Session of 2004

## SENATE BILL No. 519

By Committee on Ways and Means

9	AN ACT concerning state finance; concerning repeal of certain transfers
10	to local units of government and ending balance requirement; amend-
11	ing K.S.A. 65-163j, 65-3306, 65-3327 and 68-581 and K.S.A. 2003
12	Supp. 75-3721, 75-6702, 79-3425, 79-34,104 and 79-34,126 and re-
13	pealing the existing sections; also repealing K.S.A. 19-2694, 68-581a,
14	79-2960, 79-2961, 79-2962, 79-2965, 79-2966, 79-2967, 79-3425f and
15	79-3425g and K.S.A. 2003 Supp. 79-2959, 79-2964, 79-3425c, 79-3425i
16	and 79-34,147.
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18	Be it enacted by the Legislature of the State of Kansas:
19	Section 1. K.S.A. 65-163j is hereby amended to read as follows: 65-
20	163j. (a) The dedicated source of revenue for repayment of a loan to a
21	municipality may include service charges, connection fees, special assess-
22	ments, property taxes, grants or any other source of revenue lawfully
23	available to the municipality for such purpose. In order to ensure repay-
24	ment by municipalities of the amounts of loans provided under this act,
25	the secretary, after consultation with the governing body of any munici-
26	pality which receives a loan, may adopt charges to be levied against in-
27	dividuals and entities served by the project. Any such charges shall remain
28	in effect until the total amount of the loan, and any interest thereon, has
29	been repaid. The charges shall, insofar as is practicable, be equitably
30	assessed and may be in the form of a surcharge to the existing charges of
31	the municipality. The governing body of any municipality which receives
32	a loan under this act shall collect any charges established by the secretary
33	and shall pay the moneys collected therefrom to the secretary in accord-
34	ance with procedures established by the secretary.
35	(b) Upon the failure of a municipality to meet the repayment terms
36	and conditions of the agreement, the secretary may order the treasurer
37	of the county in which the municipality is located to pay to the secretary
38	such portion of the municipality's share of the local ad valorem tax re-
39	duction fund as may be necessary to meet the terms of the agreement,
40	notwithstanding the provisions of K.S.A. 79-2960 and 79-2961, and
41	amendments thereto. Upon the issuance of such an order, the munici-
42	pality shall not be required to make the tax levy reductions otherwise
43	required by K.S.A. 79-2960 and 79-2961, and amendments thereto.
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(c) Municipalities which are provided with loans under this act shall
 maintain project accounts in accordance with generally accepted govern ment accounting standards.

4 (d) (c) Any loans received by a municipality under the provisions of 5 this act shall be construed to be bonds for the purposes of K.S.A. 10-1116 6 and 79-5028, and amendments thereto, and the amount of such loans 7 shall not be included within any limitation on the bonded indebtedness 8 of the municipality.

9 Sec. 2. K.S.A. 65-3306 is hereby amended to read as follows: 65-10 3306. The secretary's annual request for appropriations to the water pol-11 lution control account shall be based on an estimate of the fiscal needs 12 for the ensuing budget year, less any amounts received by the secretary 13 from any public or private grants or contributions and moneys in such 14account shall be used solely for the purposes provided for by this act. 15Moneys allocated to a municipality shall be encumbered as an expendi-16 ture of this account upon the formal letting of a contract for the improve-17ment notwithstanding the date on which actual payment is made of the 18 state financial assistance. Any municipality may contribute moneys to the 19 state water pollution control account. If there are no uncommitted or 20unencumbered moneys in the water pollution control account, any mu-21nicipality applying for any water pollution control project as defined in 22 K.S.A. 65-3302, and amendments thereto, shall as a condition of such 23 application certify in writing to the secretary that a contribution in the 24 amount of twenty-five percent (25%) of the eligible cost of such project 25will be made to the water pollution control account by such municipality 26prior to formal letting of a construction contract. Upon receipt by the 27secretary, each such contribution shall be retained in a subaccount of the 28water pollution control account for use solely in the project for which the 29municipality has made application. 30 Notwithstanding the provisions of K.S.A. 79-2960 and 79-2961, any

31 municipality applying for such a water pollution control project may make 32 such contribution from all or such part of its share of the local ad valorem 33 tax reduction fund as may be necessary for such purpose, and to the extent 34 such fund is pledged and used for such purpose the municipality shall 35 not be required to make the tax levy reductions otherwise required by 36 K.S.A. 79-2960 and 79-2961. Taxes levied by any municipality by reason 37 of its failure to make such reduction in its levies shall not be subject to 38 or be considered in computing the aggregate limitation upon the levy of 39 taxes by such municipality under the provisions of K.S.A. 79-5003, and 40amendments thereto.

