

LEGISLATIVE RESEARCH DEPARTMENT

	Actual FY 2020	Agency Est. FY 2021	Gov. Rec. FY 2021	Agency Req. FY 2022	Gov. Rec. FY 2022
Operating Expenditures:					
State General Fund	\$ 3,780,077	\$ 4,600,069	\$ 4,600,069	\$ 4,546,798	\$ 4,546,798
Other Funds	0	0	0	0	0
<i>Subtotal</i>	<i>\$ 3,780,077</i>	<i>\$ 4,600,069</i>	<i>\$ 4,600,069</i>	<i>\$ 4,546,798</i>	<i>\$ 4,546,798</i>
Capital Improvements:					
State General Fund	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Other Funds	0	0	0	0	0
<i>Subtotal</i>	<i>\$ 0</i>	<i>\$ 0</i>	<i>\$ 0</i>	<i>\$ 0</i>	<i>\$ 0</i>
TOTAL	\$ 3,780,077	\$ 4,600,069	\$ 4,600,069	\$ 4,546,798	\$ 4,546,798
Percentage Change:					
Operating Expenditures					
State General Fund	0.1 %	21.7 %	21.7 %	(1.2) %	(1.2) %
All Funds	0.1	21.7	21.7	(1.2)	(1.2)
FTE Positions	40.0	40.0	40.0	40.0	40.0

For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.

AGENCY OVERVIEW

The Legislative Research Department provides research and fiscal analysis for the Legislature, its committees, and individual legislators. The Department provides staff for all legislative committees during both the Session and the Interim, including statutorily created committees (*i.e.*, Legislative Budget Committee, Joint Committee on State Building Construction, and others). The Legislative Coordinating Council appoints the Director of Legislative Research, approves the budget proposed for its operation, and generally establishes the broad policies under which the Department operates.

MAJOR ISSUES FROM PRIOR YEARS

In previous years, concerns have been raised in both the House Budget Committee and Senate Subcommittee that legislative agencies be fully staffed. The Legislative Research Department has fully funded its existing positions in this budget request.

In **2003**, the Governor implemented a new placeholder budget process for all legislative and judicial branch agencies. The fiscal year (FY) 2004 budget recommended by the Governor

was the exact amount approved for FY 2003 by the 2002 Legislature. This process left all the budget decisions to be made by the Legislature during the legislative session.

In the **2003 Session**, a new special revenue fund was created to receive grant funding for a new health policy research analyst position. The three-year grant was secured during summer 2003, and the position was established within the agency.

In **2004**, the Governor modified the placeholder budget process used in 2003. Both the Legislative Branch and the Judicial Branch budgets were recommended by the Governor as the agency requested, without proposed changes. While required under 2003 SB 21 (law) to submit the judicial budget without change, it was a policy decision to use the same process for the Legislative Branch.

In the **2004 Session**, additional funding was added to this agency to enhance professional development and provide additional salary resources.

In the **2006 Session**, a new graduate student internship program, the Legislative Fellow, was authorized to begin for FY 2008 with funding added for two fellows.

During the **2007 Session**, the Legislature added 2.0 FTE positions to offset some of the agency's increasing workload.

The **2020 Legislature** added \$112,477, all from the State General Fund (SGF), for FY 2021 to begin the process to redraw the districts for the House of Representatives, Senate, State Board of Education, and Congress based on the new census.

BUDGET SUMMARY AND KEY POINTS

FY 2021 – Current Year. The agency estimates a revised budget of \$4.6 million, all from the State General Fund (SGF), in FY 2021, which is a decrease of \$167,153, or 3.5 percent, below the approved amount. Amounts have been adjusted to reflect current expenditure patterns.

The revised budget reflects the increases necessary to implement the constitutional requirement to redraw districts for the House of Representatives, Senate, State Board of Education, and Congress based on the new census. The redistricting expenditures include three temporary staff as well as equipment and supplies.

The major adjustment is in other professional fees and reflects additional expenditures for professional development and training, as many of the staff are relatively new, and for database upgrades and website improvements. In addition, the revised estimate includes a lapse of \$167,153 for operations expenditures that are not anticipated to be required.

