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SENATE BILL No. 193

By Senator Hensley

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AN ACT concerning the Kansas lottery; creating the electronic gaming commission to study the operation of electronic gaming machines at parimutuel racetrack facilities and provide a mechanism for the implementation thereof; amending K.S.A. 74-8702 and K.S.A. 2002 Supp. 46-237a and 46-247 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 74-8702 is hereby amended to read as follows: 74-8702. As used in the Kansas lottery act, unless the context otherwise requires:

- (a) "Commission" means the Kansas lottery commission.
- "Executive director" means the executive director of the Kansas lottery.
- "Gaming equipment" means any electric, electronic or mechanieal device or other equipment unique to the Kansas lottery used directly in the operation of any lottery and in the determination of winners pursuant to this act.
- "Gaming equipment" means any electric, electronic, computerized or electromechanical machine, mechanism, supply or device, or any other equipment, which is: (1) Unique to the Kansas lottery and used pursuant to the Kansas lottery act; (2) integral to the operation of an electronic gaming machine; or (3) affects the results of an electronic gaming machine by determining win or loss.
- (d) "Kansas lottery" means the state agency created by this act to operate a lottery or lotteries pursuant to this act.
- (e) "Lottery retailer" means any person with whom the Kansas lottery has contracted to sell lottery tickets or shares, or both, to the public.
- "Lottery" or "state lottery" means the lottery or lotteries operated pursuant to this act.
- (g) "Major procurement" means any gaming product or service, including but not limited to facilities, advertising and promotional services, annuity contracts, prize payment agreements, consulting services, equipment, tickets and other products and services unique to the Kansas lottery, but not including materials, supplies, equipment and services common to the ordinary operations of state agencies.

- (h) "Person" means any natural person, association, *limited liability company*, corporation or partnership.
- (i) "Prize" means any prize paid directly by the Kansas lottery pursuant to its rules and regulations.
- (j) "Share" means any intangible manifestation authorized by the Kansas lottery to prove participation in a lottery game.
- (k) "Ticket" means any tangible evidence issued by the Kansas lottery to prove participation in a lottery game.
- (l) "Vendor" means any person who has entered into a major procurement contract with the Kansas lottery.
- (m) "Returned ticket" means any ticket which was transferred to a lottery retailer, which was not sold by the lottery retailer and which was returned to the Kansas lottery for refund by issuance of a credit or otherwise.
- (n) "Video lottery machine" means any electronic video game machine that, upon insertion of cash, is available to play or simulate the play of a video game authorized by the commission, including but not limited to bingo, poker, black jack and keno, and which uses a video display and microprocessors and in which, by chance, the player may receive free games or credits that can be redeemed for cash.
- (o) (1) "Lottery machine" means any machine or device that allows a player to insert cash or other form of consideration and may deliver as the result of an element of chance, regardless of the skill required by the player, a prize or evidence of a prize, including, but not limited to:
- (A) Any machine or device in which the prize or evidence of a prize is determined by both chance and the player's or players' skill, including, but not limited to, any machine or device on which a lottery game or lottery games, such as poker or blackjack, are played;
- (B) any machine or device in which the prize or evidence of a prize is determined only by chance, including, but not limited to, any slot machine or bingo machine; or
- (C) any lottery ticket vending machine, such as a keno ticket vending machine, pull-tab vending machine or an instant-bingo vending machine.
 - (2) "Lottery machine" shall not mean:
- (A) Any food vending machine defined by K.S.A. 36-501, and amendments thereto;
- (B) any nonprescription drug machine authorized under K.S.A. 65-650, and amendments thereto;
- (C) any machine which dispenses only bottled or canned soft drinks, chewing gum, nuts or candies; or
- (D) any machine excluded from the definition of gambling devices under subsection (d) of K.S.A. 21-4302, and amendments thereto.
 - (p) "Electronic gaming machine" means any electronic, electrome-

chanical, video or computerized device, contrivance or machine authorized by the Kansas lottery which, upon insertion of cash, tokens, electronic cards or any consideration, is available to play, operate or simulate the play of a game authorized by the Kansas lottery including, but not limited to, bingo, poker, blackjack, keno and slot machines, and which may deliver or entitle the player operating the machine to receive cash, tokens, merchandise or credits that may be redeemed for cash. Electronic gaming machines may use bill validators and may be single-position reel-type, single or multi-game video and single position multi-game video electronic game, including but not limited to, poker, blackjack and slot machines. Electronic gaming machines shall be directly linked to a central computer at a location determined by the executive director for purposes of security, monitoring and auditing.

