

## MINUTES

### JOINT COMMITTEE ON STATE BUILDING CONSTRUCTION

October 29, 2018  
Room 159-S—Statehouse

#### Members Present

Senator Rick Billinger, Chairperson  
Senator Marci Francisco  
Senator John Skubal  
Representative John Alcala  
Representative Steve Alford  
Representative Adam Lusker

#### Members Absent

Representative J. R. Claeys, Vice-chairperson – Excused  
Senator Laura Kelly – Excused  
Senator Carolyn McGinn – Excused  
Representative Steve Huebert – Excused

#### Staff Present

Shirley Morrow, Kansas Legislative Research Department  
Isaac Elyacharshuster, Kansas Legislative Research Department  
Karen Kapusta-Pofahl, Kansas Legislative Research Department  
Aaron Klaassen, Kansas Legislative Research Department  
Jennifer Oulette, Kansas Legislative Research Department  
Steven Wu, Kansas Legislative Research Department  
Jill Wolters, Office of Revisor of Statutes  
Leah Robinson, Committee Assistant

#### Conferees

Sherry Rentfro, Kansas Department of Commerce  
Mike Gaito, Kansas Department of Corrections  
Charlotte Humburg, Kansas Insurance Department  
Lt. Col. Ken Weishaar, Kansas Adjutant General's Department  
Sherry Macke, Kansas Highway Patrol  
Larry Thompson, Kansas Department of Transportation  
Catherine Patrick, Kansas Department of Transportation  
Robin Jennison, Kansas State Fair  
Chad Depperschmidt, Kansas Department of Wildlife, Parks and Tourism  
Katie Whisman, Kansas Bureau of Investigation  
Frank Burnam, Kansas Department of Administration  
Gary Grimes, Kansas Department for Aging and Disability Services

Gregg Burden, Kansas Commission on Veterans Affairs Office  
Shawn Jurgensen, Kansas Judicial Branch

## **Others Attending**

See [Attached List](#).

## **Morning Session**

### **Agency Five-Year Capital Improvement Plans**

Chairperson Billinger called the meeting to order at 9:12 a.m. to consider agency five-year capital improvement plans. *Representative Lusker moved, seconded by Representative Alford, to approve the preliminary minutes from the Committee's October 9, 2018, meeting. The motion passed.*

#### ***Department of Commerce***

Sherry Rentfro, Kansas Department of Commerce, presented the agency's five-year capital improvement plan to the Committee ([Attachment 1](#)). Projects for 2019 include \$200,000 (all from special revenue funds) for elevator renovation at the Topeka Workforce Center, and \$136,525 (all from special revenue funds) for debt service payments on the Topeka Workforce Center. FY 2020 projects include \$100,000 from special revenue funds for a new roof and facade repair at the Garden City Workforce Center and \$136,650 from special revenue funds for debt service on the Topeka Workforce Center. Ms. Rentfro responded to Committee questions. *Representative Alcalá moved, seconded by Representative Alford, to recommend approval of the agency's five-year capital improvement plan. The motion passed.*

#### ***Department of Corrections***

The Chairperson recognized Mike Gaito, Kansas Department of Corrections, to discuss the agency's five-year capital improvement plan ([Attachment 2](#)). Mr. Gaito noted although the agency receives funding of \$5.0 million annually from the Correctional Institutions Building Fund (CIBF), in reality, after paying debt service and insurance, only about \$4.2 million is available for rehabilitation and repair projects each year. He noted three facilities—Hutchinson, Norton, and Winfield—were all more than 75 years old. He noted most projects requested by the agency were relatively small, but one project, a new clinic and infirmary at Hutchinson Correctional Facility, would require funding of \$1.3 million in each FY 2019 and FY 2020. Mr. Gaito also provided an update to the renovation project at Lansing Correctional Facility, which he indicated was 25 percent complete. He noted the new housing units should be ready for occupancy in 2020. *Senator Francisco moved, seconded by Senator Skubal, to recommend approval of the agency's five-year capital improvement plan. The motion passed.*

#### ***Insurance Department***

Charlotte Humburg, Kansas Insurance Department, presented the agency's five-year capital improvement plan ([Attachment 3](#)). In addition to an ongoing annual request for \$35,000 for rehabilitation and repair, she noted a number of projects underway for FY 2019, including

repair and replacement of basement windows and window wells, carpet replacement, concrete and brick repair, parapet walls, exterior wall repair, and stairwell wall and ceiling repair. She also requested that item #8 of the plan to install safety film on the south and west first floor windows at a cost of \$12,000 be removed from the plan for FY 2019. For FY 2020, the agency is requesting \$147,235 for cooling tower replacement in the Kansas Insurance Department's building. All funding for agency capital improvement projects is from special revenue funds. *Senator Francisco moved, seconded by Senator Skubal, to recommend approval of the agency's five-year capital improvement plan, which includes the removal of item #8 in the amount of \$12,000. The motion passed.*

