HOUSE BILL No. 2014

By Committee on Federal and State Affairs

6-24

AN ACT concerning lotteries; enacting the Kansas expanded lottery act; authorizing operation of certain lottery gaming facilities, electronic gaming machines and other lottery games at certain locations; prohibiting certain acts and providing penalties for violations; amending K.S.A. 74-8702, 74-8710 and 74-8723, K.S.A. 2004 Supp. 74-8711 and K.S.A. 2004 Supp. 19-101a, as amended by section 1 of 2005 Senate Bill No. 298, and repealing the existing sections.

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42 43 Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 74-8702 is hereby amended to read as follows: 74-8702. As used in the Kansas lottery act, unless the context otherwise requires:

- (a) "Commission" means the Kansas lottery commission.
- (b) "Executive director" means the executive director of the Kansas lottery.
- (c) "Gaming equipment" means any electric, electronic or mechanical device or other equipment unique to the Kansas lottery used directly in the operation of any lottery and in the determination of winners pursuant to this act. "Gaming equipment" means any electric, electronic, computerized or electromechanical machine, mechanism, supply or device or any other equipment, which is: (1) Used pursuant to the Kansas lottery act; and (2) integral to the operation of an electronic gaming machine or lottery facility game; and (3) affects the results of an electronic gaming machine or lottery facility game by determining win or loss.
- (d) "Kansas lottery" means the state agency created by this act to operate a lottery or lotteries pursuant to this act.
- (e) "Lottery retailer" means any person with whom the Kansas lottery has contracted to sell lottery tickets or shares, or both, to the public.
- (f) "Lottery" or "state lottery" means the lottery or lotteries operated pursuant to this act.
- (g) (1) "Major procurement" means any gaming product or service, including but not limited to facilities, advertising and promotional services, annuity contracts, prize payment agreements, consulting services, equipment, tickets and other products and services unique to the Kansas lottery, but not including materials, supplies, equipment and services

common to the ordinary operations of state agencies.

- (2) "Major procurement" shall not mean any product, service or other matter covered by or addressed in the Kansas expanded lottery act or a management contract executed pursuant to the Kansas expanded lottery act.
- (h) "Person" means any natural person, association, *limited liability company*, corporation or partnership.
- (i) "Prize" means any prize paid directly by the Kansas lottery pursuant to its the Kansas lottery act or the Kansas expanded lottery act or any rules and regulations adopted pursuant to either act.
- (j) "Share" means any intangible manifestation authorized by the Kansas lottery to prove participation in a lottery game, except as provided by the Kansas expanded lottery act.
- (k) "Ticket" means any tangible evidence issued by the Kansas lottery to prove participation in a lottery game *other than a game on an electronic gaming machine or a lottery facility game*.
- (l) "Vendor" means any person who has entered into a major procurement contract with the Kansas lottery.
- (m) "Returned ticket" means any ticket which was transferred to a lottery retailer, which was not sold by the lottery retailer and which was returned to the Kansas lottery for refund by issuance of a credit or otherwise.
- (n) "Video lottery machine" means any electronic video game machine that, upon insertion of eash, is available to play or simulate the play of a video game authorized by the commission, including but not limited to bingo, poker, lack jack and keno, and which uses a video display and microprocessors and in which, by chance, the player may receive free games or credits that can be redeemed for eash.
- (o) (n) (1) "Lottery machine" means any machine or device that allows a player to insert cash or other form of consideration and may deliver as the result of an element of chance, regardless of the skill required by the player, a prize or evidence of a prize, including, but not limited to:
- (A) Any machine or device in which the prize or evidence of a prize is determined by both chance and the player's or players' skill, including, but not limited to, any machine or device on which a lottery game or lottery games, such as poker or blackjack, are played;
- (B) any machine or device in which the prize or evidence of a prize is determined only by chance, including, but not limited to, any slot machine or bingo machine; or
- (C) any lottery ticket vending machine, such as a keno ticket vending machine, pull-tab vending machine or an instant-bingo vending machine.
 - (2) "Lottery machine" shall not mean:
- (A) Any food vending machine defined by K.S.A. 36-501, and amend-

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ments thereto:

- (B) any nonprescription drug machine authorized under K.S.A. 65-650, and amendments thereto;
- (C) any machine which dispenses only bottled or canned soft drinks, chewing gum, nuts or candies; or
- (D) any machine excluded from the definition of gambling devices under subsection (d) of K.S.A. 21-4302, and amendments thereto-; or
- (E) any electronic gaming machine or lottery facility game operated in accordance with the provisions of the Kansas expanded lottery act.
- (o) "Electronic gaming machine" means any electronic, electromechanical, video or computerized device, contrivance or machine authorized by the Kansas lottery which, upon insertion of cash, tokens, electronic cards or any consideration, is available to play, operate or simulate the play of a game authorized by the Kansas lottery pursuant to the Kansas expanded lottery act, including, but not limited to, bingo, poker, blackjack, keno and slot machines, and which may deliver or entitle the player operating the machine to receive cash, tokens, merchandise or credits that may be redeemed for cash. Electronic gaming machines may use bill validators and may be single-position reel-type, single or multi-game video and single-position multi-game video electronic game, including, but not limited to, poker, blackjack and slot machines. Electronic gaming machines shall be directly linked to a central computer at a location determined by the executive director for purposes of security, monitoring and auditing.
- (p) "Progressive electronic game" means a game played on an electronic gaming machine for which the payoff increases uniformly as the game is played and for which the jackpot, determined by application of a formula to the income of independent, local or interlinked electronic gaming machines, may be won.
- (q) "Token" means a representative of value, of metal or other material, which is not legal tender, redeemable for cash only by the issuing lottery gaming facility manager and which is issued and sold by a lottery gaming facility manager for the sole purpose of playing an electronic gaming machine or lottery facility game.
- (r) "Lottery gaming facility" means that portion of a building, including the real and personal property, that is owned or leased by the lottery gaming facility manager for the purposes of operation, management and maintenance of electronic gaming machines and lottery facility games.
- (s) "Lottery gaming enterprise" means an entertainment enterprise which includes a lottery gaming facility authorized pursuant to the Kansas expanded lottery act and ancillary lottery gaming operations that have a common business or marketing strategy. A lottery gaming enterprise shall

be designed to attract to its lottery gaming facility consumers who reside outside the immediate area of such enterprise.

