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42 43 **HOUSE BILL No. 2205** 

By Committee on the New Economy

1-29

AN ACT relating to housing; concerning administration of state housing program; establishing a state housing corporation; amending K.S.A. 74-5084 and 74-5085 and K.S.A. 2000 Supp. 74-5086a and repealing the existing sections; also repealing K.S.A. 74-5082 and 74-5083.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. It is hereby declared:

- (a) That it is imperative that the supply of residential housing for persons and families displaced by public actions or natural disaster be increased:
- (b) that individual communities are often unable to meet local housing needs;
- that private enterprise and investment have been unable, without assistance, to produce the needed new construction or rehabilitation of accessible and integrated, sanitary, decent and safe residential housing and to provide sufficient long-term mortgage financing for this purpose and for the purchase of existing residential housing by persons and families entering the housing market, when it becomes available;
- (d) that private enterprise and investment be encouraged both to sponsor land development and build and rehabilitate residential housing and that private financing be supplemented by financing as provided in this chapter for the construction, rehabilitation and purchase of such housing, in order to help prevent the creation and recurrence of slum conditions and substandard housing and to assist in their permanent elimination throughout Kansas; and
- (e) that it is to the economic benefit of the state to encourage the availability of adequate housing for all levels of society.
- New Sec. 2. (a) The purpose of this act is to ensure that as businesses locate to Kansas and as existing businesses continue to expand that a sufficient supply of adequate, safe and sanitary residential housing exists in all geographic locations within the state and to assist Kansas families of low, very low and moderate income in obtaining such housing.
  - (b) As used in this act, unless the context clearly requires otherwise:
  - "Commitment in principle", a commitment made prior to sub-

mission of a final application. Such type of commitment shall not have a priority position over other commitments;

- (2) "corporation" means the Kansas housing development corporation;
  - (3) "distressed community" means:
- (A) A municipality within a metropolitan statistical area which has a median household income of under 80% of the median household income for the metropolitan statistical area, according to the latest decennial census or a United States census block group or contiguous group of block groups within a metropolitan statistical area which has a population of at least 2,500, and each block group having a median household income of under 80% of the median household income for the metropolitan area in Kansas, according to the latest decennial census; or
- (B) regarding municipalities not in a metropolitan statistical area, distressed community means a municipality with a median household income of under 80% of the median household income for the nonmetropolitan counties of Kansas according to the last decennial census or a census block group or contiguous group of block groups which has a population of at least 2,500 each block group having a median household income of under 80% of the median household income for the nonmetropolitan counties of Kansas, according to the latest decennial census;
- (4) "land development" means the process of acquiring land for residential housing construction, and of making, installing or constructing nonresidential housing improvements, including waterlines and water supply installations, sewer lines and sewage disposal installations, steam, gas and electric lines and installations, telephone and other communications lines and installations, roads, streets, curbs, gutters, sidewalks, whether on or off the site, which the corporation deems necessary or desirable to prepare such land for residential housing construction within this state;
- (5) "low income, very low income and moderate income persons and families" have the meanings ascribed to them by rules and regulations of the federal department of housing and urban development and as adopted by the corporation;
- (6) "residential housing" or "development" means a specific facility, work or improvement within this state, undertaken primarily to provide dwelling accommodations for persons and families, including the acquisition, construction or rehabilitation of land, buildings and improvements thereto;
- (7) "weatherization" means the retrofitting which is identified by an energy audit and meets standards as established by the corporation for single or multifamily dwelling and includes one or more of the following:
  - (A) Insulation of walls, ceiling, floors, pipes or water heaters;