- (q) "Net machine income" means the total of all cash and the face value of all tokens or electronic cards placed in an electronic gaming machine, less cash, merchandise or credits that may be redeemed for cash paid to players as winnings.
- New Sec. 2. (a) The board of county commissioners of any county where there is a parimutuel racetrack facility may submit by resolution, and shall submit upon presentation of a petition filed in accordance with subsection (b), to the qualified voters of the county a proposition to approve the formation of a commission to propose a plan for the operation by the Kansas lottery of electronic gaming machines at parimutuel racetrack facilities. The proposition shall be submitted to the voters either in a countywide special election called by the board of county commissioners for that purpose within 90 days of the passage of such resolution or filing of such petition or at the next general election.
- (b) A petition to submit a proposition to the qualified voters of a county pursuant to this section shall be filed with the county election officer. The petition shall be signed by qualified voters of the county equal in number to not less than 10% of the voters of the county who voted for the office of secretary of state at the last preceding general election at which such office was elected. The following shall appear on the petition: "We request an election to determine whether the electronic gaming commission shall be created to adopt a plan for the operation of electronic gaming machines by the Kansas Lottery at parimutuel racetrack facilities."
- (c) Upon the adoption of a resolution or the submission of a valid petition calling for an election pursuant to this section, the county election officer shall cause the following proposition to be placed on the ballot at the election called for that purpose: "Shall the electronic gaming commission be created to adopt a plan for the operation of electronic gaming machines by the Kansas Lottery at parimutuel racetrack facilities?"

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(d) If a majority of the votes cast and counted at such election is in favor of the creation of the electronic gaming commission, the governor shall appoint such commission as provided in section 3, and amendments thereto. The county election officer shall transmit a copy of the certification of the results of the election to the governor. The governor shall make all appointments to the electronic gaming commission within 30 days of receiving a certification from a county election officer certifying the passage of the proposition described in subsection (c).

(e) The election provided for by this section shall be conducted, and the votes counted and canvassed, in the manner provided by law.

New Sec. 3. (a) If a majority of the electors voting in the election held pursuant to section 2, and amendments thereto, vote in favor of the proposition to create the electronic gaming commission, the governor shall appoint a seven member commission to study and make recommendations regarding the operation by the Kansas lottery of electronic gaming machines at parimutuel racetrack facilities in the state. If less than a majority of the electors vote to approve the creation of the commission, the remainder of this act shall be inapplicable and another such election may not be held for four years. Not more than four members shall be from the same political party. Members of the commission shall include, but not be limited to: the executive director of the Kansas lottery; the executive director of the Kansas racing and gaming commission; persons with expertise in the racing and gaming industry; and local government officials from counties in which a parimutuel racetrack facility is located. The governor shall designate one person as the chair of the commission. Members of the commission shall be paid expenses as provided by K.S.A. 75-3223 and amendments thereto. The office of the revisor of statutes and the legislative research department shall provide such staff support as may be required by the commission. The commission shall organize and adopt rules governing its meetings and deliberations.

(b) The electronic gaming commission shall prepare and adopt a plan addressing the operation of electronic gaming machines at any and all parimutuel racetrack facilities operating within the state. The electronic gaming commission shall conduct such studies and seek out such information as it deems most suitable for drafting the plan. The plan shall: (1) Establish the percentage of net machine proceeds which shall constitute management fee for the parimutuel licensees; (2) describe what purse supplements shall be paid to the horse and greyhound breed funds; (3) provide a regulatory system that provides for secure and honest gaming; (4) allocate the remaining net machine income; (5) provide for minimum numbers of races that must be conducted at a parimutuel racing facility; (6) establish a beginning date for operation of the electronic gaming machines; (7) establish the minimum payout to players from electronic gam-

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ing machines; and (8) any other provisions that may be necessary to the operation of electronic gaming machines at parimutuel racetrack facilities.

