## KANSAS DEPARTMENT OF LABOR

FY 2021 - FY 2023 BUDGET ANALYSIS

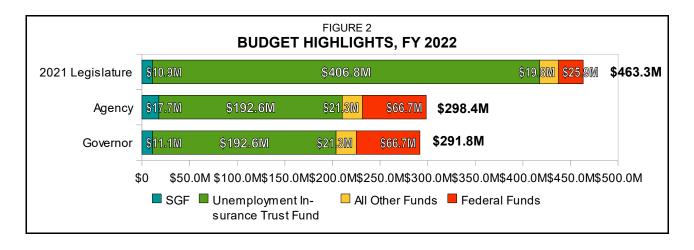
				FIGURE 1									
BUDGET OVERVIEW, FY 2021 – FY 2023													
Actual Agency Governor Agency Governor FY 2021 FY 2022 FY 2023 FY 2023													
Operating Expenditure	es:												
State General Fund Federal Funds All Other Funds	\$	1,442,245 207,818,132 1,807,336,449	\$	17,738,541 55,709,978 223,218,852		11,142,773 55,709,978 223,218,852	\$	8,487,793 37,459,477 174,348,922		3,912,564 37,459,477 174,348,922			
Subtotal	\$	2,016,596,826	\$	296,667,371	\$	290,071,603	\$	220, 296, 192	\$	215,720,963			
Capital Improvements	:												
State General Fund Federal Funds	\$	40 83	\$	- - 1 745 000	\$	-	\$	- - 4 FFF 000	\$	- - 1 FFF 000			
All Other Funds Subtotal	\$	1,408,874 1,408,997	\$	1,745,000 1,745,000	\$	1,745,000 1,745,000	\$	1,555,000 1,555,000	\$	1,555,000 1,555,000			
TOTAL	\$	2,018,005,823	\$	298,412,371	\$	291,816,603	\$	221,851,192	\$	217,275,963			
Percentage Change: State General Fund All Funds		49.8 % 49.4 %		1,129.9 % (85.2) %		672.6 % (85.5) %		(52.2) % (25.7) %		(64.9) % (25.5) %			
FTE Positions		485.9		595.9		485.9		595.9		511.9			

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

The Kansas Department of Labor's mission is to provide workers and employers with information and services that are accurate and timely, efficient and effective, and fair and impartial. The agency has six programs to assist with the agency's mission: Administration and Support Services, Labor Market Information Services, Unemployment Insurance Services, Industrial Safety and Health, Workers Compensation, and Labor Relations and Employment Standards.

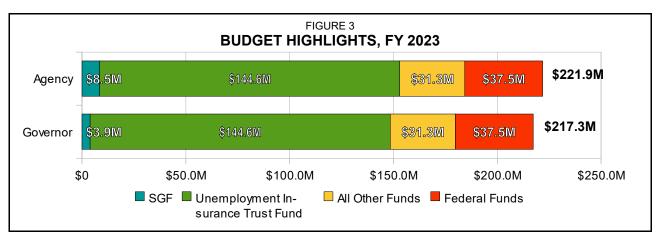
#### **EXECUTIVE SUMMARY**

Subsequent to the 2021 Session, one adjustment was made to the \$467.1 million, including \$10.9 million from the State General Fund (SGF), appropriated to the Kansas Department of Labor for FY 2022. The agency carried over \$3,180 SGF from FY 2021 to FY 2022. This brings the approved SGF amount to \$10.9 million in FY 2022.



The **agency** estimates revised FY 2022 expenditures of \$298.4 million, including \$17.7 million SGF. This is an all funds decrease of \$164.9 million, or 35.6 percent, and an SGF increase of \$6.8 million, or 62.6 percent, from the FY 2022 approved amount. The SGF increase is due to the agency's supplemental request for additional staffing in the Administration and Unemployment Insurance Services programs. The all funds decrease is primarily due to decreased expenditures on unemployment insurance benefits. The agency states it estimates decreased benefit expenditures as additional federal benefit program have ended and fewer individuals are claiming benefits. This decrease is partially offset by increased federal COVID-19 relief funds. In August 2021, the State Finance Council approved \$11.0 million in federal COVID-19 relief funds for surge staffing in the agency's call center.

The **Governor** recommends FY 2022 expenditures of \$291.8 million, including \$11.1 million SGF. This is a decrease of \$6.6 million, all SGF, below the agency's FY 2022 revised estimate. This decrease is due to the Governor not recommending the agency's enhancement request for staffing for the Administration and Unemployment Insurance Benefits programs. This decrease is partially offset by the Governor's recommendations for salary enhancements for customer service representatives and adjudicators and for costs to implement 2021 Special Session HB 2001, which requires the agency to investigate complaints filed under the provisions of the bill.



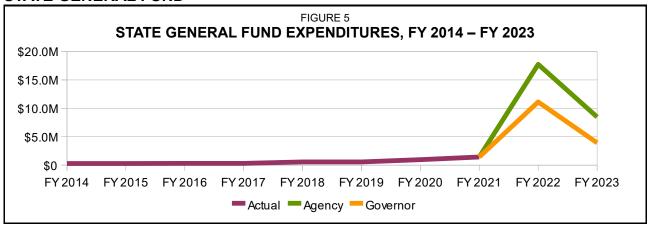
The **agency** requests FY 2023 expenditures of \$221.9 million, including \$8.5 million SGF. This is an all funds decrease of \$76.6 million, or 25.7 percent, and an SGF decrease of \$9.3 million, or 52.2 percent, below the agency's FY 2022 revised estimate. The SGF decrease is due to the unemployment insurance benefit system update, which occurred in FY 2022 and does not reoccur in FY 2023, partially offset by the agency's enhancement request for additional staffing. The all funds decrease is primarily due to decreased expenditures on unemployment insurance benefits and decreased federal COVID-19 relief funds for FY 2023.

The **Governor** recommends FY 2023 expenditures of \$217.3 million, including \$3.9 million SGF. This is a decrease of \$4.6 million, all SGF, below the agency's FY 2023 request. This decrease is primarily due to the Governor recommending only partial funding for the agency's enhancement request for additional staffing. The Governor also recommends additional funding for customer service representatives and adjudicators salary enhancements.

