## Research, Statistical Analysis, and Adminstration

### Consequences of Not Funding this Program

The Sentencing Commission is statutorily mandated to maintain the Kansas Sentencing Guidelines. Monthly, the Commission meets to determine ways to reform efforts in sentencing to be equitable and just. This requires a data-driven approach rather than an anecdotal one. The KSSC serves as the state statistical analysis center for Kansas. State agencies such as KBI, KDOC, OJA provide their data to the KSSC for analysis. The KSSC also collects sentencing data for all felonies committed in the state. This enables stakeholders (governor, legislature, KDOC, and others) to make informed policy decisions based on data and not emotions. Sentencing disparities and disproportional sentencing will occur if not funded.

Statutory Basis		Mandatory vs. Discretionary	MOE/Match Rqt.	Priority Level	
Specific	K.S.A. 74-9101 et seq	Mandatory	No	1	

#### **Program Goals**

- A. To develop and maintain a monitoring system that allows for comprehensive evaluation of the sentencing guidelines.
- B. To forecast the state's adult and juvenile offender populations incarcerated in state institutions, and to determine the impact of proposed legislation on the prison population.
- C. To assist in the process of educating and training judges, attorneys, court services officers, state parole officers, correctional officers, law enforcement officials and other criminal justice groups in the understanding and application of sentencing guidelines. To serve as an information resource for the legislature and various state criminal justice agencies.

### **Program History**

Senate Bill 50, which became law in 1989, established the Kansas Sentencing Commission, and directed the Commission to: "Develop a sentencing guidelines model or grid based on fairness and equity and...provide a mechanism for linking justice and corrections policies. The sentencing guideline model or grid shall establish rational and consistent sentencing standards which reduce sentence disparity, to include, but not be limited to, racial and regional biases which may exist under current sentencing practices." (See L. 1989, Ch. 225, Sec. 1)

After it was fully formed and staffed by November, 1989, the Commission met semi-monthly in Topeka. The Commission decided early on to confine their activities to adult felony sentences. Further, the Commission identified a set of goals to be attained in developing a uniform sentencing guidelines system

- 1. To develop a set of guidelines that promote public safety by incarcerating violent offenders;
- To reduce sentence disparity to ensure the elimination of any racial, geographical or other bias that may exist;
   To establish sentences that are proportional to the seriousness of the offense and the degree of injury to the victim;
- 4. To establish a range of easy to understand presumptive sentences that will promote "truth in sentencing"
- 5. To provide state and local correctional authorities with information to assist with population management options and program coordination;
- 6. To provide policy makers information that will enhance decisions regarding resource allocations.

The Sentencing Commission considered a wide range of topics relevant to sentencing guidelines, reviewed information from other states' guidelines (primarily Minnesota, Washington, Oregon and California), heard testimony from local and national criminal justice professionals, and visited several correctional facilities. In addition, the Commission conducted a comprehensive study of existing sentencing practices. The study documented a history of racial and geographical bias in sentencing, attributable to a system which, because it directed decision makers to consider socio-economic factors in sentencing, reflected general societal inequities.

The Sentencing Commission submitted its recommendations at the commencement of the 1991 legislative session, as was required under L. 1989, Ch. 225, Sec. 4. The Commission recommended a presumptive sentencing system, represented by sentencing grids for both non-drug and drug offenses, that provides an appropriate sentence for a crime based upon the crime of conviction and the individual's past criminal history. It further recommended that the sentencing court be allowed to depart from the presumptive sentence provided that the court explain on the record the reasons for a departure, and that a decision to depart be subject to appeal. The Commission recommended that statutory enactments and amendments to implement a sentencing guidelines system become effective on July 1, 1992.

The Commission's recommendations were first incorporated into Senate Bill 382, enacting a sentencing guidelines system. The bill was the subject of hearings in the Senate Judiciary Committee during the 1991 legislative session. At the close of the session, Senate Bill 382 was retained in committee, and recommended for an interim study. Hearings on the bill were held before the Interim Special Committee on Judiciary in late 1991. Senate Bill 479 was a redraft of Senate Bill 382 to reflect the changes and recommendations of the 1991 interim Special Committee on Judiciary. Hearings on the new bill began in January, 1992. After much debate in the Senate and then the House of Representatives, the bill was referred to a conference committee, whose report was subsequently adopted by both chambers. The Governor signed Senate Bill 479 on May 11,1992.