The total number of FTE positions in the Kansas Legislative Research Department is 40.0 positions, which is the same number as in the FY 2021 approved.

The **Governor** concurs with agency's FY 2021 revised estimate.

FY 2022 – Budget Year. The **agency** requests \$4.5 million, all SGF, for FY 2022, which is \$53,271, or 1.2 percent, below the FY 2021 revised estimate. The request continues the funding, at a lower rate, for the constitutionally required process to redraw districts for the House of Representatives, Senate, State Board of Education, and Congress based on the new census.

The request includes 40.0 FTE positions, which is the same number as the FY 2021 revised estimate.

The **Governor** concurs with the agency's FY 2022 request.

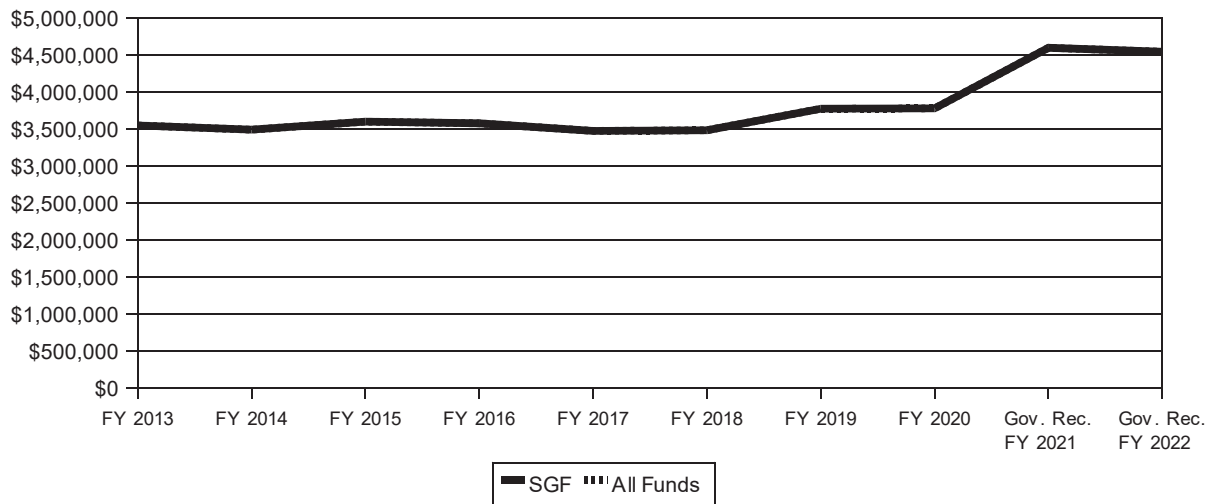
PERFORMANCE MEASURES

The 2016 Legislature passed HB 2739, which outlined a three-year process for state agencies to develop and implement a system of performance budgeting using outcome measures to evaluate program effectiveness. Measures to evaluate agency-wide performance are presented below. Additional measures to evaluate specific programs appear in the relevant program sections.

PERFORMANCE MEASURES						
Measure	Actual FY 2018	Actual FY 2019	Gov. Rec. FY 2020	Actual FY 2020	Gov. Rec. FY 2021	Gov. Rec. FY 2022
There were no performance measures submitted for this agency.						
<u>Agency Expenditures</u>						
All Funds (Dollars in Millions)	\$ 3.5	\$ 3.8	\$ 4.2	\$ 3.8	\$ 4.6	\$ 4.5
FTE Positions	40.0	40.0	40.0	40.0	40.0	40.0

BUDGET TRENDS

OPERATING EXPENDITURES FY 2013 – FY 2022



OPERATING EXPENDITURES FY 2013 – FY 2022

Fiscal Year	SGF	% Change	All Funds	% Change	FTE
2013	\$ 3,548,943	(0.8)%	\$ 3,548,943	(0.8)%	40.0
2014	3,491,410	(1.6)	3,491,410	(1.6)	40.0
2015	3,600,492	3.1	3,600,492	3.1	40.0
2016	3,577,822	(0.6)	3,577,822	(0.6)	40.0
2017	3,475,646	(2.9)	3,475,646	(2.9)	40.0
2018	3,483,590	0.2	3,483,590	0.2	40.0
2019	3,775,612	8.4	3,775,612	8.4	40.0
2020	3,780,077	0.1	3,780,077	0.1	40.0
2021 Gov. Rec.	4,600,069	21.7	4,600,069	21.7	40.0
2022 Gov. Rec.	4,546,798	(1.2)	4,546,798	(1.2)	40.0
Ten-Year Change Dollars/Percent	\$ 997,855	28.1 %	\$ 997,855	28.1 %	0.0