## EXPENDITURES AND FINANCING

			FIGURE	_					
BUDGET SU	JMMARY BY C	;A	FIGURE TEGORY OF		XPENDITUR	E,	FY 2021 – F	Υ	2023
	Actual		Agency		Governor		Agency		Governor
	FY 2021		FY 2022		FY 2022		FY 2023		FY 2023
Category of Expendi	ture:			_		_		_	
Salaries and Wages	\$ 29,680,180	\$	36,628,484	\$	29,932,716	\$	36,015,417	\$	31,440,188
Contractual Services	87,998,788		49,805,581		49,905,581		26,827,224		26,827,224
Commodities	241,893		340,129		340,129		304,517		304,517
Capital Outlay	1,124,336		17,071,025		17,071,025		12,584,457		12,584,457
Debt Service Interest	24,155		12,691	_	12,691	_	-	_	-
Subtotal	\$ 119,069,352	\$	103,857,910	\$	97,262,142	\$	75,731,615	\$	71,156,386
Aid to Local Units	-		-		-		-		-
Other Assistance	_1,897,527,474	<u> </u>	192,809,461	_	192,809,461	_	144,564,577	_	144,564,577
Subtotal-Operating				\$		\$	220,296,192	\$	
Capital Improvements	1,158,997		1,475,000		1,475,000		1,555,000		1,555,000
Debt Service	250,000		270,000		270,000		-		-
Principal				_		_		_	
TOTAL	\$2,018,005,823	<u>\$</u>	298,412,371	\$	291,816,603	\$	221,851,192	<u>\$</u>	217,275,963
Financing:									
State General Fund	\$ 1,442,285	\$	17,738,541	\$	11,142,773	\$	8,487,793	\$	3,912,564
Unemployment	1,763,685,311		192,626,734	Ψ	192,626,734	Ψ	144,564,577	Ψ	144,564,577
Insurance Trust Fund	1,7 00,000,01		102,020,101		102,020,701		,00 .,07 .		,00 .,01
Federal COVID-19 Relief Funds	30,000,002		10,999,998		10,999,998		-		-
Other Federal Funds	207,818,215		55,709,978		55,709,978		37,459,477		37,459,477
All Other Funds	15,060,010		21,337,120		21,337,120		31,339,345		31,339,345
TOTAL	\$2,018,005,823	\$	298,412,371	\$	291,816,603	\$	221,851,192	\$	217,275,963
FTE Positions	485.9		595.9		485.9		595.9		511.9

#### STATE GENERAL FUND



Prior to FY 2022, the agency primarily used SGF moneys to fund salaries and wages in the Industrial Safety and Health program and for the Labor Relations program. In FY 2022, the Legislature added \$9.6 million SGF to update the unemployment insurance benefit system. The agency is also requesting \$6.8 million in SGF supplemental requests in FY 2022 for surge staffing due to the COVID-19 pandemic. The agency is requesting similar funding for surge staffing for FY 2023. These funds are partially offset by a decrease in expenditures for unemployment insurance benefit system modernization for FY 2023.

### **FY 2022 ANALYSIS**

		FIGURE 6					
SUMMARY OF	B	UDGET REC	UE	EST, FY 2022			
		SGF		Special		All Funds	FTE
			R	evenue Funds			
Legislative Approved:							
Amount Approved by 2021 Legislature	\$	10.906.186	\$	452,418,786	\$	463,324,972	506.1
1. SGF Reappropriation	•	3,180	•	-	•	3,180	
Subtotal-Legislative Approved	\$		\$	452,418,786	\$		506.1
Agency Revised Estimate:	φ		φ	(014 104 610)	φ	(244 424 640)	
2. Unemployment Insurance Benefits	\$	-	Ф	(214,124,619)			
3. Federal COVID-19 Relief Funds		-		10,999,998			
4. Federal UI Administration		-		29,650,920			
5. State UI Administration		6 000 760		2,582,204		2,582,204	440.0
6. Staffing Supplementals		6,830,768		450,000		6,830,768	110.0
7. Supplemental—Capital Improvements		(4.500)		450,000		450,000	(00.0)
8. All Other Adjustments		(1,593)	_	(1,303,459)	_	(1,305,052)	(20.2)
Subtotal–Agency Revised Estimate	\$	17,738,541	\$	281,977,289	\$	298,412,371	595.9
Governor's Recommendation:							
Staffing Supplementals	\$	(6,830,768)	\$	-	\$	(6,830,768)	(110.0)
10. Salary Enhancements		135,000	•	-	·	135,000	
11. 2021 Special Session HB 2001		100,000		-		100,000	
TOTAL	\$	11,142,773	\$	281,977,289	\$	291,816,603	485.9

## **LEGISLATIVE APPROVED**

 Subsequent to the 2021 Session, one adjustment was made to the \$467.1 million, including \$10.9 million SGF, appropriated to the Kansas Department of Labor for FY 2022. The agency carried over \$3,180 SGF from FY 2021 to FY 2022. This brings the approved SGF amount to \$10.9 million in FY 2022.

#### **AGENCY ESTIMATE**

The **agency** estimates revised FY 2022 expenditures of \$298.4 million, including \$17.7 million SGF. This is an all funds decrease of \$164.9 million, or 35.6 percent, and an SGF increase of \$6.8 million, or 62.6 percent, from the FY 2022 approved amount.

The **agency** estimate includes the following adjustments:

- 2. **UNEMPLOYMENT INSURANCE BENEFITS.** Unemployment insurance benefit expenditures increased in FY 2020 and FY 2021 due to the COVID-19 pandemic. The agency states it estimates decreased benefit expenditures by \$214.1 million as additional federal benefit programs have ended and fewer individuals are claiming benefits.
- 3. **FEDERAL COVID-19 RELIEF FUNDS.** On August 5, 2021, the State Finance Council approved \$11.0 million, all from federal COVID-19 relief funds, to continue to support surge staffing in the call center in FY 2022.
- 4. **FEDERAL UI ADMINISTRATION.** The administration of the Unemployment Insurance (UI) Services program is typically entirely federally funded. The federal Employment Security Administration Fund (ESAF) provides funding for Unemployment Insurance Services administration expenditures. The amount estimated in FY 2022 is a decrease

from FY 2021, but still an increase over the FY 2022 approved amount.

- 5. STATE UI ADMNISTRATION. The Special Employment Security Fund receives revenue from penalties paid by employers who are untimely in paying their contribution tax. KSA 44-716a states that these funds must be expended on costs that cannot be covered by federal funds for the administration of the employment security law. This fund shall be used to cover administration costs in excess of what federal funds are able to cover. Expenditures for this fund are budgeted entirely under the Administration program. As additional federal funds for administration of the Unemployment Insurance Services program decrease compared to FY 2020 and FY 2021, these funds are budgeted to increase to cover program costs.
- 6. **STAFFING SUPPLEMENTALS.** The agency is requesting \$6.8 million SGF and 110.0 FTE positions in FY 2022 for additional staffing in its Administration and Unemployment Insurance Services programs.
- 7. **SUPPLEMENTAL—CAPITAL IMPROVEMENTS.** The agency notes that some capital improvements projects were unable to be completed in FY 2021 and have carried over into FY 2022. The agency is requesting \$450,000, all from special revenue funds, for these projects.
- 8. **ALL OTHER ADJUSTMENTS.** The agency's revised estimate also includes decreases for other miscellaneous items, including decreased estimates on travel and on computer services in the Workers Compensation program after migrating systems to the cloud in FY 2021. Additionally, the agency's revised estimate does not include unfunded, vacant positions that were included in the approved FTE number.

