Adam Proffitt, Director



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Laura Kelly, Governor

February 7, 2022

The Honorable Steven Johnson, Chairperson House Committee on Insurance and Pensions Statehouse, Room 218-N Topeka, Kansas 66612

Dear Representative Johnson:

SUBJECT: Fiscal Note for HB 2584 by House Committee on Insurance and Pensions

In accordance with KSA 75-3715a, the following fiscal note concerning HB 2584 is respectfully submitted to your committee.

HB 2584 would provide an ad hoc (one-time) cost of living adjustment (COLA) for KPERS retirees who have been retired for at least five years, as of July 1, 2022. The COLA would be structured to provide the following, with a maximum monthly benefit increase of \$200:

Years Since Retirement	Ad Hoc <u>COLA</u>		
0-5	0.0%		
6-8	1.0%		
9-11	2.0%		
12-14	3.0%		
15-17	4.0%		
18+	5.0%		

According to KPERS, of the 107,850 retirees and beneficiaries in the December 31, 2020, actuarial valuation, 88,736 retirees, or 82.3 percent, would be eligible for a COLA with the enactment of HB 2584. The KPERS consulting actuary completed a cost study for the bill and projected the cost for all KPERS groups to be \$317.4 million.

Although the bill does not specify a method to fund the COLA, two options have been identified by KPERS and the Division of the Budget. The KPERS actuary assumed amortizing the cost by increasing the unfunded actuarial liability (UAL) of the retirement system with a 15-year amortization. With this option, the following table illustrates the additional contribution rate

increase, the additional first-year contributions, and the additional second-year contributions by KPERS group:

## Estimated Costs—HB 2584 Dollars in Millions

	Estimated Increase in	Contribution Rate	Additional 1st-Year	Additional 2nd-Year
<u>Group</u>	<u>UAL</u>	<u>Increase</u>	<u>Contribution</u>	<u>Contribution</u>
KPERS State-School	\$229.8	0.41%	\$21.4	\$22.0
KP&F—State	6.0	1.02%	0.6	0.6
Judges	2.2	0.87%	0.3	0.3
Subtotal—State Groups	\$238.0		\$22.2	\$22.9
Local Group	\$ 42.5	0.20%	\$ 4.0	\$ 4.1
KP&F—Local	36.8	0.62%	<u>3.4</u>	3.5
Subtotal—Local Groups	\$ 79.3		\$ 7.4	\$ 7.6
Total—State & Local Groups	\$317.3		\$29.6	\$30.5

For the state groups, KPERS and the Division of the Budget estimate that approximately 86.0 percent of the total state employer contributions costs are funded from the State General Fund. With this assumption, of the first-year additional cost of \$22.2 million from all funding sources, \$19.1 million would be required from the State General Fund. In addition, the increased employer contribution rates would need to be appropriated in a subsequent appropriation bill.

The Division of the Budget notes that the Legislature could choose to fund the state cost of \$238.0 million in a one-lump sum, all from the State General Fund, with a subsequent appropriation bill during the 2022 Legislative Session. Any fiscal effect associated with HB 2584 is not reflected in *The FY 2023 Governor's Budget Report*.

Sincerely,

Adam Proffitt

Director of the Budget

cc: Jarod Waltner, KPERS