Summary of Operating Budget FY 2020 - FY 2022

	Actual FY 2020	Agency Estimate			Governor's Recommendation				
		Estimate FY 2021	Request FY 2022	Dollar Change from FY 21	Percent Change from FY 21	Rec. FY 2021	Rec. FY 2022	Dollar Change from FY 21	Percent Change from FY 21
By Program:									
Administration	\$ 3,780,077	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%
By Major Object of Expenditure:									
Salaries and Wages	\$ 3,648,076	\$ 4,241,506	\$ 4,271,700	\$ 30,194	0.7%	\$ 4,241,506	\$ 4,271,700	\$ 30,194	0.7%
Contractual Services	100,749	287,614	242,006	(45,608)	(15.9)	287,614	242,006	(45,608)	(15.9)
Commodities	13,403	21,279	14,204	(7,075)	(33.2)	21,279	14,204	(7,075)	(33.2)
Capital Outlay	17,849	49,670	18,888	(30,782)	(62.0)	49,670	18,888	(30,782)	(62.0)
Debt Service	0	0	0	0	--	0	0	0	--
<i>Subtotal - Operations</i>	\$ 3,780,077	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%
Aid to Local Units	0	0	0	0	--	0	0	0	--
Other Assistance	0	0	0	0	--	0	0	0	--
TOTAL	\$ 3,780,077	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%
Financing:									
State General Fund	\$ 3,780,077	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%
All Other Funds	0	0	0	0	--	0	0	0	--
TOTAL	\$ 3,780,077	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%	\$ 4,600,069	\$ 4,546,798	\$ (53,271)	(1.2)%

BUDGET OVERVIEW

A. FY 2021 – Current Year

Adjustments to Approved State General Fund Budget

The 2020 Legislature approved a State General Fund (SGF) budget of \$4,380,604 for the Kansas Legislative Research Department in FY 2021. One adjustments has been made subsequently to that amount. This adjustment changes the current year approved amount without any legislative action required. For this agency, the following adjustment has been made:

- An increase of \$386,618, based on the reappropriation of FY 2020 funding that was not spent in FY 2020 and has shifted to FY 2021.

This adjustment changes the FY 2021 approved SGF amount to \$4,767,222. That amount is reflected in the table below as the currently approved FY 2021 SGF amount.

	CHANGE FROM APPROVED BUDGET				
	Legislative Approved FY 2021	Agency Estimate FY 2021	Agency Change from Approved	Governor Rec. FY 2021	Governor Change from Approved
State General Fund	\$ 4,767,222	\$ 4,600,069	\$ (167,153)	\$ 4,600,069	\$ (167,153)
All Other Funds	0	0	0	0	0
TOTAL	\$ 4,767,222	\$ 4,600,069	\$ (167,153)	\$ 4,600,069	\$ (167,153)
FTE Positions	40.0	40.0	0.0	40.0	0.0

The **agency** estimates a revised budget of \$4.6 million, all SGF, in FY 2021, which is a decrease of \$167,153, or 3.5 percent, below the approved amount. Amounts have been adjusted to reflect current expenditure patterns. The revised budget reflects the increases necessary to implement the constitutional requirement to redraw districts for the House of Representatives, Senate, State Board of Education, and Congress based on the new census. The redistricting expenditures include three temporary staff as well as equipment and supplies.

The major adjustment is in other professional fees and reflects additional expenditures for professional development and training, as many of the staff are relatively new, and for database upgrades and website improvements. In addition, the revised estimate includes a lapse of \$167,153 for operations expenditures that are not anticipated to be required.

The total number of FTE positions in the Kansas Legislative Research Department is 40.0 positions, which is the same number as the FY 2021 approved amount.