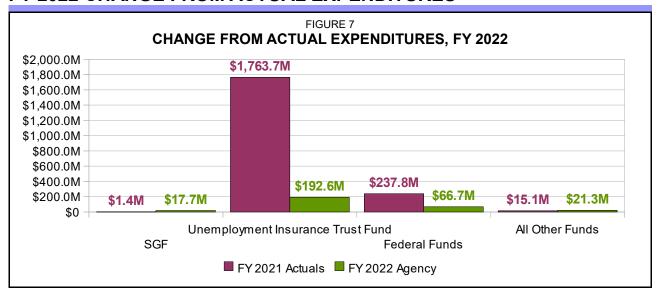
#### **GOVERNOR'S RECOMMENDATION**

The **Governor** recommends FY 2022 expenditures of \$291.8 million, including \$11.1 million SGF. This is a decrease of \$6.6 million, all SGF, below the agency's FY 2022 revised estimate.

The **Governor's** recommendation includes the following adjustments:

- 9. **STAFFING SUPPLEMENTALS.** The Governor does not recommend the agency's supplemental request for \$6.8 million SGF and 110.0 FTE positions for additional staffing in the agency's Administration and Unemployment Insurance Services programs.
- 10. **SALARY ENHANCEMENTS.** The Governor recommends \$135,000 SGF to provide salary enhancements for customer service representatives and adjudicators in the Unemployment Insurance Services program.
- 11. **2021 SPECIAL SESSION HB 2001.** The Governor recommends \$100,000 SGF for costs to implement 2021 Special Session HB 2001, which requires the agency to investigate complaints filed under the provisions of the bill.

## FY 2022 CHANGE FROM ACTUAL EXPENDITURES



The agency estimates revised FY 2022 expenditures of \$298.4 million, including \$17.7 million SGF. This is an all funds decrease of \$1.7 billion, or 85.2 percent, and an SGF increase of \$16.3 million, or 1,129.9 percent, from the FY 2021 actual expenditures. The SGF increase is due to the agency's supplemental request for staffing as well as expenditures for the unemployment insurance benefit system modernization. The all funds decrease is primarily due to decreased expenditures on unemployment insurance benefits. The decrease is also due to decreased federal funds to administer new federal benefits programs.

#### **FY 2023 ANALYSIS**

FIGURE 8  SUMMARY OF BUDGET REQUEST, FY 2023												
	Special SGF Revenue Funds All Funds F											
Agency Revised Estimate, FY 2022	\$	17,738,541	\$	281,977,289	\$	298,412,371	595.9					
Agency Request:												
Unemployment Insurance Benefits	\$	-	\$	(48,062,157)	\$	(48,062,157)						
2. Federal COVID-19 Relief Funds		-		(10,999,998)		(10,999,998)						
3. Federal UI Administration		-		(18,076,348)		(18,076,348)						
4. State UI Administration		-		10,000,000		10,000,000						
5. UI System Modernization		(9,600,000)		-		(9,600,000)						
6. Staffing Enhancements		352,599		-		352,599						
7. All Other Adjustments		(3,347)		(171,928)		(175,275)						
Subtotal-Agency Estimate	\$	8,487,793	\$	214,666,858	\$	221,851,192	595.9					
Governor's Recommendation:												
8. Staffing Enhancements	\$	(4,983,367)	\$	-	\$	(4,983,367)	(84.0)					
9. Salary Enhancements		408,138		<u>-</u>		408,138						
TOTAL	\$	3,912,564	\$	214,666,858	\$	217,275,963	511.9					

## **AGENCY REQUEST**

The **agency** requests FY 2023 expenditures of \$221.9 million, including \$8.5 million SGF. This is an all funds decrease of \$76.6 million, or 25.7 percent, and an SGF decrease of \$9.3 million, or 52.2 percent, below the agency's FY 2022 revised estimate.

The **agency** request includes the following adjustments:

- 1. **UNEMPLOYMENT INSURANCE BENEFITS.** The agency estimates decreased expenditures for unemployment insurance benefits for FY 2023 as the number of claims begins to return to normal levels.
- 2. **FEDERAL COVID-19 RELIEF FUNDS.** The agency received \$11.0 million, all from federal COVID-19 relief funds, in FY 2022 for surge staffing support. These funds are not available for FY 2023, resulting in a decrease.
- 3. **FEDERAL UI ADMINISTRATION.** The agency anticipates decreased federal funds to administer the Unemployment Insurance Services program for FY 2023. In FY 2020, FY 2021, and FY 2022, the agency received additional contingency funds as workload increased in order to administer new federal benefit programs. These programs ended in FY 2022, resulting in a decrease in expenditures.
- 4. STATE UI ADMINISTRATION. The Special Employment Security Fund receives revenue from penalties paid by employers who are untimely in paying their contribution tax. KSA 44-716a states that these funds must be expended on costs that cannot be covered by federal funds for the administration of the employment security law. This fund shall be used to cover administration costs in excess of what federal funds are able to cover. Expenditures for this fund are budgeted entirely under the Administration program. As additional federal funds for administration of the Unemployment Insurance Services program decrease compared to FY 2020 and FY 2021, these funds are budgeted to increase to cover program costs.

- 5. **UI SYSTEM MODERNIZATION.** The 2021 Legislature added \$9.6 million SGF to update the unemployment insurance benefits system, to be expended in FY 2022, resulting in a decrease for FY 2023.
- 6. **STAFFING ENHANCEMENTS.** The agency is requesting an additional \$352,599 SGF above the FY 2022 request for FY 2023 for additional staffing in the Administration and Unemployment Insurance Services programs.
- 7. **ALL OTHER ADJUSTMENTS.** The agency's request includes decreases for other miscellaneous expenditures including debt service, as bonds for the 401 SW Topeka Boulevard renovation are estimated to be paid off in FY 2022.

## GOVERNOR'S RECOMMENDATION

The **Governor** recommends FY 2023 expenditures of \$217.3 million, including \$3.9 million SGF. This is a decrease of \$4.6 million, all SGF, below the agency's FY 2023 request.

The **Governor's** recommendation includes the following adjustments:

- 8. **STAFFING ENHANCEMENTS.** The Governor partially recommends the agency's enhancement request for additional staffing in the Administration and Unemployment Insurance Services programs. The Governor recommends \$2.2 million SGF and 30.0 FTE positions for the additional staffing. These positions include positions in the fraud, appeals, information technology, and legal departments.
- 9. **SALARY ENHANCEMENTS.** The Governor recommends \$408,138 SGF to provide salary enhancements for customer service representatives and adjudicators in the Unemployment Insurance Services program.

## SUPPLEMENTAL AND ENHANCEMENT REQUESTS

# REQUEST 1 CAPITAL IMPROVEMENTS

	 FY 2022
Capital Improvements	\$ 450,000

The agency's revised estimate includes a supplemental request of \$450,000, all from special revenue funds, for revised capital improvement project expenditures. The agency notes that some FY 2021 projects were not completed and carried over to FY 2022. Additionally, estimates for some FY 2022 projects were higher than expected. This request includes funding for an intercom system at 1309 SW Topeka Boulevard and 2650 East Circle Drive South, installation of a water softener for the boiler system at 401 SW Topeka Boulevard, brick and mortar work, and increased estimates for basement renovations at 2650 East Circle Drive South.