- (t) "Lottery gaming facility manager" means a resident tribe authorized to construct and manage, or manage alone, pursuant to a management contract with the Kansas lottery, and on behalf of the state, a lottery gaming enterprise and lottery gaming facility.
- (u) "Lottery gaming facility revenues" means the total revenues from electronic gaming machines and lottery facility games at a lottery gaming facility after all related prizes are paid.
- (v) "Adjusted lottery gaming facility revenues" means total revenues from lottery facility games at a lottery gaming facility less deductions for (1) prizes or payouts and (2) participation fees for wide area progressive games.
- (w) "Lottery facility games" means any lottery games in the form of Class II or III gaming which, as of May 1, 2004, are authorized to be conducted or operated at a tribal gaming facility, as defined in K.S.A. 74-9802, and amendments thereto, located within the boundaries of this state. Such games may include, but are not limited to, blackjack, craps, roulette, wheel-of-fortune, poker, pai gow or baccarat, or variation thereof approved by the commission.
- (x) "Ancillary lottery gaming facility operations" means additional non-electronic gaming machine and non-lottery facility game products and services not owned and operated by the state which may be included in the overall development associated with the lottery gaming facility. Such operations may include, but are not limited to, restaurants, hotels, motels, museums or entertainment facilities. Such operations conducted on state-owned property shall pay reasonable compensation to the state for the use of the space.
- (y) "Management contract" means a contract, subcontract or collateral agreement between the state and a resident tribe for the management of a lottery gaming facility, owned and operated by the state, negotiated and signed by the executive director on behalf of the state. Management contracts shall not be subject to the provisions of K.S.A. 75-3738 through 75-3744, and amendments thereto, or to any statutory provision regulating major procurements.
- (z) "Destination development zone" means one of the following zones where not more than one lottery gaming facility may be operated pursuant to the Kansas expanded lottery act as a part of an overall strategy of creating regional tourism destinations to enhance the local and state economy through increased tourism opportunities:
- (1) The northeast Kansas development zone, which consists of Wyandotte county;
- (2) the southeast Kansas development zone, which consists of Craw-

ford and Cherokee counties; or

- (3) the south central Kansas development zone, which consists of Sedgwick county.
- (aa) "Gray machine" means any mechanical, electromechanical or electronic device, capable of being used for gambling, that is: (1) Not authorized by the Kansas lottery, (2) not linked to a lottery central computer, (3) available to the public for play and (4) capable of simulating a game played on an electronic gaming machine or any similar gambling game authorized pursuant to the Kansas expanded lottery act.
- (bb) "Resident tribe" means the Iowa Tribe of Kansas and Nebraska, the Kickapoo Tribe in Kansas, the Prairie Band Potawatomi Nation or the Sac and Fox Nation of Missouri.
- New Sec. 2. (a) Sections 2 through 22, and amendments thereto, shall be known and may be cited as the Kansas expanded lottery act. The Kansas expanded lottery act shall be part of and supplemental to the Kansas lottery act.
- (b) If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect any other provision or application of the act which can be given effect without the invalid provision or application.
- (c) The supreme court shall have original and exclusive jurisdiction in regard to any action arising under a management contract entered into pursuant to the Kansas expanded gaming act. If the plaintiff in such action is the lottery gaming facility manager, the court shall require such plaintiff to file with the court a surety bond or other financial security approved by the court, conditioned on and in an amount determined by the court as sufficient to provide for payment of any damages to the state resulting from delay if the action is dismissed or, if judgment is entered for the state, payment in full of such costs, interest and damages as the court may adjudge and award to the state.
- New Sec. 3. (a) The lottery commission shall adopt rules and regulations establishing a procedure and standards for the receipt, consideration and approval of proposed management contracts submitted by resident tribes to the Kansas lottery pursuant to this act. Such procedure shall provide for review of competitive proposals for such facilities.
- (b) Subject to the provisions of section 5, and amendments thereto, the executive director, with the approval of the Kansas lottery commission, may enter into a management contract with a resident tribe, or two or more resident tribes jointly, to construct and manage, on behalf of the state of Kansas, a lottery gaming facility or lottery gaming enterprise at a specified destination location within a development zone where the executive director determines the operation of such facility would promote tourism and economic development. Action on a management contract

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shall be taken within 60 days of submission of the management contract proposal, unless extended by agreement of the proposed manager and the commission.

- (c) In determining whether to approve a management contract with a resident tribe to manage a lottery gaming facility or lottery gaming enterprise pursuant to this act, the commission shall take into consideration the following factors: The size of the proposed facility; the proposed facility's location as a tourist and entertainment destination; the estimated number of tourists that would be attracted by the proposed facility; the number and type of electronic gaming machines and lottery facility games to be operated at the proposed facility; and agreements related to ancillary lottery gaming facility operations.
- (d) A resident tribe may subcontract individuals or entities for services or to perform the tribe's duties and responsibilities under the management contract provided that the subcontract is approved by the commission and the subcontractor is certified pursuant to section 8, and amendments thereto.
 - (e) The commission shall not approve a management contract unless:
- (1) The commission determines that the proposed development: (A) Constitutes a lottery gaming enterprise; and (B) demonstrates through a market study that, considering all other competing gaming and entertainment venues, the proposed development would: (i) Be economically feasible, (ii) be profitable for the state and (iii) not render economically infeasible any other lottery gaming enterprise; and
- (2) the commission determines that the proposed development: (A) Consists of an investment in infrastructure, including ancillary lottery gaming facility operations, of at least \$150,000,000 for the northeast Kansas and south central Kansas development zones; or (B) consists of an investment infrastructure, including ancillary lottery gaming facility operations, of at least \$75,000,000 for the southeast Kansas development zone.
 - (f) All management contracts authorized under this section shall:
- (1) Have an initial term of 25 years from the date of opening of the lottery gaming facility. At the end of the initial term, the contract may be renewed by mutual consent of the state and the lottery gaming facility manager;
- (2) provide for: (A) The lottery gaming facility manager to pay a contract fee of \$50,000,000 to the state immediately upon execution of the management contract; (B) recovery by the lottery gaming facility manager of the contract fee, plus interest, by a credit of $\frac{1}{7}$ of such fee, plus interest, each year from the state's share of adjusted lottery gaming facility revenues over a period of seven years; and (C) provide for refund of the contract fee if a court holds the provisions of this act to be invalid or

enjoins or otherwise stays implementation of such provisions;