- (B) storm or insulated doors and windows;
- (C) caulking and weatherstripping;
- (D) higher efficiency replacement space heating, water heating, air conditioning and ventilation systems;
- (E) installation of solar collectors for heating, cooling and hot water, including associated piping, ductwork, pumps and on-site preparation costs; and
- (F) any other conservation measure or renewable resource system which the corporation determines to be eligible as long as such measures or systems are in strict conformance with the purposes of this section.
- (8) "accessible and integrated" means that dwellings shall be designed, constructed or rehabilitated in such a way which allows for all residents to get into and use the dwelling, integrated in various locations throughout a proposed project, which is not for the exclusive occupancy of specific groups or categories of individuals.
- New Sec. 3. (a) There is hereby created a body politic and corporate to be known as the Kansas housing development corporation. The corporation is hereby constituted as a public instrumentality and the exercise of the authority and powers conferred by this act shall be deemed and held to be the performance of an essential governmental function.
- (b) The powers of the corporation shall be vested in seven member board of directors, who shall be residents of the state, to be appointed by the governor, with the advice and consent of the senate. Not more than four of the directors shall be of the same political party. The directors shall serve four-year terms, with no more than two directors appointed to any one term, with each term beginning July first and ending on June thirtieth. Each director shall be appointed for a term ending five years from the date of expiration of the term for which the director's predecessor was appointed, except that a person appointed to fill a vacancy prior to the expiration of such a term shall be appointed for the remainder of the term. No director appointed pursuant to this chapter by the governor shall serve more than two consecutive full terms. Each director shall hold office for the term of his appointment and until his successor shall have been appointed and qualified.
- (c) Before entering into his duties, each director of the corporation shall execute a surety bond in the penal sum of \$50,000 and the executive director shall execute a surety bond in the penal sum of \$100,000 or, in lieu thereof, the chairman of the corporation shall execute a blanket bond covering each member, the executive director and the employees or other officers of the corporation, each surety bond to be conditioned upon the faithful performance of the duties of the office or offices covered, to be executed by a surety company authorized to transact business in this state as surety and to be approved by the attorney general and filed in the

office of the secretary of state. The cost of each such bond shall be paid by the corporation.

- (d) Notwithstanding any other law to the contrary it shall not be or constitute a conflict of interest for a director, officer or employee of any financial institution, investment banking firm, brokerage firm, commercial bank or trust company, architecture firm, insurance company or any other firm, person or corporation to serve as a member of the corporation, provided such trustee, director, officer or employee shall abstain from deliberation, action and vote by the corporation in each instance where the business affiliation of any such trustee, director, officer or employee is involved.
- (e) The board of directors shall conduct a national search and select a corporate president who meets a national standard of experience, ability and initiative for similar positions. The corporate president shall not be a member of the board.
- (f) The board of directors shall hold all board meetings within the state of Kansas.
- (g) Members of the board of directors are entitled to compensation and expenses as provided in K.S.A. 75-3223, and amendments thereto.
- (h) The board shall annually elect from the membership one member as chairperson and one member as vice-chairperson.
- (i) The board of directors shall meet at least once during each calendar quarter, and at such other times as may be provided in the rules of the corporation, upon call by the president, the chairperson or upon written request of a majority of the directors.
- (j) A majority of the board of directors shall be necessary to transact corporation business, and all actions of the directors shall be by a majority vote of the full number of corporate directors.
- (k) A member appointed to the board of directors by the governor may be removed by the governor for cause, stated in writing, after a hearing thereon.
- New Sec. 4. (a) The corporation shall have all the powers necessary to achieve the purposes, specified in section 1, and amendments thereto, including the power to:
- (1) Make, amend and repeal bylaws, rules and regulations for the management of its affairs;
  - (2) sue and be sued;
- (3) make contracts and execute all instruments necessary or convenient for carrying out its business;
- (4) acquire, own, hold, dispose of and encumber real or personal property of any nature, both tangible and intangible, or any interest therein;
  - (5) enter into agreements or other transactions with any federal, state,

county or municipal agency and with any individual, corporation, enterprise, association or any other entity involving housing development;