#### The Governor concurs with this request.

# REQUEST 2 **STAFFING**

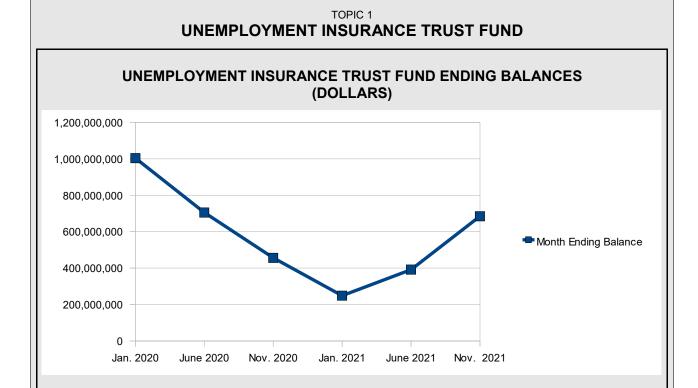
	FY 2022	FY 2023	Total	FTE
Administration Unemployment Insurance	\$ 2,974,425 3,856,343	\$ 3,097,103 4,086,264	\$ 6,071,528 7,942,607	35.0 75.0
TOTAL	\$ 6,830,768	\$ 7,183,367	\$ 14,014,135	110.0

The agency requests \$6.1 million SGF in FY 2022 and \$7.9 million SGF for FY 2023 and 110.0 FTE positions for additional staffing in the Administration and Unemployment Insurance Services programs. In FY 2021 and FY 2022, the agency received \$30.0 million and \$11.0 million respectively from COVID-19 federal relief funds for surge staffing in the call centers and in the information technology division. These individuals worked both on answering phone calls from benefit claimants and on maintaining and updating the benefit computer system.

The FY 2022 funds were approved by the State Finance Council in August 2021. At that time, the agency noted that the additional funds would fund the additional staffing through the end of fall 2021. These funds have been expended and are not available for the rest of FY 2022 or FY 2023.

#### The Governor partially recommends adoption of this request.

The **Governor** recommends \$2.2 million SGF and 30.0 FTE positions for additional staffing in the Administration and Unemployment Insurance Services programs. These positions include positions in the fraud, appeals, information technology, and legal departments.



#### **CONTRIBUTION RATES**

2020 Special Session HB 2016 limits the unemployment contribution rates for employers to the standard rate schedule and prohibits an additional solvency adjustment for calendar year 2021. Senate Sub. for Sub HB 2196 (2021) provided new tables for solvency and credit adjustments beginning in rate year 2022.

#### **FEDERAL FUNDS TRANSFERS**

Senate Sub. for Sub HB 2196 (2021) authorized \$250.0 million to be transferred to the Unemployment Insurance Trust Fund and \$250.0 million to the Legislature Employment Security Fund (LESF) of the Legislative Coordinating Council during FY 2021 and FY 2022. The transfers are to be made up of moneys identified by the Director of the Budget to be unencumbered COVID-19 relief funds that may be spent at the discretion of the State. The \$250.0 million transfer to the Unemployment Insurance Trust Fund occurred in July 2021.

The bill also authorizes the Unemployment Compensation Modernization and Improvement Council to conduct an audit of the unemployment insurance benefit system, examining the amounts and nature of fraudulent and improper payments made from March 15, 2020, through March 31, 2022. After the amount of fraudulent and improper payments has been determined by the audit, if that amount, plus the amount of any identified improper payments made between April 1, 2022, and December 31, 2022, exceeds the \$500.0 million transferred to the Unemployment Insurance Trust Fund and the LESF, the Director of the Budget is required to transfer an amount equal to that excess from unencumbered federal COVID-19 relief funds to the LESF. The Legislative Budget Committee will then make a recommendation to the Legislative Coordinating Council concerning the transfer of those funds from the LESF to the Unemployment Insurance Trust Fund. Upon receiving that recommendation, the Legislative Coordinating Council is authorized to transfer those funds to the Unemployment Insurance Trust Fund.

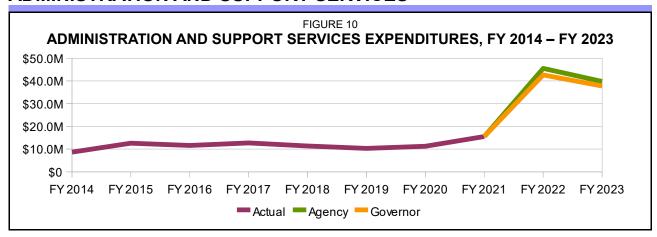
## PROGRAM AND PERFORMANCE MEASURES OVERVIEW

				FIGURE	a					
EXPENDIT	UR	ES AND FT	E F		-	PROGRAM	l, F	Y 2021 – FY	<b>1</b> 2	023
Programs	Actual FY 2021			Agency FY 2022	Governor FY 2022			Agency FY 2023		Governor FY 2023
Expenditures:			_							
Administration Industrial Safety and Health	\$	15,538,284 1,663,195	\$	45,508,449 1,793,459	\$	42,634,024 1,793,459	\$	39,727,494 1,804,705	\$	37,730,391 1,804,705
Labor Market Information		1,009,383		1,176,852		1,176,852		1,182,205		1,182,205
Labor Relations		244,092		344,443		344,443		346,994		346,994
Unemployment Insurance		1,990,847,328		239,698,060		235,976,717		168,934,467		166,356,341
Workers Compensation		7,272,513		8,133,417		8,133,417		8,300,327		8,300,327
Capital Improvements		1,156,873		1,475,000		1,475,000		1,555,000		1,555,000
Debt Service		274,155		282,691		282,691		-		
TOTAL	\$	2,018,005,823	\$	298,412,371	\$	291,816,603	\$	221,851,192	\$	217,275,963
FTE Positions:										
Administration		117.7		152.7		117.7		152.7		125.7
Industrial Safety and Health		18.3		18.3		18.3		18.3		18.3
Labor Market Information		16.5		16.5		16.5		16.5		16.5
Labor Relations		3.2		3.2		3.2		3.2		3.2
Unemployment Insurance		262.8		337.8		262.8		337.8		280.8
Workers Compensation		67.5		67.5		67.5		67.5		67.5
Capital Improvements		-		-		-		-		-
Debt Service		-	_					-		
TOTAL		485.9		595.9		485.9		595.9		511.9

## PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness.

## ADMINISTRATION AND SUPPORT SERVICES



STATUTORY BASIS: • KSA 75-5701 through 75-5740

PROGRAM GOALS: • Provide support to program staff to ensure the agency fulfills its mission.

The Administration and Support Services program includes the central management and administrative support function of the Kansas Department of Labor. The program is composed

of six subprograms: General Administration, Legal, Fiscal, Human Resources, Communications, and Information Systems and Technology.

