Session of 2021

House Substitute for SENATE BILL No. 158

By Committee on Federal and State Affairs

3-31

AN ACT concerning health and healthcare; enacting the Kansas medical marijuana regulation act; relating to medical cannabis; licensure and regulation of the manufacture, transportation and sale of medical cannabis; crimes, punishment and criminal procedure; creating the crime of unlawful transport of medical marijuana; exceptions from the unlawful manufacture and possession of a controlled substance; prescribing powers, duties and functions of the secretary of health and environment, secretary of revenue, board of healing arts and board of pharmacy; rules and regulations; providing certain fines and penalties for violations; establishing the medical marijuana registration fund, medical marijuana cultivation regulation fund and the medical marijuana business entity regulation fund; amending K.S.A. 44-1009, 44-1015, 65-28b08, 79-5201 and 79-5210 and K.S.A. 2020 Supp. 21-5703, 21-5705, 21-5706, 21-5707, 21-5709, 21-5710, 23-3201, 38-2269, 44-501, 44-706 and 65-1120 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

New Section 1. The provisions of sections 1 through 52, and amendments thereto, shall be known and may be cited as the Kansas medical marijuana regulation act.

New Sec. 2. As used in the Kansas medical marijuana regulation act section 1 et seq., and amendments thereto:

- (a) "Academic medical center" means a medical school and its affiliated teaching hospitals and clinics.
- (b) "Associated employee" means an owner or prospective owner, officer or board member or prospective board member of an entity seeking a retail dispensary license.
 - (c) "Board of healing arts" means the state board of healing arts.
- (d) Caregiver" means an individual registered pursuant to section 8, and amendments thereto, who may purchase and possess medical marijuana in accordance with section 11, and amendments thereto.
- (e) "Cultivator" means a person issued a license pursuant to section 21, and amendments thereto, who may grow and sell medical marijuana in accordance with section 22, and amendments thereto.
- (f) "Distributor" means a person issued a license pursuant to section 31, and amendments thereto, who may purchase and sell medical

"Cannabinoid" means any of the diverse chemical compounds that can act on cannabinoid receptors in cells and alter neurotransmitter release in the brain, including phytocannabinoids that are produced naturally by marijuana and some other plants.

(e)

redesignate subsections

"Cultivate" means the same as defined in K.S.A. 65-4101, and amendments thereto.

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redesignate subsections

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marijuana in accordance with section 33, and amendments thereto.

- "Electronic cigarette" means the same as defined in K.S.A. 79 3301, and amendments thereto.
- (h) "Key employee" means a manager or other person responsible for the daily operation of a licensed retail dispensary.
- (i) "Marijuana" means the same as defined in K.S.A. 65-4101, and patient. amendments thereto.
- (j) "Medical marijuana" means marijuana that is cultivated, processed, tested, dispensed, possessed or used for a medical purpose.
- business, including corporate stock if a corporation, control over the management and day-to-day operations of the business and an interest in the capital, assets and profits and losses of the business proportionate to such owner's percentage of ownership.
- (1) "Patient" means an individual registered pursuant to section 8, and amendments thereto, who may purchase and possess medical marijuana in accordance with section 10, and amendments thereto.
- (m) Postsecondary educational institution" means the same as processing. defined in K.S.A. 74-3201b, and amendments thereto.
- (n) "Processor" means a person issued a license pursuant to section 31, and amendments thereto, who may purchase, process and sell medical marijuana in accordance with section 32, and amendments thereto.
- (o) "Physician" means an individual licensed to practice medicine and surgery in this state and who is certified by the board of healing arts to recommend treatment with medical marijuana pursuant to section 17, and amendments thereto.
 - "Physician's designee" means:
- (1) A registered nurse, licensed practical nurse, respiratory therapist, emergency medical responder, paramedic, dental hygienist, pharmacy database as an agent of a practitioner or pharmacist to request program data on behalf of the practitioner or pharmacist;
- (2) a death investigator who has registered for limited access to the (o) "Plant material" means the leaves, stems, buds,
- board of healing arts to access the prescription monitoring program database by the board of healing arts in rules and regulations.
 - "Qualifying medical condition" means any of the following:
 - (1) Acquired immune deficiency syndrome;
- 41 (2) Alzheimer's disease:
 - amyotrophic lateral sclerosis;
 - (4) cancer;