- (3) provide for termination of any preexisting gaming compact between the state and the lottery gaming facility manager seven years after the date of opening the lottery gaming facility;
- (4) provide for an annual state revenue share in an amount equal to 12% of the first \$100 million of adjusted lottery gaming revenues from the lottery gaming facility annually and 22% of adjusted lottery gaming revenues above \$100 million from such facility annually;
- (5) establish the types of electronic gaming machines and lottery facility games to be installed in such facility;
- (6) specify that financing for construction and operation of the lottery gaming facility and of the payment to the state of other sums required by the management contract is the responsibility of and is to be arranged by the lottery gaming facility manager;
- (7) subject to approval of the executive director, designate as key employees, any employees or contractors providing services or functions which are related to electronic gaming machines or lottery facility games authorized by a management contract;
 - (8) include financing commitments for construction;
- (9) include a resolution of endorsement from the governing body of the city, if the proposed facility is within the corporate limits of a city, or from the county commission, if the proposed facility is located in the unincorporated area of the county;
- (10) allow the lottery gaming facility manager to operate the lottery gaming facility in a manner consistent with this act, but shall place full, complete and ultimate ownership and control of the gaming operation of the lottery gaming facility with the Kansas lottery. The Kansas lottery shall retain the ability to overrule any significant gaming decision without notice required prior to taking such action. The Kansas lottery shall retain full control over all decisions concerning electronic gaming machines and lottery gaming facility games; and
- (11) authorize a lottery gaming facility manager to operate an interim lottery gaming facility, approved by the commission, while the lottery gaming facility is under construction.
- (g) Management contracts authorized by this section shall include provisions relating to:
- (1) Accounting procedures to determine the lottery gaming facility revenues and minimum internal control requirements;
 - (2) procedures for unclaimed prizes and credits;
- (3) minimum requirements for a lottery gaming facility manager to provide qualified oversight, security, surveillance and supervision of the electronic gaming machines and lottery facility games, including the use of qualified personnel with experience in applicable technology;

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- (4) minimum eligibility requirements for employees, contractors or agents of a lottery gaming facility manager who will have responsibility for or involvement with actual gaming activities or for the handling of cash or tokens;
- (5) background investigations of all employees, contractors and agents of a lottery gaming facility manager, to be performed by the Kansas lottery;
- (6) licensure requirements of any employee, contractor or agent as provided by the Kansas expanded lottery act or rules and regulations adopted pursuant thereto;
- $(\bar{7})$ provision for termination of the management contract by either party for cause; and
- (8) any other provision deemed necessary by the parties, including such other terms and restrictions as necessary to conduct any electronic gaming machine or lottery facility game in a legal and fair manner.
- (h) A management contract shall not constitute property, nor shall it be subject to attachment, garnishment or execution, nor shall it be alienable or transferable, except upon approval by the executive director, nor shall it be subject to being encumbered or hypothecated.
- (i) A lottery gaming facility shall comply with any planning and zoning regulations of the city or county in which it is to be located. The executive director shall not contract with any prospective lottery gaming facility manager for the operation and management of such lottery gaming facility unless such manager first receives any necessary approval under planning and zoning requirements of the city or county in which it is to be located.
- New Sec. 4. (a) Before the lottery commission may approve a management contract for operation of a lottery gaming facility, the qualified voters of the county where the lottery gaming facility is proposed to be located must approve the operation of a lottery gaming facility within the county as provided by this section. Once the question has been submitted to and approved by the voters of the county, subsequent elections shall not be required for the approval of the operation of additional lottery gaming facilities in such county.
- (b) (1) The board of county commissioners of any county may submit, by resolution, and shall submit upon presentation of a petition filed in accordance with this section, to the qualified voters of the county a proposition to permit the operation of lottery gaming facilities within the county pursuant to this section. The proposition shall be submitted to the voters either at a special election called by the board of county commissioners for that purpose and held not less than 90 days after the resolution is adopted or the petition is filed or at the next general election, as shall be specified by the board of county commissioners or as specified in the petition, as the case may be.

- (2) A petition to submit a proposition pursuant to this section shall be filed with the county election officer. The petition shall be signed by qualified voters of the county equal in number to not less than 10% of the voters of the county who voted for the office of secretary of state at the last preceding general election at which such office was elected. The following shall appear on the petition: "We request an election to determine whether the Kansas lottery shall be authorized to operate a lottery gaming facility in ______ county."
- (3) Upon the adoption of a resolution or the submission of a valid petition calling for an election pursuant to this section, the county election officer shall cause the following proposition to be placed on the ballot at the election called for that purpose: "Shall the Kansas lottery be authorized to operate a lottery gaming facility in ______ county?"
- (4) If a majority of the votes cast and counted at such election is in favor of approving the operation of lottery gaming facilities within the county, the lottery commission may accept applications for operation of lottery gaming facilities within the county pursuant to this act. If a majority of the votes cast and counted at an election under this section is against permitting the operation of lottery gaming facilities within the county, the lottery commission shall not approve management contracts for the operation of lottery gaming facilities within the county. The county election officer shall transmit a copy of the certification of the results of the election to the executive director.
- (5) The election provided for by this subsection (b) shall be conducted, and the votes counted and canvassed, in the manner provided by law for question submitted elections of the county.
- (c) The lottery commission may consider qualified proposals for lottery gaming facility management contracts for developments in a county where the commission finds that after March 1, 2005, the county has held an election of qualified voters pursuant to the county's home rule authority if the commission determines that the ballot question was in substantial compliance with the requirements of subsection (b)(3) and the election was administered by the county election officer in a manner consistent with the requirements of state election law.
- (d) A ballot question submitted prior to April 15, 2005, which uses the phrase "destination casino" shall be deemed valid for the purposes of this section.
- New Sec. 5. (a) Electronic gaming machines operated pursuant to this act shall:
- (1) Pay out an average of not less than 87% of the amount wagered over the life of the machine;
- 42 (2) be directly linked to a central lottery communications system to 43 provide monitoring, auditing and other available program information to

the Kansas lottery;

