Session of 2004

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HOUSE BILL No. 2485

By Representative Loyd

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8 AN ACT concerning crimes, criminal procedure and punishment; relat-9 10 ing to the interstate compact for juveniles; repealing K.S.A. 38-1001, 11 38-1002, 38-1003, 38-1004, 38-1005, 38-1006 and 38-1007. 12 13 Be it enacted by the Legislature of the State of Kansas: 14 Section 1. This act may be cited as the Interstate Compact for 15Juveniles. THE INTERSTATE COMPACT FOR JUVENILES 16 17**ARTICLE 1** 18 PURPOSE 19 The compacting states to this Interstate Compact recognize that each 20state is responsible for the proper supervision or return of juveniles, de-21linquents and status offenders who are on probation or parole and who 22 have absconded, escaped or run away from supervision and control and 23in so doing have endangered their own safety and the safety of others. 24The compacting states also recognize that each state is responsible for 25the safe return of juveniles who have run away from home and in doing 26 so have left their state of residence. The compacting states also recognize 27 that Congress, by enacting the Crime Control Act, 4 U.S.C. Section 112 28(1965), has authorized and encouraged compacts for cooperative efforts 29 and mutual assistance in the prevention of crime. 30 It is the purpose of this compact, through means of joint and cooper-31 ative action among the compacting states to: (a) ensure that the adjudi-32 cated juveniles and status offenders subject to this compact are provided 33 adequate supervision and services in the receiving state as ordered by the 34 adjudicating judge or parole authority in the sending state; (b) ensure that 35 the public safety interests of the citizens, including the victims of juvenile 36 offenders, in both the sending and receiving states are adequately protected; (c) return juveniles who have run away, absconded or escaped 37 38 from supervision or control or have been accused of an offense to the state requesting their return; (d) make contracts for the cooperative in-39 40stitutionalization in public facilities in member states for delinquent youth 41 needing special services; (e) provide for the effective tracking and super-42 vision of juveniles; (f) equitably allocate the costs, benefits and obligations 43 of the compacting states; (g) establish procedures to manage the move-

ment between states of juvenile offenders released to the community 1 under the jurisdiction of courts, juvenile departments, or any other crim-2 3 inal or juvenile justice agency which has jurisdiction over juvenile offend-4 ers; (h) insure immediate notice to jurisdiction where defined offenders are authorized to travel or to relocate across state lines; (i) establish pro-56 cedures to resolve pending charges (detainers) against juvenile offenders 7 prior to transfer or release to the community under the terms of this compact; (j) establish a system of uniform data collection on information 8 9 pertaining to juveniles subject to this compact that allows access by au-10 thorized juvenile justice and criminal justice officials, and regular report-11 ing of Compact activities to heads of state executive, judicial, and legis-12 lative branches and juvenile and criminal justice administrators; (k) 13 monitor compliance with rules governing interstate movement of juve-14 niles and initiate interventions to address and correct non-compliance; (l) 15coordinate training and education regarding the regulation of interstate 16 movement of juveniles for officials involved in such activity; and (m) co-17ordinate the implementation and operation of the compact with the In-18 terstate Compact for the Placement of Children, the Interstate Compact 19 for Adult Offender Supervision and other compacts affecting juveniles 20particularly in those cases where concurrent or overlapping supervision 21 issues arise. It is the policy of the compacting states that the activities 22 conducted by the Interstate Commission created herein are the formation 23of public policies and therefore are public business. Furthermore, the 24compacting states shall cooperate and observe their individual and col-25lective duties and responsibilities for the prompt return and acceptance of juveniles subject to the provisions of this compact. The provisions of 26 27 this compact shall be reasonably and liberally construed to accomplish 28the purposes and policies of the compact.

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ARTICLE II

DEFINITIONS

31 As used in this compact, unless the context clearly requires a different 32 construction:

(a) "By-laws" means: those by-laws established by the Interstate
Commission for its governance, or for directing or controlling its actions
or conduct.

36 (b) "Compact Administrator" means: the individual in each compacting state appointed pursuant to the terms of this compact, responsible for the administration and management of the state's supervision and transfer of juveniles subject to the terms of this compact, the rules adopted by the Interstate Commission and policies adopted by the State 41 Council under this compact.