"Medical marijuana product" means a product that contains cannabinoids that have been extracted from plant material or the resin therefrom by physical or chemical means and is intended for administration to a registered

- "Medical marijuana waste" means: (n)
- Unused, surplus, returned or out-of-date marijuana;
- recalled marijuana;
- plant debris of the plant of the genus cannabis, including dead plants and all unused plant parts and roots; and
- (4) any wastewater generated during growing and

(o)

redesignate subsections

- technician or pharmacy intern who has registered for access to the program (n) "Person" means any natural person, corporation, partnership, trust or association.
- person authorized under law to investigate or determine causes of death; or (3) an individual authorized by rules and regulations adopted by the include seedlings, seeds, clones, stalks, or roots of the plant or the weight of any non-marijuana ingredients combined with marijuana.

(p)

redesignate subsections

- 1 (5) chronic traumatic encephalopathy;
- 2 (6) Crohn's disease;
- 3 (7) epilepsy or another seizure disorder;
- 4 (8) fibromyalgia;
- 5 (9) glaucoma;

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- 6 (10) hepatitis C;
- 7 (11) inflammatory bowel disease;
 - (12) multiple sclerosis;
- 9 (13) Parkinson's disease;
 - (14) positive status for human immunodeficiency virus;
- 11 (15) post-traumatic stress disorder;
- 12 (16) sickle cell anemia;
- 13 (17) spinal cord disease or injury;
- 14 (18) Tourette's syndrome;
- 15 (19) traumatic brain injury;
- 16 (20) ulcerative colitis;
 - (21) a chronic medical condition that:
 - (A) Causes severe, persistent pain or persistent muscle spasms; or

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- (B) is normally treated with a prescription medication that could lead to physical or psychological dependence if a licensed physician determines that treatment for such condition with medical marijuana would be effective and would serve as a safer alternative;
- (22) a debilitating psychiatric disorder that is diagnosed by a physician licensed in this state who is board-certified in the practice of psychiatry, as determined by the board of healing arts; or
- (23) any other chronic, debilitating or terminal condition that, in the professional judgment of a physician licensed by in this state, would be a detriment to the patient's mental or physical health if left untreated.
- (r) "Retail dispensary" means a person issued a license pursuant to section 34, and amendments thereto, who may purchase and sell medical marijuana in accordance with section 35, and amendments thereto.
- (s) "Smoking" means the use of a lighted cigarette, cigar or pipe or otherwise burning marijuana in any other form for the purpose of consuming such marijuana.
- (t) "Support employee" means an individual employed by a licensed retail dispensary who does not have authority to make operational decisions.
- (u) "Vaporization" means the use of an electronic cigarette for the purpose of consuming medical marijuana in which such medical marijuana comes into direct contact with a heating element.
 - (v) "Veteran" means a person who:
- (1) Has served in the army, navy, marine corps, air force, coast guard, space force, any state air or army national guard or any branch of the

"Tetrahydrocannabinol" means the primary psychoactive cannabinoid in marijuana formed by decarboxylation of naturally occurring tetrahydrocannabinolic acid that generally takes place by heating.

- (bb) "Tetrahydrocannabinolic acid" means the dominant cannabinoid that occurs naturally in most varieties of marijuana.
- (cc) "Tetrahydrocannabinol content" means the sum of the amount of tetrahydrocannabinol and 87.7% of the amount of tetrahydrocannabinolic acid present in the product or plant material.