- (3) be on-line and in constant communication with a central computer situated at a location determined by the executive director and specified in the management contract; and
- (4) be subject to deactivation at any time by order of the executive director.
- (b) The communications systems selected by the executive director shall not limit participation to only one electronic gaming machine manufacturer, distributor, supplier or provider. The lottery gaming facility manager shall lease or purchase for the Kansas lottery and at the lottery gaming facility's expense all equipment necessary to implement such central communications and auditing functions.
- (c) No employee, contractor or other person who has any legal affiliation with a lottery gaming facility manager shall loan money to or otherwise extend credit to patrons of a location where electronic gaming machines or lottery facility games are situated.
- New Sec. 6. (a) Each specific type of electronic gaming machine and lottery facility game shall be approved by the Kansas lottery. The Kansas lottery shall examine prototypes of electronic gaming machines and lottery facility games and shall notify the lottery gaming facility manager which types of electronic gaming machines or lottery facility games are in compliance with the requirements of this act. The use of progressive electronic gaming machines is expressly permitted.
- (b) No electronic gaming machine or lottery facility game shall be operated pursuant to this act unless the executive director first issues a certificate for such machine or game authorizing its use at a specified lottery gaming facility. Each electronic gaming machine and lottery facility game shall have such certificate prominently displayed thereon. Any electronic gaming machine or lottery facility game which does not display the certificate required by this section is contraband and a public nuisance subject to confiscation by any law enforcement officer.
- (c) The executive director shall require any manufacturer, supplier, provider, lottery gaming facility manager or other person seeking the examination and certification of electronic gaming machines or lottery facility games to pay the anticipated actual costs of the examination in advance. After the completion of the examination, the executive director shall refund any overpayment or charge and collect amounts sufficient to reimburse the executive director for any underpayment of actual costs. The executive director may contract for the examination of electronic gaming machines and lottery facility games required by this section, and may rely upon testing done by or for other states regulating electronic gaming machines or lottery facility games, if the executive director deems such testing to be reliable and in the best interest of the state of Kansas.

New Sec. 7. (a) The lottery gaming facility manager shall remit weekly to the state treasurer the state's revenue share from adjusted lottery gaming revenues as provided by the management contract. Upon receipt of the remittance, the state treasurer shall deposit the entire amount in the state treasury and credit it to the Kansas education opportunity fund which is hereby established in the state treasury. Amounts deposited in such fund shall be expended solely for the purpose of supplementing the state's obligation to fund preschool, kindergarten, elementary, secondary and postsecondary education programs. Expenditures from the Kansas education opportunity fund shall be made pursuant to appropriations acts.

- (b) Such funding shall be supplemental to, and not in lieu of, any state revenues in existence as of the effective date of this act used to fund educational programs.
- (c) Unless the payment or transfer has been authorized pursuant to a separate appropriations act which has been approved by a majority vote of the members of the house of representatives and a majority vote of the members of the senate, the state treasurer shall not make transfers or payments pursuant to an appropriation for any purpose other than supplementing the funding of education programs as described in subsection (a). Such payment or transfer shall be made only upon certification of the governor that such payment meets the requirements of this section.

New Sec. 8. The Kansas lottery, through rules and regulations, shall establish:

- (a) A certification requirement, and enforcement procedure, for officers, directors, key employees and persons directly or indirectly owning a 5% or more interest in a lottery gaming facility manager. Such certification requirement shall include compliance with such security, fitness and background investigations and standards the executive director deems necessary to determine whether such person's reputation, habits or associations pose a threat to the public interest of the state or to the reputation of or effective regulation and control of the lottery gaming facility. Any person convicted of any felony, a crime involving gambling or a crime of moral turpitude prior to applying for a certificate as such sales agent or at any time thereafter shall be deemed unfit. The Kansas lottery shall conduct the security, fitness and background checks required pursuant to this subsection;
- (b) a certification requirement, and enforcement procedure, for those persons, including electronic gaming machine manufacturers, technology providers and computer system providers, who propose to contract with a lottery gaming facility manager or the state for the provision of goods or services related to a lottery gaming facility, including manage-

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ment services. Such certification requirements shall include compliance with such security, fitness and background investigations and standards of officers, directors, key gaming employees and persons directly or indirectly owning a 5% or more interest in such entity, the executive director deems necessary to determine whether such person's reputation, habits and associations pose a threat to the public interest of the state or to the reputation of or effective regulation and control of the lottery gaming facility. Any person convicted of any felony, a crime involving gambling or a crime of moral turpitude prior to applying for a certificate hereunder or at any time thereafter shall be deemed unfit. If the executive director determines the certification standards of another state are comprehensive, thorough and provide similar adequate safeguards, the executive director may certify an applicant already certified in such state without the necessity of a full application and background check. The Kansas lottery shall conduct the security, fitness and background checks required under this subsection;

- (c) provisions for revocation of a certification required by paragraph (a) or (b) upon a finding that the certificate holder, an officer or director thereof or a person directly or indirectly owning a 5% or more interest therein: (1) Has knowingly provided false or misleading material information to the Kansas lottery or its employees; or (2) has been convicted of a felony, gambling related offense or any crime of moral turpitude; and
- (d) provisions for suspension, revocation or nonrenewal of a certification required by paragraph (a) or (b) upon a finding that the certificate holder, an officer or director thereof or a person directly or indirectly owning a 5% or more interest therein: (1) Has failed to notify the Kansas lottery about a material change in ownership of the certificate holder, or any change in the directors or officers thereof; (2) is delinquent in remitting money owed to the Kansas lottery; (3) has violated any provision of any contract between the Kansas lottery and the certificate holder; or (4) has violated any provision of the Kansas expanded lottery act or any rule and regulation adopted hereunder.
- New Sec. 9. (a) The executive director, or the executive director's designee, may observe and inspect all electronic gaming machines, lottery facility games, lottery gaming facilities and all related equipment and facilities operated by a lottery gaming facility manager.
- (b) In addition to the powers granted pursuant to K.S.A. 74-8704 and section 3, and amendments thereto, the executive director shall have the power to:
- (1) Examine, or cause to be examined by any agent or representative designated by the executive director, any books, papers, records or memoranda of any lottery gaming facility manager, or of any business involved in electronic gaming machines or lottery facility games authorized pur-

 suant to the Kansas expanded lottery act, for the purpose of ascertaining compliance with any provision of the Kansas lottery act, the Kansas expanded lottery act, or any rules and regulations adopted thereunder;