41 Sec. 3. K.S.A. 65-3327 is hereby amended to read as follows: 6542 3327. (a) The dedicated source of revenue for repayment of the loans
43 may include service charges, connection fees, special assessments, prop-

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erty taxes, grants or any other source of revenue lawfully available to the 1 2 municipality for such purpose. In order to ensure repayment by munic-3 ipalities of the amounts of loans provided under K.S.A. 65-3321 through 65-3329, and amendments thereto, the secretary, after consultation with 4 5the governing body of any municipality which receives a loan, may adopt 6 charges to be levied against users of the project. Any such charges shall 7 remain in effect until the total amount of the loan, and any interest 8 thereon, has been repaid. The charges shall, insofar as is practicable, be 9 equitably assessed and may be in the form of a surcharge to the existing 10 charges of the municipality. The governing body of any municipality which receives a loan under K.S.A. 65-3321 through 65-3329, and amend-11 12ments thereto, shall collect any charges established by the secretary and 13 shall pay the moneys collected therefrom to the secretary in accordance 14with procedures established by the secretary. 15(b) Upon the failure of a municipality to meet the repayment terms 16 and conditions of the agreement, the secretary may order the treasurer 17of the county in which the municipality is located to pay to the secretary 18 such portion of the municipality's share of the local ad valorem tax re-19 duction fund as may be necessary to meet the terms of the agreement, notwithstanding the provisions of K.S.A. 79-2960 and 79-2961 and 2021 amendments thereto. Upon the issuance of such an order, the munici-22 pality shall not be required to make the tax levy reductions otherwise 23 required by K.S.A. 79-2960 and 79-2961 and amendments thereto. 24 (e) Municipalities which are provided with loans under K.S.A. 65-253321 through 65-3329, and amendments thereto, shall maintain project 26 accounts in accordance with generally accepted government accounting 27standards. 28(d) (c) Municipalities which receive a grant and an allowance under 29the federal act with respect to project costs for which a loan was provided under K.S.A. 65-3321 through 65-3329, and amendments thereto, shall 30 31 promptly repay such loan to the extent of the allowance received under the federal act. 32 33 (e) (d) Any loans received by a municipality under the provisions of

(e) (d) Any loans received by a municipality under the provisions of K.S.A. 65-3321 through 65-3329, and amendments thereto, shall be construed to be bonds for the purposes of K.S.A. 10-1116 and 79-5028, and amendments thereto, and the amount of such loans shall not be included within any limitation on the bonded indebtedness of the municipality.

Sec. 4. K.S.A. 68-581 is hereby amended to read as follows: 68-581. By resolution the board of any county may designate as a primary arterial highway: (1) All or any portion of an existing or proposed new county road or highway; or (2) all or any portion of an existing or a proposed new street within a city in such county which is or would be an extension of a county road or a connecting link between county roads. Such resolution

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shall set out the primary arterial highway designation and its location, a 1 2 general description of the proposed improvement and an estimate of the 3 total cost thereof, exclusive of any grants from any other public agency. 4 Upon the adoption of such resolution, a copy thereof attested by the 5county clerk shall, if such designation is of a city street, be transmitted to 6 the city clerk of each city wherein such primary arterial highway is located 7 or is proposed to be located. The resolution shall become effective upon 8 publication by the county in its official newspaper. 9 The board and the governing bodies of all cities in which any primary 10 arterial highway is located or is proposed to be located may enter into an agreement providing for the cooperative financing of the acquisition of 11 12 right-of-way for and the construction, reconstruction, maintenance and 13 repair of such proposed primary arterial highway, including major bridges 14and overpasses thereon, together with all engineering costs, under such 15terms as the board and governing bodies shall agree upon. Such agree-16 ment may be part of an agreement between the secretary of transporta-17tion, the county and the cities. 18The board and governing body of any city wherein any portion of such 19 primary arterial highway is to be located may use any public funds avail-20 able to such county or city for the construction, reconstruction, mainte-21nance or repair of such primary arterial highway, including major bridges 22 and overpasses thereon, in like manner as if it were a normal county road 23 or a city street, and the board and the governing body of each such city 24 may issue bonds as provided in K.S.A. 68-584, and amendments thereto. 25Whenever any such bonds are issued, either with or without a referen-26dum, the board or governing body issuing the same may use the moneys 27received from the distribution of motor-fuel tax revenues pursuant to 28K.S.A. 79-3425c, and any amendments thereto, to pay all or part of the 29principal and interest on such bonds. In the event that such moneys are 30 insufficient to retire such bonds, an annual tax shall be levied upon the 31 taxable tangible property in such county or city in an amount sufficient 32 to pay the principal of and interest on said bonds. 33 Sec. 5. K.S.A. 2003 Supp. 75-3721 is hereby amended to read as 34 follows: 75-3721. (a) On or before the eighth calendar day of each regular 35 legislative session, the governor shall submit the budget report to the 36 legislature, except that in the case of the regular legislative session im-37 mediately following the election of a governor who was elected to the 38 office of governor for the first time, that governor shall submit the budget 39 report to the legislature on or before the 21st calendar day of that regular 40legislative session. 41 (b) The budget report of the governor shall be set up in three parts, 42 the nature and contents of which shall include the following:

43 (1) Part one shall consist of a budget message by such governor, in-

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cluding the governor's recommendations with reference to the fiscal pol-1 2 icy of the state government for the current fiscal year and the ensuing 3 fiscal year, describing the important features of the budget plan for each of the fiscal years included, embracing a general budget summary setting 4 5forth the aggregate figures of the budget so as to show the balanced 6 relation between the total proposed expenditures and the total anticipated 7 income for the current fiscal year and the ensuing fiscal year, with the 8 basis and factors upon which the estimates were made, and the means of 9 financing the budget plan for the each of the fiscal years included, com-10 pared with the corresponding figures for at least the last completed fiscal year, and the director of the budget shall prepare the figures for the 11 12governor for such comparisons. 13 (A) The budget plan shall not include (i) any proposed expenditures 14of anticipated income attributable to proposed legislation that would provide additional revenues from either current or new sources of revenue, 1516or (ii) any proposed expenditures of moneys in the ending balance in the state general fund required by K.S.A. 75-6702, and amendments thereto. 1718(B) The general budget summary may be supported by explanatory 19 schedules or statements, classifying the expenditures contained therein 20by state agencies, objects, and funds, and the income by state agencies, 21funds, sources and types. The general budget summary shall include all 22 special or fee funds as well as the state general fund, and shall include 23 the estimated amounts of federal aids, for whatever purpose provided, 24 together with estimated expenditures therefrom. 25(2) Part two shall embrace the detailed budget estimates for each of 26the fiscal years included, both of expenditures and revenues, showing the

the fiscal years included, both of expenditures and revenues, showing the requests of the state agencies, if any, and the incoming governor's recommendations thereon. It shall also include statements of the bonded indebtedness of the state, showing the actual amount of the debt service for at least the last completed fiscal year, and the estimated amount for the current fiscal year and for each of the ensuing fiscal years included, the debt authorized and unissued, and the condition of the sinking funds.

(3) Part three shall consist of a draft of a legislative measure or measures reflecting the incoming governor's budget for all of the fiscal years
included in the budget report.

(c) The division of the budget shall compile a children's budget document consisting of the information contained in agency budget estimates regarding programs that provide services for children and their families.
Such document shall be provided to the Kansas commission on children, youth and families, established by the governor's executive order number 91-145, and other persons or entities on request.
(d) The division of the budget, upon request, shall furnish the governor's commission of the budget.

43 ernor or the legislature with any further information required concerning

1 the budget.

2 (e) Nothing in this section shall be construed to restrict or limit the 3 privilege of the governor to present supplemental budget messages or 4 amendments to previous budget messages, which may include proposals 5 for expenditure of new or increased sources of revenue derived from 6 proposed legislation.

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7 (f) The budget estimate for the judicial branch of state government 8 as submitted to the director of the budget pursuant to K.S.A. 20-158, and 9 amendments thereto, shall be included in the governor's budget report. 10 K.S.A. 2003 Supp. 75-6702 is hereby amended to read as Sec. 6. 11 follows: 75-6702. (a) The last appropriation bill passed in any regular 12session of the legislature shall be the omnibus reconciliation spending 13 limit bill. Each bill which is passed during a regular session of the legis-14lature and which appropriates or transfers money from the state general 15fund for the ensuing fiscal year shall contain a provision that such bill 16 shall take effect and be in force from and after the effective date of the 17omnibus reconciliation spending limit bill for that regular session of the 18legislature or from and after such effective date and a subsequent date 19 or an event occurring after such effective date. 20(b) Except as provided in subsection (c), the maximum amount of 21expenditures and demand transfers from the state general fund that may 22 be authorized by act of the legislature during the 2004 regular session of 23the legislature and each regular session of the legislature thereafter, is 24 hereby fixed so that there will be an ending balance in the state general 25fund for the ensuing fiscal year that is equal to 7 1/2% or more of the total amount authorized to be expended or transferred by demand trans-2627fer from the state general fund in such fiscal year. 28- (c) The provisions of subsection (b) are hereby suspended for the 29fiscal year ending June 30, 2004, and shall not preseribe a maximum 30 amount of expenditures and demand transfers from the state general fund 31 that may be authorized by act of the legislature during the 2003 regular 32 session of the legislature. 33 Sec. 7. K.S.A. 2003 Supp. 79-3425 is hereby amended to read as 34 follows: 79-3425. All of the amounts collected under the motor-fuel tax 35 law and amendments thereto, except amounts collected pursuant to 36 K.S.A. 79-3408c, and amendments thereto, shall be remitted by the di-37 rector to the state treasurer in accordance with the provisions of K.S.A. 38 75-4215, and amendments thereto. Upon receipt of each such remittance, 39 the state treasurer shall deposit the entire amount in the state treasury. 40The state treasurer shall credit such amount as the director shall order in 41the motor-vehicle fuel tax refund fund to be used for the purpose of 42