42 (c) "Compacting State" means: any state which has enacted the en-43 abling legislation for this compact.

(d) "Commissioner" means: the voting representative of each com-1 pacting state appointed pursuant to Article III of this compact. 2 3 (e) "Court" means: any court having jurisdiction over delinquent, neglected, or dependent children. 4 (f) "Deputy Compact Administrator" means: the individual, if any, in 56 each compacting state appointed to act on behalf of a Compact Admin-7 istrator pursuant to the terms of this compact responsible for the administration and management of the state's supervision and transfer of ju-8 9 veniles subject to the terms of this compact, the rules adopted by the 10 Interstate Commission and policies adopted by the State Council under 11 this compact. 12 "Interstate Commission" means: the Interstate Commission for (g) 13 Juveniles created by Article III of this compact. 14 (h) "Juvenile" means: any person defined as a juvenile in any member 15state or by the rules of the Interstate Commission, including: 16 (1) Accused Delinquent - a person charged with an offense that, if 17committed by an adult, would be a criminal offense: Adjudicated Delinquent - a person found to have committed an 18 (2)19 offense that, if committed by an adult, would be a criminal offense; 20 Accused Status Offender - a person charged with an offense that (3)21would not be a criminal offense if committed by an adult; 22 Adjudicated Status Offender - a person found to have committed (4)23 an offense that would not be a criminal offense if committed by an adult; 24and 25Non-Offender - a person in need of supervision who has not been (5)26 accused or adjudicated a status offender or delinquent. 27 "Non-Compacting state" means: any state which has not enacted (i) 28the enabling legislation for this compact. 29 (j) "Probation or Parole" means: any kind of supervision or condi-30 tional release of juveniles authorized under the laws of the compacting 31 states. 32 "Rule" means: a written statement by the Interstate Commission (k) 33 promulgated pursuant to Article VI of this compact that is of general 34 applicability, implements, interprets or prescribes a policy or provision of 35 the Compact, or an organizational, procedural, or practice requirement

compacting state, and includes the amendment, repeal, or suspension ofan existing rule.

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(l) "State" means: a state of the United States, the District of Columbia (or its designee), the Commonwealth of Puerto Rico, the U.S. Virgin
Islands, Guam, American Samoa, and the Northern Marianas Islands.

of the Commission, and has the force and effect of statutory law in a

42 ARTICLE III

43 INTERSTATE COMMISSION FOR JUVENILES

(a) The compacting states hereby create the "Interstate Commission 1 2 for Juveniles." The commission shall be a body corporate and joint agency 3 of the compacting states. The commission shall have all the responsibilities, powers and duties set forth herein, and such additional powers as 4 may be conferred upon it by subsequent action of the respective legis-56 latures of the compacting states in accordance with the terms of this 7 compact.

(b) The Interstate Commission shall consist of commissioners ap-8 9 pointed by the appropriate appointing authority in each state pursuant to the rules and requirements of each compacting state and in consultation 10 11 with the State Council for Interstate Juvenile Supervision created hereunder. The commissioner shall be the compact administrator, deputy 12 13 compact administrator or designee from that state who shall serve on the 14 Interstate Commission in such capacity under or pursuant to the appli-15cable law of the compacting state.

16 (c) In addition to the commissioners who are the voting representatives of each state, the Interstate Commission shall include individuals 1718 who are not commissioners, but who are members of interested organi-19 zations. Such non-commissioner members must include a member of the 20 national organizations of governors, legislators, state chief justices, attor-21neys general, Interstate Compact for Adult Offender Supervision, Inter-22 state Compact for the Placement of Children, juvenile justice and juvenile 23corrections officials, and crime victims. All non-commissioner members 24of the Interstate Commission shall be ex-officio (non-voting) members. 25The Interstate Commission may provide in its by-laws for such additional 26 ex-officio (non-voting) members, including members of other national 27 organizations, in such numbers as shall be determined by the commission.

28(d) Each compacting state represented at any meeting of the com-29 mission is entitled to one vote. A majority of the compacting states shall 30 constitute a quorum for the transaction of business, unless a larger quo-31 rum is required by the by-laws of the Interstate Commission.