- (c) Within 90 days of the appointment of its final member, the electronic gaming commission shall adopt a preliminary report and shall hold a public hearing inviting comments with regard to its recommendations. Within 30 days following such public hearing, the commission shall adopt a final report containing such provisions as the electronic gaming commission deems appropriate and shall deliver such report to the legislative coordinating council.
- (d) Unless the legislature, by concurrent resolution adopted on or before adjournment sine die of the 2004 legislative session, rejects such plan, the operation of electronic gaming machines shall be allowed in the manner provided by the plan. If the legislature passes such a resolution, the operation of electronic gaming machines shall not be allowed.
- (e) The provisions of this act shall be deemed a delegation of legislative authority subject to ratification by the legislature pursuant to subsection (d).
- New Sec. 4. (a) If the operation of electronic gaming machines is authorized at parimutuel racetrack facilities, pursuant to this act, any county which has not held an election pursuant to section 2, and amendments thereto, may submit by resolution, and shall submit upon presentation of a petition filed in accordance with subsection (b), to the qualified voters of the county a proposition to approve the operation by the Kansas lottery of electronic gaming machines at parimutuel racetrack facilities.
- (b) A petition to submit a proposition to the qualified voters of a county pursuant to this section shall be filed with the county election officer. The petition shall be signed by qualified voters of the county equal in number to not less than 10% of the voters of the county who voted for the office of secretary of state at the last preceding general election at which such office was elected. The following shall appear on the petition: "We request an election to determine whether to allow the operation of electronic gaming machines by the Kansas Lottery at parimutuel race-track facilities in ______ county."
- (c) Upon the adoption of a resolution or the submission of a valid petition calling for an election pursuant to this section, the county election officer shall cause the following proposition to be placed on the ballot at the election called for that purpose: "Shall the operation of electronic gaming machines by the Kansas Lottery at parimutuel racetrack facilities be allowed in ______ county?"
- (d) If a majority of the votes cast and counted at such election is in favor of the proposition as set forth in subsection (c), the Kansas lottery shall be authorized to operate electronic gaming machines under the

terms and conditions of the plan adopted pursuant to section 3, and amendments thereto. The county election officer shall transmit a copy of the certification of the results of the election to the executive director of the Kansas lottery and the executive director of the Kansas racing and gaming commission.

- (e) The election provided for by this section shall be conducted, and the votes counted and canvassed, in the manner provided by law.
- Sec. 5. K.S.A. 2002 Supp. 46-237a is hereby amended to read as follows: 46-237a. (a) The provisions of this section shall apply to:
 - (1) The governor;
 - (2) the lieutenant governor;
 - (3) the governor's spouse;
- (4) all officers and employees of the executive branch of state government; and
- (5) all members of boards, commissions and authorities of the executive branch of state government, *including the electronic gaming commission established pursuant to section 3, and amendments thereto.*
- (b) No person subject to the provisions of this section shall solicit or accept any gift, economic opportunity, loan, gratuity, special discount or service provided because of such person's official position, except:
- (1) A gift having an aggregate value of less than \$40 given at a ceremony or public function where the person is accepting the gift in such person's official capacity; or
- (2) gifts from relatives or gifts from personal friends when it is obvious to the person that the gift is not being given because of the person's official position; or
- (3) anything of value received by the person on behalf of the state that inures to the benefit of the state or that becomes the property of the state; or
- (4) contributions solicited on behalf of a nonprofit organization which is exempt from taxation under paragraph (3) of subsection (c) of section 501 of the internal revenue code of 1986, as amended.
- (c) No person subject to the provisions of this section shall solicit or accept free or special discount meals from a source outside of state government, except:
- (1) Meals, the provision of which is motivated by a personal or family relationship or provided at events that are widely attended. An occasion is "widely attended" when it is obvious to the person accepting the meal that the reason for providing the meal is not a pretext for exclusive or nearly exclusive access to the person;
- (2) meals provided at public events in which the person is attending in an official capacity;
 - (3) meals provided to a person subject to this act when it is obvious

