Session of 2003

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## Senate Concurrent Resolution No. 1607

By Senators Schmidt and Downey, Adkins, Barnett, Buhler, Emler,
Gooch, Goodwin, Lee, Morris, Oleen, Schodorf, Steineger, Teichman,
Umbarger and Vratil
2-4

A PROPOSITION to revise article 10 of the constitution of the state of
 Kansas, relating to redistricting of legislative districts, state board of
 education districts and congressional districts.

Be it resolved by the Legislature of the State of Kansas, two-thirds of the
members elected (or appointed) and qualified to the Senate and twothirds of the members elected (or appointed) and qualified to the House
of Representatives concurring therein:

19 Section 1. The following proposition to amend the constitution of the 20 state of Kansas shall be submitted to the qualified electors of the state 21 for their approval or rejection: Article 10 of the constitution of the state 22 of Kansas is hereby revised to read as follows:

## "Article 10. — LEGISLATIVE, STATE BOARD OF EDUCATION AND CONGRESSIONAL REDISTRICTING

25 "§ 4. Redistricting required; basis. (a) Kansas house of repre26 sentative districts, Kansas senate districts, state board of education
27 districts and United States congress districts shall be redistricted in
28 2012 and every 10th year thereafter, as provided by this article.

29 (b) Redistricting of Kansas house of representative representa-30 tives districts, Kansas senate districts, state board of education districts and congressional districts shall be based upon the population of the 31 32 state of Kansas as established by the most recent actual enumeration 33 of population taken and published by the United States bureau of the census. Kansas house of representatives districts and Kansas sen-34 35 ate districts shall be reapportioned upon the basis of the population of the state adjusted: (1) To exclude nonresident military 36 37 personnel stationed within the state and nonresident students attending colleges and universities within the state; and (2) to in-38 clude military personnel stationed within the state who are res-39 40 idents of the state and students attending colleges and 41 universities within the state who are residents of the state in the 42 district of their permanent residence. Bills reapportioning legis-43 lative districts shall be published in the Kansas register imme $\frac{1}{2}$ 

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## diately upon final passage and shall be effective for the next following election of legislators and thereafter until again reapportioned.

"§ 5. Establishment of redistricting commission. (a) Not later than February 15 of the year before the year when redistricting is required, a redistricting commission shall be established to recommend to the legislature redistricting plans for Kansas house of representative representatives districts, Kansas senate districts, state board of education districts and United States congress districts.

(b) The redistricting commission shall consist of the following members:

(1) The secretary of state, who shall serve as chairperson of the commission and shall be a nonvoting member; and

14 (2) one member each appointed by the following from among per-15 sons nominated pursuant to subsection (c): The governor, the chief 16 justice of the Kansas supreme court, the chief judge of the Kansas 17 court of appeals, the president of the Kansas senate, the minority 18 leader of the Kansas senate, the speaker of the Kansas house of rep-19 resentatives and the minority leader of the Kansas house of 20 representatives.

(c) On or before January 1 of the year before the year when redistricting is required, the supreme court nominating commission shall
nominate 25 qualified voters of the state of Kansas for appointment to
the redistricting commission. Appointment of members of the commission pursuant to subsection (b)(2) shall be from among such
nominees.

27 (d) Any appointment pursuant to subsection (b)(2) by the president or minority leader of the Kansas senate must be approved by 2829 resolution of the Kansas senate. Any appointment pursuant to subsec-30 tion (b)(2) by the speaker or minority leader of the Kansas house of 31 representatives must be approved by resolution of the Kansas house 32 of representatives. Any other appointment pursuant to subsection 33 (b)(2) must be approved by the Kansas legislature by concurrent resolution. If any appointment has not been made and so approved before 34 35 adjournment sine die of the regular legislative session of the year when 36 the redistricting commission is established, the chief judge of the Kan-37 sas court of appeals shall make such appointment from among persons nominated pursuant to subsection (c). Any such appointment shall be 38 made not later than 14 days after the adjournment sine die and shall 39 40 not be subject to legislative approval.