- (6) acquire real property or an interest therein, by purchase or foreclosure, where such acquisition is necessary or appropriate to protect or secure any investment or loan in which the corporation has an interest;
- (7) sell, transfer and convey any such property to a buyer, and in the event such sale, transfer or conveyance cannot be effected with reasonable promptness or at a reasonable price, to lease such property to a tenant;
- (8) invest any funds appropriated by the state and held in reserve in funds not required for immediate disbursement, in such investments that may be lawful for fiduciaries in this state, and invest funds received from gifts, grants, donations and other operations of the corporation in such investments as would be lawful for a private corporation having purposes similar to the corporation;
- (9) borrow money and give guaranties to carry out and effectuate its purpose and to issue its negotiable bonds or notes as evidence of any such borrowing in such principal amounts and upon such terms as shall be necessary to provide sufficient funds for achieving its purpose, and to secure such bonds or notes by the pledge of revenues, mortgages or notes of others, but shall not constitute a pledge of the full faith and credit of the state or any of its revenues;
- (10) appoint officers, consultants, agents and advisors, and prescribe their duties and compensation;
- (11) appear in its own behalf before boards, commissions, departments or other agencies of municipal, county, state or federal government;
- (12) procure insurance as may be necessary to protect it against loss or liability;
- (13) accept any and all donations, grants, bequests and devises, conditional and otherwise, of money, property, services or other things of value which may be received from the United States or any agency thereof, any governmental agency, or any institution, person, firm or corporation, public or private, to be held, used or applied for any or all of the purposes specified in this act, in accordance with the terms and conditions of any such grant;
- (14) accept such moneys as may be appropriated from time to time by the legislature for effectuating its corporate purposes including, without limitation, the payment of any initial expenses of administration and operation and the establishment of reserves or contingency funds to be available for the payment of the principal of and the interest on any bonds, notes or other obligations of the authority;
  - (15) trade, buy or sell qualified securities, including without limita-

tion, the powers to guarantee, purchase, take, receive, subscribe for or otherwise acquire, to own, hold, use or otherwise employ; to sell, lease, exchange, transfer or otherwise dispose of; to mortgage, lend, pledge or otherwise deal in and with, qualified securities issued by any other domestic or foreign corporation, partnership, association, limited liability company, or business trust, whether or not such issuer was organized or caused to be organized by the corporation. The corporation, while owner of any such qualified securities, may exercise all of the rights, powers and privileges of ownership, including without limitation the right to vote;

- (16) make or participate in the making of uninsured, other than first priority mortgages for single-family dwellings, or federally insured construction loans to approved mortgagors of residential housing for occupancy by persons and families of low, very low or moderate income or occupancy by persons and families of any income level in distressed communities as defined in section 2 and amendments thereto. Such loans shall be made only upon determination by the corporation that construction loans are not otherwise available, wholly or in part, from private lenders upon reasonably equivalent terms and conditions. No commitment for a loan, except a commitment in principle shall be made unless all plans for development have been completed and submitted to the corporation;
- (17) purchase or participate in the purchase of uninsured other than first priority mortgages for single-family dwellings, partially insured or fully insured loans, including mortgages insured or otherwise guaranteed by the federal government, or mortgages insured or otherwise guaranteed by other insurers of mortgages to approved mortgagors to finance the building, rehabilitation or purchase of residential housing designed and planned to be available for rental or sale to low-income, very low-income or moderate-income persons or families, as well as to finance the building, rehabilitation or purchase of residential housing, planned to be available for rental or sale to persons or families of any income level, or which will be occupied and owned by low-income, very low-income or moderate-income persons or to purchase or participate in the purchase of any other securities which are secured, directly or indirectly, by any such loan;
- (18) adopt bylaws for the regulation of its affairs and the conduct of its business and define, from time to time, the terms "low-income", "very low-income" and "moderate-income" to conform with federal guidelines. Such bylaws may vary from one part of the state to another depending on economic factors in each part;
- (19) make and execute contracts, releases, compromises, and other instruments necessary or convenient for the exercise of its powers, or to carry out its purposes;
  - (20) collect reasonable fees and charges in connection with servicing

its loans, notes, bonds, obligations, commitments, and other evidences of indebtedness, and in connection with providing technical, consultative and project assistant services. Such fees and charges shall be limited to the amounts required to pay the costs of the corporation;