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such meals are not being provided because of the person's official position: and

- (4) food such as soft drinks, coffee or snack foods not offered as part of a meal.
- No person subject to the provisions of this section shall solicit or accept free or special discount travel or related expenses from a source outside state government, except:
- (1) When it is obvious to the person accepting the same that the free or special discount travel and related expenses are not being provided because of the person's official position; or
- (2) when the person's presence at a meeting, seminar or event serves a legitimate state purpose or interest and the person's agency authorizes or would authorize payment for such travel and expenses.
- (e) No person subject to the provisions of this section shall solicit or accept free or special discount tickets or access to entertainment or sporting events or activities such as plays, concerts, games, golf, exclusive swimming, hunting or fishing or other recreational activities when the free or special discount tickets or access are provided because of the person's official position. The provisions of this subsection shall not apply to persons whose official position requires or obliges them to be present at such events or activities.
- (f) (1) Violations of the provisions of this section by any classified employee in the civil service of the state of Kansas shall be considered personal conduct detrimental to the state service and shall be a basis for suspension, demotion or dismissal, subject to applicable state law.
- (2) Violations of the provisions of this section by any unclassified employee shall subject such employee to discipline up to and including termination.
- (3) In addition to the penalty prescribed under paragraphs (1) and (2), the commission may assess a civil fine, after proper notice and an opportunity to be heard, against any person for a violation of this section, in an amount not to exceed \$5,000 for the first violation, not to exceed \$10,000 for the second violation and not to exceed \$15,000 for the third violation and for each subsequent violation. All fines assessed and collected under this section shall be remitted to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount in the state treasury to the credit of the governmental ethics fee fund established by K.S.A. 25-4119e, and amendments thereto.
- Sec. 6. K.S.A. 2002 Supp. 46-247 is hereby amended to read as follows: 46-247. The following individuals shall file written statements of substantial interests, as provided in K.S.A. 46-248 to 46-252, inclusive,

and amendments thereto: 43

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- (a) Legislators and candidates for nomination or election to the legislature.
- (b) Individuals holding an elected office in the executive branch of this state, and candidates for nomination or election to any such office.
- (c) State officers, employees and members of boards, councils and commissions under the jurisdiction of the head of any state agency who are listed as designees by the head of a state agency pursuant to K.S.A. 46-285, and amendments thereto.
- (d) Individuals whose appointment to office is subject to confirmation by the senate whether or not such individual is a state officer or employee.
- (e) General counsels for state agencies irrespective of how compensated.
- (f) The administrator or executive director of the education commission of the states, the interstate compact on agricultural grain marketing, the Mo-Kan metropolitan development district and agency compact, the Kansas City area transportation district and authority compact, the midwest nuclear compact, the central interstate low-level radioactive waste compact, the multistate tax compact, the Kansas-Oklahoma Arkansas river basin compact, the Kansas-Nebraska Big Blue river compact, members of the electronic gaming commission and the multistate lottery.
- (g) Private consultants under contract with any agency of the state of Kansas to evaluate bids for public contracts or to award public contracts.
- (h) From and after January 1, 2003, any faculty member or other employee of a postsecondary educational institution as defined by K.S.A. 74-3201b, and amendments thereto, who provides consulting services and who, on behalf of or for the benefit of the person for which consulting services are provided:
- (1) Promotes or opposes action or nonaction by any federal agency, any state agency as defined by K.S.A. 46-224, and amendments thereto, or any political subdivision of the state or any agency of such political subdivision or a representative of such state agency, political subdivision or agency; or
- (2) promotes or opposes action or nonaction relating to the expenditure of public funds of the federal government, the state or political subdivision of the state or agency of the federal government, state or political subdivision of the state.
- Sec. 7. K.S.A. 74-8702 and K.S.A. 2002 Supp. 46-237a and 46-247 are hereby repealed.
- Sec. 8. This act shall take effect and be in force from and after its publication in the Kansas register.