The **Governor** concurs with agency's FY 2021 revised estimate.

B. FY 2022 – Budget Year

FY 2022 OPERATING BUDGET SUMMARY			
	Agency Request	Governor's Recommendation	Difference
Total Request/Recommendation	\$ 4,546,798	\$ 4,546,798	\$ 0
FTE Positions	40.0	40.0	0.0
Change from FY 2021:			
<i>Dollar Change:</i>			
State General Fund	\$ (53,271)	\$ (53,271)	
All Other Funds	0	0	
TOTAL	\$ (53,271)	\$ (53,271)	
<i>Percent Change:</i>			
State General Fund	(1.2) %	(1.2) %	
All Other Funds	--	--	
TOTAL	(1.2) %	(1.2) %	
Change in FTE Positions	0.0	0.0	

The **agency** requests \$4.5 million, all SGF, for FY 2022, which is \$53,271, or 1.2 percent, below the FY 2021 revised estimate. The request continues the funding at a lower rate the funding for the constitutionally required process to redraw districts for the House of Representatives, Senate, State Board of Education, and Congress based on the new census.

The request includes 40.0 FTE positions, which is the same number as the FY 2021 revised estimate.

The **Governor** concurs with the agency's FY 2022 request.

Governor's Recommended Salary and Wage Adjustments

For FY 2022, the Governor recommends adding \$31.5 million, including \$11.3 million SGF, for a 2.5 percent state employee base pay adjustment. The plan would increase salaries for classified and unclassified employees in the Executive Branch, Legislative Branch, and Judicial Branch. Legislative and elected officials would be excluded from this salary adjustment. The funds would be appropriated to and certified for distribution by the State Finance Council if approved. Employees of state universities are also not included in the proposed pay plan; however, the Governor recommends adding \$10.4 million, all SGF, to the university operating grants. This amount is equivalent to what the pay plan would have provided for university employees, but the funds are included in the Kansas Board of Regents budget for use at their discretion.

Longevity Bonus Payments. In FY 2021 and for FY 2022, the Governor recommends funding longevity bonus payments for eligible state employees at the statutory rate of \$40 per year of service, with a 10-year minimum (\$400) and a 25-year maximum (\$1,000). Classified employees hired after June 15, 2008, are not eligible for longevity bonus payments. The estimated cost for the recommended FY 2021 payment is \$3.0 million, including \$1.1 million SGF. For FY 2022, the estimated cost is \$3.1 million, including \$1.1 million SGF. **For this agency, FY 2021 longevity payments total \$7,400, all SGF, and FY 2022 longevity payments total \$7,720, all SGF. [Staff note: longevity payments are anticipated for this agency but were inadvertently omitted from the budget submission.]**

Kansas Public Employees Retirement System (KPERs). The employer retirement contribution rate, including Death and Disability contributions, for the KPERs State and School Group is scheduled to be 14.23 percent in FY 2021 and 15.09 percent for FY 2022. The FY 2021 rate excludes the 1.0 percent KPERs Death and Disability contribution that is currently subject to a moratorium described below.

The Governor recommends the KPERs State and School Group be reamortized. The current amortization period was set by the Legislature in 1993 for 40 years. The Governor proposes the new amortization be set for 25 years beginning in FY 2022, an extension of 10 years to the current plan. Reamortization would reduce employer contributions for the KPERs State and School Group in the short term. It is estimated that resetting the amortization period to 25 years could produce budget savings of \$177.3 million, including \$158.7 million SGF, for FY 2022. The Governor's recommendation would also incorporate \$25.8 million in KPERs layering payments into the amortization schedules. **No savings from this policy are currently included in this agency's budget.**