- (2) investigate alleged violations of the Kansas expanded lottery act and alleged violations of any rules and regulations, orders and final decisions of the commission or the executive director;
- (3) request a court to issue subpoenas to compel access to or for the production of any books, papers, records or memoranda in the custody or control of any lottery gaming facility manager related to the management of the lottery gaming facility, or to compel the appearance of any lottery gaming facility manager for the purpose of ascertaining compliance with the provisions of the Kansas lottery act and the Kansas expanded lottery act or rules and regulations adopted thereunder; and
- (4) take any other action as may be reasonable or appropriate to enforce the provisions of the Kansas expanded lottery act and any rules and regulations, orders and final decisions of the executive director or the commission.
- (c) Appropriate security measures shall be required in any and all areas where electronic gaming machines or lottery facility games authorized pursuant to the Kansas expanded lottery act are located or operated. The executive director shall approve all such security measures.
- (d) The executive director shall require an annual audit of the electronic gaming machine operations and lottery facility games of each lottery gaming facility manager contracting with the Kansas lottery. Such audit shall be conducted by a licensed accounting firm approved by the executive director. Such audit shall be conducted at the expense of the lottery.
- (e) None of the information disclosed pursuant to this section shall be subject to disclosure under the Kansas open records act, K.S.A. 45-216 et seq., and amendments thereto.
- New Sec. 10. (a) Wagers shall be received only from a person at the location where the electronic gaming machine or lottery facility game is authorized pursuant to the Kansas expanded lottery act. No person present at such location shall place or attempt to place a wager on behalf of another person who is not present at such location.
- (b) Violation of this section is a class A nonperson misdemeanor upon a conviction for a first offense. Violation of this section is a severity level 9, nonperson felony upon conviction for a second or subsequent offense.
- New Sec. 11. (a) Except as authorized in subsection (c), it is unlawful for any lottery gaming facility manager, or its employees or agents, to allow any person to play electronic gaming machines or lottery facility games or share in winnings of a person knowing such person to be:
 - (1) Under 21 years of age;

- (2) the executive director, a member of the commission or an employee of the Kansas lottery;
 - (3) an employee or agent of the lottery gaming facility manager; or
- (4) an officer or employee of a vendor contracting with the Kansas lottery to supply gaming equipment to the Kansas lottery for use in the operation of any electronic gaming machine or lottery facility game conducted pursuant to the Kansas expanded lottery act.
- (b) Violation of subsection (a) is a class A nonperson misdemeanor upon conviction for a first offense. Violation of subsection (a) is a severity level 9, nonperson felony upon conviction for a second or subsequent offense.
- (c) The executive director may authorize in writing any employee of the Kansas lottery and any employee of a lottery vendor to play an electronic gaming machine or a lottery facility game authorized pursuant to the Kansas expanded lottery act to verify the proper operation thereof with respect to security and contract compliance. Any prize awarded as a result of such play shall become the property of the Kansas lottery and be added to the prize pools of subsequent lottery games. No money or merchandise shall be awarded to any employee of the Kansas lottery playing an electronic gaming machine or lottery facility game pursuant to this subsection.
- (d) It shall be a severity level 9, nonperson felony for any individual, firm, corporation or other legal entity to place in operation or continue to have in place any gray machine for use by members of the public at any location in this state.
- New Sec. 12. A person under age 21 shall not be permitted in an area of any location where any electronic gaming machine or lottery facility game authorized pursuant to the Kansas expanded lottery act is being operated or conducted, except for a person at least 18 years of age who is an employee of the lottery gaming facility manager. No employee under age 21 shall perform any function involved in gaming by patrons. No person under age 21 shall be permitted to make a wager on an electronic gaming machine or lottery facility game authorized pursuant to the Kansas expanded lottery act.
- New Sec. 13. Except for persons acting in accordance with rules and regulations of the Kansas lottery or by written authority of the executive director in performing installation, maintenance, inspection and repair services, any person who, with the intent to manipulate the outcome, pay out or operation of an electronic gaming machine or lottery facility game, manipulates the outcome, pay out or operation of an electronic gaming machine or lottery facility game by physical, electrical or mechanical means shall be guilty of a severity level 8, nonperson felony.
- 43 New Sec. 14. (a) Except in accordance with rules and regulations of

the Kansas lottery or by written authority from the executive director in performing installation, maintenance, inspection and repair services, it is a class A nonperson misdemeanor for the executive director, the commission or any employee or agent of the commission, or the lottery gaming facility manager or any employee of such manager, to knowingly, while in Kansas, place a wager on or bet or play an electronic gaming machine or other lottery facility game authorized pursuant to the Kansas expanded lottery act.

