Session of 2004

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## **SENATE BILL No. 494**

By Committee on Assessment and Taxation

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9 AN ACT concerning tax increment financing; relating to tax delinquen-10cies on property within a redevelopment district; apportionment 11 thereof; amending K.S.A. 12-1775 and K.S.A. 2003 Supp. 12-1770a 12and repealing the existing sections. 13 14Be it enacted by the Legislature of the State of Kansas: 15Section 1. K.S.A. 2003 Supp. 12-1770a is hereby amended to read 16 as follows: 12-1770a. As used in this act, unless the context clearly shows otherwise: 1718 (a) "Auto race track facility" means: (1) An auto race track facility and 19facilities directly related and necessary to the operation of an auto race 20 track facility, including, but not limited to, grandstands, suites and viewing 21areas, concessions, souvenir facilities, catering facilities, visitor and retail 22 centers, signage and temporary hospitality facilities, but excluding (2) ho-23tels, motels, restaurants and retail facilities, not directly related to or nec-24essary to the operation of such facility. 25(b) "Base year assessed valuation" means the assessed valuation of all 26 real property within the boundaries of a redevelopment district on the 27 date the redevelopment district was established. 28"Blighted area" means an area which: (c) 29 (1)Because of the presence of a majority of the following factors, 30 substantially impairs or arrests the development and growth of the mu-31 nicipality or constitutes an economic or social liability or is a menace to 32 the public health, safety, morals or welfare in its present condition and 33 use: 34 (A) A substantial number of deteriorated or deteriorating structures; 35 (B) predominance of defective or inadequate street layout; 36  $(\mathbf{C})$ unsanitary or unsafe conditions; 37 deterioration of site improvements; (D) tax or special assessment delinquency exceeding the fair market 38  $(\mathbf{E})$ 39 value of the real property; 40 (F) defective or unusual conditions of title including but not limited 41 to cloudy or defective titles, multiple or unknown ownership interests to 42 the property; 43 (G) improper subdivision or obsolete platting or land uses;

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1 (H) the existence of conditions which endanger life or property by 2 fire or other causes; or

(I) conditions which create economic obsolescence; or

4 (2) has been identified by any state or federal environmental agency 5 as being environmentally contaminated to an extent that requires a re-6 medial investigation; feasibility study and remediation or other similar 7 state or federal action; or

8 (3) previously was found by resolution of the governing body to be a 9 slum or a blighted area under K.S.A. 17-4742 *et seq.*, and amendments 10 thereto.

(d) "Conservation area" means any improved area comprising 15%
or less of the land area within the corporate limits of a city in which 50%
or more of the structures in the area have an age of 35 years or more,
which area is not yet blighted, but may become a blighted area due to
the existence of a combination of two or more of the following factors:

16 (1) Dilapidation, obsolescence or deterioration of the structures;

17 (2) illegal use of individual structures;

18 (3) the presence of structures below minimum code standards;

19 (4) building abandonment;

20 (5) excessive vacancies;

21 (6) overcrowding of structures and community facilities; or

22 (7) inadequate utilities and infrastructure.

(e) "De minimus" means an amount less than 15% of the land areawithin a redevelopment district.

(f) "Developer" means any person, firm, corporation, partnership orlimited liability company, other than a city.

(g) "Eligible area" means a blighted area, conservation area, enterprise zone, historic theater, major tourism area or a major commercial
entertainment and tourism area as determined by the secretary.

(h) "Enterprise zone" means an area within a city that was designated
as an enterprise zone prior to July 1, 1992, pursuant to K.S.A. 12-17,107
through 12-17,113, and amendments thereto, prior to its repeal and the
conservation, development or redevelopment of the area is necessary to
promote the general and economic welfare of such city.

(i) "Environmental increment" means the increment determined
 pursuant to subsection (b) of K.S.A. 12-1771a, and amendments thereto.

(j) "Environmentally contaminated area" means an area of land having contaminated groundwater or soil which is deemed environmentally
contaminated by the department of health and environment or the United
States environmental protection agency.

41 (k) "Feasibility study" means a study which shows whether a rede-42 velopment or special bond project's benefits and tax increment revenue 43 and other available revenues under K.S.A. 12-1774 (a)(1), and amendSB 494