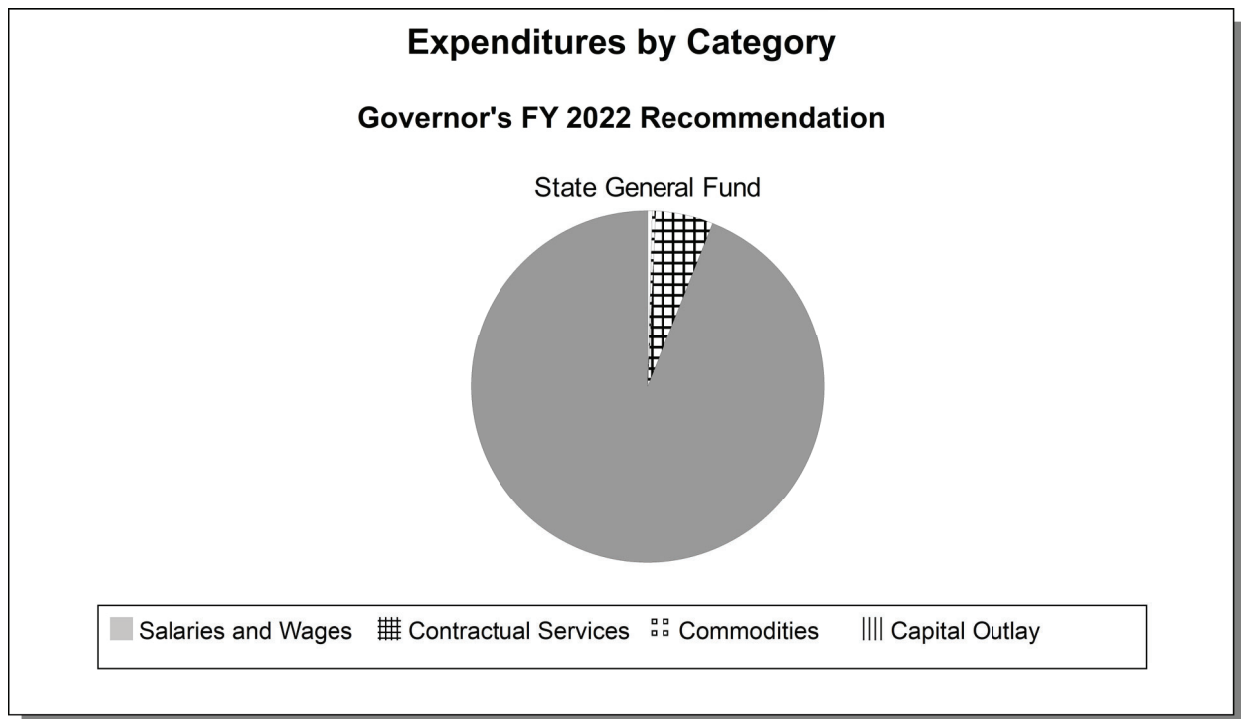
KPERs Death and Disability Group Insurance Fund. During FY 2021, a moratorium on employer contributions to the KPERs Death and Disability Group Insurance Fund was in effect. The fund had a sufficient balance to suspend payments on a temporary basis without affecting employee benefits. The moratorium was implemented *via* the Governor's allotment authority; therefore, the Legislative and Judicial branches are currently excluded from the moratorium. The total savings for the moratorium are estimated at \$46.7 million in contributions from the SGF. Included in this amount were savings of approximately \$40.3 million from KPERs School Group contributions in the Kansas State Department of Education budget. No similar moratorium is proposed for FY 2022, requiring the addition of \$46.7 million to annualize the payments for the full fiscal year.

Funding Sources

Funding Source	Agency Req. Percent of Total FY 2022	Gov. Rec. Percent of Total FY 2022
State General Fund	100.0 %	100.0 %

(Note: Totals may not add due to rounding.)

