phone: 785-296-2436 fax: 785-296-0231 steve.anderson@budget.ks.gov

Steven J. Anderson, CPA, MBA, Director

Division of the Budget

Sam Brownback, Governor

February 5, 2013

The Honorable Les Donovan, Chairperson Senate Committee on Assessment and Taxation Statehouse, Room 123-E Topeka, Kansas 66612

Dear Senator Donovan:

SUBJECT: Fiscal Note for SB 79 by Senate Committee on Assessment and Taxation

In accordance with KSA 75-3715a, the following fiscal note concerning SB 79 is respectfully submitted to your committee.

Under current law, taxpayers who are partners or S corporation shareholders are required to compute a different adjusted basis for their partnership interest or S corporation stock for Kansas income tax purposes than for federal income tax purposes. SB 79 would eliminate this requirement, which was included in the major income tax reduction bill of the 2012 Legislative Session (HB 2117). The bill also includes clarifying language that the determination of the "50 barrels-a-day" production limitation for new pool oil wells would be based on the average oil production per day during the first six months of production.

The bill provides clarifying language that any state income tax references to federal forms, schedules, or line numbers on a federal form or schedule would be as they existed for tax year 2011 or as revised by the Internal Revenue Service. The provision would also apply to comparable federal forms, schedules, and line numbers used by non-United States residents when filing their federal income tax returns. The bill includes clarifying language that individuals are allowed to itemize deductions on their Kansas income tax form. The bill eliminates an outdated reference to one of the food sales tax rebate statutes and amends an incorrect statutory reference. The bill would take effect upon its publication in the *Kansas Register*.

Estimated State Fiscal Effect						
	FY 2013 SGF	FY 2013 All Funds	FY 2014 SGF	FY 2014 All Funds		
Revenue			(\$8,000,000)	(\$8,000,000)		
Expenditure						
FTE Pos.						

The Department of Revenue estimates that SB 79 would decrease State General Fund revenues by \$8.0 million in FY 2014 and in each future fiscal year. The decrease in revenues and how the November 6, 2012 consensus revenue estimate for FY 2014 would be affected are shown in the following table:

Effect on FY 2014 Consensus Revenue Estimates (Dollars in Thousands)

Receipt Description	Consensus Revenue Estimates (Nov. 6, 2012)	Change in Revenue FY 2014	Proposed Adjusted CRE FY 2014	
Motor Carrier	\$ 39,000	\$	\$ 39,000	
Income Taxes:				
Individual	2,385,000	(8,000)	2,377,000	
Corporate	360,000		360,000	
Financial Institutions	30,000		30,000	
Excise Taxes:				
Retail Sales	1,952,000		1,952,000	
Compensating Use	303,000		303,000	
Cigarette	92,000		92,000	
Corporate Franchise	6,000		6,000	
Severance	137,400		137,400	
All Other Excise Taxes	99,600		99,600	
Other Taxes	<u>151,500</u>		151,500	
Total Taxes	\$5,555,500	(\$ 8,000)	\$5,547,500	
Other Revenues:				
Interest	\$ 9,700	\$	\$ 9,700	
Transfers	(155,900)		(155,900)	
Agency Earnings	55,000		55,000	
Total Other Revenues	(\$ 91,200)	\$	(\$ 91,200)	
Total Receipts	\$5,464,300	(\$ 8,000)	\$5,456,300	

The fiscal effect to state revenues during subsequent years would be as follows:

	FY 2015	FY 2016	FY 2017	FY 2018
State General Fund	(\$8,000,000)	(\$8,000,000)	(\$8,000,000)	(\$8,000,000)

To formulate these estimates, the Department of Revenue reviewed data on determining partnership interest and S corporation stock basis for Kansas income taxes. Basis is the

The Honorable Les Donovan, Chairperson February 5, 2013 Page 3—SB 79

taxpayer's cost for a particular asset. When a taxpayer sells an asset, gain income from the sale is determined by subtracting from the sale proceeds the selling taxpayer's basis in that asset. The bill would require Internal Revenue Service guidelines to be used for determining the partnership interest and S corporation stock basis, which are less restrictive than the basis calculations for Kansas income taxes under current law. The Department of Revenue estimates that the change in basis calculation would reduce State General Fund revenues by \$8.0 million in FY 2014 and in each future fiscal year. The Department indicates that the other provisions of the bill would have no fiscal effect on state revenues. Any fiscal effect associated with SB 79 is not reflected in *The FY 2014 Governor's Budget Report*.

Sincerely,

Steven J. Anderson, CPA, MBA

Director of the Budget

cc: Steve Neske, Revenue