		FIGU	JRE	 ≣ 11								
ADMINISTRATION AND SUPPORT SERVICES, PERFORMANCE MEASURES												
		Actual FY 2020		Actual FY 2021	Actual 3-Year Avg.		Target FY 2022		Target FY 2023			
Outcome Measure:												
Average Number of Days to Process     Vouchers for Payment		2		4	2.7		2		2			
		Actual		Actual			Governor		Governor			
Financing		FY 2020		FY 2021			FY 2022		FY 2023			
SGF	<del>-</del> \$	388,012	\$	937,116		\$	10,392,599	\$	1,799,447			
Federal Funds		5,163,938		9,027,490			21,701,219		15,373,50			
All Other Funds		5,686,464		5,573,678			10,540,206		20,557,44			
TOTAL	\$	11,238,414	\$	15,538,284		\$	42,634,024	\$	37,730,39			
Percentage Change:												
SGF		129.0 %		141.5 %			1,009.0 %		(82.7)			
All Funds		9.2 %		38.3 %			174.4 %		(11.5) %			
FTE Positions		93.9		117.7			117.7		125.7			

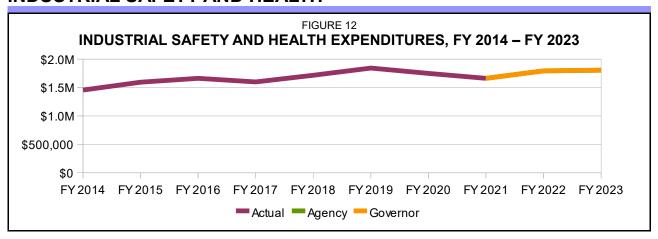
#### **BUDGET ANALYSIS**

The **agency** requests FY 2023 Administration and Support Services expenditures of \$39.7 million, including \$3.8 million SGF. This is an all funds decrease of \$5.8 million, or 12.7 percent, and an SGF decrease of \$9.5 million, or 71.4 percent, below the program's FY 2022 revised estimate. Both decreases are caused by decreased expenditures for unemployment insurance benefit system modernization, which

occurred in FY 2022 and does not reoccur in FY 2023. This project is budgeted under the Administration program because all information technology employees are housed within the Administration program. The decrease is also due to decreased receipt of federal funds to administer the Unemployment Insurance Services program.

The **Governor** recommends FY 2023 Administration and Support Services expenditures of \$37.7 million, including \$1.8 million SGF. This is a decrease of \$2.0 million SGF, or 5.0 percent, below the agency's FY 2023 request. This decrease is due to the Governor partially recommending the agency's enhancement request for additional staffing. The agency requested \$3.1 million SGF, and the Governor recommended \$1.1 million SGF.

## INDUSTRIAL SAFETY AND HEALTH



STATUTORY BASIS: • KSA 44-1601, et seq.

**PROGRAM GOALS:** • Assist and encourage employers in their efforts to assure safe and healthful workplaces in Kansas.

- Maintain the availability of on-site consultation services pursuant to federal contract.
- Encourage employers to develop, use, and maintain workplace safety and health plans related to the nature of the employment.
- Review maintenance, operations, and qualifications of inspections conducted by third parties in accordance with the Kansas Amusement Ride Act, KSA 44-1601, et seq.

The Industrial Safety and Health program coordinates six programs: Accident Prevention, OSHA 21(d) Consultation Program, Public Sector Compliance, Kansas Workplace Health and Safety, Annual Safety and Health Conference, and Amusement Ride Inspections. Additional information regarding the programs includes the following items:

- **WORKERS** COMPENSATION ACCIDENT PREVENTION. This program is responsible for reviewing the quantity and quality of safety and health services provided by insurance companies. The Workers Compensation Act required insurance carriers to provide these services for their clients. This program is administered by the Industrial Safety and Health program, but is funded through the Workmen's Compensation Fee Fund.
- OSHA 21(D) CONSULTATION PROGRAM. This program is partially funded by a federal grant and offers free and confidential advice to small- and medium-sized businesses with priority given to high-hazard work sites.

Consultants from the Kansas Department of Labor work with employers identify to workplace hazards, provide advice on compliance with Occupational Safety and Health Act (OSHA) standards, and assist in establishing safetv and health management systems.

- PUBLIC SECTOR COMPLIANCE. This area covers state and local government workers who are excluded from federal coverage under OSHA.
- KANSAS WORKPLACE HEALTH AND SAFETY. This program is operated with the Kansas Department of Health and Environment and provides free safety and health consultations to state agencies.
- ANNUAL SAFETY AND HEALTH CONFERENCE. This program is fee funded and offers workplace health and safety education and training education for emergency personnel, employers, employees, and safety professionals

#### AMUSEMENT RIDE INSPECTIONS.

This program ensures amusement ride owners and operators comply with the Kansas Amusement Ride Act.

INDUSTRIAL SAFETY		SURE 13	ORMANCE I	MEASURES	
	Actual FY 2020	Actual FY 2021	Actual 3-Year Avg.	Target FY 2022	Target FY 2023
Outcome Measure:  1. Percent of Consultation Requests that were Performed Under	100 %	6 100 %	100 %	100 %	100 %
Federal Consultation Contract* 2.Percent of Serious Hazards Identified that have been Corrected*	100 %	6 100 %	100 %	100 %	100 %
3.Percent of Serious Hazards Abated*	90 %	6 100 %	97 %	100 %	100 %
Output Measure: 4.Cost per Consultation Performed	\$ 3,702.84	4 \$ 3,437.76	\$ 3700.65	\$ 3,581.76	\$ 3,676.82
Under Federal Contract*  5.Number of Serious or Imminent Hazards Identified	560	657	618.7	600	600
6.Number of Educational Seminars, Program Assistance, and Presentations Performed*	36	28	36	30	30
7.Number of Project Permits Issued* 8.Number of Project Amusement	112 76	_	123 77	125 80	125 80
Ride Audits Conducted*	70	01		00	
Financing	Actual FY 2020	Actual FY 2021		Governor FY 2022	Governor FY 2023
SGF Federal Funds All Other Funds	\$ 235,656 687,698 825,246	\$ 260,289 698,239		\$ 270,731 695,479 827,249	
TOTAL	\$ 1,748,600	\$ 1,663,195		\$ 1,793,459	
Percentage Change: SGF	21.6 %	6 10.5 %		4.0 %	(4.7) %
All Funds	(5.1) %			7.8 %	\ /
FTE Positions	19.7	18.3		18.3	18.3

<sup>\*</sup>The Governor's Office does not utilize this measure for evaluation purposes.

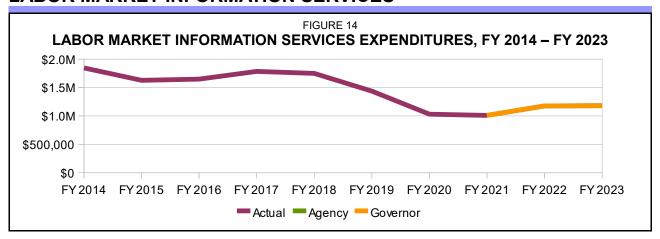
### **BUDGET ANALYSIS**

The **agency** requests FY 2023 Industrial Safety and Health expenditures of \$1.8 million, including \$257,985 SGF. This is an all funds increase of \$11,246, or 0.6 percent, and an SGF decrease of \$12,746, or 4.7 percent, from the program's FY 2022 revised estimate. The SGF decrease is due to decreased expenditures on salaries and wages fringe

benefits. The all funds increase is due to increased expenditures on travel and software for the amusement ride program.