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redesignate subsections

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- (M) whose spouse has been convicted of a felony or other crime that would disqualify a person from licensure under this section if such felony or other crime was committed during the time that the spouse held a license under this act;
- (N) who has not been a resident of this state for at least four years immediately preceding the date of application. A license shall be forfeited if an individual licensee ceases to be a resident of this state at any time after the license is granted;
- (O) who does not provide any data or information required by the director under this act; or
- (P) who, after a hearing before the director, has been found to have held an undisclosed beneficial interest in any license issued pursuant to this act that was obtained by means of fraud or any false statement made on the application for such license;
- (2) not be issued to a corporation if less than 75% of the total equity or similar ownership interest in such corporation is owned by individuals who have been residents of this state for at least two years immediately preceding the date of the application. A license shall be forfeited if, for more than 90 consecutive days, less than 75% of the total equity or similar ownership interest in such corporation is owned by individuals who are residents of this state at any time after the license is granted; and
 - (3) require that any:
- (A) Transfer of a license shall be reported to and approved by the director. The director shall not approve any transfer of a license to any individual or entity that does not satisfy the requirements of this section at the time of the transfer;
- (B) change in ownership of a corporation shall be reported to the director within 30 days after such change occurs. If such change would result in less than 75% of the total equity or similar ownership interest in such corporation being owned by individuals who have been residents of this state for at least two years, then such entity shall have 90 days to ensure that 75% or greater of such equity or ownership interest is held by individuals who are residents in Kansas or the license of such entity shall be forfeited to the director;
- (C) compensation, fee, expense or similarly characterized nonequity payment that is contingent on or otherwise determined in a manner that factors in profits, sales, revenue or cash flow of any kind relating to a licensee's operation, including, but not limited to, profit-based consulting fees and percentage rent payments be prohibited. Any licensee that enters into an agreement for any prohibited compensation, fee, expense or payment shall forfeit such entity's license to the director. Such prohibited compensation, fee, expense or payment:
 - (i) Includes any distribution that is made by individuals or other

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entities to one or more out-of-state individuals holding an equity or similar ownership interest in the entity if such distribution is greater than 25% of the total distributed amount; and

- (ii) does not include payments of fixed amounts that are determined prior to the commencement of applicable services or payments of variable amounts based on verifiable quantities multiplied by a predetermined and reasonably fixed rate.
 - (b) No retail dispensary license shall be issued to:
 - (1) A person who:

- (A) Has not been a resident of this state for at least four years immediately preceding the date of application; or
- (B) has a beneficial interest in any other dispensary licensed under this act, except that the spouse of a licensee may own and hold a license for another dispensary;
- (2) a copartnership, unless all of the copartners are qualified to obtain a license;
 - (3) a corporation; or
- (4) a trust, if any grantor, beneficiary or trustee would be ineligible to receive a license under this act for any reason, except that the provisions of subsection (a)(6) shall not apply in determining whether a beneficiary would be eligible for a license.
 - (c) No cultivator's license shall be issued to:
- (1) A corporation, if any officer or director thereof, or any stockholder owning in the aggregate more than 25% of the stock of the corporation would be ineligible to receive a cultivator's license;
- (2) a copartnership, unless all of the copartners shall have been residents of this state for at least five years immediately preceding the date of application and unless all the members of the copartnership would be eligible to receive a cultivator's license under this act;
- (3) a trust, if any grantor, beneficiary or trustee would be ineligible to receive a license under this act for any reason, except that the provisions of subsection (a)(6) shall not apply in determining whether a beneficiary would be eligible for a license; or
- (4) an individual who has not been a resident of this state for at least five years immediately preceding the date of application.
 - (d) No distributor's license shall be issued to:
- (1) A corporation, if any officer, director or stockholder of the corporation would be ineligible to receive a distributor's license for any reason. It shall be unlawful for any stockholder of a corporation licensed as a distributor to transfer any stock in the corporation to any person who would be ineligible to receive a distributor's license for any reason, and any such transfer shall be null and void, except that if:
 - (A) Any stockholder owning stock in the corporation dies and an heir

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the licensee.