(e) Any vacancy in the membership of the redistricting commission shall be filled in the same manner as the original appointment
and the appointment shall be subject to legislative approval as provided

by subsection (d), except that a vacancy after adjournment *sine die* of the regular legislative session of the year when the commission is established shall be filled not later than 14 days after occurrence of the vacancy by appointment by the chief judge of the Kansas court of appeals from among persons nominated pursuant to subsection (c). No such appointment shall be subject to legislative approval.

(f) Not more than four members of the redistricting commission shall be members of the same political party and there shall be at least one resident of each Kansas congressional district on the commission.

 $(g) \quad No \ person, \ while \ a \ member \ of \ the \ commission, \ shall:$ 

(1) Hold any federal, state or local office, other than judge of a municipal court, county court or district court or judge of the Kansas court of appeals; or

(2) be an employee of the Kansas legislature, state board of education or United States congress.

(h) No person who has been a member of the redistricting commission shall be eligible, within two years after being a member of the commission, to:

(1)~ Be a member or employee of the Kansas legislature or state board of education; or

(2) hold any appointive state office, other than judge of the district court, judge of the Kansas court of appeals or justice of the Kansas supreme court.

(i) The legislature shall provide by law for payment of compensation and expenses of members of the redistricting commission and for adequate staff, office space, equipment and materials for the commission.

(j) The terms of members of the redistricting commission shall
expire on July 1 of the year when redistricting occurs pursuant to this
article and the commission shall be inactive until reestablishment of
the commission at the time of the next redistricting pursuant to this
article.

33 **% 6. Commission procedure and recommendations.** (a) The redistricting commission shall establish such rules and procedures as 34 35 necessary to carry out the commission's functions. Such rules and pro-36 cedures shall include rules requiring formal submission to the com-37 mission of all communications with commission members. Ex parte communications with members of the commission in relation to the 38 merits of matters before the commission shall be prohibited. Members 39 40 of the commission shall report to the attorney general any violations 41 of the prohibition and the legislature shall provide criminal penalties 42 for such violations.

(b) The redistricting commission shall conduct public hearings

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throughout the state, including at least one public hearing in each state board of education district.

(c) In recommending redistricting plans, the redistricting commission shall consider only the requirements of this constitution and federal law, preservation of political subdivisions, preservation of communities of interests and avoidance of placing more than one incumbent in a district. Except as expressly provided in this subsection, the commission shall not intentionally develop districts that favor or discriminate against any individual, political party or group.

10 "§ 7. Legislative action; court review and action. (a) On or before the first day of the regular legislative session in the year when 11 redistricting is required, the redistricting commission shall introduce 12 13 in the house of representatives a bill redistricting Kansas house of 14representative districts and a bill redistricting congressional districts 15 and shall introduce in the senate a bill redistricting Kansas senate dis-16 tricts and a bill redistricting state board of education districts. Such 17bills shall not be subject to amendment by either house of the legis-18 lature and each such bill shall be acted upon by each house within 19 seven days after such bill is introduced in such house.

20 (b) If a bill introduced pursuant to subsection (a) is not enacted, 21the redistricting commission, within 10 days after rejection of the bill 22 by either house of the legislature or veto of the bill by the governor, 23 shall introduce another bill redistricting such districts. If the Kansas 24supreme court enters judgment that a bill introduced pursuant to sub-25section (a) is invalid, the redistricting commission, within 10 days after 26 entry of such judgment, shall introduce another bill redistricting such 27 districts. Introduction of a bill pursuant to this subsection shall be in 28the same house as introduction of the original bill pursuant to subsec-29 tion (a). Such bill shall not be subject to amendment by either house 30 and shall be acted upon by each house within seven days after the bill 31 is introduced in such house.