Senate Bill 479 was reintroduced in the 1993 legislature as Senate Bill 423, which incorporated both the sentencing guidelines and the substantive changes to the criminal code correlating with the guidelines. Senate Bill 423 became law on July 1, 1993. L. 1993, Ch. 291. The Kansas Sentencing Guidelines Act is set forth in K.S.A. 21-4701 et sea

		Performa	ince Measures				
Outcome Measures	Goal	FY 2019	FY 2020	FY 2021	3- yr. Avg.	FY 2022	FY 2023
Maintain an error rate of +/- 5% in the adult	Α						
prison population projection.		1.25%	10.70%	3.80%	5.25%	1.50%	1.50%
Collect and input source data in an accurate,	Α						
timely, and complete fashion - number of							
journal enteries processed.		18,148	14,424	12,998	15,190	13,130	13,260
Cost to process each journal entry	Α	\$ 17.81	\$ 18.50	\$ 18.59	\$ 18.30		
Output Measures							
Actual prison population - Male	Α	9,123	8,404	7,828	8,452	7,782	7,736
Actual prison population - Female	Α	92	783	728	811	756	730
Additional Measures as Necessary							
Number of Bed Space Impact Assessments	В						
prepared for Legislature and other		178	142	190	170		
7. Educational trainings provided - # of	С						
attendees		NO DATA	NO DATA	534	534		
		F	unding				
Funding Source		FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
State General Fund		\$ 1,179,534	\$ 1,119,874	\$ 1,210,145	\$ 1,108,825	\$ 1,464,643	\$ 1,346,195
Non-SGF State Funds		\$ 51,303	\$ 9,005	\$ 65,270	\$ 70,839	\$ 21,195	\$ 16,900
Federal Funds		\$ -	\$ 9,969	\$ 81,726	\$ 39,549	\$ -	\$ -
Total		\$ 1,230,837	\$ 1,138,848	\$ 1,357,141	\$ 1,219,213	\$ 1,485,838	\$ 1,363,095

\*There are operating costs recorded and budgeted in program 01031 that are associated with program 01032\*

# **SB 123 Subtance Abuse Treatment Program**

## **Consequences of Not Funding this Program**

Since 2003, the Kansas Sentencing Commission has administered the SB 123 substance abuse treatment program. This community-based program keeps certain controlled substance offenders in the community for treatment, where it is most effective. The program funds a continuum of care from inpatient to family outpatient treatment. One of the highest costs to taxpayers in the criminal justice system is incarcerating its citizens. SB 123 provides up to 18 months of state-paid treatment to keep offenders in the community and out of prison. Increased incarceration of nonviolent offenders with substance abuse disorders will result in higher costs to the state. According to KDOC's FY 2020 Annual Report, the average annual cost to incarcerate one offender is \$30,100. The SB 123 program provides community-based treatment at a substantial cost savings to the taxpayer of \$2,766/year/offender.

Statutory Basis		Mandatory vs. Discretionary	MOE/Match Rqt.	Priority Level	
Specific	K.S.A. 21-6824 (2003 SB 123)	Mandatory	No	1	
Specific	K.S.A 21-5706 (drug severity level 5 possession)	Mandatory	No	1	
Specific	K.S.A. 21-5705 (drug severity level 4 distribution)	Mandatory	No	1	

## **Program Goals**

- A. Provide substance abuse treatment and supervision within Kansas communities for offenders with substance abuse addictions and improve local communities by reducing recidivism.
- B. Provide a responsive centralized system that brings cohesion to the management of the program and efficient payment policies.
- C. Track financial records of payments through the system and provide analysis and estimates of funding needs.

## **Program History**

K.S.A. 21-6824 (commonly referred to as the SB 123 substance abuse treatment program) was created during the 2003 legislative session. Under community corrections supervision, SB 123 provides certified substance abuse treatment for offenders convicted of K.S.A 21-5706 (drug possession) and a limited number of those convicted of K.S.A. 21-5705 (drug severity level 4, small distribution). Those receiving state-paid substance abuse treatment are nonviolent adult offenders with no prior convictions of drug trafficking, drug manufacturing or drug possession with intent to distribute. The Kansas Sentencing Commission provides administration, monitoring, evaluation, payment services, publications, and informational trainings for the SB 123 program. The KSSC pays a network of 140 certified substance abuse treatment providers to administer inpatient and outpatient treatment to the offenders after they have been ordered into treatment by district courts.

Performance Measures						
Outcome Measures	Goal	FY 2019	FY 2020	FY 2021	3- yr. Avg.	FY 2023
1. Determine the number of offenders	Α					
that have been reached by the						
program.		3,314	2,680	2,124	2,706	2,947
2. Process invoices for substance	В					
abuse treatment services.		23,237	36,055	37,408	32,233	
3. Tracking the payments made to	С					
certified treatment providers.		\$ 6,456,751	\$ 6,743,362	\$ 5,904,953	\$ 6,368,355	\$ 8,434,307
Output Measures						
4. Tracking the amount of offender	С					
reimbursement the program receives.		\$ 104,228	\$ 126,146	\$ 134,203	\$ 121,526	
Funding						
Funding Source (in X)		FY 2018	FY 2019	FY 2020	FY 2021	FY 2023
State General Fund		\$ 6,014,495	\$ 6,456,751	\$ 6,743,362	\$ 5,904,953	\$ 8,434,307
Non-SGF State Funds		-	-	-	-	-
Federal Funds		-	-	-	-	-
Total		\$ 6,014,495	\$ 6,456,751	\$ 6,743,362	\$ 5,904,953	\$ 8,434,307