- (21) consent, whenever it deems it necessary or desirable in the fulfillment of its purpose, to the modification of the rate of interest, time of payment or any installment of principal or interest, or any other terms, of any mortgage loan, mortgage loan commitment, construction loan, temporary loan, contract or agreement of any kind to which the corporation is a party;
- (22) issue renewal notes, to issue bonds to pay notes, and whenever it deems refunding expedient, to refund any bonds by the issuance of new bonds, whether the bonds to be refunded have or have not matured;
- (23) apply the proceeds from the sale of renewal notes or refunding bonds to the purchase, redemption or payment of the notes or bonds to be refunded;
- (24) provide technical services to assist in the planning, processing or rehabilitation of residential housing for occupancy by persons and families of low, very low and moderate income, persons and families in distressed communities of any income level or land development for residential housing for occupancy by persons and families of low, very low and moderate income or persons and families in distressed communities of any income level:
- (25) to provide consultative project assistance services for residential housing for occupancy by persons and families of low, very low and moderate income or persons and families of any income level in distressed communities and for land development for residential housing for occupancy by persons and families of low, very low and moderate income or for persons and families of any income level in distressed communities and for the residents thereof with respect to management, training and social services;
- (26) to promote research and development in scientific methods of constructing low cost residential housing of high durability;
- (27) to make, purchase or participate in the purchase of uninsured, partially insured or fully insured loans and home improvement loans to finance the weatherization of single and multifamily dwellings, and shall issue its negotiable bonds or notes for such purpose;
- (28) create a housing equity fund for the purpose of purchasing low-income housing tax credits; and
- (29) exercise any other powers necessary for the operation and functioning of the corporation within the purposes authorized in this act.
- (b) The corporation, to the greatest extent possible, shall hire and utilize private businesses in the performance of its powers and duties as

 prescribed by this act.

- (c) In addition to the corporate powers described in subsection (a), subject to and in accordance with appropriations acts, the corporation is hereby authorized to perform the functions formerly directed by the office of housing within the department of commerce and housing as follows:
- (1) Prepare, from time to time amend, and administer the state housing plan in accordance with criteria of the federal department of housing and urban development;
- (2) serve as a clearinghouse and single point of contact for the state regarding information, programs, and resources related to affordable and accessible housing;
- (3) provide access and management of federal housing programs for delivery to the citizens and businesses of Kansas;
- (4) work with existing agencies, organizations, and social programs to assist in the development of affordable and accessible housing; and
- (5) within 90 days of the close of its fiscal year, the corporation shall submit to the secretary of commerce and housing, for inclusion in the secretary's annual report to the legislature, a complete and detailed report setting forth:
  - (A) Its operations and accomplishments;
- (B) its receipts and expenditures during such fiscal year in accordance with the categories or classifications established by the authority for its operating and capital outlay purposes;
- (C) its assets and liabilities at the end of its fiscal year, including a schedule of its mortgage loans and commitments and the status of reserve, special or other funds; and
- (D) a schedule of its notes and bonds outstanding at the end of its fiscal year, together with a statement of the amounts redeemed and incurred during such fiscal year.
- (d) In the performance of its duties and functions pursuant to this act, the corporation shall not:
- (1) Originate single family home loans, except as specifically provided in this act:
- (2) purchase or participate in the purchase of single-family home loans or make, purchase or participate in the purchase of home-improvement loans when the mortgagor or borrower does not meet the definitions of low-income, very-low income or moderate income as defined in this act;
- (3) originate multifamily first mortgages, except when no other lender will provide financing as documented to the corporation by the presentation of written denials of applications for such mortgages from two financial institutions. The corporation shall encourage the restructuring

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of the debt for such developments for the betterment of the residents and the community in which it is located;