- (b) The director shall issue a license to an applicant if:
- (1) The criminal history record check conducted pursuant to section 48, and amendments thereto, with respect to the applicant demonstrates that the applicant is not disqualified from holding a license pursuant to section 20, and amendments thereto;
- (2) the applicant is not applying for a laboratory license and demonstrates that it does not have an ownership or investment interest in or compensation arrangement with a laboratory licensed under this section or an applicant for such license;
- (3) the applicant is not applying for a laboratory license and demonstrates that it does not share any corporate officers or employees with a laboratory licensed under this section or an applicant for such license;
- (4) the applicant demonstrates that it will not violate the provisions of section 47, and amendments thereto;
- (5) the applicant has submitted a tax clearance certificate issued by the department of revenue; and
- (6) the applicant meets all other licensure eligibility conditions established in rules and regulations adopted by the secretary of revenue and has paid all required fees.
- (c) The director shall issue not less than 15% of cultivator and laboratory licenses to entities that are owned and controlled by United States citizens who are residents of this state and are members of one of the following economically disadvantaged groups: Blacks or African Americans, American Indians, Hispanics or Latinos and Asians. If no applications or an insufficient number of applications are submitted by such entities that meet the conditions set forth in subsection (b), licenses shall be issued in accordance with subsections (a) and (b).
- (d) A license shall be valid for a period of one year from the date such license is issued and may be renewed by submitting a license renewal application and paying the required fee.
- New Sec. 22. (a) A cultivator licensee may cultivate medical marijuana in an area either on open farmland or in a building and designated by the licensee. A licensee may deliver or sell medical marijuana to one or more licensed processors, distributors or dispensaries.
- (b) A licensee may submit an application to the director of alcoholic beverage control for approval of an expansion of such licensee's cultivation area. Expansion approval applications shall be submitted in such form and manner as prescribed by the director and shall include an expansion plan that shall include the following:
- (1) Specifications for the expansion or alteration that demonstrate compliance with all applicable zoning ordinances, building codes and any

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other state and local laws and rules and regulations adopted thereunder;

- (2) a proposed timeline for completion of the expansion that, if approved, will become a mandatory condition; and
- (3) a history of compliance with the Kansas medical marijuana regulation act and all rules and regulations adopted thereunder, including a history of enforcement actions and sanctions issued by the department or any law enforcement agency against the licensee.
- (c) (1) Unless authorized by this act, a cultivator shall not transfer or sell medical marijuana and a processor shall not transfer, sell or process into a concentrate or product any medical marijuana, medical marijuana concentrate or medical marijuana product unless samples from each harvest batch or production batch from which that medical marijuana, medical marijuana concentrate or medical marijuana product was derived has been tested by a licensed laboratory for contaminants and has passed all contaminant tests required by this act.
- (2) A licensed cultivator may transfer medical marijuana that has failed testing for quality control to a licensed processor only for the purposes of decontamination or remediation and only in accordance with the provisions of this act.
- (d) A licensed cultivator shall not cultivate medical marijuana for personal, family or household use or on any public land.
- New Sec. 23. (a) Prior to January 1, 2022, the director of alcoholic beverage control shall contract with an operational private laboratory for the purpose of conducting compliance and quality assurance testing of medical marijuana laboratories, processors and cultivators licensed in this state in an effort to provide public safety and ensure quality medical marijuana product is available to registered patients.
- (b) Any laboratory under contract with the director for compliance and quality assurance testing shall:
- (1) Be prohibited from conducting any other commercial medical marijuana testing in this state;
- (2) have a minimum of one year of medical marijuana testing licensure in another state and have contracted for quality assurance testing with another state;
 - (3) not employ, or be owned by any individual:
- (A) That has a direct or indirect financial interest in any licensee in this state:
- (B) whose spouse, parent, child, spouse of a child, sibling or spouse of a sibling has an active application for a license from the director; or
 - (C) that is a member of the board of directors of a licensee.
- (c) The laboratory under contract with the director for compliance and quality assurance shall be accessible and utilized for any medical marijuana testing needs by any regulatory agency within the state,

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- (14) the immediate recall of medical marijuana or medical marijuana products that test above allowable thresholds or are otherwise determined to be unsafe;
- (15) the establishment by the laboratory of a system to document the complete chain of custody for samples from receipt through disposal;
- (16) the establishment by the laboratory of a system to retain and maintain all required records, including business records, and processes to ensure results are reported in a timely and accurate manner; and
- (17) any other aspect of laboratory testing of medical marijuana or medical marijuana product deemed necessary by the director.