### ***Adjutant General's Department***

The Chairperson recognized Lt. Col. Ken Weishaar, Kansas Adjutant General's Department, to present the agency's five-year capital improvement plan. Lt. Col. Weishaar discussed ongoing facility maintenance repair issues ([Attachment 4](#)), along with a review of recently completed or substantially completed projects ([Attachment 5](#)), FY 2019 planned projects ([Attachment 6](#)), and the agency's five-year capital improvement plan ([Attachment 7](#)). He noted the agency's FY 2019 projects were divided into two categories: life, health, and safety, and sustainment repairs. The life, health, and safety repairs for FY 2019 are estimated to cost \$5.7 million, including \$4.3 million from federal funds and \$1.4 million from state funds. The sustainment repair projects are estimated at \$3.3 million, with half of the funding from the federal government and the other half from the State. *Representative Lusker moved, seconded by Representative Alcala, to recommend approval of the agency's five-year capital improvement plan. The motion passed.*

### ***Kansas Highway Patrol***

The Chairperson recognized Sherry Macke, Kansas Highway Patrol, to present the agency's five-year capital improvement plan ([Attachment 8](#)). Ms. Macke highlighted the agency's FY 2020 requests, including funding for training academy maintenance repair, owned building rehabilitation, repair and scale maintenance, and large scale replacement. The request includes \$589,485, all from special revenue funds, for rehabilitation and repair projects at several troop locations, including security updates, window replacement, lighting, and painting projects. The request also includes funding to purchase a currently leased property on US 24 Highway in Topeka. The total for the project is estimated at \$3.6 million from FY 2020 through FY 2032. FY 2020 total costs are estimated at \$295,657. The agency is requesting an annual transfer from the State Highway Fund to to purchase the property. *Senator Skubal moved, seconded by Senator Francisco, to recommend approval of the agency's five-year capital improvement plan. The motion passed.*

### ***Department of Transportation***

Larry Thompson, Kansas Department of Transportation (KDOT), presented the agency's five-year capital improvement plan ([Attachment 9](#)). Mr. Thompson indicated the agency is requesting FY 2020 expenditures of \$16.0 million, all from the State Highway Fund, for a variety of projects, including \$3.8 million for rehabilitation and repair of 977 buildings. The projects include door and window replacement, interior and exterior painting, roofing repairs, overhead door replacement, salt/sand building repair, fencing repair, and parking lot repair and resurfacing. The agency is also requesting \$1.4 million from the State Highway Fund for roofing replacement projects at nine different facilities, including laboratories, area and subarea shops,

and salt and sand cones and domes. The agency also requests \$4.4 million from the State Highway Fund for subarea shop modernization projects in Topeka, Smith Center, and Lakin. The agency requests \$45,000 from the State Highway Fund for land purchases in Erie and Salina, \$1.2 million for district shop upgrades in Salina and Hutchinson, \$2.6 million to relocate the Newton Subarea Shop, and \$2.6 million to relocate the Kinsley Subarea Shop. *Representative Alcalá moved, seconded by Senator Francisco, to recommend approval of the agency's five-year capital improvement plan. The motion passed.*

The Chairperson recognized Catherine Patrick, KDOT, to discuss KDOT's real property inventory systems and right-of-way acquisition ([Attachment 10](#)). Ms. Patrick indicated that during FY 2018, the agency acquired 82 right of way parcels, 13 permanent easements, and 58 permanent easements. In the same time period, the agency sold 10 parcels and released easement interest in 29 parcels.

Due to the absence of a quorum for the remainder of the meeting, no action was taken regarding any Committee recommendations on the agencies' capital improvement plans. The Chairperson indicated the recommendations would be considered at the Committee's first meeting in January 2019.

### ***Kansas State Fair***

The Chairperson recognized Robin Jennison, Kansas State Fair, to discuss the agency's five-year plan ([Attachment 11](#)). Mr. Jennison, in noting the agency had requested \$17.1 million in projects for FY 2020, explained several of the projects were being reevaluated and would be reconsidered by the Fair Board at its next meeting. He also noted the passage of 2018 SB 415, which allows for the sales tax earned at the State Fair grounds to be remitted to the State Fair Capital Improvements Fund.

### ***Department of Wildlife, Parks and Tourism***

Chad Depperschmidt, Department of Wildlife, Parks and Tourism, provided the Committee with the agency's five-year capital improvement plan ([Attachment 12](#)). Mr. Depperschmidt indicated the agency was seeking \$17.5 million, all from special revenue funds. The request includes funding for a variety of new construction and additional projects (\$5.3 million), including land acquisition, cabin site preparation, trail and shooting range development, and wetlands acquisition and development, and \$12.2 million for ongoing rehabilitation and repair projects, including major maintenance for parks, public lands, fish and wildlife areas, bridges, and dams.