CATEGORY DETAIL



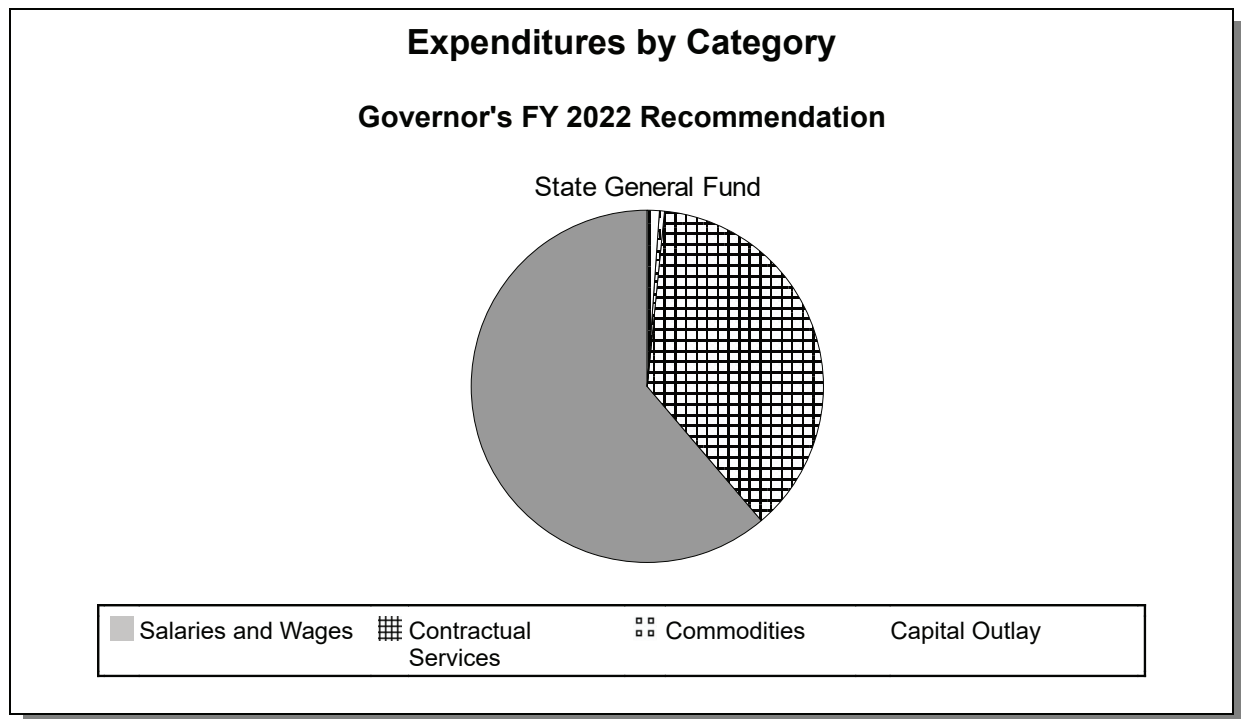
Category	Gov. Rec. All Funds FY 2022	Percent of Total	Gov. Rec. SGF FY 2022	Percent of Total
Salaries and Wages	\$ 4,271,700	93.9 %	\$ 4,271,700	93.9 %
Contractual Services	242,006	5.3	242,006	5.3
Commodities	14,204	0.3	14,204	0.3
Capital Outlay	18,888	0.4	18,888	0.4
TOTAL	\$ 4,546,798	100.0 %	\$ 4,546,798	100.0 %

FTE POSITIONS BY PROGRAM FY 2020 – FY 2022

Program	Actual FY 2020	Agency Est. FY 2021	Gov. Rec. FY 2021	Agency Req. FY 2022	Gov. Rec. FY 2022
Administration	40.0	40.0	40.0	40.0	40.0

(Note: For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.)

CATEGORY DETAIL



Category	Gov. Rec. All Funds FY 2022	Percent of Total	Gov. Rec. SGF FY 2022	Percent of Total
Salaries and Wages	\$ 14,532,541	61.2 %	\$ 14,532,541	61.2 %
Contractual Services	8,838,790	37.2	8,838,790	37.2
Commodities	109,442	0.5	109,442	0.5
Capital Outlay	259,721	1.1	259,721	1.1
Aid to Local Units	0	0.0	0	0.0
TOTAL	\$ 23,740,494	100.0 %	\$ 23,740,494	100.0 %

FTE POSITIONS BY PROGRAM FY 2020 – FY 2022

Program	Actual FY 2020	Agency Est. FY 2021	Gov. Rec. FY 2021	Agency Req. FY 2022	Gov. Rec. FY 2022
Administration	48.0	48.0	48.0	50.0	50.0

(Note: For purposes of this analysis, full-time equivalent (FTE) positions include non-FTE permanent unclassified positions but continue to exclude temporary employees. FTE positions reflect permanent state positions equating to a 40-hour work week.)