32 The commission shall meet at least once each calendar year. The (e) 33 chairperson may call additional meetings and, upon the request of a sim-34 ple majority of the compacting states, shall call additional meetings. Public 35 notice shall be given of all meetings and meetings shall be open to the 36 public.

37 (f) The Interstate Commission shall establish an executive commit-38 tee, which shall include commission officers, members, and others as 39 determined by the by-laws. The executive committee shall have the power 40to act on behalf of the Interstate Commission during periods when the Interstate Commission is not in session, with the exception of rulemaking 4142 and/or amendment to the compact. The executive committee shall over-

43 see the day-to-day activities of the administration of the compact managed

by an executive director and Interstate Commission staff; administers 1 enforcement and compliance with the provisions of the compact, its by-2 3 laws and rules, and performs such other duties as directed by the Inter-4 state Commission or set forth in the by-laws.

(g) Each member of the Interstate Commission shall have the right 56 and power to cast a vote to which that compacting state is entitled and 7 to participate in the business and affairs of the Interstate Commission. A member shall vote in person and shall not delegate a vote to another 8 9 compacting state. However, a commissioner, in consultation with the state 10 council, shall appoint another authorized representative, in the absence 11 of the commissioner from that state, to cast a vote on behalf of the com-12 pacting state at a specified meeting. The by-laws may provide for mem-13 bers' participation in meetings by telephone or other means of telecom-14 munication or electronic communication.

15(h) The Interstate Commission's by-laws shall establish conditions 16 and procedures under which the Interstate Commission shall make its 17information and official records available to the public for inspection or copying. The Interstate Commission may exempt from disclosure any 1819 information or official records to the extent they would adversely affect 20personal privacy rights or proprietary interests.

21(i) Public notice shall be given of all meetings and all meetings shall 22 be open to the public, except as set forth in the Rules or as otherwise 23provided in the Compact. The Interstate Commission and any of its com-24mittees may close a meeting to the public where it determines by two-25thirds vote that an open meeting would be likely to:

26 Relate solely to the Interstate Commission's internal personnel (1)27 practices and procedures;

Disclose matters specifically exempted from disclosure by statute; 28(2)

29 Disclose trade secrets or commercial or financial information (3)30 which is privileged or confidential;

31 Involve accusing any person of a crime, or formally censuring any (4)32 person;

33 Disclose information of a personal nature where disclosure would (5)34 constitute a clearly unwarranted invasion of personal privacy;

35 Disclose investigative records compiled for law enforcement (6)36 purposes;

Disclose information contained in or related to examination, op-37 (7)38 erating or condition reports prepared by, or on behalf of or for the use 39 of, the Interstate Commission with respect to a regulated person or entity

40for the purpose of regulation or supervision of such person or entity;

41 (8) Disclose information, the premature disclosure of which would 42 significantly endanger the stability of a regulated person or entity; or

43 Specifically relate to the Interstate Commission's issuance of a (9)

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subpoena, or its participation in a civil action or other legal proceeding. 1 2 (j) For every meeting closed pursuant to this provision, the Interstate 3 Commission's legal counsel shall publicly certify that, in the legal counsel's opinion, the meeting may be closed to the public, and shall reference 4 each relevant exemptive provision. The Interstate Commission shall keep 56 minutes which shall fully and clearly describe all matters discussed in any 7 meeting and shall provide a full and accurate summary of any actions taken, and the reasons therefore, including a description of each of the 8 9 views expressed on any item and the record of any roll call vote (reflected 10 in the vote of each member on the question). All documents considered 11 in connection with any action shall be identified in such minutes.

12 (k) The Interstate Commission shall collect standardized data con-13 cerning the interstate movement of juveniles as directed through its rules 14 which shall specify the data to be collected, the means of collection and 15 data exchange and reporting requirements. Such methods of data collec-16 tion, exchange and reporting shall insofar as is reasonably possible con-17 form to up-to-date technology, and coordinate its information functions 18 with the appropriate repository of records.