The **Governor** concurs with the agency's FY 2023 Industrial Safety and Health request.

## LABOR MARKET INFORMATION SERVICES



STATUTORY BASIS: • KSA 75-5701 through 75-5740

**PROGRAM GOALS:** • Provide accurate and timely labor market information in response to user requests and disseminate data using appropriate media.

The Labor Market Information Services program is the major research and statistical arm of the agency. The program maintains the State's reporting requirements for the U.S. Department of Labor Bureau of Labor Statistics. The program is also responsible for the following items:

 Calculating and reporting the monthly and annual unemployment rates for the

- state, each county, and metropolitan statistical areas of the state;
- Calculating the number of people employed in each industrial sector;
- Preparing periodic reports and surveys concerning the labor market in Kansas;
- Serving as the actuarial trustee for the Unemployment Insurance Trust Fund.

LABOR MARKET INFOR		RE 15		CE MEASIIE	DE6
LABOR WARRET INFOR	Actual FY 2020	Actual FY 2021	Actual 3-Year Avg.	Target FY 2022	Target FY 2023
Outcome Measure:					
1.Percent of Requests Processed     within 3 Days	95.3 %	86.9 %	92.1 %	95.0 %	95.0 %
2.Percent of Requests Processed in More than 3 Days*	4.7 %	13.1 %	7.9 %	5.0 %	5.0 %
3.Percent of Requests Submitted Timely*	100 %	100 %	100 %	100 %	100 %
Output Measure:					
4.Number of Requests Received	236	609	336.7	450	300
	Actual	Actual		Governor	Governor
Financing	FY 2020	FY 2021		FY 2022	FY 2023
SGF	\$ 491	•		\$ -	\$ -
Federal Funds	985,256	928,822		1,098,295	1,103,390
All Other Funds	44,632	80,561		78,557	78,815
TOTAL	\$ 1,030,379	\$ 1,009,383		\$ 1,176,852	\$ 1,182,205
Percentage Change:					
SGF	100.0 %	(100.0) %		%	%
All Funds	(28.3) %	(2.0) %		16.6 %	0.5 %
FTE Positions	16.0	16.5		16.5	16.5

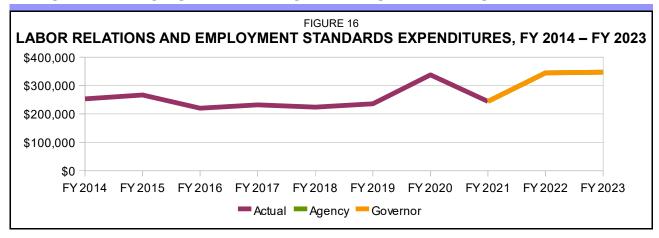
<sup>\*</sup>The Governor's Office does not utilize this measure for evaluation purposes.

## **BUDGET ANALYSIS**

The agency requests FY 2023 Labor Market Information Services expenditures of \$1.2 million, all from special revenue funds. This is an increase of \$5,353, or 0.5 percent, above the program's FY 2022 revised estimate. This increase is primarily caused by increased receipt of federal funds.

The **Governor** concurs with the agency's FY 2023 Labor Market Information Services request.

## LABOR RELATIONS AND EMPLOYMENT STANDARDS



**STATUTORY BASIS:** • KSA 75-4321, et seq. , KSA 22-5413 et seq.

**PROGRAM GOALS:** • Continue to administer both the Kansas Professional Negotiations Act and the Kansas Public Employer-Employee Relations Act in a timely, effective, and unbiased manner consistent with legislative intent for enacting these laws.

 Promote harmonious and cooperative employer/employee relationships and enforce laws providing protection to the Kansas workforce through due process of administration proceedings.

The Labor Relations and Employment Standards program enforces laws relating to the following areas:

- EMPLOYMENT STANDARDS. This subprogram is primarily responsible for the enforcement of minimum wages, wage payment, and child labor laws and regulates private employment agencies.
- LABOR RELATIONS. This subprogram provides assistance in the organizational or collective bargaining process to employers and employees in the private sector who are exempt from federal laws, agricultural employers and

employees, and all public employers and employees of the State and its agencies, as well as other public employers who elect to be brought under the provisions of KSA 75-4321, et seq. Assistance provided by staff includes holding bargaining unit determination hearings, conducting elections, and holding hearings to resolve prohibited practice charges.

 PUBLIC EMPLOYEE RELATIONS. This subprogram administers the Public Employer-Employee Relation Act, which covers employees of the State and its agencies, cities, counties, fire districts, and some colleges.

FIGURE 17  LABOR RELATIONS AND EMPLOYMENT STANDARDS, PERFORMANCE MEASURES												
	Actual FY 2020	Actual FY 2021	Actual 3-Year Avg.	Target FY 2022	Target FY 2023							
Outcome Measure:		,										
Number of Days After Service of     Petition to Hold Mediation     Conference in All Disputed     Determination Cases*	45	45	45	45	45							
Number of Months After the Date of the Service of Petition to Conduct Unit Determination Hearings*	3	3	3	3	3							

LABOR RELATIONS AND EMP	PLC	FIGUI			S.	PERFOR	MA	ANCE ME	Ας	SURES
		Actual FY 2020		Actual FY 2021		Actual -Year Avg.		Target Y 2022		Target TY 2023
3. Percent of Unit Certification and Representation Elections Held within 45 Days of the Verification of the Showing of Interest*		100.0%		100.0%		100.0%		100.0%		100.0%
Output Measure:										
4. Hourly Cost of Claims Served*	\$	476.51	\$	626.74	\$	477.80	\$	784.60	\$	685.31
5. Number of Unit Determination, Certification, and Representation of Cases Processed*		3		11		6.3		12		12
6. Number of Unit Certification and Representation Elections Conducted*		3		2		3.3		4		5
7. Number of Impasse Cases Processed		17		8		12.0		10		15
Number of Prohibited Practice     Cases Processed		15		11		11.0		12		12
9. Number of Wage Claims Filed		602		478		629.0		525		600
10. Amount of Wages Collected/Recovered	\$	795,200	\$	502,525	\$	677622.0	\$	550,000	\$	600,000
		Actual		Actual			C	Sovernor	G	Governor
Financing		FY 2020		FY 2021			F	FY 2022		Y 2023
SGF	\$	337,217	\$	244,018			\$	344,443	\$	346,994
Federal Funds		-		-				-		-
All Other Funds	_	307	_	74				-		
TOTAL	\$	337,524	\$_	244,092			\$	344,443	<u>\$</u>	346,994
Percentage Change:										
SGF		69.8 %		(27.6) %				41.2 %		0.7 %
All Funds		43.0 %		(27.7) %				41.1 %		0.7 %
FTE Positions		3.1		3.2				3.2		3.2

<sup>\*</sup>The Governor's Office does not utilize this measure for evaluation purposes.