New Sec. 26. (a) A laboratory licensee may:

- (1) Obtain medical marijuana from one or more licensed cultivators, processors or retail dispensaries; and
- (2) conduct medical marijuana testing in accordance with the requirements of section 24, and amendments thereto, and rules and regulations adopted by the secretary of revenue.
- (b) (1) Licensure of laboratories shall be contingent upon the successful onsite inspection, participation in proficiency testing and ongoing compliance with the requirements of this act.
- (2) A laboratory shall be inspected prior to initial licensure and up to six times annually by an inspector approved by the director of alcoholic beverage control. The director may enter the licensed premises of a laboratory to conduct investigations and additional inspections when the director believes an investigation or additional inspection is necessary due to a possible violation of this act.
- (3) After January 1, 2022, accreditation by the national environmental laboratory accreditation program, ANSI/ASQ national accreditation board or another accrediting body approved by the director shall be required for licensure and renewal of licensure of laboratories.
- New Sec. 27. (a) The fees for a cultivator license shall be set by rules and regulations adopted by the secretary of revenue in an amount not to exceed an annual fee of:
 - (1) \$5,000 for the ficense application; and
- (2) \$20 per plant at the time of licensing and each subsequent renewal for the maximum number of flowering medical marijuana plants, based upon a declaration by the applicant, that are cultivated by the licensee in the facility at any given time.
- (b) The fees for a laboratory license shall be set by rules and regulations adopted by the secretary of revenue in an amount not to exceed:
 - (1) \$2,000 for a laboratory license application;
 - (2) \$18,000 for a laboratory license; and
 - (3) \$20,000 for a renewal of a laboratory license.

nonrefundable

- (A) \$15,000 for a licensee that cultivates medical marijuana in an area that does not exceed 3,000 square feet; and
- (B) \$195,000 for a licensee that cultivates medical marijuana in an area that does exceed 3,000 square feet

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be dispensed under the Kansas medical marijuana regulation act:

(1) Oils;

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- 3 (2) tinctures;
- 4 (3) plant material;
 - (4) edibles:
 - (5) patches; or
 - (6) any other form approved by the secretary of revenue under section 37, and amendments thereto.
 - (b) The smoking, combustion or vaporization of medical marijuana is prohibited.
 - (c) Any form or method of using medical marijuana that is considered attractive to children is prohibited.
 - (d) Plant material shall have a tetrahydrocannabinol content of not more than 35% in its final, dispensed form.
 - (e) Extracts shall have a tetrahydrocannabinol content of not more than 70% in their final, dispensed form.
 - (f) No form of medical marijuana shall be dispensed from a vending machine or through electronic commerce.
 - New Sec. 37. (a) Any person may submit a petition to the director of alcoholic beverage control requesting that a form or method of using medical marijuana be approved for the purposes of section 36, and amendments thereto. The petition shall be submitted in such form and manner as prescribed by the director.
 - (b) Upon receipt of a petition, the director shall review such petition to determine whether to recommend approval of the form or method of using medical marijuana described in the petition. The director may consolidate the review of petitions for the same or similar forms or methods. The director shall consult with the medical marijuana advisory committee and review any relevant scientific evidence when reviewing a petition. The director shall recommend to the secretary of revenue whether to approve or deny the proposed form or method of using medical marijuana. The secretary shall approve or deny such proposed form or method. The secretary's decision shall be final.
 - (c) Any petition that is recommended for denial by the director shall not be resubmitted until 12 months have elapsed since the petition was submitted.