ARTICLE IV

20 POWERS AND DUTIES OF THE INTERSTATE COMMISSION

21 The commission shall have the following powers and duties:

22 (1) To provide for dispute resolution among compacting states.

(2) To promulgate rules to effect the purposes and obligations as
enumerated in this compact, which shall have the force and effect of
statutory law and shall be binding in the compacting states to the extent
and in the manner provided in this compact.

(3) To oversee, supervise and coordinate the interstate movement of
juveniles subject to the terms of this compact and any by-laws adopted
and rules promulgated by the Interstate Commission.

(4) To enforce compliance with the compact provisions, the rules
promulgated by the Interstate Commission, and the by-laws, using all
necessary and proper means, including but not limited to the use of judicial process.

34 (5) To establish and maintain offices which shall be located within 35 one or more of the compacting states.

36 (6) To purchase and maintain insurance and bonds.

37 (7) To borrow, accept, hire or contract for services of personnel.

(8) To establish and appoint committees and hire staff which it deems
necessary for the carrying out of its functions including, but not limited
to, an executive committee as required by Article III which shall have the
power to act on behalf of the Interstate Commission in carrying out its
power and duties hereunder.

43 (9) To elect or appoint such officers, attorneys, employees, agents, or

consultants, and to fix their compensation, define their duties and deter-1 mine their qualifications; and to establish the Interstate Commission's 2 3 personnel policies and programs relating to, inter alia, conflicts of interest, 4 rates of compensation, and qualifications of personnel. (10) To accept any and all donations and grants of money, equipment, 56 supplies, materials, and services, and to receive, utilize, and dispose of it. 7 (11) To lease, purchase, accept contributions or donations of, or oth-8 erwise to own, hold, improve or use any property, real, personal, or mixed. 9 (12) To sell, convey, mortgage, pledge, lease, exchange, abandon, or 10 otherwise dispose of any property, real, personal or mixed. 11 (13) To establish a budget and make expenditures and levy dues as 12 provided in Article VIII of this compact. 13 (14) To sue and be sued. 14 (15)To adopt a seal and by-laws governing the management and op-15eration of the Interstate Commission. 16 (16) To perform such functions as may be necessary or appropriate 17to achieve the purposes of this compact. (17) To report annually to the legislatures, governors, judiciary, and 18 19 state councils of the compacting states concerning the activities of the 20 Interstate Commission during the preceding year. Such reports shall also 21include any recommendations that may have been adopted by the Inter-22 state Commission. 23(18) To coordinate education, training and public awareness regard-24ing the interstate movement of juveniles for officials involved in such 25activity. (19) To establish uniform standards of the reporting, collecting and 2627 exchanging of data. 28(20) The Interstate Commission shall maintain its corporate books 29 and records in accordance with the By-laws. 30 ARTICLE V 31 ORGANIZATION AND OPERATION OF THE 32 INTERSTATE COMMISSION 33 Section (a) By-laws 34 (1) The Interstate Commission shall, by a majority of the members 35 present and voting, within twelve months after the first Interstate Com-36 mission meeting, adopt by-laws to govern its conduct as may be necessary 37 or appropriate to carry out the purposes of the compact, including, but

38 not limited to:

39 (A) Establishing the fiscal year of the Interstate Commission;

40Establishing an executive committee and such other committees (B) 41 as may be necessary;

42 (C) Provide for the establishment of committees governing any gen-43 eral or specific delegation of any authority or function of the Interstate 1 Commission;

2 (D) Providing reasonable procedures for calling and conducting 3 meetings of the Interstate Commission, and ensuring reasonable notice 4 of each such meeting;

5 (E) Establishing the titles and responsibilities of the officers of the 6 Interstate Commission;

(F) Providing a mechanism for concluding the operations of the Interstate Commission and the return of any surplus funds that may exist
upon the termination of the Compact after the payment and/or reserving
of all of its debts and obligations.

11 (G) Providing "start-up" rules for initial administration of the com-12 pact; and

(H) Establishing standards and procedures for compliance and tech-nical assistance in carrying out the compact.