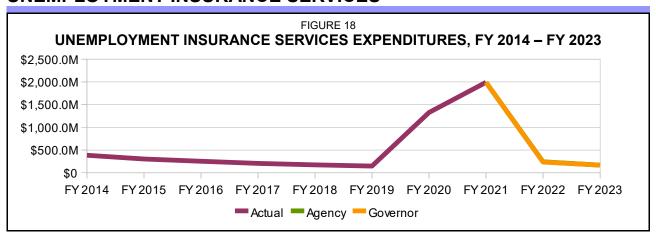
## **BUDGET ANALYSIS**

The agency requests FY 2023 Labor Relations and Employment Standards expenditures of \$346,994 SGF. This is an increase of \$2,551, or 0.7 percent, above the program's FY 2022 revised estimate. This increase is primarily due to increased

expenditures for Office of Information Technology Services (OITS) work due to cloud migration.

The **Governor** concurs with the agency's FY 2023 Labor Relations request.

## **UNEMPLOYMENT INSURANCE SERVICES**



**STATUTORY BASIS:** • KSA 44-701, et seq.

**PROGRAM GOALS:** • Continue to improve and enhance the levels of customer service provided to Kansas employers and workers who interact with the agency.

- Continue to build upon recent successes in meeting and exceeding federally mandated program performance standards.
- Continue to work with the Office of Information Technology Services to make incremental improvements in existing technology platforms that support the unemployment system in Kansas.

The Unemployment Insurance Services program provides benefits to eligible applicants to replace part of wages lost from involuntary unemployment. The agency collects funds for benefits from employers and deposits the revenue in the Unemployment Trust Fund. The federal Employment Security Administration Fund (ESAF) provides funding for Unemployment Insurance Services

Administration expenditures. The federal Unemployment Tax Act allows the Internal Revenue Service to collect taxes from employers to administer the Unemployment Insurance program. Unemployment Insurance Services receives a base budget from the ESAF and can also receive contingency funds from ESAF in proportion to increases in workload.

FIGURE 19 UNEMPLOYMENT INSURANCE SERVICES, PERFORMANCE MEASURES										
	Actual FY 2020	Actual FY 2021	Actual 3-Year Avg.	Target FY 2022	Target FY 2023					
Outcome Measure: 1. Percent of Intrastate Claimants to be Issued First Payments within 14 Days	79.3 %	72.8 %	80.3 %	80.0 %	87.0 %					
Percent of Intrastate Non-separation Non- monetary Determinations Issued within     1 Days from the Date that Benefit     Eligibility Issues are First Detected*	61.7 %	68.0 %	72.0 %	75.0 %	80.0 %					
Percent of All Employers Audited within the Year*	0.9 %	0.4 %	0.9 %	1.0 %	1.2 %					
Output Measure:										
Hourly Cost per Initial Claim Filed for Benefits*	\$ 14.96	\$ 15.03	\$ 15.48	\$ 111.46	\$ 102.26					
5. Number of Initial Claims Filed for Benefits	376,087	949,454	470,788	116,391	102,495					
6. Number of Weekly Claims Filed Via Telephone Utilizing the Voice Response System and via the Internet*	1,653,678	2,271,793	1,463,753	724,013	564,025					

	FIGL	JRE 19									
UNEMPLOYMENT INSURANCE SERVICES, PERFORMANCE MEASURES											
	Actual FY 2020	Actual FY 2021	Actual 3-Year Avg.	Target FY 2022	Target FY 2023						
7. Average Duration of Unemployment Benefits (In Weeks)	7.9	8.1	9.2	14.6	13.0						
8. Number of Claimants Exhausting Unemployment Benefits	14,230	52,541	26,484	17,293	13,245						
	Actual	Actual		Governor	Governor						
Financing	FY 2020	FY 2021		FY 2022	FY 2023						
SGF	\$ 1,229	\$ 862		\$ 135,000	\$ 1,508,138						
Federal Funds	15,010,999	227,163,666		43,214,983	20,283,626						
All Other Funds	1,312,559,910	1,763,682,800		192,626,734	144,564,577						
TOTAL	\$1,327,572,138	\$1,990,847,328		\$ 235,976,717	\$166,356,341						
Percentage Change:											
SGF	(15.5) %	(29.9) %		15,561.3 %	1,017.1 %						
All Funds	810.1 %	`50.0 %		(88.1) %	(29.5) %						
FTE Positions	182.8	262.8		262.8	280.8						

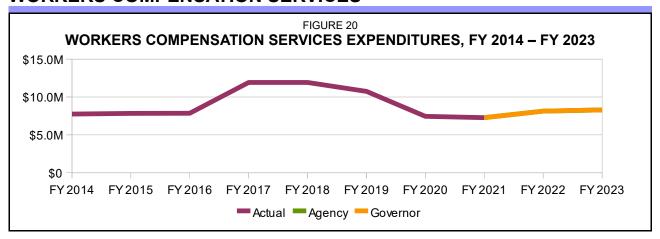
<sup>\*</sup>The Governor's Office does not utilize this measure for evaluation purposes.

### **BUDGET ANALYSIS**

FY 2023 The agency requests Unemployment Insurance Services expenditures of \$168.9 million, including \$4.1 million SGF. This is an all funds decrease of \$70.8 million, or 29.5 percent, and an SGF increase of \$229,921, or 6.0 percent, from the program's FY 2022 revised estimate. The SGF increase is due to the agency's enhancement request for additional staffing. The all funds decrease is due to estimated decreases in unemployment benefit expenditures as well as decreased federal funds for program administration and surge staffing.

FY 2023 The Governor recommends Unemployment Insurance Services expenditures of \$166.4 million, including \$1.5 million SGF. This is a decrease of \$2.6 million SGF, or 1.5 percent, below the agency's FY 2023 request. This decrease is due to the Governor partially recommending the agency's enhancement request for additional staffing. The agency requested \$4.1 million, and the Governor recommends \$1.1 million. This decrease is partially offset by the Governor's recommendation for salary enhancements for customer service representatives and adjudicators.

## WORKERS COMPENSATION SERVICES



STATUTORY BASIS: • KSA 44-501, et seq.

**PROGRAM GOALS:** • Provide a statewide judicial system for workers compensation claims that operates in a fair and efficient manner.

- Establish and publish a medical fee schedule for care involving injured workers.
- Regulatory oversight, including employer compliance with mandatory workers compensation insurance coverage, self-insurance permitting, and insurer accident prevention programs.

The Workers Compensation Services program administers the Kansas Workers Compensation Act, pursuant to KSA 44-501, et seq. The program files and maintains required reports of industrial accidents and discretionary notices of employment of disabled workers; directs and audits physical and vocation rehabilitation for injured workers; provides the trial court, appellate review, and records repository for contested workers' compensation

claims; certifies qualified employers as self-insured; and, through its Claims Advisory Section, provides information and claims assistance to injured workers, insurance carriers, employers, and attorneys. Workers Compensation Services is fee funded by assessments from insurance carriers and self-insured employers. Assessments are based on paid claims during the most recent calendar year in relation to the approved budget.