32 (c) If a bill introduced pursuant to subsection (b) is not enacted, 33 the redistricting commission, within 10 days after rejection of the bill by either house of the legislature or veto of the bill by the governor, 34 35 shall introduce another bill redistricting such districts. If the Kansas 36 supreme court enters judgment that a bill introduced pursuant to sub-37 section (b) is invalid, the redistricting commission, within 10 days after 38 entry of such judgment, shall introduce another bill redistricting such 39 districts. Introduction of a bill pursuant to this subsection shall be in 40 the same house as introduction of the original bill pursuant to subsec-41 tion (a). Such bill shall be subject to amendment by each house and 42 shall be acted upon by each house within 14 days after the bill is 43 introduced in such house. When a bill is introduced pursuant to this

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8 9 subsection, the commission shall make the commission's staff and technical resources available to the legislature for use in preparation and consideration of amendments to such bill.

(d) Redistricting bills shall be published in the Kansas register immediately upon final passage and approval by the governor. The districts enacted shall be effective for the next following regular election and thereafter until again such districts are redistricted, except that the senate districts shall be effective for the next following regular election at which all senators are elected.

10 (e) Within 15 days after publication of any redistricting bill enacted pursuant to this article, but not later than May 1 of the year 11 when redistricting is required, the attorney general shall petition the 12 13 Kansas supreme court to determine the validity of such bill. The supreme court, in accordance with its rules, shall permit interested per-14 15 sons to present their views. Within 30 days after the filing of such 16 petition, the supreme court shall enter its judgment. A judgment of 17 the supreme court determining redistricting to be valid shall be final until redistricting of the districts is again required by this article. 18

(f) Regardless of whether there is sufficient time to complete all 19 20 procedures provided by this section, if on May 1 of the year when 21redistricting is required no bill has become law to redistrict any dis-22 tricts as so required, the attorney general shall petition the Kansas 23 supreme court to redistrict the districts which have not been redis-24tricted. The supreme court, in accordance with the rules of the court, 25shall permit interested persons to present their views. Within 30 days 26 after the filing of such petition, the supreme court shall redistrict such 27 districts in accordance with law, making as little change as practicable in the existing districts and taking into consideration only the require-28ments of this constitution and federal law, preservation of political 29 30 subdivisions and preservation of communities of interests. The redistricting commission shall make the commission's staff and technical 31 32 resources available to the supreme court for use in redistricting such 33 districts.

34 "§ 8. Implementing legislation. The legislature may enact leg35 islation, not in conflict with the provisions of this article, as reasonably
36 necessary to implement such provisions."

37 Sec. 2. The following statement shall be printed on the ballot with38 the revision as a whole:

*"Explanatory statement.* Current article 10 of the state constitution
governs redistricting of legislative districts. It provides for redistricting by the legislature and requires it to be based on the most recent
census taken by the U.S. bureau of the census, adjusted to exclude
certain military personnel and certain students at colleges and uni-

1	versities. This revision of article 10 would govern redistricting of
2	legislative, state board of education and congressional districts. Un-
3	der the revision a redistricting commission would be established to
4	recommend redistricting plans to the legislature. The legislature
5	would enact a plan which would be subject to review by the state
6	supreme court. There would be strict deadlines for legislative action
7	and if no plan is adopted by the deadline, the state supreme court
8	would redistrict the districts. Redistricting of legislative districts
9	would be based on the most recent census taken by the U.S. bureau
10	of the census without adjustment, adjusted to exclude certain
11	military personnel and certain students at colleges and
12	universities.

- 13 "A vote for this proposition would change the procedure for redistricting of legislative, state board of education and congressional districts and the population data on which redistricting is based."
- 16 "A vote against this proposition would continue the current procedures17 and basis for redistricting."

Sec. 3. This resolution, if approved by two-thirds of the members elected (or appointed) and qualified to the Senate, and two-thirds of the members elected (or appointed) and qualified to the House of Repre-sentatives shall be entered on the journals, together with the yeas and nays. The secretary of state shall cause this resolution to be published as provided by law and shall cause the proposed amendment to be submitted to the electors of the state at the general election in November in the year 2004 unless a special election is called at a sooner date by concurrent resolution of the legislature, in which case it shall be submitted to the electors of the state at the special election.