15 Section (b) Officers and Staff

16 (1) The Interstate Commission shall, by a majority of the members, 17elect annually from among its members a chairperson and a vice chairperson, each of whom shall have such authority and duties as may be 1819specified in the by-laws. The chairperson or, in the chairperson's absence 20or disability, the vice-chairperson shall preside at all meetings of the In-21terstate Commission. The officers so elected shall serve without compen-22 sation or remuneration from the Interstate Commission; provided that, 23subject to the availability of budgeted funds, the officers shall be reim-24bursed for any ordinary and necessary costs and expenses incurred by 25them in the performance of their duties and responsibilities as officers of 26 the Interstate Commission.

(2) The Interstate Commission shall, through its executive committee, appoint or retain an executive director for such period, upon such
terms and conditions and for such compensation as the Interstate Commission may deem appropriate. The executive director shall serve as secretary to the Interstate Commission, but shall not be a Member and shall
hire and supervise such other staff as may be authorized by the Interstate
Commission.

34 Section (c) Qualified Immunity, Defense and Indemnification

35 The Commission's executive director and employees shall be im-(1)36 mune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other 37 38 civil liability caused or arising out of or relating to any actual or alleged 39 act, error, or omission that occurred, or that such person had a reasonable basis for believing occurred within the scope of Commission employment, 40duties, or responsibilities; provided, that any such person shall not be 4142 protected from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful and wanton misconduct of any such 43

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1 person.

2 The liability of any commissioner, or the employee or agent of a (2)3 commissioner, acting within the scope of such person's employment or duties for acts, errors, or omissions occurring within such person's state 4 may not exceed the limits of liability set forth under the Constitution and 56 laws of that state for state officials, employees, and agents. Nothing in 7 this subsection shall be construed to protect any such person from suit or liability for any damage, loss, injury, or liability caused by the inten-8 9 tional or willful and wanton misconduct of any such person.

10 (3) The Interstate Commission shall defend the executive director or 11 the employees or representatives of the Interstate Commission and, sub-12 ject to the approval of the Attorney General of the state represented by 13 any commissioner of a compacting state, shall defend such commissioner 14 or the commissioner's representatives or employees in any civil action 15seeking to impose liability arising out of any actual or alleged act, error 16 or omission that occurred within the scope of Interstate Commission em-17ployment, duties or responsibilities, or that the defendant had a reason-18 able basis for believing occurred within the scope of Interstate Commis-19sion employment, duties, or responsibilities, provided that the actual or 20alleged act, error, or omission did not result from intentional or willful 21 and wanton misconduct on the part of such person.

22 (4) The Interstate Commission shall indemnify and hold the com-23missioner of a compacting state, or the commissioner's representatives or 24employees, or the Interstate Commission's representatives or employees, 25harmless in the amount of any settlement or judgment obtained against 26 such persons arising out of any actual or alleged act, error, or omission 27 that occurred within the scope of Interstate Commission employment, 28duties, or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employ-29 30 ment, duties, or responsibilities, provided that the actual or alleged act, 31 error, or omission did not result from intentional or willful and wanton 32 misconduct on the part of such persons.

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RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION

ARTICLE VI

36 (a) The Interstate Commission shall promulgate and publish rules in 37 order to effectively and efficiently achieve the purposes of the compact. 38 Rulemaking shall occur pursuant to the criteria set forth in this (b) 39 article and the by-laws and rules adopted pursuant thereto. Such rule-40making shall substantially conform to the principles of the "Model State Administrative Procedures Act," 1981 Act, Uniform Laws Annotated, Vol. 4142 15,p.1 (2000), or such other administrative procedures act, as the Inter-43 state Commission deems appropriate consistent with due process require1 ments under the U.S. Constitution as now or hereafter interpreted by the

2 U.S. Supreme Court. All rules and amendments shall become binding as3 of the date specified, as published with the final version of the rule as4 approved by the Commission.

5 (c) When promulgating a rule, the Interstate Commission shall, at a 6 minimum:

7 (1) publish the proposed rule's entire text stating the reason(s) for 8 that proposed rule;

9 (2) allow and invite any and all persons to submit written data, facts, 10 opinions and arguments, which information shall be added to the record, 11 and be made publicly available;

(3) provide an opportunity for an informal hearing if petitioned byten (10) or more persons; and

(4) promulgate a final rule and its effective date, if appropriate, basedon input from state or local officials, or interested parties.