ments thereto, are expected to exceed or be sufficient to pay for the 1 2 redevelopment or special bond project costs and the effect, if any, the redevelopment or special bond project will have on any outstanding spe-3 4 cial obligation bonds as authorized pursuant to subsection (a)(1)(D) of K.S.A. 12-1774, and amendments thereto. 56 (l) "Historic theater" means a building constructed prior to 1940 7 which was constructed for the purpose of staging entertainment, including motion pictures, vaudeville shows or operas, that is operated by a 8 9 nonprofit corporation and is designated by the state historic preservation 10 officer as eligible to be on the Kansas register of historic places or is a member of the Kansas historic theatre association. 11 12"Historic theater sales tax increment" means the amount of state (m)13 and local sales tax revenue imposed pursuant to K.S.A. 12-187 et seq., 79-143601 et seq. and 79-3701 et seq., and amendments thereto, collected from 15taxpayers doing business within the historic theater that is in excess of the amount of such taxes collected prior to the designation of the building 16 17as a historic theater for purposes of this act. 18 (n) "Major tourism area" means an area for which the secretary has 19 made a finding the capital improvements costing not less than 20 \$100,000,000 will be built in the state to construct an auto race track 21facility. 22 (o) "Real property taxes" means all taxes levied on an ad valorem basis 23upon land and improvements thereon. 24(p) "Redevelopment project area" or "project area" means an area 25designated by a city within a redevelopment district. 26 "Redevelopment project costs" means those costs necessary to (q) 27 implement a redevelopment plan, including, but not limited to costs in-28curred for: 29 (1)Acquisition of property within the redevelopment project area; 30 (2)payment of relocation assistance; 31 (3)site preparation including utility relocations; 32 (4)sanitary and storm sewers and lift stations; 33 drainage conduits, channels, levees and river walk canal facilities; (5)34 (6)street grading, paving, graveling, macadamizing, curbing, gutter-35 ing and surfacing; 36 street light fixtures, connection and facilities; (7)37 underground gas, water, heating and electrical services and con-(8)nections located within the public right-of-way; 38 39 (9)sidewalks and pedestrian underpasses or overpasses; 40(10)drives and driveway approaches located within the public rightof-way; 41 42 (11)water mains and extensions; 43 plazas and arcades; (12)

1 (13) parking facilities;

2 (14) landscaping and plantings, fountains, shelters, benches, sculp-3 tures, lighting, decorations and similar amenities; and

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4 (15) all related expenses to redevelop and finance the redevelopment 5 project.

Redevelopment project costs shall not include costs incurred in connection with the construction of buildings or other structures to be owned
by or leased to a developer, however, the "redevelopment project costs"
shall include costs incurred in connection with the construction of build-

ings or other structures to be owned or leased to a developer which includes an auto race track facility or is in a redevelopment district including
some or all of the land and buildings comprising a state mental institution

13 closed pursuant to section 2 of chapter 219 of the 1995 Session Laws of14 Kansas.

(r) "Redevelopment district" means the specific area declared to be
an eligible area in which the city may develop one or more redevelopment
projects.

(s) "Redevelopment district plan" or "district plan" means the preliminary plan that identifies all of the proposed redevelopment project
areas and identifies in a general manner all of the buildings, facilities and
improvements in each that are proposed to be constructed or improved
in each redevelopment project area.

(t) "Redevelopment project" means the approved project to implement a project plan for the development of the established redevelopment district.

(u) "Redevelopment project plan" or "project plan" means the plan
adopted by a municipality for the development of a redevelopment project or projects which conforms with K.S.A. 12-1772, and amendments
thereto, in a redevelopment district.

30 (v) "Secretary" means the secretary of commerce.

(w) "Substantial change" means, as applicable, a change wherein the
proposed plan or plans differ substantially from the intended purpose for
which the district plan or project plan was approved.

(x) "Tax increment" means that amount of real property taxes collected from real property located within the redevelopment district that
is in excess of the amount of real property taxes which is collected from
the base year assessed valuation, *as determined on a parcel by parcel basis*.

(y) "Taxing subdivision" means the county, city, unified school district
and any other taxing subdivision levying real property taxes, the territory
or jurisdiction of which includes any currently existing or subsequently
created redevelopment district.

42 (z) "Special bond project" means a redevelopment project with at 43 least a \$50,000,000 capital investment and \$50,000,000 in projected gross 1 annual sales revenues or for areas outside of metropolitan statistical areas,

as defined by the federal office of management and budget the secretary
finds the project meets the requirements of subsection (g) and would be
of regional or statewide importance, but a "special bond project" shall
not include a project for a gambling casino.

6 (aa) "Marketing study" means a study conducted to examine the im-7 pact of the redevelopment or special bond project upon similar businesses 8 in the projected market area.

9 (bb) "Projected market area" means any area within the state in 10 which the redevelopment or special bond project is projected to have a 11 substantial fiscal or market impact upon businesses in such area.

(cc) "River walk canal facilities" means a canal and related water features located adjacent to a river which flows through a major commercial
entertainment and tourism area and facilities related or contiguous
thereto, including, but not limited to pedestrian walkways and promenades, landscaping and parking facilities.