- (b) It is a class A nonperson misdemeanor for any member, employee or appointee of the commission to knowingly accept any compensation, gift, loan, entertainment, favor or service from any lottery gaming facility manager.
- (c) It is a severity level 8, nonperson felony for any person playing or using any electronic gaming machine or lottery facility game in Kansas knowingly to:
- (1) Use other than a lawful coin or legal tender of the United States of America, or to use coin not of the same denomination as the coin intended to be used in an electronic gaming machine or lottery facility game; except that in the playing of any electronic gaming machine, lottery facility game or similar gaming device, it shall be lawful for any person to use gaming billets, tokens or similar objects therein which are approved by the Kansas lottery;
- (2) use gaming billets, tokens or similar objects in a lottery gaming facility other than in the facility for which the billet, token or similar object was approved;
- (3) possess or use, while on the premises of a lottery gaming facility, or any location where electronic gaming machines or other lottery facility games are authorized pursuant to this act, any cheating or thieving device, including, but not limited to, tools, wires, drills, coins attached to strings or wires or electronic or magnetic devices to facilitate removing from any electronic gaming machine or lottery facility game or any money or contents thereof;
- (4) possess or use while on the premises of a lottery gaming facility, or any location where electronic gaming machines or other lottery facility games are authorized pursuant to the Kansas expanded lottery act, any key or device designed for the purpose of, or suitable for, opening or entering any electronic gaming machine, lottery facility game or similar gaming device or drop box.
- (d) Any duly authorized agent or employee of the commission or a lottery gaming facility manager may possess and use any of the devices described in paragraphs (3) and (4) of subsection (c) in furtherance of inspection or testing as provided in the Kansas expanded lottery act or in furtherance of such person's employment at any location where electronic

gaming machines, lottery facility games or other lottery games are authorized pursuant to the Kansas expanded lottery act.

New Sec. 15. Each lottery gaming facility manager shall post one or more signs at the location where such manager operates electronic gaming machines or lottery facility games to inform patrons of the toll-free number available to provide information and referral services regarding compulsive or problem gambling. The text shall be determined by the secretary of the department of social and rehabilitation services. Failure by a lottery gaming facility manager to post and maintain such signs shall be cause for the imposition of a fine not to exceed \$500 per day.

New Sec. 16. Pursuant to section 2 of the federal act entitled "An Act to Prohibit Transportation of Gambling Devices in Interstate and Foreign Commerce," 15 U.S.C. 1171 through 1777, the state of Kansas, acting by and through the duly elected and qualified members of the legislature, does hereby in this section, and in accordance with and in compliance with the provisions of section 2 of such federal act, declare and proclaim that it is exempt from the provision of section 2 of such federal act to the extent that such gambling devices as described therein are being transported to or from the Kansas lottery or to or from a lottery gaming facility manager at a location within the state of Kansas where electronic gaming machines or lottery facility games are authorized pursuant to the Kansas expanded lottery act.

New Sec. 17. No taxes, fees, charges, transfers or distributions, other than those provided for in the Kansas expanded lottery act, shall be made or levied by any city, county or other municipality from or against lottery gaming facility revenue derived from electronic gaming machines and lottery facility games operated pursuant to this act. A city or county may levy a business tax against or require a business license of a lottery gaming facility if the tax or license fee is not based on lottery gaming facility revenue derived from electronic gaming machines and lottery facility games operated pursuant to this act.

New Sec. 18. (a) All sales of electronic gaming machine games and lottery facility games authorized by the Kansas expanded lottery act shall be exempt from sales taxes imposed pursuant to K.S.A. 12-187 et seq. and 79-3601 et seq., and amendments thereto. All other sales by a lottery gaming facility manager shall be subject to such sales tax as provided by K.S.A. 12-187 et seq. and 79-3601 et seq., and amendments thereto.

(b) A lottery gaming facility shall be subject to ad valorem taxation as provided by law.

New Sec. 19. Each lottery gaming facility manager shall hold the executive director, the commission and the state harmless from and defend any and all claims which may be asserted against the executive director, the commission and the state, or the agents or employees thereof,

arising from the operation of electronic gaming machines, lottery facility games or other lottery-type games pursuant to the Kansas expanded lottery act. This section may be satisfied by procurement of insurance as a lottery gaming facility expense of the lottery gaming facility naming the executive director, the commission and the state as additional insured parties. The provisions of this section shall not apply to any claims arising from a negligent act or omission or willful or malicious misconduct of the executive director, the commission or the state, or the agents or employees thereof.

New Sec. 20. As a condition precedent to contracting for the privilege of being a lottery gaming facility manager, a resident tribe shall file with the secretary of state of this state a written and irrevocable consent that any action or garnishment proceeding may be commenced against it as a lottery gaming facility manager in the proper court of any county in this state by the service of process on a resident agent, and stipulating and agreeing that such service shall be valid and binding as if service had been made upon such manager. Such written consent shall state that the courts of this state have jurisdiction over the lottery gaming facility manager and are the proper and convenient forum for such action and shall waive the right to request a change of jurisdiction or venue to a court outside this state and that all actions arising under this act and commenced by such manager shall be brought in this state's courts as the proper and convenient forum. Such consent shall be executed by the lottery gaming facility manager and its officers. Such consent shall be accompanied by a certified copy of the order or resolution of the tribal governing body authorizing its officers to execute the same.

New Sec. 21. The Kansas expanded lottery act, lottery gaming facility managers and management contracts under the Kansas expanded lottery act shall not be subject to the provisions of and restrictions on major procurement contracts, including, but not limited to, the provisions of K.S.A. 74-8705, and amendments thereto.

New Sec. 22. The sale or service by lottery gaming facility managers or ancillary lottery gaming facility operations and the consumption by patrons of lottery gaming facilities of alcohol, liquor, wine, spirits, cereal malt beverages and other intoxicating liquors is hereby permitted upon and in lottery gaming facilities and ancillary lottery gaming facility operations. The provisions of K.S.A. 41-719, and amendments thereto, relating to alcoholic liquor shall not be applicable to lottery gaming facilities and ancillary lottery gaming facility operations.