16 (d) Allow, not later than sixty days after a rule is promulgated, any interested person to file a petition in the United States District Court of 1718 the District of Columbia or in the Federal District Court where the In-19 terstate Commission's principal office is located for judicial review of such 20 rule. If the court finds that the Interstate Commission's action is not 21 supported by substantial evidence in the rulemaking record, the court 22 shall hold the rule unlawful and set it aside. For purposes of this subsection, evidence is substantial if it would be considered substantial evidence 2324under the Model State Administrative Procedures Act.

(e) If a majority of the legislatures of the compacting states rejects a
rule, those states may, by enactment of a statute or resolution in the same
manner used to adopt the compact, cause that such rule shall have no
further force and effect in any compacting state.

(f) The existing rules governing the operation of the Interstate Compact on Juveniles superseded by this act shall be null and void twelve (12)
months after the first meeting of the Interstate Commission created
hereunder.

(g) Upon determination by the Interstate Commission that a stateof-emergency exists, it may promulgate an emergency rule which shall
become effective immediately upon adoption, provided that the usual
rulemaking procedures provided hereunder shall be retroactively applied
to said rule as soon as reasonably possible, but no later than ninety (90)
days after the effective date of the emergency rule.

ARTICLE VII

40 OVERSIGHT, ENFORCEMENT AND DISPUTE RESOLUTION 41 BY THE INTERSTATE COMMISSION

42 Section (a) Oversight

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43 (1) The Interstate Commission shall oversee the administration and

operations of the interstate movement of juveniles subject to this compact
 in the compacting states and shall monitor such activities being admin istered in non-compacting states which may significantly affect compact ing states.

5(2) The courts and executive agencies in each compacting state shall 6 enforce this compact and shall take all actions necessary and appropriate 7 to effectuate the compact's purposes and intent. The provisions of this compact and the rules promulgated hereunder shall be received by all 8 9 the judges, public officers, commissions, and departments of the state 10 government as evidence of the authorized statute and administrative 11 rules. All courts shall take judicial notice of the compact and the rules. In any judicial or administrative proceeding in a compacting state per-1213 taining to the subject matter of this compact which may affect the powers, 14 responsibilities or actions of the Interstate Commission, it shall be entitled 15to receive all service of process in any such proceeding, and shall have 16 standing to intervene in the proceeding for all purposes.

17 Section (b) Dispute Resolution

(1) The compacting states shall report to the Interstate Commission
 on all issues and activities necessary for the administration of the compact
 as well as issues and activities pertaining to compliance with the provisions
 of the compact and its bylaws and rules.

(2) The Interstate Commission shall attempt, upon the request of a
compacting state, to resolve any disputes or other issues which are subject
to the compact and which may arise among compacting states and between compacting and non-compacting states. The commission shall
promulgate a rule providing for both mediation and binding dispute resolution for disputes among the compacting states.

(3) The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this compact using any
or all means set forth in Article XI of this compact.

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ARTICLE VIII

FINANCE

(a) The Interstate Commission shall pay or provide for the payment
 of the reasonable expenses of its establishment, organization and ongoing
 activities.

(b) The Interstate Commission shall levy on and collect an annual assessment from each compacting state to cover the cost of the internal operations and activities of the Interstate Commission and its staff which must be in a total amount sufficient to cover the Interstate Commission's annual budget as approved each year. The aggregate annual assessment amount shall be allocated based upon a formula to be determined by the

42 Interstate Commission, taking into consideration the population of each

43 compacting state and the volume of interstate movement of juveniles in

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each compacting state and shall promulgate a rule binding upon all compacting states which governs said assessment.

3 (c) The Interstate Commission shall not incur any obligations of any
4 kind prior to securing the funds adequate to meet the same; nor shall the
5 Interstate Commission pledge the credit of any of the compacting states,
6 except by and with the authority of the compacting state.

7 (d) The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the In-8 9 terstate Commission shall be subject to the audit and accounting proce-10 dures established under its by-laws. However, all receipts and disburse-11 ments of funds handled by the Interstate Commission shall be audited 12 yearly by a certified or licensed public accountant and the report of the 13 audit shall be included in and become part of the annual report of the 14 Interstate Commission.