- (4) participate in lending activities for nonresidential purposes.
- (5) own real property for long periods of time. Such property that has been acquired for the purpose of debt restructuring or otherwise providing financial stability should be returned to private ownership within 18 months or as quickly thereafter as possible;
- (6) participate in any housing related function in a community which has not conducted a housing needs study;
- (7) participate in housing construction as a general contractor or subcontractor; and
- (8) participate in any housing function which can be handled economically or efficiently by private industry.
- (e) The corporation shall be exempt from all franchise, corporate business and income taxes levied by the state.
  - (f) The corporation shall not be subject to state purchasing laws.
- The corporation is an agency of the state to the extent that it's an issuing authority within the meaning of § 146 of the internal revenue code of 1986 and the state housing credit agency within the meaning of § 42(h)(7)(A) of the internal revenue code of 1986. The corporation is authorized to administer the provisions of § 42 of the internal revenue code of 1986, and may issue qualified private activity bonds to carry out the provisions of this chapter, to the extent the corporation is allocated a portion of the state ceiling of qualified private activity bonds applicable to the state. Any such allocation shall not affect the powers relating to the issuance of bonds or notes in by the corporation as provided in paragraph (9). No provision of this section affects the validity of bonds or notes issued as provided in this act, regardless of whether the obligations are issued in the manner required by federal law for the exemption of the interest thereon from federal income taxation. The corporation may enter into all agreements and take any actions necessary to comply with all conditions set forth in section 103A of the internal revenue code of 1954, as amended, and section 143 of the internal revenue code of 1986, as appropriate, for the issuance of qualified mortgage bonds as therein defined.
- New Sec. 5. (a) The governor's commission on housing shall have and perform the following functions:
- (1) Assist the corporation in the continued development of the state housing plan;
- (2) address the special populations in need of housing availability and affordability:
- (3) provide advice and counsel to the corporation concerning Kansas community housing needs to facilitate economic development; and

- (4) work with existing agencies, organizations and social programs to development affordable, safe, sanitary and accessible housing.
- Sec. 6. K.S.A. 74-5084 is hereby amended to read as follows: 74-5084. Whenever the designation of a state agency is required by any federal act or program under which federal financial assistance is made available for housing or housing related purposes, the department of commerce the Kansas housing development corporation shall serve as the officially designated state agency of Kansas and such department the corporation shall be responsible for exercising the powers and performing the functions and duties required of state agencies under such federal acts and programs.
- Sec. 7. K.S.A. 74-5085 is hereby amended to read as follows: 74-5085. (a) (1) All of the powers, duties and functions of the secretary of social and rehabilitation services and the department of social and rehabilitation services which relate to housing and housing assistance and which were exercised pursuant to contracts and agreements with the federal department of housing and urban development immediately prior to the effective date of this act are hereby transferred to and conferred upon the secretary of commerce and the department of commerce.
- (2) All of the powers, duties and functions of the secretary of social and rehabilitation services and the department of social and rehabilitation services which relate to the application, receipt, administration, and utilization of grants, vouchers and other financial assistance that the federal department of housing and urban development makes available under federal housing programs, and that other public or private entities make available for housing and housing related purposes, are hereby transferred to and conferred upon the secretary of commerce and the department of commerce.
- (3) On and after July 1, 2000 2001, all powers, functions, duties and contractual relationships described in paragraphs (1) and (2) of this subsection shall be transferred to the Kansas housing development corporation.
- (b) The secretary of commerce and the department of commerce Kansas housing development corporation shall be the successors in every way to the powers, duties and functions which are specified in this section and which were vested in the secretary of social and rehabilitation services and the department of social and rehabilitation services and subsequently to the secretary of commerce and housing and the department of commerce and housing prior to the effective date of this act July 1, 2000.
- (c) Whenever the secretary of social and rehabilitation services or the department of social and rehabilitation services *or the secretary of commerce and housing or the department of commerce and housing*, or words of like effect, is referred to or designated by statute, contract or other

document with regard to the powers, duties and functions which are specified in this section, such reference or designation shall be deemed to apply to the secretary of commerce and the department of commerce Kansas housing development corporation.