Sec. 23. K.S.A. 74-8710 is hereby amended to read as follows: 74-8710. (a) The commission, upon the recommendation of the executive director, shall adopt rules and regulations governing the establishment and operation of a state lottery, sales of lottery tickets and the operation

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of lottery gaming facilities as necessary to carry out the purposes of this the Kansas lottery act and the Kansas expanded lottery act. Temporary 2 3 rules and regulations may be adopted by the commission without being subject to the provisions and requirements of K.S.A. 77-415 through 77-438, and amendments thereto, but shall be subject to approval by the attorney general as to legality and shall be filed with the secretary of state and published in the Kansas register. Temporary and permanent rules and regulations may include but shall not be limited to:

- Subject to the provisions of subsection (c), the types of lottery games to be conducted, including but not limited to instant lottery, online and traditional games, but not including games on video lottery machines or lottery machines.
- (2) The manner of selecting the winning tickets or shares, except that, if a lottery game utilizes a drawing of winning numbers, a drawing among entries or a drawing among finalists, such drawings shall always be open to the public and shall be recorded on both video and audio tape.
- The manner of payment of prizes to the holders of winning tickets or shares.
- The frequency of the drawings or selections of winning tickets or (4)shares.
- The type or types of locations at which tickets or shares may be (5)sold.
 - (6)The method or methods to be used in selling tickets or shares.
- Additional qualifications for the selection of lottery retailers and (7)the amount of application fees to be paid by each.
- The amount and method of compensation to be paid to lottery retailers, including special bonuses and incentives.
 - Deadlines for claims for prizes by winners of each lottery game.
- (10) Provisions for confidentiality of information submitted by vendors pursuant to K.S.A. 74-8705, and amendments thereto.
- (11) Information required to be submitted by vendors, in addition to that required by K.S.A. 74-8705, and amendments thereto.
- (12) The major procurement contracts or portions thereof to be awarded to minority business enterprises pursuant to subsection (a) of K.S.A. 74-8705, and amendments thereto, and procedures for the award thereof.
- (13)Rules and regulations to implement, administer and enforce the provisions of the Kansas expanded lottery act.
- (14) The types of electronic gaming machines and lottery facility games to be operated pursuant to the Kansas expanded lottery act.
- No new lottery game shall commence operation after the effective 41 date of this act unless first approved by the governor or, in the governor's 42 absence or disability, the lieutenant governor. This subsection shall not 43

be construed to require approval of games played on an electronic gaming machine or lottery facility games.

- (c) The lottery shall adopt rules and regulations concerning the game of keno. Such rules and regulations shall require that the amount of time which elapses between the start of games shall not be less than four minutes.
- Sec. 24. K.S.A. 2004 Supp. 74-8711 is hereby amended to read as follows: 74-8711. (a) There is hereby established in the state treasury the lottery operating fund.
- (b) Except as provided by K.S.A. 2004 Supp. 74-8724 and the Kansas expanded lottery act, and amendments thereto, the executive director shall remit all moneys collected from the sale of lottery tickets and shares and any other moneys received by or on behalf of the Kansas lottery to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount in the state treasury to the credit of the lottery operating fund. Moneys credited to the fund shall be expended or transferred only as provided by this act. Expenditures from such fund shall be made in accordance with appropriations acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the executive director or by a person designated by the executive director.
 - (c) Moneys in the lottery operating fund shall be used for:
- (1) The payment of expenses of the lottery, which shall include all costs incurred in the operation and administration of the Kansas lottery; all costs resulting from contracts entered into for the purchase or lease of goods and services needed for operation of the lottery, including but not limited to supplies, materials, tickets, independent studies and surveys, data transmission, advertising, printing, promotion, incentives, public relations, communications and distribution of tickets and shares; and reimbursement of costs of facilities and services provided by other state agencies;
 - (2) the payment of compensation to lottery retailers;
- (3) transfers of moneys to the lottery prize payment fund pursuant to K.S.A. 74-8712, and amendments thereto;
- (4) transfers to the state general fund pursuant to K.S.A. 74-8713, and amendments thereto;
- (5) transfers to the state gaming revenues fund pursuant to subsection(d) of this section and as otherwise provided by law; and
 - (6) transfers to the county reappraisal fund as prescribed by law.
- 41 (d) The director of accounts and reports shall transfer moneys in the 42 lottery operating fund to the state gaming revenues fund created by 43 K.S.A. 79-4801, and amendments thereto, on or before the 15th day of

each month in an amount certified monthly by the executive director and determined as follows, whichever is greater:

- (1) An amount equal to the moneys in the lottery operating fund in excess of those needed for the purposes described in subsections (c)(1) through $(c)(4);\, or$
- (2) except for pull-tab lottery tickets and shares, an amount equal to not less than 30% of total monthly revenues from the sales of lottery tickets and shares less estimated returned tickets. In the case of pull-tab lottery tickets and shares, an amount equal to not less than 20% of the total monthly revenues from the sales of pull-tab lottery tickets and shares less estimated returned tickets.
- Sec. 25. K.S.A. 74-8723 is hereby amended to read as follows: 74-8723. (a) The Kansas lottery and the office of executive director of the Kansas lottery, established by K.S.A. 74-8703, and amendments thereto, and the Kansas lottery commission, created by K.S.A. 74-8709, and amendments thereto, shall be and hereby are abolished on July 1, 2008 2022.
- (b) This section shall be part of and supplemental to the Kansas lottery act.
- Sec. 26. K.S.A. 2004 Supp. 19-101a, as amended by section 1 of 2005 Senate Bill No. 298, is hereby amended to read as follows: 19-101a. (a) The board of county commissioners may transact all county business and perform all powers of local legislation and administration it deems appropriate, subject only to the following limitations, restrictions or prohibitions:
- (1) Counties shall be subject to all acts of the legislature which apply uniformly to all counties.
 - (2) Counties may not consolidate or alter county boundaries.
 - (3) Counties may not affect the courts located therein.
- (4) Counties shall be subject to acts of the legislature prescribing limits of indebtedness.
- (5) In the exercise of powers of local legislation and administration authorized under provisions of this section, the home rule power conferred on cities to determine their local affairs and government shall not be superseded or impaired without the consent of the governing body of each city within a county which may be affected.
- (6) Counties may not legislate on social welfare administered under state law enacted pursuant to or in conformity with public law No. 271—74th congress, or amendments thereof.
- (7) Counties shall be subject to all acts of the legislature concerning elections, election commissioners and officers and their duties as such officers and the election of county officers.
- (8) Counties shall be subject to the limitations and prohibitions im-

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posed under K.S.A. 12-187 to 12-195, inclusive, and amendments thereto, prescribing limitations upon the levy of retailers' sales taxes by counties.

