtailing service, within 24 hours of the determination of the emergency, shall report the curtailment to the state corporation commission and provide the basis for and evidence supporting the good faith belief that curtailment was necessary under the emergency provisions of this subsection. In the event that the curtailment was not based upon a good faith belief and was unnecessary, as subsequently determined by the state corporation commission, the person curtailing service shall be held responsible for the cost of the service curtailment, including any reconnection cost and temporary heating costs.
- (d) Nothing contained in subsections (b) and (c) shall be construed to diminish any authority vested in the commission prior to the effective date of this act.
- 31 Sec. 10. K.S.A. 55-1,101, 55-1,102, 55-1,103, 55-1,104, 55-1,105, 55-32 1,107, 55-1,108 and 55-1,109 and K.S.A. 2005 Supp. 66-105a are hereby repealed.
- Sec. 11. This act shall take effect and be in force from and after its publication in the statute book.