ARTICLE IX

THE STATE COUNCIL

17Each member state shall create a State Council for Interstate Juvenile 18 Supervision. While each state may determine the membership of its own 19 state council, its membership must include at least one representative 20from the legislative, judicial, and executive branches of government, vic-21tims groups, and the compact administrator, deputy compact administra-22 tor or designee. Each compacting state retains the right to determine the 23qualifications of the compact administrator or deputy compact adminis-24trator. Each state council will advise and may exercise oversight and ad-25vocacy concerning that state's participation in Interstate Commission ac-26 tivities and other duties as may be determined by that state, including 27but not limited to, development of policy concerning operations and pro-28cedures of the compact within that state.

ARTICLE X

30 COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT

(a) Any state, the District of Columbia (or its designee), the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Northern Marianas Islands as defined in Article II of this
compact is eligible to become a compacting state.

35 (b) The compact shall become effective and binding upon legislative 36 enactment of the compact into law by no less than 35 of the states. The 37 initial effective date shall be the later of July 1, 2004 or upon enactment 38 into law by the 35th jurisdiction. Thereafter it shall become effective and 39 binding as to any other compacting state upon enactment of the compact 40into law by that state. The governors of non-member states or their designees shall be invited to participate in the activities of the Interstate 4142 Commission on a non-voting basis prior to adoption of the compact by

43 all states and territories of the United States.

(c) The Interstate Commission may propose amendments to the

compact for enactment by the compacting states. No amendments shall

become effective and binding upon the Interstate Commission and the compacting states unless and until it is enacted into law by unanimous

ARTICLE XI

WITHDRAWAL, DEFAULT, TERMINATION AND

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JUDICIAL ENFORCEMENT Section (a) Withdrawal

consent of the compacting states.

(1) Once effective, the compact shall continue in force and remain
binding upon each and every compacting state; provided that a compacting state may withdraw from the compact by specifically repealing the
statute which enacted the compact into law.

(2) The effective date of withdrawal is the effective date of the repeal.

(3) The withdrawing state shall immediately notify the chairperson of the Interstate Commission in writing upon the introduction of legislation repealing this compact in the withdrawing state. The Interstate Commission shall notify the other compacting states of the withdrawing state's intent to withdraw within sixty days of its receipt thereof.

(4) The withdrawing state is responsible for all assessments, obligations and liabilities incurred through the effective date of withdrawal,
including any obligations, the performance of which extend beyond the
effective date of withdrawal.

24 (5) Reinstatement following withdrawal of any compacting state shall
25 occur upon the withdrawing state reenacting the compact or upon such
26 later date as determined by the Interstate Commission

27 Section (b) Technical Assistance, Fines, Suspension, Termination 28 and Default

(1) If the Interstate Commission determines that any compacting
state has at any time defaulted in the performance of any of its obligations
or responsibilities under this compact, or the by-laws or duly promulgated
rules, the Interstate Commission may impose any or all of the following
penalties:

(A) Remedial training and technical assistance as directed by the In-terstate Commission;

36 (B) Alternative Dispute Resolution;

37 (C) Fines, fees, and costs in such amounts as are deemed to be rea-38 sonable as fixed by the Interstate Commission; and

39 (D) Suspension or termination of membership in the compact, which
40 shall be imposed only after all other reasonable means of securing com41 pliance under the by-laws and rules have been exhausted and the Inter-

42 state Commission has therefore determined that the offending state is in

43 default. Immediate notice of suspension shall be given by the Interstate

Commission to the Governor, the Chief Justice or the Chief Judicial Of-1 ficer of the state, the majority and minority leaders of the defaulting 2 3 state's legislature, and the state council. The grounds for default include, but are not limited to, failure of a compacting state to perform such 4 obligations or responsibilities imposed upon it by this compact, the by-56 laws, or duly promulgated rules and any other grounds designated in 7 commission by-laws and rules. The Interstate Commission shall immediately notify the defaulting state in writing of the penalty imposed by 8 9 the Interstate Commission and of the default pending a cure of the de-10 fault. The commission shall stipulate the conditions and the time period 11 within which the defaulting state must cure its default. If the defaulting state fails to cure the default within the time period specified by the 12commission, the defaulting state shall be terminated from the compact 13 14 upon an affirmative vote of a majority of the compacting states and all 15rights, privileges and benefits conferred by this compact shall be termi-16 nated from the effective date of termination.

