Session of 2018

SENATE BILL No. 424

By Committee on Federal and State Affairs

2-19

AN ACT concerning education; establishing the office of education inspector general within the office of the state treasurer; providing the duties and functions thereof.

Be it enacted by the Legislature of the State of Kansas:

Section 1. (a) (1) There is hereby established within the office of the state treasurer the office of education inspector general. All management functions and personnel of the office of education inspector general shall be administered under the direction and supervision of the state treasurer. The purpose of the office of education inspector general is to establish a full-time program of audit, investigation and performance review to provide increased accountability, integrity and oversight of elementary and secondary public education and the implementation and execution of the Kansas school equity and enhancement act, K.S.A. 72-5131 et seq., and amendments thereto, to assist in improving Kansas state department of education and school district efficiency, and to assist in deterring and identifying waste, misuse of funds and illegal acts. The specific duties of the education inspector general shall be assigned by the state treasurer. The office of education inspector general shall be independent and free from political influence.

- (2) The education inspector general shall be appointed by the state treasurer and subject to confirmation by the senate as provided in K.S.A. 75-4315b, and amendments thereto. Except as provided in K.S.A. 46-2601, and amendments thereto, no person appointed to the position of education inspector general shall exercise any power, duty or function of the education inspector general until confirmed by the senate. The education inspector general shall be selected without regard to political affiliation and on the basis of integrity and capacity for effectively carrying out the duties of the office of education inspector general. The education inspector general shall possess demonstrated knowledge, skills, abilities and experience in conducting audits or investigations and shall be familiar with the programs subject to oversight by the office of education inspector general. The education inspector general shall exercise independent judgment in performing the duties of the office of education inspector general.
 - (3) No former or current manager of any agency subject to oversight

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Senate Committee on Education
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by the office of education inspector general may be appointed education inspector general within two years of that individual's period of service with such agency. The education inspector general shall hold at the time of appointment, or shall obtain within one year after confirmation, certification as a certified inspector general from a national organization that provides training to inspectors general.

- (4) A person appointed to the position of education inspector general shall serve at the pleasure of the state treasurer.
- (5) The education inspector general shall be in the unclassified service and shall receive an annual salary in an amount equal to the annual salary paid by the state to the state treasurer.
- (6) The education inspector general shall report to the state treasurer. Subject to subsection (a)(1), the education inspector general shall have general managerial control over the office of the education inspector general and shall organize the office as the education inspector general deems appropriate to carry out the responsibilities and functions of the office.
- (7) Appropriations for the office of education inspector general shall be made to the state treasurer by separate line item appropriations for the office of education inspector general. Within the limits of appropriations therefor, the state treasurer may hire such employees in the unclassified service as are necessary to administer the office of the education inspector general. Such employees shall serve at the pleasure of the state treasurer. Subject to appropriations and subsection (a)(1), the education inspector general may obtain the services of certified public accountants, qualified management consultants, professional auditors or other professionals necessary to independently perform the functions of the office.
- (b) The duties of the office of education inspector general shall be assigned by the state treasurer to comply with the purposes of this section. Such duties may include, but are not limited to, overseeing, auditing, investigating or making performance reviews of various aspects of public elementary and secondary education in Kansas, including, but not limited to, the implementation and execution of the Kansas school equity and enhancement act, K.S.A. 72-5131 et seq., and amendments thereto, or any distribution or formula for distribution of state moneys to the department, state board or any school district.
- (c) (1) The education inspector general or any employee of the education inspector general's office shall have access to all pertinent information, confidential or otherwise, and to all personnel and facilities of a school district, state agency, and any local governmental agency that are necessary to perform the duties of the office. School districts, state agencies and local governmental agencies shall provide the education inspector general requested information, assistance or cooperation.

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Any information requested by the education inspector general shall be provided within 30 days of such request.

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(2) To carry out the duties of the office of education inspector general, the education inspector general shall have the power to compel by subpoena the attendance and testimony of witnesses and the production of documents, electronic records and papers directly related to any audit, investigation or performance review.

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- (d) The education inspector general shall make annual reports, findings and recommendations regarding the office's investigations, audits or performance reviews to the department, state board, the legislative post auditor, the senate committees on ways and means and education, the house committees on appropriations and K-12 budget, the attorney general or the governor. Such reports shall include, but not be limited to, a detailed summary of the investigations undertaken in the previous fiscal year and the results of such investigations, if any. Such summaries shall comply with confidentiality laws and requirements.
- (e) Based on the education inspector general's findings, the education inspector general may make recommendations for changes in law, rules and regulations, policy or procedures as the education inspector general deems appropriate to carry out the provisions of law or to improve efficiency.
- (f) The scope, timing and completion of any audit, investigation or performance review conducted by the education inspector general shall be within the discretion of the education inspector general. Any audit conducted by the education inspector general's office shall adhere to and comply with all provisions of generally accepted governmental auditing standards promulgated by the United States government accountability office.
- (g) Except as otherwise provided in this section, the education inspector general and all employees and former employees of the office of education inspector general shall be subject to the same duty of confidentiality imposed by law on any such person or agency with regard to any such information, and shall be subject to any civil or criminal penalties imposed by law for violations of such duty of confidentiality. The duty of confidentiality imposed on the education inspector general and all employees and former employees of the office of education inspector general shall be subject to the provisions of subsection (h), and the education inspector general may furnish all such information to the state treasurer or attorney general pursuant to subsection (h). Upon receipt thereof, the state treasurer or attorney general and all assistants and all other employees and former employees of such offices shall be subject to the same duty of confidentiality, with the exceptions that any such information may be disclosed in criminal or other proceedings that may be instituted and prosecuted by the attorney general, and any such information furnished to the attorney general under subsection (h) may be

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entered into evidence in any such proceedings.

(h) All investigations conducted by the education inspector general shall be conducted in a manner that ensures the preservation of evidence for use in criminal prosecutions, civil actions or agency administrative actions. If the education inspector general determines that a possible criminal act, false claim or any instances of misfeasance, malfeasance or nonfeasance by a public officer or employee has been committed, the education inspector general shall immediately notify the state treasurer. If the state treasurer agrees that a criminal act, false claim or instance of misfeasance, malfeasance or nonfeasance by a public officer or employee has been committed, the state treasurer shall notify the attorney general.

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- (i) Nothing in this section shall limit investigations by any state department or agency that may otherwise be required or permitted by law or that may be necessary in carrying out the duties and functions of such agency.
 - (i) As used in this section:
 - (1) "Department" means the Kansas state department of education.
- (2) "Pertinent information" does not include personally identifiable student data.
- (3) "School district" means any public school district organized under the laws of this state.
 - (4) "State board" means the state board of education.
- Sec. 2. This act shall take effect and be in force from and after its publication in the statute book.

(1)

(2) If the state treasurer notifies the attorney general pursuant to paragraph (1), the attorney general shall file a cause of action against the appropriate public officers and employees if the evidence provided by the state treasurer warrants such action. If the attorney general determines no such action is warranted, the attorney general shall submit a report to the governor and the legislature explaining the reason why no such action was filed. Such report shall be submitted within XX days of receiving notification from the state treasurer pursuant to paragraph (1).