42 paying motor-vehicle fuel tax refunds as provided by law. The state trea-43 surer shall credit the remainder of such amounts as follows: To the state

highway fund amounts specified in K.S.A. 79-34,142, and amendments 1 2 thereto, to a special city and county highway fund which is hereby created, 3 amounts specified in K.S.A. 79-34,142, and amendments thereto, to be apportioned and distributed in the manner provided in K.S.A. 79-3425c, 4 5and amendments thereto, prescribed before the effective date of this act 6 and to the current production account and the new production account 7 of the Kansas qualified agricultural ethyl alcohol producer incentive fund, which is hereby created in the state treasury, in the amount and in the 8 9 manner specified in K.S.A. 79-34,161, and amendments thereto, to be 10expended in the manner provided in K.S.A. 79-34,162, and amendments 11 thereto. 12Sec. 8. K.S.A. 2003 Supp. 79-34,104 is hereby amended to read as 13 follows: 79-34,104. All amounts collected under the liquefied petroleum 14motor-fuel tax law, except amounts collected pursuant to K.S.A. 79-3491a, and amendments thereto, shall be remitted by the director to the state 1516 treasurer in accordance with the provisions of K.S.A. 75-4215, and 17amendments thereto. Upon receipt of each such remittance the state 18treasurer shall deposit the entire amount in the state treasury. The state 19 treasurer shall credit such amounts as follows: To the state highway fund 20amounts specified in K.S.A. 79-34,142, and amendments thereto, and 21amounts specified in K.S.A. 79-34,142, and amendments thereto, to a 22 special city and county highway fund to be apportioned and distributed 23 in the manner provided in K.S.A. 79-3425e, and amendments thereto 24 prescribed before the effective date of this act. 25Sec. 9. K.S.A. 2003 Supp. 79-34,126 is hereby amended to read as 26follows: 79-34,126. (a) All amounts collected under the interstate motor 27fuel use act shall be remitted by the director to the state treasurer in 28accordance with the provisions of K.S.A. 75-4215, and amendments 29thereto. Upon receipt of each such remittance, the state treasurer shall 30 deposit the entire amount in the state treasury. The state treasurer shall 31 credit such amounts as follows: To the state highway fund amounts spec-32 ified in K.S.A. 79-34,142, and amendments thereto, and amounts speci-33 fied in K.S.A. 79-34,142, and amendments thereto, to a special city and county highway fund to be apportioned and distributed in the manner 34 35 provided in K.S.A. 79-3425c, and amendments thereto prescribed before 36 the effective date of this act. 37 (b) All amounts collected under the international fuel tax agreement

shall be remitted by the director to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount in the state treasury to the credit of the international fuel tax agreement clearing fund which is hereby created. Payments due and owing to member jurisdictions under the international fuel tax agreement

and refunds for overpayment of tax shall be made from such fund. The 1 2 director shall reconcile such clearing fund monthly with balances remitted 3 monthly in accordance with the provisions of subsection (a). The funds 4 in the international fuel tax agreement clearing fund shall be invested in  $\mathbf{5}$ the same manner as provided in K.S.A. 68-2324, and amendments 6 thereto, and all earnings shall be deposited in the state treasury and cred-7 ited to the state highway fund. 8 Sec. 10. K.S.A. 19-2694, 65-163j, 65-3306, 65-3327, 68-581, 68-581a, 9 79-2960, 79-2961, 79-2962, 79-2965, 79-2966, 79-2967, 79-3425f and 79-10 3425g and K.S.A. 2003 Supp. 75-3721, 75-6702, 79-2959, 79-2964, 79-3425, 79-3425c, 79-3425i, 79-34,104, 79-34,126 and 79-34,147 are hereby 11 12 repealed.

Sec. 11. This act shall take effect and be in force from and after itspublication in the statute book.