New Sec. 38. (a) The fees for a processor license shall be set by rules and regulations adopted by the secretary of revenue in an amount not to exceed:

- (1) \$5,000 for a processor ficense application; and
- (2) \$40,000 for a processor license and any renewal thereof.
- (b) The fees for a distributor license shall be set by rules and regulations adopted by the secretary of revenue in an amount not to

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the nonrefundable

- \$5,000 for a distributor license application; and
- (2) \$40,000 for a distributor license and any renewal thereof.
- (c) The fees for a retail dispensary license shall be set by rules and

regulations adopted by the secretary of revenue in an amount not to the nonrefundable exceed:

- (1) \$5,000 for a retail dispensary license application;
- (2) \$40,000 for a retail dispensary license and any renewal thereof;
- (3) \$500 for each associated employee license application;
- (4) \$250 for each key employee license application; and
- (5) \$100 for each support employee license application.

New Sec. 39. The director of alcoholic beverage control may refuse to issue or renew a license, or may revoke or suspend a license if the applicant has:

- (a) Failed to comply with any provision of the Kansas medical marijuana regulation act or any rules and regulations adopted thereunder;
- (b) falsified or misrepresented any information submitted to the director in order to obtain a license;
- (c) failed to adhere to any acknowledgment, verification or other representation made to the director when applying for a license; or
 - (d) failed to submit or disclose information requested by the director.

New Sec. 40. (a) In addition to or in lieu of any other civil or criminal penalty as provided by law, the director of alcoholic beverage control may impose a civil penalty or suspend or revoke a license upon a finding that the licensee committed a violation as provided in this section.

- (b) (1) Upon a finding that a licensee has submitted fraudulent information or otherwise falsified or misrepresented information required to be submitted by such licensee, the director may impose a civil fine not to exceed \$5,000 for a first offense and may suspend or revoke such licensee's license for a second or subsequent offense.
- (2) (A) Except as provided in paragraph (B), upon a finding that a licensee has sold, transferred or otherwise distributed medical marijuana in violation of this act, the director may impose a civil fine not to exceed \$5,000 for a first offense and may suspend or revoke such licensee's license for a second or subsequent offense.
- (B) Upon a finding that a retail dispensary licensee has knowingly disclosed patient information to any individual, the director shall impose a civil fine of \$5,000 and revoke such licensee's license.
- (c) The director may require any licensee to submit a sample of medical marijuana, medical marijuana concentrate or medical marijuana product to a laboratory upon demand.
- (d) If the director suspends, revokes or refuses to renew any license issued pursuant to this act and determines that there is clear and

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42 43 convincing evidence of a danger of immediate and serious harm to any person, the director may place under seal all medical marijuana owned by or in the possession, custody or control of the affected license holder. Except as provided in this section, the director shall not dispose of the sealed medical marijuana until a final order is issued authorizing such disposition. During the pendency of an appeal from any order by the director, a court may order the director to sell medical marijuana that is perishable, and the proceeds of any such sale shall be deposited with the court.

New Sec. 41. (a) There is hereby established the medical marijuana business entity regulation fund in the state treasury. The director of alcoholic beverage control shall administer the medical marijuana business entity regulation fund and shall remit all moneys collected from the payment by processors, distributors and retail dispensaries of all fees and fines imposed by the director pursuant to the Kansas medical marijuana regulation act and any other moneys received by or on behalf of the director pursuant to such act to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount in the state treasury to the credit of the medical marijuana business entity regulation fund. Moneys credited to the medical marijuana business entity regulation fund shall only be expended or transferred as provided in this section. Expenditures from such fund shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the director or the director's designee.

(b) Moneys in the medical marijuana business entity regulation fund shall be used for the payment or reimbursement of costs related to the regulation and enforcement of the possession, processing and sale of medical marijuana by the division of alcoholic beverage control.

New Sec. 42. (a) On or before July 1, 2022, the secretary of revenue shall, after consulting with the medical marijuana advisory committee, adopt rules and regulations to administer the Kansas medical marijuana regulation program and implement and enforce the provisions of the Kansas medical marijuana regulation act. Such rules and regulations shall:

- (1) Establish application procedures and fees for licenses issued under sections 21, 26, 31 and 34, and amendments thereto;
 - (2) specify the conditions for eligibility for licensure;
- (3) establish a license renewal schedule, renewal procedures and renewal fees;
- (4) establish standards and procedures for the testing of medical marijuana by a licensed laboratory;
 - (5) establish official packaging requirements that designate the

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