- (d) Officers and employees who immediately prior to the effective date of this act were engaged in the exercise and performance of the powers, duties and functions specified in this section and who, in the opinion of the secretary of commerce the president of the Kansas housing development corporation, are necessary to perform the powers, duties and functions transferred under this section shall become officers and employees of the <del>department of commerce</del> corporation. Any such officer or employee shall retain all retirement benefits, leave rights and all other rights of civil service which had accrued to or vested in such officer or employee prior to the effective date of this act. The service of each such officer and employee so transferred shall be deemed to have been continuous. All transfers and any abolition of personnel positions in the classified service under the Kansas civil service act shall be in accordance with civil service laws and any rules and regulations adopted thereunder. Nothing in this section shall affect the classified status of any transferred person employed by the department of commerce and housing prior to the date of transfer. Any employees hired after July 1, 2000 2001, shall serve at the pleasure of the president of the Kansas housing development corporation.
- (e) If the secretary of commerce and housing and the president of the Kansas housing development corporation cannot agree as to how the transfer of personnel between the two agencies is to be achieved, the president of the corporation shall be responsible for administering any layoff which is a part of the transfer.
- (f) Notwithstanding the effective date of this act authorizing the transfer of personnel pursuant to this section, the date of transfer of personnel shall commence at the start of a payroll period.
- Sec. 8. K.S.A. 2000 Supp. 74-5086a is hereby amended to read as follows: 74-5086a. (a) There is hereby established in the state treasury the state housing trust fund. All moneys credited to the state housing trust fund shall be used for the purposes of housing programs and services including, but not limited to, the provision of financial programs for the repair, rehabilitation and improvement of existing residential housing, accessibility modifications, rental subsidies and the provision of housing services and assistance to persons having low, *very low* or moderate income and disabled persons.
- (b) The state housing trust fund shall be administered by the of housing of the department of commerce and housing Kansas housing development corporation. All expenditures from the state housing trust

fund shall be in accordance with appropriations acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the secretary of commerce and housing or the secretary's president of the corporation or the president's designee.

- (c) The office of housing and the department of commerce and housing are corporation is hereby authorized to apply for and receive available public or private grants, gifts and donations for the purposes of housing programs and services. All such grants, gifts and donations, which are not required to be deposited in a separate special revenue fund, shall be deposited in the state treasury to the credit of the state housing trust fund. All moneys received by the department of commerce and housing for corporation from fees related to housing, which are not required to be deposited in a separate special revenue fund, shall be deposited in the state treasury to the credit of the state housing trust fund.
- (d) On or before the 10th of each month, the director of accounts and reports shall transfer from the state general fund to the state housing trust fund interest earnings based on:
- (1) The average daily balance of moneys in the state housing trust fund for the preceding month; and
- (2) the net earnings rate for the pooled money investment portfolio for the preceding month.
- New Sec. 9. No director, employee or officer of the corporation shall be liable personally for any reason arising from the service of such person as a director, employee or officer of the corporation or any subsidiary corporations created pursuant to this act unless such person acted with willful, wanton or fraudulent misconduct or intentionally tortuous conduct. The authority and any subsidiary corporation created pursuant to this act shall be considered a governmental entity for purposes of the Kansas tort claims act, K.S.A. 75-6102, and amendments thereto.
- New Sec. 10. The Kansas development finance authority shall enter into an agreement with the corporation through which all control, powers, duties and functions of the authority concerning its subsidiary corporation the Kansas equity fund, inc. are transferred to the corporation.
- Sec. 11. K.S.A. 74-5082, 74-5083, 74-5084 and 74-5085 and K.S.A. 2000 Supp. 74-5086a are hereby repealed.
- Sec. 12. This act shall take effect and be in force from and after its publication in the statute book.