17 (dd) "Commence work" means the manifest commencement of ac-18 tual operations on the development site, such as, erecting a building, 19 excavating the ground to lay a foundation or a basement or work of like 20 description which a person with reasonable diligence can see and rec-21 ognize as being done with the intention and purpose to continue work 22 until the project is completed.

23 (ee) "Major commercial entertainment and tourism area" may in-24 clude, but not be limited to, a major multi-sport athletic complex.

(ff) "Major multi-sport athletic complex" means an athletic complex
that is utilized for the training of athletes, the practice of athletic teams,
the playing of athletic games or the hosting of events. Such project may
include playing fields, parking lots and other developments.

29 Sec. 2. K.S.A. 12-1775 is hereby amended to read as follows: 12-30 1775. (a) Except for redevelopment projects satisfying the conditions of 31 subsection (c) of K.S.A. 12-1771b, and amendments thereto, all tangible 32 taxable property located within a redevelopment district shall be assessed and taxed for ad valorem tax purposes pursuant to law in the same manner 33 34 that such property would be assessed and taxed if located outside such 35 district, and all ad valorem taxes levied on such property shall be paid to 36 and collected by the county treasurer in the same manner as other taxes 37 are paid and collected, as determined on a parcel by parcel basis. Except 38 as otherwise provided in this section, the county treasurer shall distribute 39 such taxes as may be collected in the same manner as if such property 40 were located outside a redevelopment district. Each redevelopment dis-41 trict established under the provisions of this act shall constitute a separate 42 taxing unit for the purpose of the computation and levy of taxes. Any tax 43 delinquency on a property in a redevelopment district shall be appor-

tioned among the redevelopment district and the other taxing units in the 1 2 same manner as the tax received on the delinquent parcel is to be allocated 3 among the redevelopment district and the other taxing units. 4 (b) Except for redevelopment projects satisfying the conditions of  $\mathbf{5}$ subsection (c) of K.S.A. 12-1771b, and amendments thereto, beginning 6 with the first payment of taxes which are levied following the date of the 7 establishment of the redevelopment district real property taxes received 8 by the county treasurer resulting from taxes which are levied subject to 9 the provisions of this act by and for the benefit of a taxing subdivision, as 10defined in K.S.A. 12-1770a, on property located within such redevelop-11 ment district constituting a separate taxing unit under the provisions of 12 this section, shall be divided as follows: 13 (1) From the taxes levied each year subject to the provisions of this 14 act by or for each of the taxing subdivisions upon property located within 15a redevelopment district constituting a separate taxing unit under the 16 provisions of this act, the county treasurer first shall allocate and pay to 17each such taxing subdivision all of the real property taxes collected which 18 are produced from the base year assessed valuation. 19 (2) Any real property taxes produced from that portion of the current 20assessed valuation of real property within the redevelopment district con-21stituting a separate taxing unit under the provisions of this section in 22 excess of the base year assessed valuation shall be allocated and paid by 23the county treasurer to the treasurer of the city and deposited in a special 24fund of the city to pay the redevelopment project costs including the 25payment of principal of and interest on any special obligation bonds or 26full faith and credit tax increment bonds issued by such city to finance, 27in whole or in part, such redevelopment project. When the redevelop-28ment project costs have been paid and such obligation bonds and interest 29 thereon have been paid, all moneys thereafter received from real property 30 taxes within such redevelopment district shall be allocated and paid to 31 the respective taxing subdivisions in the same manner as are other ad 32 valorem taxes. If such obligation bonds and interest thereon have been 33 paid before the completion of a project, the city may continue to use such 34 moneys for any purpose authorized by this act until such time as the 35 project is completed, but for not to exceed 20 years from the date of the 36 approval of the project plan, except as otherwise provided by this act. 37 (c) In any project plan or in the proceedings for the issuing of any 38 special obligation bonds or full faith and credit tax increment bonds by 39 the city to finance a redevelopment project, the property tax increment 40portion of taxes provided for in paragraph (2) of subsection (c) may be

irrevocably pledged for the payment of the principal of and interest onsuch obligation bonds, subject to the provisions of subsection (c) of K.S.A.

43 12-1774, and amendments thereto.

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(d) A city may adopt a project plan in which only a specified per-centage or amount of the tax increment realized from taxpayers in the redevelopment district are pledged to the redevelopment project. The county treasurer shall allocate the specified percentage or amount of the tax increment to the treasurer of the city for deposit in the special fund of the city to finance the redevelopment project costs if the city has other available revenues and pledges the revenues to the redevelopment project in lieu of the tax increment. Any portion of such tax increment not allo-cated to the city for the redevelopment project shall be allocated and paid in the same manner as other ad valorem taxes. Sec. 3. K.S.A. 12-1775 and K.S.A. 2003 Supp. 12-1770a are hereby repealed. Sec. 4. This act shall take effect and be in force from and after its publication in the statute book.