FIGURE 21 WORKERS COMPENSATION SERVICES, PERFORMANCE MEASURES										
	Actual FY 2020	Actual FY 2021	Actual 3-Year Avg.	Target FY 2022	Target FY 2023					
Outcome Measure:  1.Average Number of Days from Initial Report of Fraud or Abuse to Investigation Completion*	411	181	311.7	274	274					
2.Hourly Cost per Case Investigated for Fraudulent or Abusive Acts that Closed within the Fiscal Year*	\$ 229.88	\$ 390.46	\$ 253.18	\$ 222.75	\$ 162.03					
3.Number of Employers Contacted about Missing Workers Compensation Insurance Coverage during the Fiscal Year*	76	438	200	228	170					
Output Measure: 4.Average Number of Days Between the Time an Application for Benefits is Filed and the Time an	1,027	940	1,083	1,024	1,024					

FIGURE 21 WORKERS COMPENSATION SERVICES, PERFORMANCE MEASURES									
	Actual FY 2020	Actual FY 2021	Actual 3-Year Avg.	Target FY 2022	Target FY 2023				
Award is Issued									
5.Number of Preliminary Hearings Held During the Fiscal Year*	973	1,113	1,049	1,003	977				
6.Number of Accident Reports	43,463	42,221	43,868	43,813	43,813				
7.Number of Fraud Abuse Cases Investigated	200	134	218	252	302				
	Actual	Actual		Governor	Governor				
Financing	FY 2020	FY 2021		FY 2022	FY 2023				
SGF	\$ -	\$ -		\$ -	\$ -				
Federal Funds	-	· -		-	-				
All Other Funds	7,458,776	7,272,513		8,133,417	8,300,327				
TOTAL	\$ 7,458,776	\$ 7,272,513		\$ 8,133,417	\$ 8,300,327				
Percentage Change:									
SGF	%	%		%	%				
All Funds	(30.5) %	(2.5) %		11.8 %	2.1 %				
FTE Positions	71.0	67.5		67.5	67.5				

<sup>\*</sup>The Governor's Office does not utilize this measure for evaluation purposes.

## **BUDGET ANALYSIS**

The agency requests FY 2023 Workers Compensation Services expenditures of \$8.3 million, all from special revenue funds. This is an increase of \$166,910, or 2.1 percent, above the program's FY 2022 revised estimate. This

increase is due to increased expenditures on OITS services.

The **Governor** concurs with the agency's FY 2023 Workers Compensation Services request.

FIGURE 22  CAPITAL IMPROVEMENTS, FY 2021 – FY 2023											
5.	Actual			Agency		Governor		Agency		Governor	
		FY 2021	_	FY 2022		FY 2022		FY 2023		FY 2023	
Capital Projects:											
Rehabilitation and Repair	\$	219,860	\$	175,000	\$	175,000	\$	175,000	\$	175,000	
HVAC Vents		-		300,000		300,000		300,000		300,000	
Basement Renovation		-		450,000		450,000		-		-	
Third Floor Renovation		-		-		-		500,000		500,000	
Intercom System		-		250,000		250,000		-		-	
Brickwork Maintenance				250,000		250,000		-		-	
Window Replacement		-		-		-		500,000		500,000	
Parking Lot Maintenance		-	-		-			80,000		80,000	
Boilers		-		50,000		50,000		-		-	
Eastman First Floor Renovation		760,970		-		-		-		-	
Roof Replacement		178,167		-		-		-		-	
Subtotal–Projects	\$	1,158,997	\$	1,475,000	\$	1,475,000	\$	1,555,000	\$	1,555,000	
Debt Service Principal:											
401 Topeka Remodel	\$	250,000	\$	270,000	\$	270,000	\$	-	\$	-	
TOTAL	\$	1,408,997	\$	1,745,000	\$	1,745,000	\$	1,555,000	\$	1,555,000	
Financing:											
SGF	\$	40	\$	-	\$	-	\$	-	\$	-	
Federal Funds		83		-		-		-		-	
All Other Funds		1,408,874		1,745,000		1,745,000		1,555,000		1,555,000	
TOTAL	\$	1,408,997	\$	1,745,000	\$	1,745,000	\$	1,555,000	\$	1,555,000	

#### **FY 2022 CAPITAL IMPROVEMENTS**

The agency estimates revised capital improvement expenditures of \$1.7 million, all from special revenue funds. This is an increase of \$450,000, or 34.7 percent, above the FY 2022 approved capital improvements amount. This increase is due to the agency's enhancement request for carried over and increased capital improvement projects. The agency notes that some FY 2021 projects were not completed and carried over to FY 2022. Additionally, estimates for some FY 2022 projects were higher than previously expected. This supplemental request includes funding for an intercom system at 2650 East Circle Drive South, installation of a water softener for the boiler system at 401 SW Topeka Boulevard, brick and mortar work, and increased estimates

for basement renovations at 2650 East Circle Drive South.

Other FY 2022 projects include:

**REHABILITATION** AND REPAIR. Rehabilitation and Repair projects include sidewalk maintenance, painting, carpeting, and caulking.

HVAC VENTS AT 2650 EAST CIRCLE DRIVE SOUTH. The agency states the HVAC system was not a part of the original renovations after the agency purchased the building over a decade ago.

#### INTERCOM SYSTEM AT 1309 SW TOPEKA.

The agency's revised estimate includes funding to install intercom systems at 1309 SW Topeka Boulevard and 2650 East Circle Drive South.

**2650 EAST CIRCLE DRIVE SOUTH BASEMENT RENOVATION.** The agency notes that part of this renovation project is already complete.

FY 2022 expenditures will be for replacement of lighting, removing walls, and renovation of two bathrooms.

The agency estimates the installation of the intercom systems, brickwork maintenance, installation of the water softener, and the basement renovation at 2650 East Circle Drive South to be completed in FY 2022.

The **Governor** concurs with the agency's FY 2022 capital improvements revised estimate.

#### **FY 2023 CAPITAL IMPROVEMENTS**

The **agency** requests FY 2023 capital improvement expenditures of \$1.6 million, all from special revenue funds. This is a decrease of \$190,000, or 10.9 percent, below the agency's FY 2022 revised capital improvement expenditures. The decrease is due to decreased expenditures on debt service, as bonds for the remodel of 401 SW Topeka Boulevard will be paid off in FY 2022. This decrease is partially offset by increased expenditures on repavement of parking lots at 401 SW Topeka Boulevard and 1309 SW Topeka Boulevard.

New FY 2023 projects include:

THIRD FLOOR RENOVATION AT 2650 EAST CIRCLE DRIVE SOUTH. This phase of the building renovation includes total

reconfiguration of the office floor plan, ceiling and lighting replacement, and enlarging bathrooms to meet federal Americans with Disabilities Act standards.

**WINDOW REPLACEMENT.** The agency plans to replace windows at all three of the agency's buildings in Topeka to increase efficiency of the HVAC system and decrease utility costs.

#### REPAVING PARKING LOTS.

The agency plans to repave the parking lot at 401 SW Topeka Boulevard and apply a seal coating to the parking lot at 1309 SW Topeka Boulevard.

The **Governor** concurs with the agency's FY 2023 capital improvements request.