(2) Within sixty days of the effective date of termination of a defaulting state, the Commission shall notify the Governor, the Chief Justice or
Chief Judicial Officer, the Majority and Minority Leaders of the defaulting state's legislature, and the state council of such termination.

(3) The defaulting state is responsible for all assessments, obligations
and liabilities incurred through the effective date of termination including
any obligations, the performance of which extends beyond the effective
date of termination.

(4) The Interstate Commission shall not bear any costs relating to the
defaulting state unless otherwise mutually agreed upon in writing between the Interstate Commission and the defaulting state.

(5) Reinstatement following termination of any compacting state re quires both a reenactment of the compact by the defaulting state and the
 approval of the Interstate Commission pursuant to the rules.

31 Section (c) Judicial Enforcement

32 The Interstate Commission may, by majority vote of the members, 33 initiate legal action in the United States District Court for the District of 34 Columbia or, at the discretion of the Interstate Commission, in the fed-35 eral district where the Interstate Commission has its offices, to enforce 36 compliance with the provisions of the compact, its duly promulgated rules and by-laws, against any compacting state in default. In the event judicial 37 enforcement is necessary the prevailing party shall be awarded all costs 38 39 of such litigation including reasonable attorneys fees.

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40 Section (d) Dissolution of Compact

(1) The compact dissolves effective upon the date of the withdrawalor default of the compacting state, which reduces membership in thecompact to one compacting state.

(2) Upon the dissolution of this compact, the compact becomes null 1 2 and void and shall be of no further force or effect, and the business and 3 affairs of the Interstate Commission shall be concluded and any surplus funds shall be distributed in accordance with the by-laws. 4

ARTICLE XII

SEVERABILITY AND CONSTRUCTION

7 (a) The provisions of this compact shall be severable, and if any phrase, clause, sentence or provision is deemed unenforceable, the re-8 9 maining provisions of the compact shall be enforceable.

10 (b) The provisions of this compact shall be liberally construed to ef-11 fectuate its purposes.

ARTICLE XIII

BINDING EFFECT OF COMPACT AND OTHER LAWS

14Section (a) Other Laws

15(1) Nothing herein prevents the enforcement of any other law of a 16 compacting state that is not inconsistent with this compact.

All compacting states' laws other than state Constitutions and 17(2)other interstate compacts conflicting with this compact are superseded to 1819 the extent of the conflict.

20Section (b) Binding Effect of the Compact

21 All lawful actions of the Interstate Commission, including all rules (1)22 and by-laws promulgated by the Interstate Commission, are binding upon 23the compacting states.

24(2) All agreements between the Interstate Commission and the com-25pacting states are binding in accordance with their terms.

26 (3) Upon the request of a party to a conflict over meaning or inter-27pretation of Interstate Commission actions, and upon a majority vote of 28the compacting states, the Interstate Commission may issue advisory opinions regarding such meaning or interpretation. 29

30 (4) In the event any provision of this compact exceeds the constitu-31 tional limits imposed on the legislature of any compacting state, the ob-32 ligations, duties, powers or jurisdiction sought to be conferred by such 33 provision upon the Interstate Commission shall be ineffective and such 34 obligations, duties, powers or jurisdiction shall remain in the compacting state and shall be exercised by the agency thereof to which such obliga-35 36 tions, duties, powers or jurisdiction are delegated by law in effect at the time this compact becomes effective. 37

Sec. 2. K.S.A. 38-1001, 38-1002, 38-1003, 38-1004, 38-1005, 38-38 39 1006 and 38-1007 are hereby repealed.

Sec. 3. This act shall take effect and be in force from and after the 40 41 later of July 1, 2004, or upon enactment into law by the 35th state and 42 its publication in the statute book.

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