- (9) Counties may not exempt from or effect changes in statutes made nonuniform in application solely by reason of authorizing exceptions for counties having adopted a charter for county government.
- (10) No county may levy ad valorem taxes under the authority of this section upon real property located within any redevelopment project area established under the authority of K.S.A. 12-1772, and amendments thereto, unless the resolution authorizing the same specifically authorized a portion of the proceeds of such levy to be used to pay the principal of and interest upon bonds issued by a city under the authority of K.S.A. 12-1774, and amendments thereto.
- (11) Counties shall have no power under this section to exempt from any statute authorizing or requiring the levy of taxes and providing substitute and additional provisions on the same subject, unless the resolution authorizing the same specifically provides for a portion of the proceeds of such levy to be used to pay a portion of the principal and interest on bonds issued by cities under the authority of K.S.A. 12-1774, and amendments thereto.
- (12) Counties may not exempt from or effect changes in the provisions of K.S.A. 19-4601 through 19-4625, and amendments thereto.
- (13) Except as otherwise specifically authorized by K.S.A. 12-1,101 through 12-1,109, and amendments thereto, counties may not levy and collect taxes on incomes from whatever source derived.
 - (14) Counties may not exempt from or effect changes in K.S.A. 19-430, and amendments thereto.
- (15) Counties may not exempt from or effect changes in K.S.A. 19-302, 19-502b, 19-503, 19-805 or 19-1202, and amendments thereto.
- (16) (A) Counties may not exempt from or effect changes in K.S.A. 13-13a26, and amendments thereto.
 - (B) This provision shall expire on June 30, 2006.
- 32 (17) (A) Counties may not exempt from or effect changes in K.S.A. 33 71-301a, and amendments thereto.
 - (B) This provision shall expire on June 30, 2006.
- 35 (18) Counties may not exempt from or effect changes in K.S.A. 19-36 15,139, 19-15,140 and 19-15,141, and amendments thereto.
- 37 (19) Counties may not exempt from or effect changes in the provisions of K.S.A. 12-1223, 12-1225, 12-1225a, 12-1225b, 12-1225c and 12-1226, and amendments thereto, or the provisions of K.S.A. 12-1260 through 12-1270 and 12-1276, and amendments thereto.
- 41 (20) Counties may not exempt from or effect changes in the provi-42 sions of K.S.A. 19-211, and amendments thereto.
- 43 (21) Counties may not exempt from or effect changes in the provi-

 sions of K.S.A. 19-4001 through 19-4015, and amendments thereto.

- (22) Counties may not regulate the production or drilling of any oil or gas well in any manner which would result in the duplication of regulation by the state corporation commission and the Kansas department of health and environment pursuant to chapter 55 and chapter 65 of the Kansas Statutes Annotated, and amendments thereto, and any rules and regulations adopted pursuant thereto. Counties may not require any license or permit for the drilling or production of oil and gas wells. Counties may not impose any fee or charge for the drilling or production of any oil or gas well.
- (23) Counties may not exempt from or effect changes in K.S.A. 79-41a04, and amendments thereto.
- (24) Counties may not exempt from or effect changes in K.S.A. 79-1611, and amendments thereto.
- (25) Counties may not exempt from or effect changes in K.S.A. 79-1494, and amendments thereto.
- (26) Counties may not exempt from or effect changes in subsection (b) of K.S.A. 19-202, and amendments thereto.
- (27) Counties may not exempt from or effect changes in subsection (b) of K.S.A. 19-204, and amendments thereto.
- (28) Counties may not levy or impose an excise, severance or any other tax in the nature of an excise tax upon the physical severance and production of any mineral or other material from the earth or water.
- (29) Counties may not exempt from or effect changes in K.S.A. 79-2017 or 79-2101, and amendments thereto.
- (30) Counties may not exempt from or effect changes in K.S.A. 2-3302, 2-3305, 2-3307, 2-3318, 17-5904, 17-5908, 47-1219, 65-171d, 65-1,178 through 65-1,199, and amendments thereto.
- (31) Counties may not exempt from or effect changes in K.S.A. 2004 Supp. 80-121, and amendments thereto.
- (32) Counties may not exempt from or effect changes in K.S.A. 19-228, and amendments thereto.
 - (33) Counties may not exempt from or effect changes in the wireless enhanced 911 act or in the provisions of K.S.A. 12-5301 through 12-5308, and amendments thereto.
- (34) Counties may not exempt from or effect changes in K.S.A. 2004 Supp. 26-601, and amendments thereto.
- 38 (35) (A) From and after November 15, 2005, counties may not ex-39 empt from or effect changes in the Kansas liquor control act except as 40 provided by paragraph (B).
 - (B) From and after November 15, 2005, counties may adopt resolutions which are not in conflict with the Kansas liquor control act.
- 43 (36) (A) From and after November 15, 2005, counties may not ex-

empt from or effect changes in the Kansas cereal malt beverage act except as provided by paragraph (B).

- (B) From and after November 15, 2005, counties may adopt resolutions which are not in conflict with the Kansas cereal malt beverage act.
- (37) Counties may not exempt from or effect changes in the Kansas lottery act.
- (38) Counties may not exempt from or effect changes in the Kansas expanded lottery act.
 - (b) Counties shall apply the powers of local legislation granted in subsection (a) by resolution of the board of county commissioners. If no statutory authority exists for such local legislation other than that set forth in subsection (a) and the local legislation proposed under the authority of such subsection is not contrary to any act of the legislature, such local legislation shall become effective upon passage of a resolution of the board and publication in the official county newspaper. If the legislation proposed by the board under authority of subsection (a) is contrary to an act of the legislature which is applicable to the particular county but not uniformly applicable to all counties, such legislation shall become effective by passage of a charter resolution in the manner provided in K.S.A. 19-101b, and amendments thereto.
- (c) Any resolution adopted by a county which conflicts with the restrictions in subsection (a) is null and void.
- Sec. 27. K.S.A. 74-8702, 74-8710 and 74-8723, K.S.A. 2004 Supp.
 74-8711 and K.S.A. 2004 Supp. 19-101a, as amended by section 1 of 2005
 Senate Bill No. 298, are hereby repealed.
 - Sec. 28. This act shall take effect and be in force from and after its publication in the Kansas register.