### ***Kansas Bureau of Investigation***

Katie Whisman, Kansas Bureau of Investigation (KBI), discussed the agency's five-year capital improvement plan (written testimony) and the partial renovation of the first floor of the Topeka Headquarters building to provide space for the Northeast Kansas Child Victims Task Force ([Attachment 13](#)) ([Attachment 14](#)) ([Attachment 15](#)). Ms. Whisman noted the agency requests a continuing \$100,000 from special revenue funds for ongoing repair, rehabilitation, and projects at KBI facilities, and \$190,000 from the State General Fund for carpet replacement at the Topeka Headquarters (\$40,000) and for a new generator at the Topeka Annex Building (\$150,000). In addition, Ms. Whisman highlighted the progress on the first floor renovation of the Topeka Headquarters to provide space for the Northeast Kansas Child Victims Task Force. The

project was funded in FY 2018 and FY 2019 with \$500,000 from the State General Fund each year. The area formerly housed the chemistry division, which relocated to the new Forensic Science Center at Washburn University. The Task Force will be composed of KBI special agents, special agents from the Office of the Attorney General, and law enforcement personnel from the Shawnee County Sheriff's Office and the Topeka Police Department.

## **Lunch**

The Chairperson recessed the meeting for lunch at 11:15 a.m.

## **Afternoon Session**

### ***Department of Administration***

Frank Burnam, Kansas Department of Administration, presented testimony and the agency's five-year capital improvement plan ([Attachment 16](#)) ([Attachment 17](#)). Mr. Burnam indicated the agency is requesting a total of \$2.2 million from the State General Fund for ongoing rehabilitation and repair projects. Priority projects identified for FY 2020 include conversion of 15,000 square feet previously used as a data center into usable office space at the Landon State Office Building (LSOB), a fire alarm system upgrade at LSOB, elevator modernizations at LSOB, replacement of floor air handlers at the LSOB and Eisenhower State Office Building, restroom upgrades at the Eisenhower State Office Building, passenger elevator modernization and window replacement at the Judicial Center, tuck pointing at Memorial Hall, and patio replacement at Cedar Crest. In response to a Committee question, Mr. Burnam indicated most of the Docking State Office Building has been mothballed and the agency can take no further action on the building without legislative direction.

### ***Kansas Department for Aging and Disability Services and State Hospitals***

Gary Grimes, Kansas Department for Aging and Disability Services, presented the five-year capital improvement plan for the state hospitals ([Attachment 18](#)). He indicated the agency is requesting a total of \$12.0 million in FY 2020, all from the State Institutions Building Fund, for ongoing rehabilitation and repair at the state hospitals (\$3.0 million), renovation of the Spruce Cottage at Parsons State Hospital and Training Center (\$1.3 million), and other repair and rehabilitation projects at all the state hospitals (\$1.3 million). The request also includes \$9.4 million for debt service for the new state security hospital (\$3.8 million), which pays off in FY 2023, and for rehabilitation and repair (\$2.6 million), which pays off in FY 2024.

### ***Kansas Commission on Veterans' Affairs Office***

Gregg Burden, Kansas Commission on Veterans Affairs Office, was recognized to discuss the agency's five-year capital improvement plan, including written testimony ([Attachment 19](#))([Attachment 20](#)). Mr. Burden highlighted FY 2019 projects completed or underway, and discussed the agency's FY 2020 request. The request includes a total of \$835,261 from the State Institutions Building Fund for rehabilitation and repair projects and four projects (boiler replacement, installation of a covered walkway, roof replacement, and construction of a maintenance building) at the Kansas Veterans' Home in Winfield. The request

also includes \$508,700 from the State Institutions Building Fund for rehabilitation and repair projects and parking and accessibility improvements at the Kansas Soldiers' Home in Fort Dodge. Finally, the request includes \$91,365 from the State Institutions Building Fund for projects at veterans cemeteries at all four cemeteries (Fort Dodge, Fort Riley, WaKeeney, and Winfield).

### **Judicial Branch**

The Chairperson recognized Shawn Jurgensen, Kansas Judicial Branch, to discuss the agency's five-year capital improvement plan ([Attachment 21](#)). Mr. Jurgensen highlighted FY 2019 approved and FY 2020 requested projects. For FY 2019, the Judicial Branch is estimating expenditures of \$500,000, all from special revenue funds, to construct a first floor meeting and training room. The space will also be utilized to conduct the spring bar exam. The FY 2019 amount also includes \$200,000 from special revenue funds to relocate the Judicial Center security guard station to the front of the building to provide more security for the Law Library and the future Clerk of the Appellate Court space on the first floor. The approved FY 2019 budget also includes \$200,000 from the State General Fund for the construction of two new Court of Appeals judicial offices. This will allow all Court of Appeals judges and staff to be on one floor and all Supreme Court justices and staff to be together on one floor. For FY 2020, the Judicial Branch requests \$200,000 from special revenue funds to construct a Judicial Branch Learning Center, which would utilize an interactive learning environment to provide visitors with information about the Judicial Branch.

### **Adjourn**

Chairperson Billinger adjourned the meeting at 2:00 p.m.

Prepared by Leah Robinson

Edited by Shirley Morrow

Approved by the Committee on:

December 14, 2018

(Date)